Implementation of recommendations arising from previous inquiries of relevance to the Royal Commission into Institutional Responses to Child Sexual Abuse

Final Report
Compendium A: Document audits

Parenting Research Centre

Commissioned by the Royal Commission into Institutional Responses to Child Sexual Abuse



This document is a compendium to the final report for the project titled 'Implementation of recommendations arising from previous inquiries of relevance to the Royal Commission into Institutional Responses to Child Sexual Abuse'.

Established in 1997, the **Parenting Research Centre** (PRC) is Australia's only national, independent non-profit research, development and implementation specialist organisation with an exclusive focus on parenting and families. The PRC is dedicated to gathering scientific knowledge of effective parenting and developing practical programs to help all parents raise happy, healthy children. The PRC's work focuses on supporting the efforts of practitioners, managers, organisations and governments to effectively and sustainably adopt and implement evidence-informed practices and programs.

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This project was commissioned by the Royal Commission into Institutional Responses to Child Sexual Abuse.

Published date

May 2015

Copyright information

Parenting Research Centre, Implementation of recommendations arising from previous inquiries of relevance to the Royal Commission into Institutional Responses to Child Sexual Abuse, Royal Commission into Institutional Responses to Child Sexual Abuse, Sydney.

ISBN 978-1-925289-11-4

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Preface

On Friday 11 January 2013, the Governor-General appointed a six-member Royal Commission to inquire into how institutions with a responsibility for children have managed and responded to allegations and instances of child sexual abuse.

The Royal Commission is tasked with investigating where systems have failed to protect children, and making recommendations on how to improve laws, policies and practices to prevent and better respond to child sexual abuse in institutions.

The Royal Commission has developed a comprehensive research program to support its work and to inform its findings and recommendations. The program focuses on eight themes:

- 1. Why does child sexual abuse occur in institutions?
- 2. How can child sexual abuse in institutions be prevented?
- 3. How can child sexual abuse be better identified?
- 4. How should institutions respond where child sexual abuse has occurred?
- 5. How should government and statutory authorities respond?
- 6. What are the treatment and support needs of victims/survivors and their families?
- 7. What is the history of particular institutions of interest?
- 8. How do we ensure the Royal Commission has a positive impact?

This research report falls within theme eight.

The research program means the Royal Commission can:

- Obtain relevant background information
- Fill key evidence gaps
- Explore what is known and what works
- Develop recommendations that are informed by evidence and can be implemented, and respond to contemporary issues.

For more information on this program, please visit www.childabuseroyalcommission.gov.au/research.

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DOCUMENT AUDIT: AUSTRALIAN CAPITAL TERRITORY

Person extracting data Auditor 5

Date of extraction 29.01.2014

Recommendation number 2.2

Commission/Inquiry of origin Review of the Safety of Children in Care in the ACT and of ACT Child

Protection Management (Territory as parent), 14 May 2004, ACT

Recommendation madeThe Review recommends that s.161(3) of the Children and Young

People Act 1999 be amended so as to ensure that the Chief Executive <u>must</u> act in relation to a report made to him or her under s.158 or s.159 in relation to a child or young person for whom the Chief Executive has

parental responsibility.

Assessability of recommendation Yes. The legislation can be accessed to determine the current

statutory obligations of the Director-general in relation to a child or

young person for whom the DG has parental responsibility.

Additional information request NA

Submitted document/ source details 1. Government response

2. Children and Young People Act 2008

Relevant to at least one aspect of

recommendation

S.360 and S.507 of the Act relate to the actions the DG must take in relation to a report made to the DG about any child or young person.

Documentation currency 25 November 2013

Reliability contribution of

documents

1. Medium

2. High

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actionsUnder the CYP Act the DG must consider each child concern report

received, carry out an initial assessment and take the action that the

DG considers appropriate (s 360).

Excluded actions NA

When action was taken S.360 commenced on 27 October 2008

Yes Implemented as recommended? Government statement about status Under the CYP Act the DG must consider each child concern report of implementation received, carry out an initial assessment and take the action that the DG considers appropriate (s 360). The CYP Act further stipulates that if the DG considers the concern report should be further assessed as a child protection report (an "appraisal"), and the DG holds daily care responsibility for the child or young person and has placed them in out of home care, the DG must provide a report to an external oversight authority, the ACT Public Advocate (s 507). Monthly meetings to review actions taken by the DG as a result of the appraisal are held between the Public Advocate and Care and Protection Services.

Reason provided NA

Implementation summary Implemented in full

Person extracting data Auditor 5 Date of extraction 29.01.2014 **Recommendation number** 3.7 Commission/Inquiry of origin Review of the Safety of Children in Care in the ACT and of ACT Child Protection Management (Territory as parent), 14 May 2004, ACT **Recommendation made** The Review recommends that a charter of rights be developed within the Children and Young People Act 1999; it should encapsulate the rights of children subject to the Act in relation to their health, wellbeing and participation in decisions about their lives. Assessability of recommendation Yes. The legislation can be accessed to establish if a charter of rights has been developed within the Act and whether it encapsulates the rights of children in relation to their health, wellbeing and participation in decisions. **Additional information request** NA Submitted document/ source details 1. ACT Government Response 2. ACT Charter of Rights for Children and Young People in Out of Home Care.

http://www.communityservices.act.gov.au/ocyfs/act_charter_of_r ights

3. Children and Young People Act 2008

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant – copy of charter

3. Relevant – indicates Charter is not in the Act.

Documentation currency

1. May 2013

2. Jan 2014

3. 25 November 2013

Reliability contribution of

documents

1. Medium 2. Medium

3. High

Implementation

Recommended actors involved NA

Recommended actors not involved

NA

Included actions A Charter of Rights for Children and Young People in Out of Home Care

has been developed.

Excluded actions The Charter does not cover all children "subject to the Act". It relates

only to children and young people in out of home care.

The Charter has not been developed within the Act. There is no

reference to a Charter within the Children and Young People Act 2008.

When action was taken The Charter was launched by the Minister on 27 November 2009.

Implemented as recommended? No

Government statement about status Completed

of implementation

On 27 November 2009 Minister for Community Services Directorate,

Joy Burch launched the ACT Charter of Rights for Children and Young

People in Out of Home Care.

Reason provided No reason given for why the Charter relates only to children in out of

home care and not all children subject to the Act.

Implementation summary **Partially implemented**

Recommendation was implemented in a significantly modified or

incomplete way.

Auditor 5 Person extracting data 29.01.2014 Date of extraction **Recommendation number** 8.6 Commission/Inquiry of origin Review of the Safety of Children in Care in the ACT and of ACT Child Protection Management (Territory as Parent), 14 May 2004, ACT **Recommendation made** The Review recommends that the Children and Young People Act be amended to provide the Children's Services Council with a specific overview role for care and protection services and to allow the Council to share the Territory Parent responsibility. Council members should be remunerated in accordance with their responsibilities. Assessability of recommendation Yes. All aspects of the recommendation can be assessed by reference to the legislation. **Additional information request** NA Submitted document/ source details 1. Government response. 2. Children and Young People Act 2008 Relevant to at least one aspect of 1. Relevant – explains government position re shared parental responsibility recommendation 2. Relevant - to the role of the Children's Services Council including shared parental responsibility. 3. Relevant to the remuneration of Council members. **Documentation currency** 1. May 2013 2. 25 November 2013 Reliability contribution of 1. Medium 2. High documents **Implementation** Recommended actors involved NA Recommended actors not involved NA **Included actions** NA **Excluded actions** 1. The role of the Council is not an overview role for care and protection services. Reports to the Minister from the Council are limited to matters on which the Minister requests a report. 2. There is no provision in the Act for the Children and Youth Services Council to "share the Territory Parent responsibility" or similar provision.

3. There is no reference in the Act to remuneration for members of the Council other than the Chair.

When action was taken

December 2005.

Implemented as recommended?

No

of implementation

Government statement about status 2004 response. The Government disagrees with that part of the recommendation suggesting that the 'Territory Parent' role be shared. Legislation allocates clear responsibilities and accountabilities to the Chief Executive and these must not be diluted through a division of those responsibilities.

May 2013 response.

Completed

The Children and Young People Amendment Bill (no. 2) was introduced in the Legislative Assembly on 15 December 2005. The Bill retains the advisory role of the Council and provides for at least one member of the Council to be a carer and one member of the Council to represent the interests of Aboriginal and Torres Strait Islander people.

Reason provided

See 2004 response above.

Implementation summary

Not implemented

None of the three components of the recommendation have been implemented. (See excluded actions above).

Person extracting data

Auditor 5

Date of extraction

29.01.2014

Recommendation number

8.24

Commission/Inquiry of origin

Review of the Safety of Children in Care in the ACT and of ACT Child Protection Management (Territory as Parent), 14 May 2004, ACT

Recommendation made

The Review recommends that a statutory Commission for Children and Young People in the ACT be established with advocacy, investigation and intervention powers together with a Tribunal power.

Assessability of recommendation

Yes. The establishment of a Commission and reference to its role and functions can be assessed by reference to the legislation.

NA **Additional information request** Submitted document/ source details 1. Government response 2. Human Rights Commission Act 2005 (the Act). Relevant to the establishment of a Children and Young People Relevant to at least one aspect of Commissioner within the Human Rights Commission. recommendation **Documentation currency** 1. May 2013 2. 7 March 2013 Reliability contribution of 1. Medium 2. High documents **Implementation** Recommended actors involved NA Recommended actors not involved NA **Included actions** Section 3.5 of the Human Rights Commission Act 2005 provides for a Children and Young People Commissioner within the Human Rights Commission. S.19B provides that the Children and Young People Commissioner has the following functions: (a) to exercise functions for the commission in relation to services for children and young people; and (b) to exercise any other function given to the commissioner under this Act or any other territory law. S.14 of the Act provides the functions of the Human Rights Commission and these include advocacy, investigation and intervention functions. The Human Rights Act provides the Human Rights Commissioner with the right to intervene in civil or criminal legal proceedings initiated by other parties, with the permission of the court or tribunal. S30. Division 4.4 of the Act provides that in considering complaints, the Commission has a power to ask for information, documents and other things; require the attendance of a person and provide privilege against self-incrimination.

NA

Excluded actions

When action was taken November 2006

Implemented as recommended? Yes

Government statement about status Completed of implementation

On 2 September 2005, the Human Rights Commission (Children and Young People Commissioner) Amendment Act 2005 was notified.

The Children and Young People's Commissioner is an independent statutory office created under the *Human Rights Commission Act* 2005 (the Act).

Under the Act The Children and Young People's Commissioner has the following functions (s19B):

- To exercise functions for the commission in relation to services for children and young people; and
- to exercise any other function given to the commissioner under this Act or any other territory law.

Section 19B of the Act outlines that in exercising the children and young people commissioner's functions the commissioner must endeavour to:

- Consult with children and young people;
- listen to and seriously consider the views of children and young people;
- ensure that the commission is accessible to children and young people; and
- be sensitive to the linguistically and culturally diverse backgrounds of children and young people.

Reason provided NA

Implementation summary Implemented in full

Person extracting data Auditor 5

Date of extraction 29.01.2014

Recommendation number 6

> Commission/Inquiry of origin The rights, interests and well-being of children and young people

> > **Report Number 3 (Standing Committee on Community Services and**

Social Equity, August 2003)

Recommendation made

The Committee recommends that the Government investigate and report on the feasibility of a secure residential treatment facility for young people engaging in sexually offending behaviour, with specialist staffing, by March 2004.

Assessability of recommendation

Yes. A copy of the report of the feasibility study should be the basis for assessing the recommendation.

Additional information request

A request was made for a copy of the feasibility study re a secure residential facility. The feasibility study report provide in response by the Department related to an intensive treatment and support initiative for people with dual disabilities, being a mental dysfunction and an intellectual disability.

Submitted document/ source details

- 1. Doc R6D. Service funding agreement between ACT Department of Disability, Housing and Community Services and Richmond Fellowship, including variation.
- Doc R6I. Service funding agreement between ACT Department of Disability, Housing and Community Services and Australian Childhood Foundation
- 3. Doc R6J. Individual Support Placement Agreement between ACT Department of Disability, Housing and Community Services and Premier Youthworks.
- 4. Doc R6C. Department of Disability, Housing and Community Services ACT, Annual Report 2005-06 (Volume 1) Intensive Treatment and Support Service p16.
- 5. Not relevant documents submitted included: R6A, R6B, R6E, and R6F.
- 6. Doc R6G email re program 2007-11 missing?
- 7. Not relevant. Feasibility study and implementation plan: Intensive treatment and support initiative for people with dual disabilities.

Relevant to at least one aspect of recommendation

- 1, 2. and 3 Relevant Documents R6D, R6I and R6J above relate to service & support agreements and confirm the feasibility of therapeutic approaches.
- 4. Relevant Document R6C refers to the feasibility study and confirms secure accommodation was being considered.

Documentation currency

May 2013

Reliability contribution of documents

- 1. Low
- 2. Low
- 3. Low
- 4. Medium

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions

The Recommendation only extends to feasibility study – a copy of which was not provided.

Excluded actions

When action was taken The Department's 2005-06 Annual Report shows the feasibility study

was conducted in 2004 and work was to commence on a secure unit

in 2006.

Chapter 16 Care and protection—therapeutic protection of children and young people, Ss 530 – 635 commenced on 27 October 2008.

Implemented as recommended?

Government statement about status Recommendation implemented in full. **of implementation**

In late 2004 Disability ACT undertook a feasibility study to assess the needs of clients who have a dual disability (intellectual disability and a mental disorder/dysfunction), high complex needs and are at risk of entering or re-entering the criminal justice system. Following recommendations from the study, the Intensive Treatment and

Support service provides a transitional system of treatment and support that integrates 'at risk' clients back into the community. Work on the building of a secure 'Step-up' unit is expected to commence in late 2006. Staff recruitment was undertaken in May and June 2006 and the initial stages of the program's implementation

will commence in July 2006.

Reason providedNo reason provided for not submitting a copy of the feasibility

report.

Implementation summary Undetermined. The feasibility study referred to is in relation to

clients with a dual disability. It does not appear to be related to young people engaging in sexually offending behaviour. A copy of the recommended feasibility study has not been provided. Some other evidence indicating that a study was conducted has been provided although it is not clear if the feasibility study was for a "secure

residential treatment facility" as recommended.

Person extracting data Auditor 5

Date of extraction	29.01.2014
Recommendation number	25
Commission/Inquiry of origin	The rights, interests and well-being of children and young people Report Number 3 (Standing Committee on Community Services and Social Equity, August 2003)
Recommendation made	The Committee recommends that the Government:
	i. investigate ways to streamline the procedural mechanisms for mandatory reporting;
	ii. develop and implement a protocol for responding to instances where mandated persons have failed to report abuse; and
	iii. review the penalty within the Act for the offence of failing to report a suspected case of abuse.
Assessability of recommendation	All components of the recommendation are assessable.
Additional information request	NA
Submitted document/ source details	1. R25A Education and Training Annual Report 2003-2004
	2. R25C Keeping children and young people safe – a shared community responsibility: a guide to reporting child abuse and neglect in the ACT.
	3. R25D Care and Protection Services Child Concern Report reporter feedback sheet.
	4. R25E ACT Health - Child Protection policy
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
	3. Relevant
	4. Relevant
Documentation currency	May 2013
Reliability contribution of	1. Medium
documents	2. Medium
	3. Low

4.	NΛ	Δc	1111	m
4.	IVI	С.		

Implementation

Recommended actors involved

Describe or NA if actors unspecified

Recommended actors not involved

Describe or NA

Included actions

 Establishment of Centralised Intake Service in Family Services 2004 (now known as Care and Protection Services) as focal point for receipt of mandatory and community reports 24/7.
 In September 2006, the Children and Young People Act 1999 amendments provided further clarity regarding mandatory reporting.

Excluded actions

- ii. Procedures regarding mandated reporters who fail to make a report have not been developed.
- iii. The penalty provisions for mandated reporters have not been changed. They remain as 50 penalty units, imprisonment for 6 months or both (s356).

When action was taken

Implemented as recommended?

Ν

Government statement about status 1. of implementation

- **Recommendation (i) implemented in full.** Through the establishment of the Centralised Intake Service within Family Services in 2004 (now known as Care and Protection Services)*, Government developed a focal point for the receipt of mandatory and community reports. The Centralised Intake Service and the After Hours Crisis Service together provide a 24 hour child protection service. Legislative Amendments In September 2006, the Children and Young People Act 1999 amendments provided further clarity regarding mandatory reporting responsibilities at s159*. This provision enables mandated people who know a child protection report has been made to Care and Protection Services on the same information and the same child or young person not to be required to make an additional report on the same information. This clarified the onus on mandated reporters and has reduced the administrative burden on Care and Protection Services staff.
- 2. Recommendation (ii) implemented in part. The Children and Young People Act 2008 at section 356 makes it an offence if a mandated reporter does not make a mandatory report when the thresholds for making a report are met. The maximum penalties for the offence are 50 penalty units, imprisonment for 6 months or both. Education remains the means by which mandated reporters are encouraged to make reports when the threshold for a mandated report is met.

Procedures regarding mandated reporters who fail to make a report have not been developed.

On occasions when individuals may not have reported and this becomes known to Care and Protection Services, a letter from the Directorate outlining the legislative responsibilities of mandated reporters may be sent*.

In part

3. **Recommendation (iii) – implemented in full.** The review of the *Children and Young People Act 1999* considered the issue of penalties for mandated persons who were found guilty of not making a mandatory report. Government decided not to change the penalty provisions for mandated reporters. The penalties remain as 50 penalty units, imprisonment for 6 months or both (s356).

Reason provided

Government decided the penalty for mandated reporters who did not make a mandatory report. No further reason given.

Implementation summary

Re recommendation component 1: No evidence was submitted re any investigation of ways to streamline the procedural mechanisms. Evidence was submitted of changes that have been made to the procedures.

Re recommendation component 2: No protocol developed.

Re recommendation component 3: Government response indicates that the "review" of the Act considered the issue of penalties. A copy of the Review has not been available.

Overall Rating: Partially implemented

Person extracting data

Auditor 5

Date of extraction

29.01.2014

Recommendation number

28

Commission/Inquiry of origin

The rights, interests and well-being of children and young people Report Number 3 (Standing Committee on Community Services and Social Equity, August 2003)

Recommendation made

The Committee recommends that the Government expand the "official visitor role" to all children and young people in residential facilities and consult with stakeholders, in particular children and young people in these facilities, about a more appropriate name for this role.

Assessability of recommendation

Both components of the recommendation are assessable.

Additional information request

Details of consultation process.

No evidence has been submitted relevant to the submission that limited consultation was conducted with children and young people about the name for the role.

Submitted document/ source details

- 1. Public Advocate of the ACT
- 2. Commissioners for Children and Young People, Health, Disability and Human Rights
- Official Visitors Act 2012 Report of the review of statutory oversight agencies and community advocacy

 Foundation for Effective markets and Governance
 (FEMAG)
- 4. Report of the review of statutory oversight agencies and community advocacy Foundation for Effective markets and Governance (FEMAG)
- The rights system for rights protection An ACT Government position paper on the System of Statutory Oversight in the ACT
- 6. ACT Government Budget papers 2013-14 Budget overview
- 7. Official Visitors Act 201
- 8. Three reports on the review of the Children &
 - a. Young People Act 1999: 2005, 2006, 2007
- 9. Intensive Treatment and Support Initiative for People with Dual Disabilities

Relevant to at least one aspect of recommendation

Documents 1-6 are not relevant; document 8 is not relevant.

The three review reports contain information about consultation.

Documentation currency

May, 2013

Reliability contribution of documents

- 1. Medium
- 2. Medium
- 3. Medium
- 4. Medium
- 5. Medium
- 6. High
- 7. Medium (three reports on C & YP Act)
- 8. Medium

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

While the roles and functions of the Official Visitor (s14 of the Official Visitors Act 2012 and s37 of the Children and Young People Act 2008) have not changed, the definition of a "visitable place" is such as to include "all residential substitute care facilities and refuges" as referred to in Report #3.

Government submitted that limited consultation on the name took place through the consultation processes undertaken by the ACT Youth Coalition with children and young people in the review of the legislation. The name of the position has not changed.

Excluded actions

When action was taken

The Official Visitors Act 2012 was passed by the ACT Legislative Assembly and commenced on 1 September 2013.

Implemented as recommended?

No change has been made to the role and functions of the official visitor but the definition of a "visitable place" is such as to include "all residential substitute care facilities and refuges" as referred to in Report #3.

No evidence has been submitted re the consultations with children and young people about the name of the position.

Government statement about status Implemented in part. of implementation

The Official Visitors Act 2012 was passed by the ACT Legislative Assembly and commenced on 1 September 2013*. The Act establishes two Children and Young People Official Visitors, one position being an Aboriginal and Torres Strait Islander Official Visitor. The roles and functions of the Official Visitor (s14 of the Official Visitors Act 2012 and s37 of the Children and Young People Act 2008) have not changed nor has the name of the position. The Official Visitor may visit a child or young person at a 'visitable place'. These are: a detention place, a therapeutic protection place and a place of care.

Limited consultation on the name took place through the consultation processes undertaken by the ACT Youth Coalition with children and young people in the review of the legislation.

Reason provided

No

Implementation summary

In part – component 1.

Undetermined – component 2

Overall Rating -Partially implemented

Person extracting data Auditor 5

Date of extraction 29.01.2014

Recommendation number 6.1

Commission/Inquiry of origin The Territory's Children: Ensuring safety and quality care for

children and young people - Report on the Audit and Case Review

(Gwenn Murray, July 2004)

Recommendation madeAll Family Services records are separated from the Department of

Education. The records should be located with, or adjacent to, the Centralised Intake Service. This should include all Family Services clients, both past and present, as well as Youth Justice files (in relation

to record keeping and storage).

Assessability of recommendation All components of the recommendation are assessable.

Additional information request NA

Submitted document/ source details 1. M6.1A Education and Training Annual Report 2003-2004 Pages 8,

23, 35,

2. M6.1B DHCS Annual Report

2004-2005 (Vol2)Pages 1 and

171

3. M6.1C DHCS Annual Report

Summary 2005-06, Page 5

4. M6.1D DHCS Annual Report

2005-06 (Vol 1), Page 241

5. M6.1E Information Update 1 Integrated Statutory Service

Relevant to at least one aspect of

recommendation

The documents 2-4 all refer to the processes of separating files from the department of Education, the establishment of the Miller St centre and the ongoing process of developing integrated file management systems as recommended, and the allocation of

resources.

Documents 1 and 5 were not accessible on the internet.

Documentation currency

May 2013

Reliability contribution of

documents

1. NA

2. Medium

3. Medium

4. Medium

5. NA

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions See Government submission below.

Excluded actions NA

When action was taken See Government submission below

Implemented as recommended? Yes

Government statement about status of implementation

Recommendation implemented in full.

In early 2004, Family Services was part of the Department of Education, Youth and Family Support. On 26 May 2004, Family Services became part of the Chief Minister's Department*. On 4 November 2004, Family Services were incorporated within the Department of Disability, Housing and Community Services (DHCS - now the Community Services Directorate)*. In August 2005*, Family Services and other areas of the Office for Children, Youth and Family Support Division of the Directorate moved to a single location at 11 Moore Street in Canberra City. This is the current location of most staff from Care and Protection Services. Since 2005, the Records Management Unit of the Directorate has been located at 11 Moore Street*. All client files held by previous Departments were gradually transferred to DHCS by early 2006. Files are readily available to Care and Protection Services staff. Files held in archives may be recalled within the day. The use of the Children and Young People System (CHYPS system) now includes 13 years of information. This is electronically available to all operational staff in Care and Protection Services and records their daily work with children, young people and families. The Office for Children, Youth and Family Support is intending to merge the provision of statutory services across the Office. This is intended to merge the provision of Youth Justice and Care and Protection Services work. As part of this transition, the records of both services will be shared among workers working with the same client *.

,	action has been taken to implement the recommendation. The nature and scope of the changes to be made mean that it is an ongoing process.
Person extracting data	Auditor 5
Date of extraction	29.01.2014
Recommendation number	6.3
Commission/Inquiry of origin	The Territory's Children: Ensuring safety and quality care for children and young people - Report on the Audit and Case Review (Gwenn Murray, July 2004)
Recommendation made	Training is provided to all workers regarding the importance of appropriate client file maintenance and the Centralised Intake Service. There needs to be consistent and accessible guidelines about the recording and storing of information and records management.
Assessability of recommendation	 Training for all workers re client file maintenance and the centralised intake system. Assessable by reference to training curricular and details of training availability and take-up. The consistency and accessibility of guidelines are assessable.
Additional information request	NA
Submitted document/ source details	 1.The ACT Government responses to The Territory's Children reports 1, 2 & 3 2. M6.3A Records management summary - DHCS Annual Report 2011 (webpage) Recordkeeping Guidelines for Managers and Staff Recordkeeping Procedures 3. M6.3B Care and Protection Services: 'Town Hall' Meeting Compulsory record-keeping training 4. M6.3C Records management (Publication) Your guide to recordkeeping (in the Department of Disability, Housing and Community Services) 5. M6.3D The Administration of Files: the How, Who, What, Why, When (Intranet Tips for staff)
Relevant to at least one aspect of recommendation	 Details progress made in relation to recommendation. Reports on actions across a range of areas relevant to the recommendation. Relates to compulsory core training. Technical guidance in systems operation.

NA

Implemented in full All of the available evidence indicated that

Reason provided

Implementation summary

	5. Readily accessible Internet assistance re records keeping
Documentation currency	May 2013
Reliability contribution of documents	 Medium Medium
	3. Medium
	4. Medium
	5. Medium
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	Training in Record Keeping and Case Recording is part of core training for all Care and Protection Services case workers.
	The Community Services Directorate also provides core capability training in the area of Records Management.
	The CSD intranet provides information on record keeping for all staff including; current policies, procedures, advice sheets, help tips and templates.
Excluded actions	NA
When action was taken	Records management training was updated during 2011-12 for staff as part of suite of Core Capability training packages.
	The Records Management Training module commenced and was available to all staff in 2011-12
Implemented as recommended?	Yes
Government statement about status of implementation	Recommendation implemented in full and ongoing.
	Training in Record Keeping and Case Recording is part of core training for all Care and Protection Services case workers. This training is considered a priority 1 course for all new staff commencing work with Care and Protection Services. The Community Services Directorate also provides core capability training in the area of Records Management.

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In addition to this training the CSD intranet provides information on record keeping for all staff including; current policies, procedures,

In addition, training about record keeping is offered to Care and

advice sheets, help tips and templates *.

Protection Services staff through Town Hall, generally on an annual basis. The last presentation occurred on 1 August 2012*.

Staff have direct access to the *Territory Records Act 2002*, available electronically to all staff on the ACT Legislation Register. The Records Management Unit assist staff with any specific record inquiries and a booklet entitled *Records Management – Your Guide to Recordkeeping* * is available to staff during their Orientation or at other training sessions.

The Integrated Management System for care and Protection Services will also include in the revised policies and procedures the requirements of case management records for children, young people and families.

Reason provided NA

Implementation summary Implemented in full

Person extracting data	Auditor 5
Date of extraction	29.01.2014
Recommendation number	6.5
Commission/Inquiry of origin	The Territory's Children: Ensuring safety and quality care for children and young people - Report on the Audit and Case Review (Gwenn Murray, July 2004)
Recommendation made	When a document or case note is entered on a client file, it should be automatically linked, or be able to be viewed, in all other sections.
Assessability of recommendation	Yes
Additional information request	NA
Submitted document/ source details	1. The ACT Government responses to The Territory's Children reports 1p14, 2p16 & 3p20 (provided),
	2. M6.5-A Establishment/launch of Family View function in CHYPS
	3. M6.5-B ACT Budget Paper 3 2013-14
Relevant to at least one aspect of recommendation	 Reflects progress being made on implementing the recommendation Shows "family view" function operational Shows commitment of funds for ongoing development
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Documentation currency

May 2013

Reliability contribution of documents

- 1. Medium
- 2. Low
- 3. Medium

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

On 21 July 2007, the establishment of the 'family view' functionality enabled child protection workers to access a summary of child protection reports, interventions and the number of progress notes with children in a family.

Each child in the CHYPS has an individual identification number, enabling their records to be maintained separately from siblings.

The proposed Integrated Management System development plans further changes to CHYPS system. The 2013-2014 ACT Government Budget has allocated \$250,000 over the next two years for a feasibility study of replacements to the Care and

Protection data system and improvements to the existing CHYPS

system.

Excluded actions

Process not complete

When action was taken

2007 the "family view" function.

Development ongoing

Implemented as recommended?

Not completed

implementation

Government statement about status of Recommendation implemented to the extent possible within the existing system.

> The system had capacity in relation to issues the recommendation sought to address. The CHYPS system for the recording of Care and Protection Services interventions and the obtaining of data has been gradually improved since 2004. On 21 July 2007, the establishment of the 'family view' functionality further enabled c hild protection workers to access quickly a summary of child protection reports, interventions and the number of progress notes with children in a family. In addition, each child in the CHYPS system has an individual identification number, enabling their records to be

maintained separately from those of other children in the family. As part of the Integrated Management System development within Care and Protection Services, changes are being introduced to the CHYPS system to further strengthen its capacities. In addition, the 2013-2014 ACT Government Budget has allocated \$250,000 in funding over the next two years for a feasibility study of replacements to the Care and Protection data system and for improvements to the...

Government statement about status of implementation

Reason provided Ongoing development

Implementation summary Development of the integrated management system is ongoing.

Partially implemented

Person extracting data Auditor 5

Date of extraction 29.01.2014

Recommendation number 8.4

Commission/Inquiry of origin The Territory's Children: Ensuring safety and quality care for children

and young people - Report on the Audit and Case Review (Gwenn

Murray, July 2004)

Recommendation madeWhen a child is on an order and there is a report of harm being caused

to them by an adult in the place of residence, a special appraisal needs to be conducted regardless of whether the child is living at home or in

care.

Assessability of recommendation Yes. While the term "special appraisal" is no longer used, the

legislation specifies action required following receipt of a child

concern report.

Additional information request NA

Submitted document/ source details 1. M8.4A Care and Protection for Children and Young People: Interim

Policy and Procedures for Legislative compliance in the ACT

2. M8.4B Chapter D12: Abuse in Care Reports (Appraisal) Policy and

Procedures

3.M8.4C The Children and Young People Act 2008 – Section 507

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes 3. Yes

Documentation currency

May 2013

Reliability contribution of documents

1. Medium

2. Medium

3. High

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

S.360 of the Children and Young People Act 2008 (replaced Children and Young People Act 1999) provides that Director-general must consider all child concern reports and must carry out an initial assessment to of the matters raised in the report to decide if the child or young person may be in need of care and protection.

S. 361 provides that if the Director-general decides that a child concern report is a child protection report, then the Director-general must take the action that the Director-general considers appropriate in relation to the report.

S.506 provides that if the Director-general has daily care responsibility for a child or young person and the Director-general decides that a child concern report about the child or young person is a child protection report, and the Director-general then carries out a child protection appraisal for the child or young person, then the Directorgeneral must give the public advocate a report about the incident and what action (if any) the Director-general has taken because of the appraisal.

Excluded actions

NA

When action was taken

Policy and procedure reviews starting 2004

Legislation 2008

Implemented as recommended?

Yes. The provisions apply to all children.

Government statement about status of

implementation

Reason provided

NA

Person extracting data	Auditor 5
Date of extraction	29.01.2014
Recommendation number	9.9
Commission/Inquiry of origin	The Territory's Children: Ensuring safety and quality care for children and young people - Report on the Audit and Case Review (Gwenn Murray, July 2004)
Recommendation made	Investigation is undertaken to develop systems for employment screening, similar to 'Working With Children Checks' conducted by the NSW Commission for Children and Young People.
Assessability of recommendation	Yes by reference to the legislation.
Additional information request	NA
Submitted document/ source details	1. M9.9B Working with Vulnerable People (Background Checking) Act 2011
Relevant to at least one aspect of recommendation	1. Provides the legislative schema for the checks.
Documentation currency	May 2013
Reliability contribution of documents	High
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	The legislation sets requirements for people working with vulnerable people including children, young people, persons with a disability and aged persons. The provisions regarding the requirement for a WWVP check for people working with children and young people must be completed by those employed in the sector by 8 November 2013.
Excluded actions	NA

Implemented in full

Implementation summary

When action was taken September 2004, the Minister released a position paper on the roles

and functions of the proposed Commissioner for Children and Young

People.

Consultation on the position paper concluded on 10 December 2004

August 2010 Government tabled the Working with Vulnerable People

(Background Checking) Bill 2010

Working with Vulnerable People (Background Checking) Act 2011

commenced in Nov 2012

Implemented as recommended? Yes

Government statement about status of

implementation

Recommendation implemented in full.

In September 2004 the Minister for Children, Youth and Family Support released a position paper on the roles and functions of the proposed Commissioner for Children and Young People. The position paper referred to 'Working with Children Checks'*. In August 2010, the ACT Government tabled the *Working with*

Vulnerable People (Background Checking) Bill 2010*.

The Act was notified on 8 November 2011 and commenced on

8 November 2012.

Reason provided NA

Implementation summary Implemented in full

Person extracting data Auditor 5

Date of extraction 29.01.2014

Recommendation number 9.13

Commission/Inquiry of origin The Territory's Children: Ensuring safety and quality care for children

and young people - Report on the Audit and Case Review (Gwenn

Murray, July 2004)

Recommendation madeThere is a review of the Abuse in Care Policy and protocols with non-

government agencies, Foster Care Association and CREATE Foundation.

Develop protocols procedures in which Family Services and nongovernment agencies roles in assessing and actioning
recommendations of concerns and abuse in care allegations are clearly

defined and followed up.

Assessability of recommendation 1. Yes – can assess whether a review of the Abuse in care Policy & Protocols was conducted.

2. Yes - Can assess if the Foster Care Association and CREATE Foundation were involved.

3. Yes – can assess if protocols and procedures have been developed and roles are clearly defined.

Additional information request

NA

Submitted document/ source details

1. M9.13-A The Foster Carers and Kinship Carers Guide –A Resource for Carers was developed in consultation with the Out of Home Care sector

2. M9.13-B CPS IMS Bulletin, Vol 1, Issue 1 & Care and Protection Services Manual 2004-5

Relevant to at least one aspect of recommendation

1. Yes. The Guide makes reference to the processes following the receipt of allegations made involving the carers. The Introduction states that the guide was produced in collaboration with the ACT Out of Home Care Sector.

Documentation currency

September 2010

Reliability contribution of documents 1. Medium

Implementation

Recommended actors involved

Yes. Although the Foster Care Association and CREATE were not named specifically as collaborators in the production of the guide.

Recommended actors not involved

NA

Included actions

In September 2004 and January 2005, the Care and Protection Services Manual was reviewed and updated.

In September 2010, the first version of The Foster Carers and Kinship Carers Guide -A Resource for Carers was developed in consultation with the Out of Home Care sector.

A copy of the Guide was provided to all carers and a revised version of the Guide is being finalised to replace the 2010 Guide.

Excluded actions

NA

When action was taken

Recommendation July 2004

First review of policy and procedures September 2004 – others followed.

Current policy and procedures dated June 2011.

Implemented as recommended?

Yes.

Government statement about status of Recommendation implemented. implementation

Since 2004 when the Murray report made the recommendation, reviews of policies and procedures concerning allegations of children and young people abused or neglected while in care have taken place. In September 2004 and January 2005*, the Care and Protection Services Manual was reviewed and updated. From that time onwards, there have been ongoing reviews of policies and procedures. The current policy and procedure is dated 2 June 2011*.

Currently, the Integrated Management System is reviewing all Care and Protection Policies and Procedures. This work is to be completed in March 2014*.

In September 2010, the first version of The Foster Carers and Kinship Carers Guide -A Resource for Carers was developed in consultation with the Out of Home Care sector*. The Guide makes reference to the processes following the receipt of allegations made involving the carers. A copy of the Guide was provided to all carers and a revised version of the Guide is being finalised to replace the 2010 Guide.

Reason provided

NA

Implementation summary

Implemented in full

Policy and procedures have been reviewed and revised manual released.

Although the Foster Care Association and CREATE were not named specifically as collaborators in the production of the guide is it reasonable to assume that both organisations were part of the ACT Out of Home Care sector that was involved.

DOCUMENT AUDIT: COMMONWEALTH

Person extracting data Auditor 1

Date of extraction 13 September 2013

Recommendation number 14

Commission/Inquiry of origin Bringing them Home: Report of the National Inquiry into the

Separation of Aboriginal and Torres Strait Islander Children from

their Families (1997)

Recommendation madeThat monetary compensation be provided to people affected by

forcible removal under the following headings.1. Racial

discrimination. 2. Arbitrary deprivation of liberty. 3. Pain and suffering. 4. Abuse, including physical, sexual and emotional abuse. 5. Disruption of family life. 6. Loss of cultural rights and fulfilment.

7. Loss of native title rights. 8. Labour exploitation. 9. Economic

loss. 10. Loss of opportunities.

Assessability of recommendation

Yes.

Submitted documents/ source details

- 1. Government response
- 2. Link to Senate Standing Committee on Legal and Constitutional Affairs 2000 report Healing: A Legacy of Generations the Report of Inquiry into the Federal Government's Implementation of the Recommendations made by the Human Rights and Equal Opportunity Commission in Bringing them Home (available at

http://www.aph.gov.au/Parliamentary Business/Committees/Senate/Legal and Constitutional Affairs/Completed inquiries/1

999-02/stolen/report/contents)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

1. Provided to the Royal Commission on request, 2013

2. 2000

Reliability contribution of document

1. Low

2. High

Document details

Recommended actors involved Commonwealth Government

Recommended actors not involved NA

Included actions and whenRecommendation not implemented. Related measures to address

abuse in context of forcible removal outlined. These include establishment of RC into Institutional Responses to Child Abuse; establishment of the ATSI Healing Foundation; counselling, family tracing and reunion services such as Link Up; funding for oral history projects; and the Stolen Generations Working Partnership.

Excluded actions Recommendation not implemented

When action was taken NA

Implemented as recommended? N

Government statement about status of

implementation

This recommendation has not been implemented, but a number of

other measures have resulted from it.

The government of the day did not agree with this

recommendation.

Reasons provided Yes

Implementation summary Not implemented

Person extracting data Auditor 1

Date of extraction 13 November 2013

Recommendation number 6

Commission/Inquiry of origin ALRC Report 84: Seen and Heard: Priority for Children in the Legal

Process (1997)

Recommendation madeEach State and Territory should ensure that there are appropriate

mechanisms, vested in either newly established or existing bodies, to: • handle complaints by or on behalf of children concerning the conduct of that State's or Territory's authorities including conduct of

employees and omissions or failures to act by authorities.

Assessability of recommendation yes

Submitted documents/ source details 1. Government response

Links to the following docs provided:

- 2. National Framework for Protecting Australia's Children 2009-2020 of Children (available at:
 - http://www.aihw.gov.au/publication-detail/?id=60129544391)
- Communiques of COAG meetings in Dec 2002, June 2005, July 2008, October 2008, & Nov 2008 (available at http://www.coag.gov.au/meeting-outcomes
- 4. Protecting Vulnerable Children: A National Challenge, second report of the inquiry into children in institutional or out of home care (2005) Community Affairs References Committee (Rec 17) (available at:

http://www.aph.gov.au/Parliamentary_Business/Committees/Senate/Community_Affairs/Completed_inquiries/2004-07/inst_care/index)

 Forgotten Australians: A Report on Australians who experienced institutional or out-of-home care as children (2005) (Rec 8) (available at :

http://www.aph.gov.au/Parliamentary Business/Committees/Senate/Community Affairs/completed inquiries/2004-07/inst care/report/index.htm)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant
- 5. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. April 2009
- 3. See dates above
- 4. 2005
- 5. 2005

Reliability contribution of document

- 1. Low
- 2. High
- 3. High
- 4. Medium
- 5. Medium

Document details

Recommended actors involved

Commonwealth, State and Territory Governments.

Recommended actors not involved

Recommendation should be put to each State and Territory government for information re state initiatives such as Children's Commissioners or equivalent office. Not all these State/Territory bodies have the power to deal with individual complaints as envisaged by the recommendation

Included actions and when

National Children's Commissioner appointed March 2013.

Tardy response to this recommendation, recommendation in 2005 Protecting Vulnerable Children report, recommendation of UN Committee on the Rights of the Child 2005 country review, and key outcome identified by the National Framework for Protecting Australia's Children in 2009.

Excluded actions The role of the National Commissioner, as outlined in the *Australian*

Human Rights Commission Amendment (National Children's Commissioner) Act 2012 (Cwth) does not extend to hearing individual complaints relating to services provided by

Commonwealth instrumentalities (which State and Territory Commissioners have no power to deal with). Nor does it include the powers recommended in the *Forgotten Australians* report (rec 8 i.e., re hearing and mediating complaints made by children and

young people relating to church processes).

When action was taken See above

Implemented as Recommended? N

Government statement about status of

implementation

Not specified

Reasons provided NA

Implementation summary Undetermined – beyond the scope of the Commonwealth

Government

Person extracting data Auditor 1

Date of extraction 13 November 2013

Recommendation number 268

Commission/Inquiry of origin ALRC Report 84: Seen and Heard: Priority for Children in the Legal

Process (1997)

Recommendation madeThe national standard on juvenile justice should provide that an

Official Visitors scheme be attached to every juvenile detention centre

and visit detention centres regularly, preferably fortnightly.

Implementation. The Attorney-General through SCAG should

encourage States and Territories to adopt these measures.

Assessability of recommendation Yes. While no actor is specified, the authors of the standards (the

Australasian Juvenile Justice Administrators, which is made up of

senior executive officers from Commonwealth, State, Territory and

NZ governments) could be instructed by SCAG to implement the

recommendation.

Submitted documents/ source details Government response

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided to the Royal Commission on request, 2013

Reliability contribution of document Low

Document details

Recommended actors involved Not specified. Standing Council of Attorney Generals (SCAG)?

Recommended actors not involved NA

Included actions and when NA

Excluded actions National standards have not been amended (see standards at

http://www.ajja.org.au/files/updated_october_2012_ajja_juvenile_justice_standards_2009_part_1 and 2.pdf)

When action was taken NA

Implemented as Recommended? N

Government statement about status of

implementation

Not implemented.

"On 17 September 2011, SCAG transitioned into the Standing Council

on Law and Justice (SCLJ). A review of the past relevant Communiqués for SCLJ do not specifically refer to the

implementation of recommendation 268."

Reasons provided State responsibility; insufficient evidence.

Implementation summary Not implemented

Person extracting data Auditor 1

Date of extraction 13 November 2013

Recommendation number 12.1

Commission/Inquiry of origin

Management Response to Allegations of Paedophile Activity within the Foreign Affairs Portfolio: Report to the Public Service Commissioner, Pamela O'Neil, May 1997

Recommendation made

12: I recommend that agencies, in consultation with the relevant staff associations and unions and the PSMPC, develop a complaints procedure, including a procedure for the handling of allegations of a breach of the Code of Conduct. The procedure should incorporate the following elements: - an acknowledgement that there are ways of dealing with matters of personal behaviour, particularly of a less serious nature, which do not involve employing the formal process prescribed by the Public Service Act; - the need to identify allegations which are of relevance to the employer. If the view is taken that an allegation is not of relevance to the employer the person making the allegation should be informed; - the need for respect for privacy and for the requirements of natural justice and procedural fairness to be observed in the handling of any allegations of misconduct; - the need for matters to be dealt with speedily. The facts need to be established before memories fade; - an allegation involving a possible breach of Australia criminal law, and which is of relevance to the employer, should be reported to the appropriate law enforcement authority; and - there should be a preference for regarding an allegation of misbehaviour as a misconduct matter, in addition to any requirement for dealing with the matter in some other manner.

Agencies should ensure that they have in place appropriate awareness programs to provide staff and, where appropriate, members of their households, with necessary information about personal behaviour, complaints mechanisms and related matters. Suitable induction programs and refresher programs should also be provided.

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- APS Values and Code of Conduct (available at http://www.comlaw.gov.au/Series/C2004A00538)
- Australian Public Service Commissioner's Directions 2013
 (available at http://www.comlaw.gov.au/Details/F2013L00448)
- Handling Misconduct A human resources practitioner's guide to the reporting and handling of suspected and determined breaches of the APS Code of Conduct (Handling Misconduct) (available at http://www.apsc.gov.au/ data/assets/pdf file/0019/6175/misconduct.pdf)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

3. Relevant

4. Relevant

Documentation currency 1.

1. Provided to the Royal Commission on request, 2013

2. Came into effect March 1998

3. Came into effect 1 July 2013

4. 2008

Reliability contribution of document

1. Low

2. High

3. High

4. Medium

Document details

Recommended actors involvedCommonwealth agencies in Foreign Affairs portfolio, public service

unions and PSMPC

Recommended actors not involved Unknown whether Unions and PSMPC consulted in development of

complaints regime.

Included actions and whenThe documents referred to achieve the intended purpose of the

recommendation, as outlined in the government response.

Excluded actions NA

When action was taken 1998 to current

Implemented as recommended?

Government statement about status of

implementation

Implemented in full

Reasons provided NA

Implementation summary Implemented in full Refer to legislation verification. This was a line-

ball decision. It was considered that the excluded content was minor

and was not sufficient to lead to a 'partial' status.

Person extracting data Auditor 1

Date of extraction 15 November 2013

Recommendation number 111

Commission/Inquiry of origin

Welfare of Former British Child Migrants, House of Commons (UK), Health Committee Publications: Health – Third Report, 1998

Recommendation made

Markedly different views have been expressed to us by former child migrants about the issue of compensation payments. Many believe that such a measure might impede the provision of records if governments or agencies become unduly nervous about the financial consequences of irregularities or indiscretions contained therein. We therefore do not recommend a compensation payment. Matters concerning identity and background are much more important to former child migrants.

However, we would expect the full weight of the law to be felt in cases where physical and sexual abuse against former child migrants can be proven, Courts should award the maximum possible damages when a conviction is obtained. We would like to see Statutes of Limitation suspended in all cases related to the abuse of former child migrants.

Assessability of recommendation

Partial. Question of funding services for former child migrants in lieu of compensation not clearly articulated. Unclear who recommendation is directed at. Questions of prosecution of sexual offences and quantum of damages are for state Directors of Public Prosecution. Inappropriate for any government to intervene in the prosecution of allegations of abuse and in the penalties awarded (doctrine of separation of powers). The review of awards of damages to victims under state law is beyond the scope of this inquiry. Assessing whether the "full weight of the law" is felt in relevant cases is beyond the scope of this project.

Submitted documents/ source details

- 1. Government Response
- Australian Government Response to the British Government
 Response to the Recommendations of the British House of
 Commons Health Committee's Report of it's Inquiry into the
 Welfare of Former British Child Migrants (2000) (unable to locate)
- 3. Lost Innocents: Righting the Record Report (2001) (available at http://pandora.nla.gov.au/pan/36671/20030819-0000/www.aph.gov.au/senate/committee/clac_ctte/child_migrat/report/contents.htm)
- Lost Innocents and Forgotten Australians Revisited Report (2009)
 (available at
 http://www.forgottenaustralians.org.au/PDF/senatereport2009.p
 df)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant? (Unable to locate)
- 3. Relevant

4. Relevant Documentation currency 1. Provided to the Royal Commission on request, 2013 2. 2000 3. 2001 4. 2009 Reliability contribution of document 1. Low	
2. 2000 3. 2001 4. 2009	
3. 2001 4. 2009	
4. 2009	
Reliability contribution of document 1. Low	
2. Medium	
3. Medium	
4. Medium	
Document details	
Recommended actors involved Not specified	
Recommended actors not involved NA	
Included actions and when Commonwealth provides funding for programs to assist forme	child
migrants to reconnect with family (see response to rec 113 bel	
ingrants to reconnect with farmly (see response to rec 113 see	JWJ.
Excluded actions Suspension of Statute of Limitations is a question for individua	States.
When action was taken NA	
TWX	
Implemented as recommended? N	
Government statement about status of Implemented in full	
implementation	
Pagana munidad Vos stato responsibility	
Reasons provided Yes – state responsibility	

Person extracting data	Auditor 1
Date of extraction	15 November
Recommendation number	113
Commission/Inquiry of origin	Welfare of Former British Child Migrants, House of Commons (UK), Health Committee Publications: Health – Third Report, 1998
Recommendation made	We ask the governments of Canada, New Zealand and Australia to consider giving financial support to organisations in their respective countries who represent the interests of former child migrants.

Undetermined – a matter for the States

Implementation summary

Assessability of recommendation

Partial – actions of overseas governments beyond the scope of this project.

Submitted documents/ source details

- 1. Government response
- Find and Connect Records Access Documentation Project Information. Note: the links provided in the response don't appear to be current. The following address is the only online information I could find, and also does not appear to be current – see http://www.dss.gov.au/our-responsibilities/families-and-children/programs-services/find-and-connect-services-and-projects

Relevant to at least one aspect of

1. Relevant

recommendation

2. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. No current?

Reliability contribution of document

- 1. Low
- 2. Low

Document details

Recommended actors involved

Commonwealth government

Recommended actors not involved

NA

Included actions and when

support organisations as listed. Note however that information on the DSS website (see http://www.dss.gov.au/our-responsibilities/families-and-children/programs-services/find-and-connect-services-and-projects) does not appear to be current, making it difficult to assess the implementation. The Find and Connect service as described on the website, rather than an "Australia-wide coordinated family tracing and supportto locate ...files and assist them to reunite with members of their family", appears to consist primarily of a web-resource, and additional funding for support agencies.

Response indicates that the Commonwealth provides funding for

Excluded actions

NA

When action was taken

Unclear. Response to recommendation 116 suggests funding allocated in 2002. Find and Connect and other initiatives appear to have been developed 2010/2011.

Actions of Canada and New Zealand governments beyond the scope of this project.

Ν Implemented as recommended?

Government statement about status of

implementation

Implemented in full

Reasons provided

Implementation summary

Undetermined – Australian government appears to have implemented, however the others are unknown.

Auditor 1 Person extracting data

Date of extraction 15 November 2013

Recommendation number 116

> Commission/Inquiry of origin Welfare of Former British Child Migrants, House of Commons (UK),

> > Health Committee Publications: Health - Third Report, 1998

Recommendation made We urge the Federal Government of Australia to initiate an inquiry into

> post-war practices in institutions such as Bindoon and Neerkol, with a view to establishing the truth behind allegations of physical, mental and sexual abuse; discovering the names of any perpetrators; and prosecuting any surviving members of staff against whom evidence is

available.

Assessability of recommendation

Partial. Questions of prosecution of perpetrators of abuse are for state Directors of Public Prosecutions. Assessment of prosecution of

members of staff is beyond the scope of this project.

Submitted documents/ source details

1. Government response

2. Lost Innocents: Righting the Record Report (2001) (see

http://pandora.nla.gov.au/pan/36671/20030819-

0000/www.aph.gov.au/senate/committee/clac ctte/child migrat

/report/contents.htm)

3. Australian Government Response (13 May 2002) to the Lost

Innocents: Righting the Record Report (2001) (unable to locate)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

3. Unable to locate

Documentation currency

1. Provided to the Royal Commission on request, 2013

2. 2001

3. 2001

Reliability contribution of document

1. Low

2. Medium

3. Medium

Document details

Recommended actors involved

Federal Government

Recommended actors not involved

NA

Included actions and when

Inquiry conducted 2000/2001

Excluded actions

Terms of Reference of Inquiry did not extend to investigation of individual instances of abuse and pursuing perpetrators. Questions of prosecution of perpetrators of abuse relate to state Directors of Public

Prosecutions.

When action was taken

See above

Implemented as Recommended?

Yes

Government statement about status of

implementation

Implemented in full. This recommendation was implemented through

the Lost Innocents: Righting the Record (2001).

Reasons provided

Yes

Implementation summary

Implemented in full— an Inquiry was conducted. The prosecution of members of staff is beyond the scope of the Commonwealth

government.

Person extracting data

Auditor 1

Date of extraction

15 November 2013

Recommendation number

1

Commission/Inquiry of origin

Lost Innocents: Righting the Record - Report on Child Migration (2001)

Recommendation made

That the Commonwealth Government

- a) urge the State and Territory Governments to undertake inquiries similar to the Queensland Forde inquiry into the treatment of all children in institutional care in their respective States and Territories; and
- b) that the Senate Social Welfare Committee's 1985 inquiry be revisited so that a national perspective may be given to the issue of children in institutional care.

Assessability of recommendation	Yes
Submitted documents/ source details	 Government response Lost Innocents and Forgotten Australians Revisited Report (2009) (available at http://www.forgottenaustralians.org.au/PDF/senatereport2009.pdf) Links to relevant state inquiries
Relevant to at least one aspect of recommendation	 Relevant Relevant Relevant
Documentation currency	 Provided to the Royal Commission on request, 2013 2009 Vic (2013); SA (2008); WA (2012); Tas (2004); NSW (current)
Reliability contribution of document	 Low Medium Medium
Document details	
Recommended actors involved	Commonwealth, State and Territory Government
Recommended actors not involved	I NA
Included actions and when	The government response is silent as to part b) of the recommendation. However the treatment of children in institutional care was again subject to scrutiny in the 2004 national report <i>Forgotten Australians</i> .
Excluded actions	Part a) of the recommendation has not been implemented.
When action was taken	Part b) - 2004
Implemented as Recommended?	Partial
Government statement about status of implementation	Unspecified
Reasons provided	Yes – the Commonwealth asserts that it will not encourage state inquiries for the following reasons:
	 Recommendation not re-endorsed by Committee involved in the 2009 Lost Innocents and Forgotten Australians Revisited Report (see 6.86); There have been a number of state inquiries held since the recommendation.
Implementation summary	Partially implemented part B implemented

Person extracting data	Auditor 1
Date of extraction	15 November 2013
Recommendation number	1
Commission/Inquiry of origin	Inquiry into Immigration Detention Procedures (Flood Inquiry) 2001
Recommendation made	Australian Correctional Management Pty Ltd (ACM) should be asked to issue revised policy instructions to staff to incorporate the requirements of relevant State legislation on child welfare and sexual assault. The draft currently being prepared by ACM should be completed as quickly as possible and issued in all centres.
Assessability of recommendation	Yes, as it relates to current contractor
Submitted documents/ source details	 Government response SERCO PPM for Immigration Detention Centre and Alternate Place of Detention (3/02/2011) (Attachment H) SERCO PPM for Immigration Residential Housing (5/03/2010) (Attachment I) SERCO PPM for Immigration Transit Accommodation (3/02/2010) (Attachment J) MAXNetWork Child Protection Policy (September 2013) (Attachment K) International Health and Medical Services (IHMS), Child Protection and Mandatory Reporting (July 2013) (Attachment L)
Relevant to at least one aspect of recommendation	 Relevant Relevant Relevant Relevant Relevant Relevant Relevant
Documentation currency	 Provided to the Royal Commission on request, 2013 February 2011 March 2010 February 2010 September 2013 July 2013
Reliability contribution of document	 Low Medium Medium Medium Medium Medium

Document details

Recommended actors involvedCommonwealth Government and ACM

Recommended actors not involved NA

Included actions and when Policies implemented

Excluded actions NA

When action was taken Unclear whether version dates above correlate with when policies

were implemented. Unclear whether similar policies were included in contract with ACM, the previous contractor which managed centres up until 2003 (when it handed over management to it's parent company Group 4 Securicor). SERCO has been contracted by the Australian Government to manage immigration detention

facilities since 2009.

Implemented as Recommended?

Government statement about status of

implementation

Implemented in full

Reasons provided NA

Implementation summary Implemented in full (in relation to current contractor)

Person extracting data Auditor 1

Date of extraction 17 November 2013

Recommendation number 14

Commission/Inquiry of origin Inquiry into Immigration Detention Procedures (Flood Inquiry)

2001

Recommendation madeThe Contract with ACM should be amended to make it explicit that

the reporting as such of allegations, instances or suspicion of child abuse has no impact whatsoever on performance payments.

Performance payments should be affected by failure to report, failure to report in a timely way and of course by poor management

of an allegation, instance or suspicion of child abuse.

Assessability of recommendation Yes, as it relates to current contractor

Submitted documents/ source details 1. Government response

Immigration Detention Centre Contract – Incident Reporting Abatement Metric (Attachment M) Relevant to at least one aspect of 1. Relevant 2. Relevant recommendation **Documentation currency** 1. Provided to the Royal Commission on reguest, 2013 Undated 1. Low Reliability contribution of document 2. Medium **Document details** Recommended actors involved Commonwealth Government Recommended actors not involved NA Included actions and when 'Incident' reporting and management requirements included in contract, however: contrary to assertion in Govt response, the document provided (matrix) does not clearly show how failure to meet these conditions affects performance payments. May need to refer to 2.2.3 of the contract; and no definition of 'incident' is provided **Excluded actions** NA When action was taken Unclear. No date provided for inclusion of conditions in contract. Unclear whether similar conditions included in contract with ACM, the previous contractor which managed centres up until 2003 (when it handed over management to it's parent company Group 4 Securicor). SERCO has been contracted by the Australian Government to manage immigration detention facilities since 2009. Υ Implemented as Recommended?

Government statement about status of

implementation

Implemented in full

Reasons provided NA

Implementation summary Implemented in full - in relation to current contractor

Person extracting data Auditor 1

Date of extraction 17 November 2013

Recommendation number	15.3
Commission/Inquiry of origin	Disability Care and Support: Productivity Commission Inquiry Report Volume 1, No. 54, 31 July 2011, Australian Government Productivity Commission
Recommendation made	Drawing on the system currently in place for working with children, Australian governments should ensure that police checks and other safeguards should be implemented that target the risk of abuse of vulnerable people with disabilities, and cover those relevant workers for a given period, rather than for a particular job.
Assessability of recommendation	Yes
Submitted documents/ source details	 Government Response Refers to Commonwealth Submission on Issues Paper 1, but no document or link to document provided
Relevant to at least one aspect of recommendation	 Relevant Relevant
Documentation currency	 Provided to the Royal Commission on request, 2013 ?
Reliability contribution of document	 Low Medium
Document details	
Recommended actors involved	Commonwealth, State and Territory Governments
Recommended actors not involved	NA
Included actions and when	The NDIS is working with Commonwealth, State & Territory governments to use existing quality and safeguard mechanisms.
Excluded actions	
When action was taken	
Implemented as Recommended?	
Government statement about status of implementation	Implemented in part
Reasons provided	

Implementation summary

Undetermined – no evidence provided about the use of police checks and other safeguards in relation to vulnerable people with disabilities.

Commonwealth submission referred to was not provided.

Person extracting data

Auditor 1

Date of extraction

17 November 2013

Recommendation number

2

Commission/Inquiry of origin

Report of the Review of allegations of sexual and other abuse in Defence - Facing the problems of the past: Volume 1 - General findings and recommendations, Rumble, McKean & Pearce, October 2011 (prepared for the Department of Defence)

Recommendation made

The Review recommends that Phase 2 undertake discussions with Defence as a matter of urgency with a view to:

- a. the clarification and, if necessary, amendment of DI(G) PERS 35-4 to permit administrative action to be taken in respect of actions which may constitute sex offences under applicable criminal law. The other DI(G)s that seem to be relevant to these issues should also be examined. Consideration should be given to having a DI(G) which directs the relevant Commanding Officer to consider taking administrative action even though the same incident has also been referred to civilian police and to review the status of the matter at regular intervals to see whether administrative action should be taken. Regard should be had to the desirability of Defence procedures following the APS model for running administrative processes during or after criminal processes for the same facts.
- b. A broader examination should be undertaken of the management of actions which may be sexual offences under applicable criminal law and 'unacceptable behaviour' and the relevant DI(G)s redrafted to provide simpler and appropriate advice and guidance to management. (page 145).

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- 2. Defence Instruction (General) PERS 35-4 Reporting and Management of Sexual Misconduct including Sexual Offences (Attachment C)
- 3. Defence Instruction (General) ADMINISTRATION 45-2 Reporting Investigation of Alleged Offences within the Australian Defence

Organisation (following URL provided is invalid http://www.defence.gov.au/oscdf/afc/pdf/GA450.2.pdf)
Defence Instruction (General) PERS 35-3 – Management and

Reporting of Unacceptable Behaviour (Attachment D)

Relevant to at least one aspect of recommendation

Relevant
 Relevant

Documentation currency

1. Provided to the Royal Commission on request, 2013

2. 28 August 2013

3. ? Unable to view document

4. 28 June 2009

Reliability contribution of document 1. Low

Medium
 Medium

4. Medium

Document details

Recommended actors involved Department of Defence

Recommended actors not involved NA

Included actions and whenRelevant policies appear to have been implemented as

recommended.

Excluded actions Note: these policies do not apply to cadets, some of whom may be

under 18 years.

When action was taken See above

Implemented as Recommended? Y

Government statement about status of

implementation

Implemented in full

Reasons provided NA

Implementation summary Implemented in full

Person extracting data Auditor 1

Date of extraction 17 November 2013

Recommendation number 10

Commission/Inquiry of origin Report of the Review of allegations of sexual and other abuse in

Defence - Facing the problems of the past: Volume 1 - General

findings and recommendations, Rumble, McKean & Pearce, October 2011 (prepared for the Department of Defence)

Recommendation made

A suite of options should be adopted to provide means for affording reparation to persons affected by abuse in Defence comprising: • public apology/acknowledgements; • personal apology; • capped compensation scheme; • facilitated meeting between victim and perpetrator; • health services and counselling.

A body or team should be tasked to develop detailed proposals for the suite of options, so that they may be presented for a decision on implementation. While the suite of options are being developed, there should be further external investigation of matters recommended in Volume 2 for further external investigation. There could be referral of matters recommended for internal/external referral. Volume 2 recommendations are limited to existing options. Accordingly, matters recommended for 'no further action 'in Volume 2 should be 'held', pending the development of the proposals and then - where appropriate - considered for possible action under any new processes adopted. There should be appropriate communication to complainants as to what will happen during the transition stage and into Phase 2. (page 194)

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- 2. Media Release, Government announcement of response to the DLA Piper Review of allegations of sexual and other abuse in Defence, 26 November 2012 (Attachment E)
- 3. Defence Abuse Response Taskforce First Interim Report to the Attorney-General and Minister for Defence, 14 March 2013
- 4. Defence Abuse Response Taskforce Second Interim Report to the Attorney-General and Minister for Defence, 20 June 2013 (available at

http://www.defenceabusetaskforce.gov.au/reports/Pages/defaultaspx

Note: The Third Interim Report was submitted to the Minister for Defence and the Attorney-General on 4 October 2013 (available at same link)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. 26 November 2012
- 3. 14 March 2013

	4. 14 March 2013
Reliability contribution of document	 Low Low
	3. Medium
	4. Medium
Document details	
Recommended actors involved	Department of Defence
Recommended actors not involved	NA
Included actions and when	Defence Abuse Response Taskforce established 26 November 2012.
	The three interim reports of the Taskforce indicate the following:
	 Capped reparations scheme has commenced Restorative engagement process, involving facilitated meeting between victim and perpetrator developed further Counselling services being sourced (but no other 'health services' provided as per recommendation) A general apology to those who experienced abuse, delivered in the Australian Parliament by the Minister for Defence on behalf of the Government, and a general public apology made by the CDF Personal apologies from appropriate Defence officers as part of restorative justice/conciliation processes The Taskforce is hearing complaints where: the complaint was made to DLA Piper and consent was subsequently given to refer it to the Taskforce; new allegations and complaints were made to the Taskforce by the reporting deadline of 31 May 2013; and the allegations and complaints refer to abuse that is alleged to have occurred prior to 11 April 2011.
Excluded actions	Provision of health services as well as counselling not reported
When action was taken	See above
Implemented as Recommended?	Υ
Government statement about status of Imimplementation	plemented in full

No

Reasons provided

Implementation summary

Implemented in full. Taskforce appears to have substantially addressed the options.

Person extracting data	Auditor 1
Date of extraction	19 November 2013
Recommendation number	4
Commission/Inquiry of origin	Complaint by a young person (under the age of 18) of an incident involving unacceptable behaviour at a Navy training establishment in mid–1996 (2004)
Recommendation made	The RAN instructions in relation to the investigation of alleged sexual assault be revised to require that such cases be referred to the civilian police at an early stage.
Assessability of recommendation	Yes
Submitted documents/ source details	 Government response Defence Instruction (General) 35-4-PERSONNEL – Management and Reporting of Unacceptable Behavior Defence Instruction (General) ADMINISTRATION 45–2 -Reporting and Investigation of Alleged Offences within the Australian Defence Organisation (available at http://www.defence.gov.au/oscdf/afc/pdf/GA45 02.pdf Defence Instruction (General) PERSONNEL 35–4 - Management and Reporting of Sexual Offences Australian Defence Force Service Police Manual (Volume 2) (paragraphs 5.219 - 5.237)
Relevant to at least one aspect of recommendation	 Relevant No longer relevant Unsure as to relevance. Unable to view document – link not live Relevant. Unable to view document – 2013 version not yet available on website Relevant. Unable to view document – no doc or link provided
Documentation currency	 Provided to the Royal Commission on request, 2013 28 June 2009 Unknown. Unable to view document – link not live Unknown. 2013 version not yet available Unknown. Unable to view document – no doc or link provided
Reliability contribution of document	 Low Medium Medium Medium

5. Medium

Document details

Recommended actors involved Royal Australian Navy

Recommended actors not involved NA

Included actions and when DI(G) 35-4 first issued 2004. Unclear whether this was in response to

recommendation. Direction to immediately report any incident of alleged sexual assault to the Australian Defence Force Investigative

Service (ADFIS)

A revised version of DI(G)35-4 was said to have been released in July 2013 (no link to this version found so revised version not viewed) and is currently being further revised. Publication of complete revision early 2014. Claim that where the alleged victim is under 18 or is a cadet, revised version will require: immediate referral to State/Territory Child Protection Authority; preservation of crime scene and evidence and encouraging victim to report matter (including to civilian police).

Paragraphs 5.219 - 5.237 ADF Service Police Manual (Vol 2) requires ADFIS to immediately refer certain listed offences (including sexual assault and some offences involving young people) to civilian police.

Excluded actions Under DI(G) 35-4 a , no requirement for ADFIS to report alleged offence

to civilian police promptly, or at all if not deemed appropriate, unless paragraphs 5.219 - 5.237 of the Australian Defence Force Service Police

Manual (Volume 2) apply

When action was taken Unable to view relevant docs so cannot determine when actioned

Implemented as Recommended? Y

Government statement about status of

implementation

Unspecified

Reasons provided NA

Implementation summary Implemented in full

Person extracting data Auditor 1

Date of extraction 17 November 2013

Recommendation number

1

Commission/Inquiry of origin

Forgotten Australians: A Report on Australians who experienced

institutional or out-of-home care as children (2005)

Recommendation made

That the Commonwealth Government issue a formal statement acknowledging, on behalf of the nation, the hurt and distress suffered by many children in institutional care, particularly the children who were victims of abuse and assault; and apologising for the harm caused to

these children.

Assessability of recommendation

Yes

Submitted documents/ source details

1. Government response

2. Link to text of formal apology to the Forgotten Australians and

Former Child Migrants

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

1. Provided to the Royal Commission on request, 2013

2. 16 November 2009

Reliability contribution of

document

1. Low

2. High/Medium

Document details

Recommended actors involved

Commonwealth Government

Recommended actors not involved NA

Formal apology delivered 16 November 2009

Excluded actions

NA

When action was taken

Included actions and when

16 November 2009

Implemented as Recommended?

Government statement about status of

implementation

Implemented in full

Reasons provided

NA

2

Implementation summary

Implemented in full

Person extracting data Auditor 1, Auditor 2, Auditor 6

Date of extraction 19 November 2013

Recommendation number

53

Commission/Inquiry of origin

Forgotten Australians: A Report on Australians who experienced institutional or out-of-home care as children (2005)

Recommendation made

That all State Governments and Churches and agencies, that have not already done so, issue formal statements acknowledging their role in the administration of institutional care arrangements; and apologising for the physical, psychological and social harm caused to the children, and the hurt and distress suffered by the children at the hands of those who were in charge of them, particularly the children who were victims of abuse and assault.

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- Links to formal apologies provided by State Governments: Qld 1999; WA 2005; Tas 2005; Vic 2006; SA 2008; NSW 2009.

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. See dates above

Reliability contribution of document

- 1. Low
- 2. Medium

Document details

Recommended actors involved

All State Governments, churches and agencies involved in the provision of institutional care

Recommended actors not involved NA

Included actions and whenEach State Government and some churches and other organisations involved in the provision of institutional care have issued formal

apologies (see dates above)

Excluded actions

Extent to which churches and other agencies in all states have issued

formal apologies.

When action was taken

See dates above

Implemented as Recommended?

Unclear

Government statement about status of

implementation

Not specified

Reasons provided

Responsibility of States, Churches and other non-government agencies

Implementation summary

Partially implemented While there is insufficient evidence covering all States, Churches and agencies, evidence has been provided of the issuing of formal apologies by some States and Churches. Implementation therefore appears to be partial.

Person extracting data Auditor 1

Date of extraction 19 November 2013

Recommendation number

Commission/Inquiry of origin Forgotten Australians: A Report on Australians who experienced

institutional or out-of-home care as children (2005)

Recommendation made

That State Governments review the effectiveness of the South

Australian law and consider amending their own statutes of limitation legislation to achieve the positive outcomes for conducting legal proceedings that have resulted from the amendments in the South Australian jurisdiction. [NOTE: The South Australia law was the Criminal Law Consolidation (Abolition of Time Limit for the Prosecution of Certain Sexual Offences) Amendment Act 2003 (SA) which removed a 3 year limitation period for the prosecution of sexual offences committed between 1952-1982. It was used in 2004 to prosecute 9 people for child

sexual abuse committed in the 1950s and 1960s)

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- Government response to Forgotten Australians report
 http://www.aph.gov.au/Parliamentary Business/Committees/S
 enate Committees?url=clac_ctte/completed_inquiries/2004-07/inst_care/index.htm (note: URL no longer valid)
- 'Lost Innocents and Forgotten Australians Revisited' report
 (2009) Available at:
 http://www.aph.gov.au/Senate/committee/clac_ctte/recs_lost

_innocents_forgotten_aust_rpts/report/report.pdf

Relevant to at least one aspect of recommendation

1. Relevant

2. Relevant

Documentation currency

- 3. Relevant
- 1. Provided to the Royal Commission on request, 2013
- 2. 2005
- 3. 2009

Reliability contribution of document

- 1. Low
- 2. Medium
- 3. Medium

Document details

Recommended actors involvedState Governments

Recommended actors not involved N

NA

Included actions and when Issue previously considered

Excluded actions Query whether this issue has been fully investigated and resolved. The

Statute of limitations appears to still affect some historical cases in Victoria – see http://www.abc.net.au/news/2013-05-13/royal-commission-urged-to-address-victoria27s-statute-of-limit/4685150. Note also that time limitations apply in relation to civil action for damages resulting from historical child abuse in most sSates and

Territories.

When action was taken

Implemented as Recommended?

This recommendation is not directed at the Commonwealth.

Government statement about status of

implementation

Reasons provided Yes. Recommendation not directed at Commonwealth Government,

and response suggests that no other state imposes restrictions of the commencement of criminal proceedings relating to historic sexual

crimes.

4

Implementation summary Undetermined. Further information should be sought from State

Governments.

Person extracting data Auditor 6

Date of extraction 14 January 2014

Recommendation number

Commission/Inquiry of origin Forgotten Australians: A Report on Australians who experienced

institutional or out-of-home care as children (2005)

Recommendation madeThat in recognising the difficulty that applicants have in taking civil

action against unincorporated religious or charitable organisations, the Government examine whether it would be either an appropriate or a feasible incentive to incorporation, to make the availability of federal tax concessions to charitable, religious and not-for-profit organisations dependent on, or alternatively linked to, them being incorporated under the corporations act or under state incorporated

associations statutes.

Assessability of recommendation Yes – actor and action is specific and verifiable.

Submitted documents/ source details 1. Government response to RC, 2013 2. Government response tabled to the Senate, 2005 (the government's link to this document was broken; I have requested a copy 14/1/14) Relevant Relevant to at least one aspect of Relevant recommendation 1. Provided on request 2013 **Documentation currency** 2. 2005 1. Low Reliability contribution of document 2. High – tabled in Parliament **Document details** "The Government" Recommended actors involved NA Recommended actors not involved The recommendation was considered and rejected. Included actions and when Changes to the corporations act. **Excluded actions** When action was taken Ν Implemented as recommended? Government did not support the recommendation. Government statement about status of implementation

Requiring charities to be incorporated to receive tax concessions Reasons provided would not be feasible administratively or in terms of equity.

Not implemented Implementation summary

Person extracting data

Date of extraction 14/01/14 6 **Recommendation number** Forgotten Australians: A Report on Australians who experienced Commission/Inquiry of origin institutional or out-of-home care as children (2005)

Auditor 6

That the Commonwealth Government establish and manage a **Recommendation made**

> institutions and out-of-home care settings and that: • the scheme be funded by contributions from the Commonwealth and State Governments and the Churches and agencies proportionately; • the

national reparations fund for victims of institutional abuse in

Commonwealth have regard to the schemes already in operation in Canada, Ireland and Tasmania in the design and implementation of the above scheme; • a board be established to administer the scheme, consider claims and award monetary compensation; • the board, in determining claims, be satisfied that there was a 'reasonable likelihood' that the abuse occurred; • the board should have regard to whether legal redress has been pursued; • the processes established in assessing claims be non-adversarial and informal; and • compensation be provided for individuals who have suffered physical, sexual or emotional abuse while residing in these institutions or out-of-home care settings.

Assessability of recommendation

Yes – actions and actors clearly specified

Submitted documents/ source details

Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency

Provided on request, 2013

Reliability contribution of document

Low

Document details

Recommended actors involved

The government

Recommended actors not involved

NA

Included actions and when

A national reparations fund was considered but rejected.

Excluded actions

Establishment of a national reparations fund.

When action was taken

Implemented as Recommended?

Ν

Government statement about status of

implementation

This recommendation has not been implemented.

Reasons provided

Reparation for victims rests with those who managed or funded the institutions in questions. Redress schemes would be better

established by States and Territories.

Implementation summary

Not implemented

Person extracting data Auditor 2

Date of extraction 11.02.2014

Recommendation number

7

Commission/Inquiry of origin

Forgotten Australians: A Report on Australians who experienced institutional or out-of-home care as children (2005)

Recommendation made

That all internal Church and agency-related processes for handling abuse allegations ensure that:• informal, reconciliation-type processes be available whereby complainants can meet with Church officials to discuss complaints and resolve grievances without recourses to more formal processes, the aim being to promote reconciliation and healing;• where possible, there be independent input into the appointment of key personnel operating the schemes;• a full range of support and other services be offered as part of compensation/reparation packages, including monetary compensation;• terms of settlement do not impose confidentiality clauses on complainants;• internal review procedures be improved, including the appointment of external appointees independent of the respective Church or agency to conduct reviews; and • information on complaints procedures is widely disseminated, including on Churches' websites

Assessability of recommendation

Y; actions and outcome clearly specified, although the meaning of 'agency-related' is not clear

Submitted documents/ source details

1. Government Response to RC, 2013

Relevant to at least one aspect of recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of document

1. Low

Document details

Recommended actors involved

Churches and related agencies

Recommended actors not involved

NA

Included actions and when

Excluded actions NA

When action was taken

Implemented as recommended?

This recommendation was not directed to the Commonwealth.

Government statement about status of implementation

Reasons provided	1. "This recommendation was not directed to the Commonwealth.
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The Commonwealth notes that the current Victorian inquiry is examining the processes by which religious organisations handle reports of child abuse and it will make finding relating to charges to

practices, process and policies"

Implementation summary

Undetermined. Lack of information from other churches, and about

agency processes, leaves this undetermined.

Person extracting data Auditor 6

Date of extraction 14/01/14

Recommendation number

Commission/Inquiry of origin Forgotten Australians: A Report on Australians who experienced

institutional or out-of-home care as children (2005)

Recommendation madeThat the Commonwealth establish an external complaints review

mechanism, such as a national commissioner for children and young people who would have the power to: • investigate and mediate complaints received by complainants dissatisfied with Church processes with the relevant Church authority; • review the operations

of Church sponsored complaints mechanisms to enhance

transparency and accountability; • publicise the existence of Church-

sponsored complaints mechanisms widely throughout the

community.

Assessability of recommendation Yes – actions and actors clearly specified

8

Submitted documents/ source detailsGovernment response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided on request, 2013

Reliability contribution of document Lo

Low

Document details

Recommended actors involved National Commissioner for Children and Young People

Recommended actors not involved N

NA

Included actions and when Establishment of National CCYP as recommended (for the most part).

Excluded actions

Does not have role of monitoring individual complaints as

recommended.

When action was taken

National Commissioner for Children and Young People appointed 25

February 2013 – 8 years after the Inquiry.

Implemented as recommended?

Υ

Government statement about status of

implementation

Key aspects of this recommendation were implemented.

Reasons provided

Implementation summary

Partially implemented - see legislation verification

Person extracting data

Auditor 2

Date of extraction

12.02.2014

Recommendation number

11

Commission/Inquiry of origin

Forgotten Australians: A Report on Australians who experienced institutional or out-of-home care as children (2005)

Recommendation made

That the Commonwealth Government seek a means to require all charitable and church-run institutions and out-of-home care facilities to open their files and premises and provide full cooperation to authorities to investigate the nature and extent within these institutions of criminal physical assault, including assault leading to death, and criminal sexual assault, and to establish and report on concealment of past criminal practices or of persons known, suspected or alleged to have committed crimes against children in their care, by the relevant authorities, charities and/or Church organisations; And if the requisite full cooperation is not received, and failing full access and investigation as required above being commenced within six months of this Report's tabling, that the Commonwealth Government then, following consultation with state and territory governments, consider establishing a Royal Commission into State, charitable, and church-run institutions and out-of-home care during the last century, provided that the Royal Commission:

- be of a short duration not exceeding 18 months, and be designed to bring closure to this issue, as far as that is possible; and
- be narrowly conceived so as to focus within these institutions, on
- the nature and extent of criminal physical assault of children and young persons, including assault leading to death;

	— criminal sexual assault of children and young persons;
	 and any concealment of past criminal practices or of persons known, suspected or alleged to have committed crimes against children in their care, by the relevant State authorities, charities and/or Church organisations.
Assessability of recommendation	Yes; Actions and outcome clearly specified
Additional information request	NA
Submitted document/ source details	1. Government response to the RC; 2013
	2. Government response to Forgotten Australians and Protecting Vulnerable children reports (on website)
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
Documentation currency	1. Provided on request; 2013
	2. Provided on request; 2013
Reliability contribution of	1. Low
documents	2. Medium
Implementation	
Recommended actors involved	Commonwealth Government
Recommended actors not involved	
Included actions	1.Response to Forgotten Australians and Protecting Vulnerable Children table in Senate
	2. Royal Commission into Institutional responses into Child Sexual Abuse
	3. Facilitated access to records through the Find and Connect Records Access Documentation Project.
	4. Cash grants made available to organisations to manage documents relating to children in various kinds of out of home care between the 1920s and 1980s
Excluded actions	1. Government did not find means to require charitable, church-run institutions and out-of-home care facilities to provide full cooperation with authorities investigating the nature and extent of criminal behaviour

2. No evaluation or assessment undertaken to date as Records Access Documentation Project and the Royal Commission into Institutional Responses to Child Sexual Abuse have only recently begun

tion was taken 1, 2005

2. 2013

3. 2011-2012

4. 2011-2012

Implemented as recommended?

In part

Government statement about status

of implementation

When action was taken

Implemented in part

Reason provided

Implementation summary

Partially implemented

Person extracting data Auditor 2

Date of extraction 12.02, 2014

Recommendation number 17

Commission/Inquiry of origin Protecting Vulnerable Children – A National Challenge, second

report of the inquiry into children in institutional or out-of-home

care (2005)

Recommendation madeThe Commonwealth establish a national commissioner for children

and young people to drive a national reform agenda for child protection. In doing so, the national commission should: • bring together all stakeholders, including the States and Territories, child protection professionals and researchers and peak organisations, to establish an agenda for change including the identification of key areas of concern; • encourage the development of innovative models within the child protection system; and • encourage State and Territory Governments to work toward harmonising child protection

legislation, including agreement on common definitions.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

NA

Submitted document/ source details

1. Government Response to RC; 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided on Request; 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

The Commonwealth

Recommended actors not involved

NA

Included actions

1. A National Children's Commissioner was appointed, established within Australian Human Rights Commission, with the power to consult with broad powers for consultation including cross-

jurisdictional matters

2. Commonwealth refers to discussion regarding Commissioner in relation to ALRC Report 84,'Seen and Heard :Priority for Children and

the Legal Process'(1987)

Excluded actions

1. To soon for assessment or evaluation to be undertaken

When action was taken

1.2013

Implemented as recommended?

У

Government statement about status

of implementation

Not specified

Reason provided

Implementation summary

Implemented in full

Person extracting data

Auditor 2

Date of extraction

12.02.2014

Recommendation number

2

Commission/Inquiry of origin

Australian Defence Force: Management of Service Personnel under

the age of 18 years (2005)

Recommendation made

That legal advice on care for minors be used to develop a Defence Instruction (General) (DI(G)) that would define the ADF's responsibilities for the administration of minors. It should include examples of the risks associated with care of minors that must be covered in any service arrangements to give effect to the DI(G).

Assessability of recommendation	Yes; actions and outcomes clearly specified
Additional information request	
Submitted document/ source details	1. Government response; 2013
	2. PERSONNEL 33-4 Management and administration of Australian Defence Force members under 18 years of age (on website)
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
Documentation currency	1. Provided on request; 2013
	2. Provided on request; 2013
Reliability contribution of	1. Low
documents	2. Medium
Implementation	
Recommended actors involved	Australian Defence Force (ADF)
Recommended actors not involved	NA
Included actions	1. ADF acknowledged that Defence Instruction (General) PERSONNEL 33-4 Recruitment and employment of members under 18 years in the Australian Defence Force (05) lacked instruction regarding duty of care to minors.
	2. ADF incorporated legal advice, re-drafted instructions and released Defence Instruction (General) which addressed the full requirements of exercising the duty of care to minors
	3. A training package was also created to accompany the new policy
Excluded actions	
When action was taken	1. 2008
Implemented as recommended?	
Government statement about statu of implementation	s "This recommendation has been implemented in full"
Reason provided	NA

Implemented in full - Policy was re-drafted to include duty of care to minors

Person extracting data Auditor 2

Date of extraction 13.02.2014

Recommendation number 3

Commission/Inquiry of origin Australian Defence Force: Management of Service Personnel under

the age of 18 years (2005)

Recommendation made

That, consistent with good administrative practice, each service

develop its own Instruction identifying how minors will be managed within service personnel management and training structures. The DI(G) should address risks specifically associated with that service. It should inform the development of procedures to manage those risks

within individual training establishments.

Assessability of recommendation Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details 1. Government response; 2013

 ${\bf 2.}\ Management\ and\ administration\ of\ Australian\ Defence\ Force$

members under 18 years of age - on website

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

Provided; 2013

Reliability contribution of

documents

1. Low

2. Low

Implementation

Recommended actors involved

Australian Defence Forces (ADF)

Recommended actors not involved

NA

Included actions

1. DI(G) 33-4 Management and administration of Australian Defence

Force member under 18 years of age is an overarching instruction

that applies to entire ADF

2. When specific unit-level policy was not produced, management is

in accordance with overarching policy (DI(G) 33-4.

3. Numerous Units and training establishments within the Navy, Army and Air Force developed specific directives and instructions for the management and administration of ADF members under 18 years. Examples of separate policies and instruction can be provided on request. 1. Is not clear if DI(G) 33-4 addresses risks specifically associated with **Excluded actions** each service

1.Unspecified When action was taken

2. unspecified

3. unspecified

Ν Implemented as recommended?

Government statement about status

"This recommendation has been implemented in part"

of implementation

"Defence took a different view on the treatment of each service"

Implementation summary

Reason provided

Partially implemented. Not all parts of ADF have own instruction on management of minors. Unclear if risk assessment of each service in covered in DI(G) 33-4

Auditor 2 Person extracting data Date of extraction 17.02.2014

Recommendation number 4

> Commission/Inquiry of origin **Australian Defence Force: Management of Service Personnel under** the age of 18 years (2005)

Recommendation made

That comprehensive and accurate information about the ADF's duty of care for minors (and what this means within each service and training establishment, where appropriate) be provided for all potential enlistees who are minors, and their parents/guardians. This information should include examples of how the duty of care will be delivered day-to-day, as well as the limits of the ADF's responsibilities.

Yes; outcomes and actions are clearly specified. **Assessability of recommendation**

NA **Additional information request**

1. Government response to RC; 2013

Submitted document/ source details

2. DFR-RECREF050 – Important Information for General Entry and

Officer Entry Candidates (on website)

	3. DFR-RECREF051.Information for Reserves GE and OE candidates (on website)
	4. DFR-RECREFO51. Important Information for Reserve Candidates
	(on website)
	5. DFR-FINPOL002 – Candidate Travel Policy (on website)
Relevant to at least one aspect of	1.Relevant
recommendation	2. Relevant
	3. Relevant
	4. Relevant
	5. Relevant
Documentation currency	1. Provided on request; 2013
	2. Provided on request;2013
	3. Provided on request; 2013
	4. Provided on request; 2013
	5. Provided on request; 2013
Reliability contribution of	1. Low
documents	2. Medium
	3. Medium
	4. Medium
mplementation	
Recommended actors involved	Australian Defence Force (ADF)
Recommended actors not involved	NA
Included actions	1.DI(G) PERSONNEL 33-4 Recruitment and employment of member under 18 years in the Australian Defence Force posted on website
	2. Information for prospective ADF members and parents/guardians available on website;
	 DFR- RECREF050 – Important Information for General Entry and Officer Entry Candidates DFR-RECREF051 - Information for Reserves in GE and OE candidates posted

 DFR-RECREFO51. Important Information for Reserve Candidates

• DFR-FINPOL002 – Candidate Travel Policy

3. Specific information for parents also available on website;

http://www,defencejobs.gov.au/RecruitmentCentre//supportAndDowloads/infoForParents

Excluded actions

NA

When action was taken

Unspecified

Implemented as recommended?

Υ

Government statement about status

of implementation

In response to the Commonwealth Ombudsman's report, the ADF updates its website with relevant policy

Reason provided

Implementation summary

Implemented in full. Information regarding duty of care of minors made available to minors and their parents/guardians on website

Person extracting data

Auditor 2

Date of extraction

17.02.2014

Recommendation number

7

Commission/Inquiry of origin

Australian Defence Force: Management of Service Personnel under the age of 18 years (2005)

Recommendation made

That the ADF review accessibility of support arrangements for minors, including:

- Conducting surveys of the opinions of minors on current arrangements. Surveys should be anonymous, include minors who do not complete their training, and provide the option for free comment on barriers to access. Given that many minors lack broad life experience, it would also be appropriate to suggest options for improvement, on which they can comment. Examples could include greater access to their families (such as more opportunity for telephone contact) and tighter confidentiality when a problem is raised.
- Analysing factors, which contribute to successful support arrangements for minors; and using these as a basis for developing a best practice model for application across the ADF.

		• Regularly seeking feedback from minors to ensure high standards set by the best practice model are maintained. Results from feedback should be consolidated across all services and form the basis of an annual report to the Chief of the Defence Force on the effectiveness of support arrangements for minors.	
	Assessability of recommendation	Yes; actions and outcomes clearly specified	
	Additional information request	1. the number of minors who responded to the Longitudinal ADF Study Evaluating Retention, at the time of entry into the organisation and at the specified interval thereafter, as a proportion of the total number of minors in the ADF; and	
		2. the number of minors who responded to the Longitudinal ADF Study Evaluating Resilience, at the time of entry into the organisation and at the specified intervals thereafter, as a proportion of the total number of minors in the ADF; and	
		3. two examples of the annual reports to the Chief of the Defence Force containing feedback from minors across all services	
	Submitted document/ source details	1. Government response to RC	
		2. Annex A	
		3. Additional Information requests; 1. 2. & 3.	
	Relevant to at least one aspect of recommendation	1. Relevant	
		2. Relevant	
		3. Relevant	
	Documentation currency	1. Provided on request; 2013	
	Reliability contribution of documents	2. Provided on request; 2013	
		3. Provided on request; 2013 & 2014	
		1. Low	
		2. Medium	
		3. Low	
	Implementation		
	Recommended actors involved	ADF	

NA

Recommended actors not involved

Longitudinal ADF Study Evaluating Retention assesses **Included actions** attitudes, beliefs & expectations throughout individual member's career. Those who leave during mandatory period are also surveyed. b) Longitudinal ADR Study Evaluating Resilience, follows members through first five years of career c) Cadets surveyed re; experience in ADF, communication & training d) Learning Culture Inquiry into the culture of ADF schools and training establishments, which lead to Defence Youth Policy Manual (YOUTHPOLMAN - edition 1; currently under internal review. When released will guide policy & procedure for young adults 12 to 25 yrs. e) Cadet Policy Manuel outlines good practice for dealing with under 18 yr olds f) Cadet Youth Development Framework developed with University of Melbourne b). Longitudinal ADF Study Evaluation Retention and Longitudinal **Excluded actions** ADR Study Evaluating Resilience do not record age. Participation is voluntary. c). Annual reports on consolidated feedback from minors across service not available as surveys do not record ages and are voluntary d. Information from minors varies according to training unit a). 2007 When action was taken b). 2009 c). 2007 & 2010 d). 2005 e). unspecified f). Unspecified **Partial** Implemented as recommended? Defence is utilising existing survey arrangement to obtain opinions

Government statement about status of implementation

Defence is utilising existing survey arrangement to obtain opinions from minors on appropriateness of their training

Reason provided

Implementation summary

Partially implemented. Conflicting statements as to the capture of feedback from minors in longitudinal surveys

Date of extraction	Auditor 2
Recommendation number	3.1
Commission/Inquiry of origin	Uniform Evidence Law Report: ALRC Report 102; NSWLRC Report 112; VLRC Final Report – December 2005, Australian Government Law Reform Commission; NSW Law Reform Commission and Victorian Law Reform Commission
Recommendation made	The National Judicial College, the Judicial College of Victoria, the Judicial Commission of New South Wales and the state and territory law societies and bar associations should consider conducting educational programs about the policy underlying the approach of the uniform Evidence Acts to admissibility of evidence. The Inquiry also identified the following areas as warranting consideration:
	- Improper questioning; the admissibility of evidence of expert opinion; the cognitive behavioural development of children and the implications of this for the reliability of the evidence of child witnesses' the nature of sexual assault, including the context in which sexual offences typically occur, and the emotional, psychological and social impact of sexual assault.
Assessability of recommendation	Yes; actions and outcomes clearly specified
Additional information request	NA
Submitted document/ source details	1. Government response to the RC; 2013
	2. National Judicial College of Australia, <i>Information Concerning Judicial Education, September, 2013</i> (Attachment A)
	3. Uniform Evidence Law (ALRC Report 102) 2006
	http://www.alrc.gov.au/publications/3.%20Understanding%20the%20 Uniform%20Evidence%20Acts/introduction
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
	3. Relevant
Documentation currency	1. Provided; 2013
	2. Provided; 2013
	3. Provided; 2013
Reliability contribution of documents	1. Low

_				
,	N/I	ed	Ш	ım

3. Medium

Implementation

Recommended actors involved

- National Judicial College of Australia Council (NJCA)
- Judicial College of Victoria (JCV)
- Judicial Commission of New South Wales (JCNSW)
- State & territory law societies
- Bar associations

Recommended actors not involved

Included actions

NA

- 1. Attorney-General Ruddock wrote to Chair of National Judicial College of Australia Council expressing support for educational programmes about the policy behind the uniform Evidence Acts
- 2. Standing Council of Attorneys-General Evidence Working Group decided to connect relevant judicial college persons and re-engage them on the issue.
- 3. NJCA conducts Annual Orientation Program for Magistrates, includes a session on child witnesses.
- 4. The Travelling Judicial Professional Development Program included a session on the Uniform Evidence Act
- 5. Judicial officer from NT, SA, NSW, & Vic have attended Judicial seminars of child witnesses
- 6. NJCA will present a programme for judicial officer to better understand child development, children giving evidence in Courts, questioning techniques and capacity of children to give evidence
- 7. Annual Reports for the Judicial College of Victoria 08/09 & 09/10 & 2011, provide information on its activities with the Evidence Act and special rules of evidence in relations to sexual offences (on website)
- 8. Judicial Commission of New South Wales has published Benchbooks relating to the Evidence Act (on website)
- 9. Australasian Institute for Judicial Administration published Benchbook for Children Giving Evidence in Australian Courts

Excluded actions

When action was taken

- 1.2007
- 2. 2008
- 3. Annual
- 4. 2006

5. 2007

6. 2014

7. 08/09/010 & 2011

8. unspecified

9. 2011

Implemented as recommended?

Υ

Government statement about status of Implemented in full implementation

Reason provided

Implementation summary

Implemented in full. Educational programs about uniform Evidence

Act were conducted

Person extracting data Auditor 2

Date of extraction 17.02.2014

Recommendation number 9-1

Commission/Inquiry of origin Uniform Evidence Law Report: ALRC Report 102; NSWLRC Report

112; VLRC Final Report – December 2005, Australian Government Law Reform Commission; NSW Law Reform Commission and

Victorian Law Reform Commission

Recommendation madeThe Opinion Rule and its Exceptions

Section 79 of the uniform Evidence Acts should be amended to provide that, to avoid doubt, the provision applies to evidence of a person who has specialised knowledge of child development and behaviour (including specialised knowledge of the effect of sexual abuse on children and of their behaviour during and following the

abuse), being evidence in relation to either or both of the

following:(a) the development and behaviour of children generally;(b)

the development and behaviour of children who have been the victims of sexual offences, or offences similar to sexual offences.

Assessability of recommendation

Yes. Action and outcomes clearly specified

Additional information request

- 1. Legislation check;
 - 1. Model Uniform Evidence Bill, s79(2)
 - 2. Evidence Act 1995 (Cth), s79(2) [amended by Evidence

Amendment Act 2008, Schedule 1, item 38]

Submitted document/ source details

1. Government response to RC; 2013

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

1. Provided; 2014

Reliability contribution of

documents

1. Low – Government response

2. High – Legislation check

2. Legislation check; 2013

Implementation

Recommended actors involved NA

Recommended actors not involved

NA

Included actions

Legislation changed

Excluded actions

When action was taken

2008

NA

Implemented as recommended?

Υ

Government statement about status

of implementation

"In the Commonwealth jurisdiction, this recommendation has been

implemented."

Reason provided

Implementation summary

Implemented in full – see legislation check

Person extracting data 17.02.2014

Date of extraction Auditor 2

Recommendation number 15-6

Commission/Inquiry of origin Uniform Evidence Law Report: ALRC Report 102; NSWLRC Report

112; VLRC Final Report – December 2005, Australian Government Law Reform Commission; NSW Law Reform Commission and

Victorian Law Reform Commission

Recommendation made *Privilege: Other Privileges*

The sexual assault communications privilege should apply to any compulsory process for disclosure, such as pre-trial discovery and the production of documents in response to a subpoena and in non-curial contexts including search warrants and notices to produce documents,

as well as court proceedings.

Assessability of recommendation	Yes. Actions and outcomes clearly specified
Additional information request	
Submitted document/ source details	1. Government response to RC; 2013
	2. Communiqué, Standing Committee of Attorneys-General, May, 2010, p 3,4,10 & 11 (Attachment B)
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
Documentation currency	1. Provided; 2013
	2. Provided; 2013
Reliability contribution of	1. Low
documents	2. Medium
mplementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	1. Standing Council of Attorneys-General (SCAG) agreed to establish 7 principles as a minimum standard for protection of sexual assault counselling communications, where jurisdictions choose to legislate to restrict the disclosure of sexual assault counselling communications.
Excluded actions	1. Single model for sexual assault counselling protection in Australia
	2. Consideration has been given to progressing this at the Commonwealth level as a public interest immunity bases on South Australian Legislation. Provisions have been drafted for inclusion in an Evidence Amendment Bill 2010 but have not yet been implemented.
When action was taken	1. May, 2010
Implemented as recommended?	N
Government statement about status of implementation	Implemented in part. SCAG agreed that it is not appropriate to provide a single model for sexual assault counselling protection for Australia
Reason provided	Small number of Commonwealth offences for which counselling immunity would be relevant.

Implementation summary

Partially implemented

Person extracting data	Auditor 2
Date of extraction	17.02.2014
Recommendation number	18-2
Commission/Inquiry of origin	Uniform Evidence Law Report: ALRC Report 102; NSWLRC Report 112; VLRC Final Report – December 2005, Australian Government Law Reform Commission; NSW Law Reform Commission and Victorian Law Reform Commission
Recommendation made	Comments, Warnings and Directions to the Jury The uniform Evidence Acts should be amended to include provisions dealing with warnings in respect of children's evidence similar to those contained in ss 165(6), 165A and 165B of the Evidence Act 1995 (NSW). Section 165B should be amended to make it clear that a trial judge is not to give a warning about the reliability of the evidence of a child solely or account of the age of the child.
Assessability of recommendation	Yes; actions and outcomes clearly stated
Additional information request	1. Legislation check; Evidence Act 1995 (Cth) s165A [amended by Evidence Amendment Act 2008]
Submitted document/ source details	1. Government Response to RC; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided; 2013
Reliability contribution of	1. Low - Government response
documents	2. High - Legislation Check
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	Legislation changed
Excluded actions	NA
When action was taken	2008
Implemented as recommended?	Υ

Government statement about status

of implementation

Implemented in full.

Reason provided

Implementation summary

Implemented in full – see legislation check

Person extracting data Auditor 2

Date of extraction 18.02.2014

Recommendation number 1

Commission/Inquiry of origin

Lost Innocents and Forgotten Australians Revisited (2009)

Recommendation made

The Committee recommends that the Commonwealth government

issue a formal acknowledgement and expression of regret to former child migrants in accordance with recommendation 30 of the Lost Innocents report; and that this statement be issued in conjunction with, or as a part of, a broader Commonwealth apology to people who experienced abuse and/or neglect in institutional or out-of-home care

as children.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

NA

Submitted document/ source details

1. Government response to RC; 2013

2. Apology (on website)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

1. Provided; 2013

2. Provided; 2013

Reliability contribution of

documents

1. Low

2. Medium

Implementation

Recommended actors involved

1. Commonwealth Government

Recommended actors not involved

NA

Included actions

1. Former Prime Minister, Kevin Rudd formally apologised.

Excluded actions

NA

When action was taken

1. Nov 16, 2009

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented in Full

Reason provided

Implementation summary

Implemented in full: Apology delivered

Person extracting data

Auditor 2

Date of extraction

18.02.2014

Recommendation number

3

Commission/Inquiry of origin

Lost Innocents and Forgotten Australians Revisited (2009)

Recommendation made

The Committee recommends that the Prime Minister write to relevant churches and religious agencies requesting that they provide formal statements concerning the need for such bodies to make reparation to children who suffered abuse and neglect in their care in the last century, and addressing in particular the issues of apology, redress and provision of services to care leavers, and the implementation of the recommendations of the Forgotten Australians report; the Committee further recommends that the Prime Minster cause the statements provided by churches and religious agencies to be collated and tabled in parliament

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details

- 1. Government response to the RC; 2013
- 2. Report; Senate Committees; 2013 (on website)

Relevant to at least one aspect of

recommendation

- 1. Relevant
- 2. Relevant

Documentation currency

1. Provided; 2013

Reliability contribution of

1. Low

documents

2. Medium

Implementation

Recommended actors involved	1. Prime Minister of Australia
	2. Relevant churches and religious agencies
Recommended actors not involved	
Included actions	1. Government response tabled in Senate
	2. Government wrote to past care providers and consulted them in the lead up to the national apology to Forgotten Australians and former child migrants
Excluded actions	1. Statements from churches and religious agencies regarding redress or provision of services were not collated or tabled in parliament
When action was taken	1. 2009
	2. unspecified
Implemented as recommended?	N
Government statement about status of implementation	"The government supported this recommendation in principle. However it was not implemented."
Reason provided	Reparation is a matter for care providers
Implementation summary	Not implemented

Person extracting data	Auditor 2
Date of extraction	18.02.2014
Recommendation number	4
Commission/Inquiry of origin	Lost Innocents and Forgotten Australians Revisited (2009)
Recommendation made	The Committee recommends that the Commonwealth government pursue all available policy and political options to ensure that South Australia, (COAG)New South Wales and Victoria establish redress schemes for people who suffered neglect and/or abuse in institutional settings or out-of-home care in the last century; and that the remaining States make provision to ensure continued receipt of redress claims.
Assessability of recommendation	Yes; actions and outcomes clearly specified
Additional information request	
Submitted document/ source details	1. Government response to the RC; 2013

	2. Parliamentary Business, Senate Committee; 2013 (on website)
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
Documentation currency	1. Provided; 2013
Reliability contribution of	1. Low
documents	2. Medium
Implementation	
Recommended actors involved	1. Commonwealth Government
Recommended actors not involved	
Included actions	1. Government response to Lost Innocents and Forgotten Australians Revisited report was tabled in Senate; in it:
	the issue of redress was raised as a matter for each State & Territory
	the issue was also raised at the Community and Disability
	 Services Ministers' Conference (CDSMC), on 11 September 2009 Government noted that a number of States and Territories and past care providers had provided redress 11 September, 2009
Excluded actions	Commonwealth did not pursue all available policy and political
	options to ensure South Australia, New South Wales and Victoria establish redress schemes and remaining states make provision for
	continues receipt of redress claims
When action was taken	1. November, 2009
	2. 11 September, 2009
Implemented as recommended?	N
Government statement about status of implementation	Redress is a matter for each State and Territory government and past care providers to consider and questions in relation to it, needs to be put to them
Reason provided	
Implementation summary	Not implemented: Commonwealth government considers redress a matter for each State & Territory government and past care-givers to provide

Person extracting data Auditor 2 **Date of extraction** 18.02.2014 Recommendation number 5 Commission/Inquiry of origin Lost Innocents and Forgotten Australians Revisited (2009) The Committee recommends that the Commonwealth government **Recommendation made** pursue the establishment of State redress schemes through the Council of Australian Governments (COAG) and other appropriate national forums. Yes: actions & outcomes clearly specified **Assessability of recommendation Additional information request** 1. Government response to RC; 2013 Submitted document/ source details 2. COAG Meeting Outcomes (on website) 1. Relevant Relevant to at least one aspect of recommendation 2. Relevant 1. Provided; 2013 **Documentation currency** 2. Provided; 2013 1. Low – Government response Reliability contribution of documents 2. Medium – COAG report (on website) **Implementation** 1. Commonwealth Government **Recommended actors involved** 1. States of Australia Recommended actors not involved 1. Government response to Lost Innocents and Forgotten Australians **Included actions** Revisited report was tabled in Senate: 2. COAG has had ongoing discussions on how Commonwealth, States & Territories can improve child protection 3. COAG Communique of 30 April, 2009, released The National Framework for Protecting Australia's Children State redress schemes were not pursued through COAG **Excluded actions** 2. Nov, 2009 When action was taken 3. April, 2009

Government statement about status of implementation Redress is a matter for State and Territories Reason provided Not implemented: State redress schemes through COAG were not Implementation summary pursed Person extracting data Auditor 2 Date of extraction 12.03..2014 **Recommendation number** 6 Commission/Inquiry of origin Lost Innocents and Forgotten Australians Revisited (2009) The Committee recommends that churches take steps to ensure that **Recommendation made** processes for handling abuse allegations are consistent across all jurisdictions; and that such processes conform to recommendation 7 of the Forgotten Australians report. Yes; actions and outcomes clearly Assessability of recommendation **Additional information request** 1. Government response to RC; 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided; 2013 **Documentation currency** 1. Low Reliability contribution of documents

Churches

N/A

Ν

Ν

Implemented as recommended?

Implementation

Recommended actors involved

Included actions

Excluded actions

When action was taken

Implemented as recommended?

Recommended actors not involved

83

Government statement about status

of implementation

This is not directed to the Commonwealth.

Reason provided

1. A matter for the churches to address

Implementation summary

Undetermined

Person extracting data

Auditor 2

Date of extraction

18.02.2014

Recommendation number

15

Commission/Inquiry of origin

Lost Innocents and Forgotten Australians Revisited (2009)

Recommendation made

The Committee recommends that the Ministerial Council for Police and Emergency Management (Police) develop and implement a national policy on the prosecution of, and data collection and sharing about, historical crimes of sexual and physical abuse of children in care; and that the establishment or further development of specialist State police units be considered as part of this policy development process.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

- 1. Legislation check;
 - Crimes Amendment (Working With Children-Children History) Act 2010
 - Crimes Act 1914 (Cth)

Submitted document/ source details

- 1. Government response to RC; 2013
- 2. National Framework for Protecting Australia's Children 2009-2010 (on website)
- 3. Memorandum of Understanding (MOU) between Commonwealth, State and Territory Governments (on website)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Not Relevant
- 3. Relevant

Documentation currency

Provided; 2013

Reliability contribution of

1. Low – Government response

documents

2. High – Legislation check

3. Medium - National Framework

		4. Medium - MOU
Implei	mentation	
	Recommended actors involved	Ministerial Council for Police and Emergency management (MCPEM)
	Recommended actors not involved	NA
	Included actions	1. Amendments to the <i>Crimes Act 1914</i> , were introduced under the <i>Crimes Amendment (Working With Children-Criminal History) Act 2010</i> , permitting criminal history to be disclosed and considered when person is applying to work with children
		2. COAG agreed, in 2009, to a 12 month trial program for interjurisdictional exchange of criminal history information for screening people working with children. The program continues to operate under a MOU
	Excluded actions	1. National policy on the prosecution of historical crimes of sexual and physical abuse of children in care has not been developed
		2. Specialist police units not established
	When action was taken	1. 2008
	Implemented as recommended?	N
	Government statement about status of implementation	1. Recommendation was not implemented but the Commonwealth took steps to address the intent of the recommendation.
		2. Specialist Police units are a matter for individual States & Territories
	Reason provided	Yes.
	Implementation summary	Partially implemented – see legislation check

Person extracting data	19.02.2014
Date of extraction	Auditor 2
Recommendation number	25-1
Commission/Inquiry of origin	ALRC Report 114, NSWLRC Report 128: Family Violence: A National Legal Response (2010)
Recommendation made	State and territory sexual assault provisions should include a wide definition of sexual intercourse or penetration, encompassing:

part of another person and/or any object manipulated by a person; (b) penetration of the mouth of a person by the penis of a person; and (c) continuing sexual penetration as defined in paragraph (a) or (b) above. Yes; actions and outcomes clearly specified **Assessability of recommendation Additional information request** 1. Government response to RC; 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Response Provided; 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation States and Territories** Recommended actors involved NA **Recommended actors not involved** 1. Ministers at SCAG meeting agreed to develop a National Response **Included actions** to the ALRC Report No wide definition of sexual intercourse or penetration within State **Excluded actions** and territory sexual assault provisions 1. SCAG meeting 22 July, 2011 When action was taken Ν Implemented as recommended? This recommendation was not expressly directed to the **Government statement about status** Commonwealth and is within the responsibility of the State and of implementation Territory governments. SCAG meeting agreed that States and Territories should assess Reason provided Report as it applies to their own jurisdictions, as it relates to criminal procedures, evidence criminal law and child protection generally. **Undetermined:** No evidence of a National Response to ALRC Report. Implementation summary States & Territories have not been approached for a response

(a) penetration (to any extent) of the genitalia (including surgically constructed genitalia) or anus of a person by the penis or other body

Person extracting data Auditor 2 **Date of extraction** 19.02. 2014 Recommendation number 25-2 ALRC Report 114, NSWLRC Report 128: Family Violence: A National Commission/Inquiry of origin Legal Response (2010) Federal, state and territory sexual offence provisions should provide a **Recommendation made** uniform age of consent for all sexual offences. Yes; actions and outcomes clearly specified Assessability of recommendation **Additional information request** 1. Government Response to the RC; 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided; 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** Federal, State and Territories **Recommended actors involved** NA Recommended actors not involved 1. Government response to ALRC report is being considered but has Included actions not been finally approved by Government. It anticipates it's response to this, to be tabled in Parliament in June-July 2013 No uniform age of consent for sexual offences **Excluded actions** unspecified When action was taken Implemented as recommended? This recommendation is the responsibility of the Commonwealth and **Government statement about status** the respective States and Territories separately of implementation Relevant States and Territories will be best placed to provide further Reason provided information to the Commission in relation to this recommendation

response

Implementation summary

Undetermined: insufficient relevant evidence provided of

Commonwealth's response; States & territories not approached for

Person extracting data Auditor 2

Date of extraction 10.02.2014

Recommendation number 25-8

Commission/Inquiry of origin ALRC Report 114, NSWLRC Report 128: Family Violence: A National

Legal Response (2010)

Recommendation madeState and territory legislation dealing with sexual offences should

state that the objectives of the sexual offence provisions are to: (a) uphold the fundamental right of every person to make decisions about his or her sexual behaviour and to choose not to engage in sexual activity; and (b) protect children, young people and persons

with a cognitive impairment from sexual exploitation.

Assessability of recommendation Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details 1. Government response to RC;2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency 1. Provided; 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved State and Federal Territories

Recommended actors not involved NA

Included actions 1. Government response to ALRC report is being considered but has

not been finally approved by Government. It anticipated it's response

to this to be tabled in Parliament in June-July 2013

Excluded actions Describe or NA

When action was taken

Unspecified

Implemented as recommended?

Government statement about status

of implementation

This recommendation is the responsibility of the Commonwealth and the respective States and Territories separately

implementation

Reason provided Relevant States and Territories will be best placed to provide further

information to the Commission in relation to this recommendation

Implementation summary

Undetermined: insufficient relevant evidence provided of Commonwealth's response; state & territories, not approached for a response

Person extracting data

Auditor 2

Date of extraction

19.02.2014

Recommendation number

16

Commission/Inquiry of origin

2011 Immigration detention at Villawood. Summary of observations from visit to immigration detention facilities at Villawood (Australian Human Rights Commission)

Recommendation made

DIAC should ensure that all relevant DIAC officers and staff members of detention service providers are provided with a localised policy setting out the requirements, procedures and contact details for making child welfare and protection notifications in relation to concerns that arise in respect of children in immigration detention in the location in which they work.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details

- 1. Government Response to RC; 2013
- 2. **Attachment H** Serco PPM for Immigration Detention Centre and Alternate Place of Detention (3/02/2011 Section 13
- 3. **Attachment I** SERCO PPM for Immigration Residential Housing (5/03/2010) Section 14
- 4. **Attachment J** SERCO PPM for Immigration Transit Accommodation (3/02/2010)
- 5. **Attachment K** MAXNetWork Child Protection Policy (September 2013)
- Attachment L International Health and Medical Service (IHMS),
 Child Protection and Mandatory Reporting (July 2013)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant
- 5. Relevant
- 6. Relevant

1. Provided; 2013 **Documentation currency** 2. Provided; 2013 3. Provided; 2013 4. Provided; 2013 5. Relevant; 2013 6. Relevant; 2013 1. Low Reliability contribution of 2. Medium documents 3. Medium 4. Medium 5. Medium 6. Medium **Implementation** 1. DIBP (formerly DIAC) Recommended actors involved 2. DIBP staff 3. Detention Service Providers NA Recommended actors not involved 1. Australian Government responded in 2011. The response noted; Included actions DIBP policy is that any suspicion or allegations relating to child welfare should be immediately referred to relevant state/territory welfare authority regardless of whether or not mandatory reporting is a requirement Regional Managers to escalate any child welfare issues, including allegation or suspicion of abuse or neglect, to Compliance & Case Resolution secretaries, depending on Detention Facility location, who will liaise with relevant state/ territory authorities This is documented in Detention Service Manual, (updated 15 May, 2011) DIBP staff advised or new or revised instruction by email Serco advised by letter with copy of revised instruction Since 2011, reported lines have changed but premise remains the same; in all matters regarding child welfare, DIBP & Detention Service provider staff must immediately escalate matter to senior staff and allegations reported to relevant State/Territory Child **Protection agencies** DIBP requires Detention Service Providers to ensure child protection procedures are formed and implemented as part of their own policy and procedure. Detention service provider must ensure all their staff receive training adhere to child protection procedures and remain aware of any potential instances of child abuse or neglect

Describe or NA

Excluded actions

When action was taken 1. 2011

Implemented as recommended?

Government statement about status

of implementation

Reason provided

Implemented in full

Implementation summary

Implemented in full DIBP (formerly DIAC) and Detention Service Providers are provided with policy, procedures and training regarding notification of child welfare and protection notifications.

Person extracting data Auditor 2

Date of extraction 20.02.2014

Recommendation number 22

Commission/Inquiry of origin Report on the Review into the Treatment of Woman in the

Australian Defence Force Academy - Phase 1, October 2011,

Australian Human Rights Commission

Recommendation madeADFA, in collaboration with an expert educator, provide cadets with

interactive education on: a. respectful and healthy relationships, and sexual ethics; b. the meaning, inappropriateness and impact of sexist language and sexual harassment; c. the meaning of consent; d. the appropriate use of technology; e. stalking, controlling and threatening behaviours. And evaluate the effectiveness of this education every two years with an external evaluator and assess it against key indicators

that measure attitudinal and behaviour change.

Assessability of recommendation Yes; actions and outcomes clearly specified

Additional information request i.) The total number of cadets attending the Australian Defence Force

Academy annually post-inquiry

ii.) The number of cadets who have received the Commencing the

Australian Defence Force Academy Citizenship Package 8 annual post-

inquiry

Submitted document/ source details 1. Government Response to RC; 2013

2. Information request; (email)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

Documentation currency

- 1. Provided; 2013
- 2. Provided; i.) 2013 ii.) 2014

Reliability contribution of documents

- 1. Low
- 2. Medium

Implementation

Recommended actors involved

ADFA

Recommended actors not involved

Included actions

- a.) Interim Healthy Relationships and Ethics Program
- b.) ADFA Commencing the Australian Defence Force Academy Citizenship Package (can be provided on request) covers points; a, b ,c, d & e of the recommendation

Package includes:

- Equity & Diversity (provided on request)
- Sexual ethics (interim)
- E Safety Package (includes social media training by Australian Federal Police)
- c.) Inaugural Annual ethical Decision Making Seminar (collaboration with Group 8 Universities, AFP & Australian Institute of Sport
- d.) Sexual Misconduct Prevention and Response Office (SeMPRO) is being established in part to provide an enterprise solution for sexual ethics. Further information on SeMPRO online;

http://www.defence.gov.au/sempro/about/default.asp

- e.) Updating Equity & Diversity Package
- f.) Educators to validate interim ADFA Healthy Relationships and Sexual Ethics Program for endorsement
- g.) Following validation program will be roll out will commence, including other ADF training units
- h.) Evaluation scheduled
- i.) Information request
- i.) Post-Inquiry; total number of cadets at ADFA; 877 (2012) & 878 (2013)
- ii.) Post- Inquiry; no of cadets receiving Commencing the Australian DF Academy Citizenship Package 8

Excluded actions	 Healthy Relationships & Sexual Ethics provided to all cadets Bystander & Intervention only received by 2nd year cadets in 2013, 1st year cadets will receive this in 2014 3rd year cadets will receive this as it is rolled out across ADF
When action was taken	 a.) from April 2012 b.) from Jan 2013 c.) April 2013 d.) unspecified e.) June 2013 f.) Sep 2013 g.) 2014 h.) 2016
Implemented as recommended?	Υ
Government statement about status of implementation	Implemented in full. "Defence has taken the following steps to implement this recommendation."
Reason provided	Information request response:
	ii) "Defence has interpreted this request as referring to ADFA Healthy Relationships and Sexual Ethics Program which forms part of the ADFA Citizenship Package"

Implementation summary

Person extracting data	Auditor 2
Date of extraction	20.02.2013
Recommendation number	2(3)
Commission/Inquiry of origin	Report on the Review into the Treatment of Woman in the Australian Defence Force Academy - Phase 2, Report 2012, Australian Human Rights Commission
Recommendation made	COSC should articulate and communicate a strong and unambiguous commitment to the effect that: • Every sexual offender and harasser will be held to account together with leaders who fail to appropriately address the behaviour.
Assessability of recommendation	Yes; actions and outcome clearly specified
Additional information request	
Submitted document/ source details	1. Government response to RC.
	02

Implemented in full: Although too soon for evaluation

recommendation has been enacted in full

2. Attachment F; Foundation Statement 1. relevant Relevant to at least one aspect of recommendation 2. relevant 1. Provided; 2013 **Documentation currency** 2 Provided; 2013 1. Low Reliability contribution of documents 2. Medium **Implementation** Chief of Service Committee (COSC) Recommended actors involved Recommended actors not involved 1. COSC issued Foundation Statement stating strong and **Included actions** unambiguous commitment to every sexual offender and harasser being held to account with leaders who fail to address behaviour as a stated in Review into the Treatment of Women in the Australian Defence Force: Phase 2 **Excluded actions** 1. 12, October, 2012 When action was taken Υ Implemented as recommended? Implemented in full **Government statement about status**

of implementation

Reason provided

Implemented in full – commitment communicated and articulated Implementation summary

Person extracting data Auditor 2

Date of extraction 20.02.2014

Recommendation number 21

> Report on the Review into the Treatment of Woman in the Commission/Inquiry of origin

Australian Defence Force Academy - Phase 2 Report 2012,

Australian Human Rights Commission

COSC should amend all policies addressing the waiver of Initial **Recommendation made**

Minimum Provision of Service and Return of Service Obligations to

	ensure that a member who has made a decision to discharge from the ADF because of sexual assault or sexual harassment, is able to do so expeditiously and without financial penalty, upon production of supporting evidence of physical, psychological or emotional trauma.
Assessability of recommendation	Yes, action and outcomes clearly specified.
Additional information request	
Submitted document/ source details	1. Government response to RC; 2013
	2. Attachment G – Defence Instruction (General) PERS 33-5
Relevant to at least one aspect of	1. Relevant
recommendation	2. Relevant
Documentation currency	1. Provided; 2013
	2. Provided; 2013
Reliability contribution of	1. Low
documents	2. Medium
Implementation	
Recommended actors involved	Chief of Services Committee (COSC)
Recommended actors not involved	
Included actions	1. Defence Instruction (General) PERS 33-5 was re-issued in January 2013 and states; members who had reported sexual assault, sexual harassment or other significant workplace harassment would normally be allowed to separate without conditions
Excluded actions	NA
When action was taken	1. January 2013.
Implemented as recommended?	Υ
Government statement about status of implementation	Implemented in full
Reason provided	

Implemented in full – policies amended

Implementation summary

DOCUMENT AUDIT: NEW SOUTH WALES

Person extracting data Auditor 2

Date of extraction 14.04.2014

Recommendation number 4

Commission/Inquiry of origin

Prevention of Abuse and Safeguarding Mechanisms in Ageing Disability and Home Care (21 January 2013)

Recommendation made

Collect new data on misconduct, abuse and neglect to inform organisation understanding, management and response. This should include: - Change the current categorisation of offence and misconduct to differentiate the types of misconduct; - Collect data that provides information and understanding of the contextual factors, causes, precursors and enablers associated with individual cases of misconduct, abuse and neglect; - Collect data on the outcomes of actions and undertaken in the course of an investigation to support a person to report an allegations and respond to trauma and harm experienced by the victim; - Communicate the outcomes and findings of investigations into abuse and neglect across the organisation to reinforce awareness and demonstrate the consequences of misconduct and create a deterrent effect.

Assessability of recommendation

Yes; actions and outcomes clearly specified.

Additional information request

Submitted document/ source details

1. NSW Government response

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided to the Royal Commission on request, 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions Describe or NA

Excluded actions Describe or NA

When action was taken

Implemented as recommended?

Government statement about status of implementation

Reason provided

'This recommendation is still being considered for implementation.

As part of the consolidation of its professional conduct functions,

FACS is currently assessing case management systems options.

Recommendation 4 will be considered in developing the case management system specifications. It is expected that the FACS case management system will be operational for professional conduct purposed in the first half of 2014.'

Implementation summary

Not implemented

2

Person extracting data Auditor 2

Date of extraction 14.04.14

Commission/Inquiry of origin

Prevention of Abuse and Safeguarding Mechanisms in Ageing Disability and Home Care (21 January 2013)

Recommendation made

Recommendation number

Develop training modules for ADHC staff and mangers that establish understanding, skills and capabilities in preventing and responding to abuse: Revise the ADHC induction program to include comprehensive information on the rights of people with a disability, what constitutes abuse and neglect, the impact of abuse and neglect on a person, enablers and staff accountabilities in preventing and responding to abuse. Develop a learning and development module focused on the practical requirements of the care and support role, particularly in the provision of interventions that can require physical contact to prevent the incidence of inadvertent physical harm. Develop a learning and development module focused on supporting managers in understanding and undertaking their role in the management and response to incidences of abuse and neglect and investigations procedures. Re-introduce the requirement for the Code of Conduct to be re-signed on an annual basis, supported by mandatory information and education sessions prior to signing.

Assessability of recommendation

Yes; action and outcomes clearly specified

Additional information request

Submitted document/ source details

1. NSW Government response

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided to Royal Commission on Request; 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

ADHC

Recommended actors not involved

NA

Included actions

Excluded actions

ADHC have made the decision not to implement part 2 of this recommendation, as it is considered that the learning and development strategies already in place are sufficient. These focus on the practical requirements of the care and support role, particularly in the provision of interventions that can require physical contact to prevent the incidence of inadvertent physical harm, and include face to face training, small group training and one-on-one coaching in the following areas: PART (proactive response approach to the prevention and management of aggression in the workplace consistent with a positive support framework); positive behaviour support; manual handling; restrictive practices; mandatory reporting nutrition and swallowing; establishing boundaries and managing interactions with challenging clients; communication strategies; code of conduct and professional conduct; first aid; epilepsy management etc.

Training and support is also provided by the Regional Behaviour Support Teams (behavioural specialists) on an as required basis.

When action was taken

Implemented as recommended?

Ν

Government statement about status

of implementation

'Still under consideration'

Reason provided

Parts 1, 3 and 4 of this recommendation are still being considered for

implementation.

Implementation summary

Not implemented

Person extracting data

Auditor 6

Date of extraction

28 October 2013

Recommendation number

8

Commission/Inquiry of origin

The Hon Justice JRT Wood Royal Commission into the New South Wales Police Service: Final Report – Volume V: The Paedophile Inquiry (1997)

Recommendation made

The establishment by the Police Service of a comprehensive database and information system that will support officers working in the CPEA, permit a link through the Australian Bureau of Criminal Intelligence to intelligence available on a national basis (para. 6.134), facilitate modern investigative techniques based on intelligence matching, and provide appropriate security for sensitive information (so as to avoid the existence of enclaves of hidden intelligence) (para 6.135).

Assessability of recommendation

Partial

The existence of a database/information system is assessable through documentation, however, 'comprehensive' would require a more subjective assessment. The extent to which such a database could **facilitate modern investigate techniques** would be challenging to assess. Provision of security is assessable, although 'appropriate' requires a more subjective assessment.

Additional information request

Attachment K4

Submitted document/ source details

- 1. NSW government response
- 2. K1: Computerised Operational Policing System User Guide, December 2010
- 3. K2: Intelligence Note Issue 22, July 2010
- 4. K3: THE CHILD PROTECTION REGISTER AND DISCLOSURE OF REGISTRABLE PERSONS, April 2005
- 5. K4: NSW Information and Intelligence Centre for 2001 for Storage, Review & Destruction of COPS Information Reports

Relevant to at least one aspect of

1. Relevant

recommendation

- 2. Relevant a detailed operating manual for the database
- 3. Relevant overview of link between systems
- 4. Relevant one paragraph on the national register
- 5. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. Original document April 1994; Most recent update September 2010
- 3. July 2010
- 4. April 2005
- 5. 2001

Reliability contribution of documents

- 1. Low confidential opinion
- 2. Low
- 3. Low
- 4. Medium authoritative author
- 5. Medium

Implementation

Recommended actors involved

NSW Police; Police Australia-wide; Australian Crime Commission

Recommended actors not involved

NA

Included actions

1. Government response

- Information is stored in the COPS database; COPS is the sole repository of intelligence.
- Intelligence is shared nationally through the Australian Criminal Intelligence Database
- The National Child Offender System is for information about convicted sex offenders.

2. Computerised Operational Policing System User Guide Very brief overview of confidentiality arrangements. Options for accessing information vary according to rank and duties.

3. Intelligence Note Issue 22

In 2007, automated process was developed to transfer information from COPS to the national criminal intelligence database.

4. The Child Protection Register and Disclosure of Registrable Persons

One very brief paragraph on the sharing of information between COPS and the national register.

Excluded actions

 No information as to whether the linking of intelligence systems might facilitate 'modern investigative techniques'.

When action was taken

Linking of COPS to national database was in 2007 – a 10 year lapse.

Implemented as recommended?

Υ

Government statement about status of implementation

Implemented in full

Reason provided

N/A

Implementation summary

It is not possible to assess whether the COPS database is 'comprehensive' or whether security for sensitive information is 'appropriate'. However, based on this documentation, the recommendation does appear to have been implemented through the linking of information systems and the grading of access to information. **Implemented in full**

Person extracting data Auditor 6

Date of extraction 28 October 2013

Recommendation number 62

Commission/Inquiry of origin The Hon Justice JRT Wood Royal Commission into the New South

Wales Police Service: Final Report – Volume V: The Paedophile

Inquiry (1997)

Recommendation madeAmendment of s. 22(4) of the Children (Care and Protection) Act 1987

to remove any ambiguity or inconsistency with s. 22(3) of the Act

(para. 10.29).

Assessability of recommendation

Additional information request

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Documentation currency

Reliability contribution of

documents

Implementation

Recommended actors involved

Recommended actors not involved

Included actions

Excluded actions

When action was taken

Implemented as recommended?

Government statement about status

of implementation

us Implemented in full

Reason provided

Implementation summary

Implemented in full - Refer to legislation check

Person extracting data Auditor 6

Date of extraction 28 October 2013

Recommendation number

64

Commission/Inquiry of origin

The Hon Justice JRT Wood Royal Commission into the New South Wales Police Service: Final Report - Volume V: The Paedophile Inquiry (1997)

Recommendation made

Exercise of greater care to ensure accuracy and honesty in relation to the issue of certificates of service and references in relation to teachers who have resigned or been dismissed in the face of allegations of child sexual abuse, and to ensure that allegations or suspicions of sexual abuse are not answered by a transfer alone (paras. 10.115 & 10.154).

Assessability of recommendation

Partial: 'Exercise of greater care' is poorly defined and difficult to assess with documentary evidence. The issue of certificates and references is assessable if data is available, as is the action taken in relation of allegations of sexual abuse.

Additional information request

Submitted document/ source details

- 1. Government response
- 2. DEC Code of Conduct

Relevant to at least one aspect of recommendation

- 1. Relevant 2. Relevant
- **Documentation currency**
- 1. Provided to the Royal Commission on request, 2013
- 2. Approved: 26 October 2009; Implementation date: 27 January 2010
- Reliability contribution of

documents

- 1. Low
- 2. Medium

Implementation

Recommended actors involved

Department of Education

Recommended actors not involved

NA

Included actions

A database that flags the names of people who are not to be employed in any capacity by the Department. Names also provided to the Children's Guardian. EPAC must be contacted prior to references being given.

Excluded actions

NA

When action was taken

Unclear

Implemented as recommended?

Yes

Government statement about status

Implemented in full

of implementation

Reason provided	NA .
Implementation summary	Implemented Steps have been taken to ensure that all references,
	certificates of service etc be checked by a centralised unit.

Person extracting data	Auditor 6
Date of extraction	28 October 2013
Recommendation number	117
Commission/Inquiry of origin	The Hon Justice JRT Wood Royal Commission into the New South Wales Police Service: Final Report – Volume V: The Paedophile Inquiry (1997)
Recommendation made	Encouragement be given to the establishment of a National Index of Intelligence concerning paedophile offenders for use by law enforcement agencies, through the agency of the Australian Bureau of Criminal Intelligence (paras. 18.141 & 18.147).
Assessability of recommendation	All aspects are verifiable through documentation.
Additional information request	Briefly describe request & gov response
Submitted document/ source details	 Government response Page 46 of the Implementation schedule for recommendations of the Wood Royal Commission Pedophile Inquir
Relevant to at least one aspect of recommendation	 Relevant Relevant
Documentation currency	 Provided to the Royal Commission on request, 2013 1999
Reliability contribution of documents	 Low Low
Implementation	
Recommended actors involved	 NSW Police NSW Police
Recommended actors not involved	NA
Included actions	 Government response Information about the COPS database and its links to the Australian Criminal Intelligence Database. Enhancements have been made to the National Names Index (through Crimtrac).

"These changes to information system capabilities and policy obviate any requirement for a national index specific to child

sex offenders as envisaged at the time of the Wood Royal Commission."

- Each jurisdiction also has a system for child offender registration, created under the umbrella of the National Child Offender System (NCOS).
- Sharing of child sex offender information with overseas agencies is done through Interpol and the Federal Police.
- 2. Feasibility study to establish a national sex offender register underway.

Excluded actions

NA

When action was taken

- Feasibility study re: national sex offender register undertaken in 1999.
- Enhancement to allow automatic transfer of data from COPS to ACID was implemented in 2010 (a 13 year time lapse).

Implemented as recommended?

Υ

Government statement about status of implementation

Implemented in full

Reason provided

N/A

Implementation summary

The recommendation was that encouragement be given to a National Index of Intelligence. The government response and supporting documentation suggests that, through the use and fine-tuning of existing systems, intelligence on paedophile offenders is available at a national level. **Implemented in full**

Person extracting data

Auditor 6

Date of extraction

28 October 2013

Recommendation number

1a

Commission/Inquiry of origin

NSW Ombudsman: Handling of Child Abuse Allegations Against Employees (2000)

Recommendation made

Development of a model system by the DET for child protection:

a. The DET should develop a proposal for an appropriate legislative, policy and administrative framework which should allow the DET to implement a timely and effective management response to allegations against, and concerns about, possible child abuse by teachers and other departmental staff involved in the care of children. The proposed framework should seek to overcome the deficiencies of the current system, which have been highlighted in this report and summarised above in 22.1* Summary of the problems. (In developing this proposal the DET should consider

whether the new framework might be applicable to deal with a wider range of conduct issues.)

*Management action precluded by disciplinary requirements; standard of proof very high in adversarial approaches; limited responses available to substantiated allegations; monitoring is open to legal challenge.

Assessability of recommendation

All elements of the recommendation are assessable through documentary evidence, although what constitutes a 'timely and effective management response' is open to subjective interpretation.

Additional information request

Briefly describe request & gov response

Submitted document/ source details

- 1. Government response.
- 2. Guidelines for the Management of Conduct and Performance.
- 3. Policy for responding to allegations against employees in the area of child protection.

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant

Documentation currency

- 1. Provided to Royal Commission on request, 2013
- 2. Implemented 4 August 2006
- 3. First published 23 April 2004 (4 years after inquiry) and updated 11 June 2010.

Reliability contribution of documents

- 1. Low
- 2. High
- 3. High

Implementation

Recommended actors involved

Department of Education; Ombudsman

Recommended actors not involved

NA

Included actions

1. Government response

- A range of policy, legislative, administrative changes have taken place in consultation with the Ombudsman.
- A 2006 review of employment legislation undertaken.
- Streamlined disciplinary processes.
- Risk assessment model recently reviewed and updated.
- Procedures for investigating child protection allegations against employees were reviewed in 2003 and 2004.

2. Guidelines for the Management of Conduct and Performance

Explains the legislative scheme, consisting of the Education Legislation Amendment (Staff) Act 2006 which replaced the Teaching Service Act 1980, the Technical and Further Education Commission Act 1990, and the Education (School Administrative and Support Staff) Act 1987.

- Has a section on timeliness (p.7) and timeframes (p.11).
- Circumstances in which to take remedial or disciplinary action, and the different types of action available.
- The stages in the disciplinary process and the investigatory stage.
- Dealing with a serious criminal offence.
- Contains a range of sample letters.

3. Responding to allegations against employees in the area of child protection.

- Detailed procedures for dealing with allegations in a variety of circumstances.
- Includes timeframes.
- Referring employee names to the CCYP.
- Disciplinary processes.
- Various forms.

Excluded actions

 Guidelines for the Management of Conduct and Performance 'do not apply to administrative staff in TAFE (who are employed under the Public Sector Employment and Management Act 2002) or to public servants who are employed under the same legislation. Nor do they apply to persons who are employed on a probationary, temporary or casual basis'.P4

When action was taken

- Submission make to the Minister "following the release of the report".
- Deputy Ombudsman wrote 7 September 2000
- At that stage the report that went to the Minister was still under consideration by the Minister's office.

Implemented as recommended?

Υ

Government statement about status of implementation

Implemented in full

Reason provided

NA

Implementation summary

Implemented in full

A legislative framework was developed enabling remedial (managerial) and/or disciplinary action in relation to a wide range of conduct issues including child abuse. Policy and administrative guidelines were developed in accordance with legislation.

Re: Management action precluded by disciplinary requirements; standard of proof; monitoring open to legal challenge

'Remedial action can be taken under the Acts if an allegation is made that an officer or permanent employee may have engaged in misconduct. A determination that misconduct has occurred does not have to be made for remedial action to be imposed by a decision maker.'P19

Re: limited responses to substantiated allegations available

'The option to take remedial action, instead of disciplinary action, is also available in cases of misconduct and conviction of a serious offence at the discretion of the Director-General or delegate' Guidelines for the Management of Conduct and Performance, P6

Re: timeliness

'Managers are responsible for managing conduct and performance issues of employees in a fair, timely, expeditious and transparent manner.' P7

Some exclusion apply:

Guidelines for the Management of Conduct and Performance 'do not apply to administrative staff in TAFE (who are employed under the Public Sector Employment and Management Act 2002) or to public servants who are employed under the same legislation. Nor do they apply to persons who are employed on a probationary, temporary or casual basis'.P4

SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION 1

Person extracting data Auditor 6

Date of extraction 28 October 2013

Recommendation number 1b

Commission/Inquiry of origin

Recommendation made

Assessability of recommendation

Additional information request

NSW Ombudsman: Handling of Child Abuse Allegations Against Employees (2000)

Development of a model system by the DET for child protection:

b. The DET should submit the proposed framework to the Minister for Education and Training for consideration as soon as possible. At the same time, the DET should provide us with a copy of the proposed framework provided to the Minister.

Assessable through documentary evidence.

Briefly describe request & gov response

Submitted document/ source details 1. Government response

2. Submission to the A/D-G 5 December 2000

Relevant to at least one aspect of recommendation

Relevant 1.

2. Relevant

Documentation currency 1. Provided to Royal Commission on request, 2013

2. 5 December 2000

Reliability contribution of

documents

Low
 Medium

Implementation

Recommended actors involvedDepartment and Minister of Education and Training

Ombudsman

Recommended actors not involved NA

Included actions Refers to a submission made to the Minister about progress.

Excluded actions NA

When action was taken Before December 2000

Implemented as recommended?

Government statement about status

of implementation

Implemented in full

Reason provided NA

Implementation summary Implemented in full

SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION 1

Person extracting data Auditor 6

Date of extraction 28 October 2013

Recommendation number 1c

Commission/Inquiry of origin NSW Ombudsman Report – Handling of Child Abuse Allegations

Against Employees (May 200)

Recommendation madeDevelopment of a model system by the DET for child protection:

c. Upon receipt of the Minister's response to the proposed framework, the DET should advise us of the Minister's response.

Assessability of recommendation Assessable through documentary evidence.

Additional information request Briefly describe request & gov response

Submitted document/ source details 1. Government response

2. Letter to NSW Deputy Ombudsman 5 December 2000

3. Letter from Assistant Ombudsman 29 August 2001

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

3. Relevant

Documentation currency 1. Provided to the Royal Commission on request, 2013

2. 5 December 2000

3. 29 August 2001

Reliability contribution of

documents

1. Low

2. Medium

3. Medium

Implementation

Recommended actors involved

Department, Minister, Ombudsman

Recommended actors not involved

NA

Included actions

Update of the consultations and actions taken in relation to the

Ombudsman's report.

Ombudsman's input to the department on the progress made.

Excluded actions

NA

When action was taken

2001

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented in full

Reason provided

NA

Implementation summary

Implemented in full

SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION 1

Person extracting data

Auditor 6

Date of extraction

5 December 2013

Recommendation number

1 – overall ratings

Commission/Inquiry of origin

NSW Ombudsman: Handling of Child Abuse Allegations Against

Employees (2000)

Recommendation made

Development of a model system by the DET for child protection:

- a. The DET should develop a proposal for an appropriate legislative, policy and administrative framework which should allow the DET to implement a timely and effective management response to allegations against, and concerns about, possible child abuse by teachers and other departmental staff involved in the care of children. The proposed framework should seek to overcome the deficiencies of the current system, which have been highlighted in this report and summarised above in 22.1 Summary of the problems. (In developing this proposal the DET should consider whether the new framework might be applicable to deal with a wider range of conduct issues.)
- The DET should submit the proposed framework to the Minister for Education and Training for consideration as soon as possible.
 At the same time, the DET should provide us with a copy of the proposed framework provided to the Minister.
- c. Upon receipt of the Minister's response to the proposed framework, the DET should advise us of the Minister's response.

Assessability of recommendation

Partial

All elements of the recommendation are assessable through documentary evidence, although what constitutes a 'timely and effective management response' is open to subjective interpretation. Full assessment is beyond the scope of this project.

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of documents

Implementation

Recommended actors involved

Recommended actors not involved

Included actions

Excluded actions

When action was taken

Υ Implemented as recommended?

Government statement about status

of implementation

Reason provided

Implemented in full Implementation summary

Auditor 6 Person extracting data

28 October 2013 Date of extraction

Recommendation number 2

> **NSW Ombudsman: Handling of Child Abuse Allegations Against** Commission/Inquiry of origin

> > **Employees (2000)**

NA

Whole of government approach: The Minister for Education and **Recommendation made**

> Training should approach Ministers of departments with child protection responsibilities about developing a comprehensive and **consistent risk management approach** to govern the response by these departments to allegations of child abuse against their

employees.

Yes Assessability of recommendation

Briefly describe request & gov response **Additional information request**

Submitted document/ source details 1. Government response

2. Letter to NSW Deputy Ombudsman 5 December 2000

Relevant to at least one aspect of

Relevant recommendation

1. Provided to the Royal Commission on request, 2013 **Documentation currency**

1. Relevant

2. December 2000

1. Low Reliability contribution of

2. Medium documents

Implementation

Minister and Department of Education & Training; Premier's **Recommended actors involved**

Department

Ministers of departments with child protection responsibilities Recommended actors not involved

Included actions The Minister for Education & Training wrote to Premier's

Department about possible legislative change at a whole-of-

government level. Senior Officers from the 2 departments met in

2000.

The Department took part in drafting the Interagency Guidelines.

No approach to Ministers of relevant departments.

When action was taken 2000

Implemented as recommended?

Government statement about status

of implementation

Excluded actions

Implemented in part

Reason provided The Interagency Guidelines were signed off in September 2000.

Implementation summary Partially implemented

While the action of approaching Ministers was not taken, all relevant Departments were involved in the development of the Interagency Guidelines.

Person extracting data Auditor 6

Date of extraction 28 October 2013

Recommendation number 3

Commission/Inquiry of origin NSW Ombudsman: Handling of Child Abuse Allegations Against

Employees (2000)

Recommendation madeConsultation with key players: For the purposes of the development

of an appropriate model framework, the DET should consult with key stakeholders and relevant experts. The relevant players for the purposes of such consultation should include (but not necessarily be

limited to):

· Appropriate organisations representing the legitimate interests of teachers and other employees of the DET involved in the care of children appropriate organisations representing the legitimate

interests of children and their parents or other guardians,

 \cdot The interagency investigative forum established by us and the

forum's working parties, and

· People with other relevant expertise and experience in the area of

child protection.

The DET should also obtain appropriate advice on the legal issues involved in developing the proposed framework, from lawyers within and/or external to the DET. Appropriate external legal expertise

might well be in the form of advice to the DET from the Crown Solicitor. Yes **Assessability of recommendation** Consultation with key stakeholders and obtaining legal advice can both be evidenced through documentation. Briefly describe request & gov response **Additional information request** Submitted document/ source details 1. Government response 2. Outline of the consultation process and relevant letters 1. Relevant Relevant to at least one aspect of 2. Relevant recommendation 1. Provided to the Royal Commission on request, 2013 **Documentation currency** 2. May 2000 1. Low Reliability contribution of 2. Medium documents **Implementation** Department of Education and Training and a variety of relevant Recommended actors involved groups and associations. NA Recommended actors not involved **Included actions** Letters were sent to a variety of stakeholders requesting time to consult with them about the inquiry's report. There are letters showing receipt of input from stakeholders. Regular liaison between DET and the Ombudsman. Legal advice sought and provided. NA **Excluded actions** December 2000 When action was taken Υ Implemented as recommended? Implemented in full Government statement about status of implementation NA Reason provided Implemented in full Implementation summary Consultation with key players was broad, and regular meetings between DET and the Ombudsman took place.

Legal advice was sought and provided.

Person extracting data Auditor 6

Date of extraction 6 November 2013

Recommendation number 6

Commission/Inquiry of origin Review of the Child Protection Register report under s25(1) of the

Child Protection (Offenders Registration) Act 2000 (2005)

Recommendation made That NSW Police establish and implement minimum standards for

assessing, monitoring and managing of registered persons. These standards should provide clear direction about the expectations of local area commands in dealing with registered persons, with a focus

on the monitoring of high risk persons.

Assessability of recommendation Yes

Establishment of standards, and the direction they provide, are

assessable through documentation.

The extent to which standards are implemented is more complex to assess and would require in-depth investigation, but if the standards

were clear, implementation could be assessed.

Additional information request Briefly describe request & gov response

Submitted document/ source details 1. Government response

2. Child Protection Register Standard Operating Procedures

Relevant to at least one aspect of 1. Relevant

recommendation 2. Relevant

Documentation currency 1. Provided to the Royal Commission on request, 2013

2. Version 1 dated August 2001; Version 3 dated September

2005

Reliability contribution of 1. Low

documents 2. Medium

Implementation

Recommended actors involved NSW Police

Recommended actors not involved NA

Included actions Detailed operating procedures for the Child Protection Register.

Excluded actions NA

When action was taken September 2005

Implemented as recommended?

Government statement about status

of implementation

Implemented in full

Reason provided NA

Implementation summary Implemented in full: The standards are a clear guide for users in

NSW Police.

Person extracting data Auditor 6

Date of extraction 6 November 2013

Recommendation number 9

Commission/Inquiry of origin Review of the Child Protection Register report under s25(1) of the

Child Protection (Offenders Registration) Act 2000 (2005)

Recommendation madeThat NSW Police ensure that the protocols and evaluation criteria

developed for the trial of the child protection watch teams take account of the principles and practices for disclosure and sharing of information about registered persons, as well as the resourcing and

support provided by participating agencies.

Assessability of recommendation Fully: The extent to which protocols and evaluation criteria take

account of certain principles and practices and resourcing/support is

assessable by documentation.

Additional information request NA

Submitted document/ source details 1. Government response

2. Evaluation of the Child Protection Watch Team Trial in South Western Sydney: Draft Report to the Director-General of the

Ministry of Police

3. MOU

4. CPWT Annual Report

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

3. Relevant

4. Not relevant

Documentation currency 1. Provided to the Royal Commission on request, 2013

2. February 2008

3. March 2013

4. NA

Reliability contribution of documents

- 1. Low
- 2. Medium
- 3. Medium
- 4. NA

Implementation

Recommended actors involved

CHILD PROTECTION WATCH TEAM
DIRECTOR-GENERAL OF THE MINISTRY FOR POLICE
Jan McClelland and Associates Pty Limited

Recommended actors not involved

NA

Included actions

The first interagency Child Protection Watch Team (CPWT) was established in 2004 on a trial basis in South West Sydney. Protocols included information-sharing principles and resourcing considerations. 'While the CPWT trial officially commenced in September 2004, the trial did not become operational until April 2005 after issues relating to the exchange of information between agencies had been resolved.' Doc 2 p12

The CPWT provides a formal structure for the interagency exchange of information in relation to certain high risk registrable persons.

An evaluation, conducted by the Ministry for Police in 2006 recommended that the trial be extended to seven regions throughout the state however this was not supported by a number of key agencies largely because of costs, logistical issues and the limited availability of expert staff.

An independent evaluation of the CPWT trial was conducted in 2007. 'The evaluation considered an extensive range of documentation including reference guides, procedural documents, case files and statistical information relating to the trial area, a comparison area in the Lower Hunter and state-wide. The evaluation also involved interviews with operational and policy staff of participating agencies as well as interviews with a number of registrable persons being managed by the CPWT trial.' Doc 2 p4.

Evaluation resulted in a recommendation to progressively implement a centrally co-ordinated state-wide interagency approach to the risk management of high risk registrable persons.

The state-wide roll out of the CPWT was complete by March 2010.

A Memorandum of Understanding (MOU) supports the operations of the CPWT state-wide, together with the Standard Operating Procedures or equivalent of each participating agency.

Excluded actions NA When action was taken Trial established 2004/2005 First evaluation 2006 by Ministry of Police (not supported due to resource issues)

Independent evaluation Feb 2008 (supported & covered resourcing and information sharing)

State-wide roll out 2010

Implemented as recommended?

Not one but two evaluations. At least one of these addressed resourcing and data-sharing principles and protocols as recommended.

Government statement about status of implementation

Implemented in full

Reason provided

NA

Implementation summary

Implemented in full

A trial was established the year of the inquiry, evaluated within a year and again in 2007. Evaluations and the subsequent roll out of CPWT refer to principles of information exchange and resourcing considerations:

- Non-personal information about strategies and options which may be useful in developing risk management plans;
- Personal information (including health information) where any agency has reasonable grounds to suspect that there is a risk of substantial adverse impact.

The intention of the CPWT is that all relevant information in relation to an accepted person which is held by participating agencies is shared. Relevant types of information could include, though are not limited to:

- Whether the person is a client of the agency;
- Whether the person is attending or has attended any TAFE courses;
- Whether the person has any current disabilities that would qualify for FACS (Ageing, Disability and Home Care) assistance;
- For those persons living in social housing provided by FACS (Housing NSW), whether any children reside in that house or in nearby houses.

			ng

After two evaluations, the following agencies are considered core agencies for the state roll out. These agencies determine if a person is to be accepted into the CPWT:

- NSW Police Force
- Corrective Services NSW
- FACS (Community Services)

Person extracting data	Auditor 6			
Date of extraction	6 November 2013			
Recommendation number	6			
Commission/Inquiry of origin	NSW Joint Investigative Response Team (JIRT) Review, November 2006. (NSW Health; NSW Police & NSW Department of Community Services.			
Recommendation made	JIRT team member(s) should meet with the child or young person to conduct a rapport-building session prior to the formal investigative interview in order to help the child or young person to feel comfortable, facilitate communication and enable JIRT staff to assess the child or young person's readiness and capacity to disclose.			
Assessability of recommendation	Fully The development of policies, procedures or guidelines covering rapport-building sessions is assessable through documentation. The extent to which a rapport-building session is conducted prior to every investigative interview would rely on the relevant data being			
Additional information request	collected. Requested submission of the missing attachment O-7: Agenda for JIRT Senior Management Group meeting on 14 October 2013.			
Submitted document/ source details	 Government response O-1: JIRT Foundation Skills Course Facilitators Manual O-2: Extracts of power point slides provided to investigators from the 2010 JIRT Foundation Course Training Manual O-3: Extracts of training notes provided to investigators from the 2010 JIRT Foundation Course Training Manual O-4: Interview prompt sheet O-5: Agenda for JIRT Senior Management Group meeting on 			

2 September 2013

7. O-6: Agenda for JIRT Senior Management Group meeting on 14 October 2013 1. Relevant – government response Relevant to at least one aspect of Relevant – while the issue of training is not mentioned in the recommendation recommendation, training materials can provide insight into the process of rapport-building being taught to JIRT team members 3. Relevant – as above 4. Relevant – as above 5. Relevant 6. Relevant 7. Not relevant – an agenda, no information 1. Provided to the Royal Commission on request, 2013 **Documentation currency** 2. May 2013 – unclear whether previous versions existed closer to 2005 3. Undated 4. Undated 5. Undated 6. 2 September 2013 – no indication of why such a long delay 7. 14 October 2013 1. Low Reliability contribution of 2. Low documents 3. Low 4. Low 5. Low 6. Medium - inter-departmental endorsement 7. Medium - inter-departmental endorsement **Implementation** JIRT investigators Recommended actors involved NA **Recommended actors not involved** Information on rapport-building through the JIRT Foundation **Included actions** Skills Course. Notes for investigators. Indication that the development of a rapport-building policy has not yet been completed; no explanation for why that is the case. Completion of relevant procedures/guidelines. **Excluded actions** Only actions for 2013 are evident from the documentation provided. When action was taken N Implemented as recommended?

Implemented in part

Government statement about status

of implementation

Reason provided

Implementation summary

No reasons for a delay provided.

Partially implemented

While the JIRT training clearly covers rapport-building, it is unclear when that was introduced. No reason is provided for why policies and procedures have not yet been finalised.

The PRC requested data showing the number of rapport-building sessions conducted. The government's response was as follows:

"In relation to recommendation 6 of the 2006 Review of JIRT by NSW Health, NSW Police and Community Services, you have asked for data showing the annual number of formal investigative interviews conducted post-review, and the annual number of rapport-building sessions conducted post-review. The JIRT partner agencies have advised that this information is not recorded centrally, and cannot be provided."

Person extracting data

Date of extraction

Recommendation number

Commission/Inquiry of origin

Recommendation made

Auditor 1

11 November 2013

1

NSW Ombudsman (December 2010) Improving Probity Standards for Funded Organisations

Recommendation:

In consultation with the non-government sector and the Department of Health, the Department of Human Services should develop and implement a more consistent probity checking system for organisations that are funded in the health and human services sector. The development of such a system should:

- a. Explore the scope for clearly articulating critical baseline probity checking requirements, in order to promote consistent and efficient practice, and have regard to the observations outlined in section 3.3.1 of this report.
- b. Include clear guidelines which promote good practice and deal with a range of practical issues including (but not necessarily limited to):
- i. Who and what should be checked, and how the checks should be done.
- ii. Assessing those risks which are identified from criminal record checks and past employment-related and referee checks: including factors to consider when determining whether any offences or other relevant conduct should affect the suitability of an applicant

- for a position and, where risks factors are identified and an appointment is still made, how to manage any related risks.
- iii. The expectations of employers in relation to completing and recording employment proceedings and disciplinary matters in cases where an employee who is the subject of serious allegations, resigns before a matter is finalised.
- iv. The requirements on, and expectations of, previous employers who are asked to provide references; including details relating to what information they should (and should not) provide; and the need for full and frank disclosure.
- v. The requirements on, and expectations of, prospective employers in relation to carrying out previous employment and other referee checks, including the nature of the information that they should seek (and how best to obtain it).
- vi. Processes for requiring declarations from those seeking appointments/employment as part of the pre-appointment checking process.
- vii. Requirements in relation to accessing, recording and maintaining information from various sources during and after checking processes. These requirements should adequately reflect relevant privacy considerations and outline good practice in this regard, including the circumstances in which it is appropriate to obtain consent.
- viii. Documenting decision-making processes.
- ix. Critical procedural fairness requirements, and review mechanisms for individuals who have been refused employment on the basis of probity issues identified through criminal record or other probity checks.

[Auditor's note: 3.3.1 relates to how concerns identified through probity checking are responded to. Ombudsman does not support any system which generally excludes people on the basis of previous convictions (or past employment related disciplinary action) alone]

Assessability of recommendation

Assessable

Consultation is assessable through documentary evidence, as is the implementation of a probity checking system. 'more consistent' is subjective, however the criteria outlined provide assessment criteria.. The extent to which such a system is implemented is assessable, but is beyond the scope of this current project.

The existence and clarity of guidelines are both assessable. A check of the listed issues in the guidelines is achievable.

Submitted documents/ source details

PART A:

1. Government response

Re FACS

2. Ageing, Disability and Home Care's (ADHC) current Funding Agreement (Doc A-01)

- 3. Position Statement on Probity in Employment for ADHC Funded Organisations (Doc A-02)
- 4. Standard Services Agreement (Dept of Family and Community Services) (Doc A-03)

Re Health

- 5. Policy Directive: Non-Government Organisation Grant Program Operation Guidelines (Doc A-07)
- 6. PD2008 029 Employment Screening Policy (Doc A-08).
- 7. PD2005 626 Code of Conduct NSW Health (Doc A-09).
- 8. PD2011_032 Recruitment and Selection of Staff of NSW Health (Doc A-10)

PART B:

- 6. Government response
- 7. 'It's Your Business Governance Resource' for ADHC services. Chapter 8: Probity in Employment (Doc A-04)
- 8. Media Release: National Regulation of Community Housing Begins (Doc A-05)
- 9. National Regulatory Code for the National Regulatory System for Community Housing (Doc A-06)

Relevant to at least one aspect of PART A:

recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant
- 5. Relevant
- 6. Relevant
- **7.** Relevant
- 8. Relevant

PART B:

- 1. Relevant
- 2. Relevant
- 3. Minimal relevance
- 4. Relevant

Documentation currency

PART A:

- 1. Provided to the Royal Commission on request, 2013
- 2. May 2012
- 3. September 2011
- 4. Issue date not provided
- 5. 29 July 2011
- 6. 27 August 2013
- **7.** 29 March 2012
- 8. 30 May 2012

PART B:

- 6. Provided to the Royal Commission on request, 2013
- 7. Date unknown
- 8. 5 July 2013
- 9. May 2013

Reliability contribution of document

PART A:

- 1. Low
- 2. Medium
- 3. Medium
- 4. Medium
- 5. Medium
- 6. Medium
- 7. Medium
- 8. Medium

PART B:

- 6. Low
- 7. Medium
- 8. Low
- 9. High

Additional information requested

Document details

Recommended actors involved

PART A:

Department of Human Services (Family and Community Services) in consultation with Department of Health & NGOs in these sectors. Commission for Children and Young People were given the task of leading the development of the regime.

PART B:

Department of Human Services (Family and Community Services) in consultation with Department of Health & NGOs in these sectors. Commission for Children and Young People were given the task of leading the development of the regime.

Recommended actors not involved Query whether consultations were held with NGOS relating to baseline criteria for checks.

Included actions and when

PART A:

'Probity checking' is defined in the Ombudsman's report as "a range of formal and informal processes ...to assess the integrity, character and honesty of prospective employees, board or management committee members and other volunteers..." These processes complement and are in addition to the WWC regime in determining whether a person is suitable to work with children.

Re FACS

Query whether ADHC has responsibility for all government-funded organisations in the human services sector.

Clause 4 of the position statement (Doc A-02) adopts the Ombudsman's suggested baseline checking word for word. The document is dated September 2011. The government response indicates that this is a policy agencies must comply with. However the status of the position statement is not clear (unlike Department of Health probity policies). Query whether this is a policy that agencies must comply with or guidelines that they must have regard to (as per 6.1 of funding agreement).

Doc A-02 doesn't provided any guidance on how agencies should respond to concerns arising from the check – guidance on this, and the Ombudsman's concerns at 3.3.1 of the report, are addressed in the government response to part 1(b) of the recommendation (see below).

Re Health

The various probity and pre-employment checking guidelines and policies (Docs A-05, 06, 07 & 08) applicable to funded agencies in the heath sector are clear, comprehensive and compliance is mandatory.

PART B:

Re FACS

Doc A-04 provides some guidance on how ADHC-funded agencies should approach probity checking but does not in itself provide "clear guidelines" on the listed matters, or the degree of detail or comprehensiveness envisaged by the recommendations. Rather the resource is guide for agencies in developing probity policies and procedures. Links in the document to external resources, as well as training and other ADHC and NDS resources are provided to assist agencies to develop these procedures. Having guidelines contained in one document or suite of associated documents, with an unequivocal statement relating to their status - as is the case with health – would assist in achieving both consistency and clarity.

The new regulatory code relating to community housing (Doc A-06) requires providers to comply with probity requirements and commenced in July 2013.

Query whether, when taken together, the documents submitted cover the field of all government-funded organisations in the human services sector.

Re Health

The various probity and pre-employment checking guidelines and policies discussed for recommendation 1(a) (Docs A-05, 06, 07 & 08)

appear to provide clear and comprehensive guidelines relating to the

matters listed in the recommendation, and compliance is mandatory.

Excluded actions

See above

When action was taken

PART A:

See queries above

PART B:

Re FACS - Supplementary chapter of It's Your Business produced by

2011.

RE Health - 2011 to 2013

Implemented as recommended?

Government statement about status of implementation

Is being implemented

Reasons provided

NA

Implementation summary

PART A:

Implemented (subject to satisfaction as to the issues raised re FACS).

PART B:

Implemented.

FACS' guidelines could be clearer and easier to use, and the mandatory compliance could be expressed more clearly. However, resources are in

clearly place for agencies funded by FACS, Health.

Overall Rating- Implemented in full

Person extracting data Auditor 1

Date of extraction 11 November 2013

Recommendation number

Commission/Inquiry of origin NSW Ombudsman (2010) Improving Probity Standards for Funded

Organisations

2

Recommendation madeAs part of developing a more consistent, efficient and rigorous

probity checking system, the Department of Human Services should:

a. Reach agreement with the non-government sector regarding the

best strategies for:

 i. Ensuring compliance with mandatory probity checking requirements.

ii. Promoting best practice not only in relation to probity checking but also in connection with strengthening risk management and accountability systems more generally, and

iii. Monitoring the implementation by funded agencies of practice requirements (and the adoption of best practice).

b. have regard to the issues canvassed in section 3 of this report in relation to:

i. Additional or extended checking

ii. Criminal record checking of existing appointees

iii. Current triggers for checks, and

iv. A centralised approach to probity checking.

Assessability of recommendation

Yes.

An agreement is assessable through documentary evidence, as are the efforts made to secure an agreement.

Additional information requested

Submitted documents/ source details

- 1. Government response
- 2. Letter to Participants Carer Screening Roundtable (Doc B-1)
- 3. Survey Carer Screening Roundtable (Doc B-2)
- 4. Survey Results Probity Roundtable Recommendations (Doc B-3)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant

Documentation currency

- 1. Provided to the Royal Commission on request, 2013
- 2. June 2013
- 3. Undated (post June 2013)
- 4. Undated (post June 2013)

Reliability contribution of document

- 1. Low
- 2. Low
- 3. Low
- 4. Low

Document details

Recommended actors involved

Department of Human Services and the NGO human services

Recommended actors not involved

NA

Included actions and when There has been consultation with the sector relating to out-of-home

care (OOHC) and a degree of consensus reached on issues that will inform the development of a Carers register and assessment

processes.

Excluded actionsThe government response does not indicate that consultation with

the broader sector took place, or provide any documentary evidence

in relation to that.

Query whether the consultations relating to OOHC that took place addressed all the matters listed in the recommendation. For example, the discussion focussed only on *prospective* carers and members of their household and not of *existing* carers. In addition,

the roundtable discussions omitted the question of when further assessment may be required when it is uncovered that a potential

carer has a history of assault (Doc B-3)

When action was taken From September 2011 to current

Implemented as recommended?

Implemented in full

Government statement about status

of implementation

Reasons provided NA

Implementation summary Implemented in full While there are a few questions, the

recommendation appears to have been substantially implemented.

Person extracting data Auditor 2

Date of extraction 15.04.14

Recommendation number 6

Commission/Inquiry of origin NSW Ombudsman Report (2010) Improving Probity Standards for

Funded Organisations

Recommendation made

Ageing Disability and Home Care (ADHC), as an agency of the

Department of Human Services, provide advice to Government on the best way of effectively dealing with the current shortcomings of the Community Services Regulation 2010, insofar as it fails to require that all existing licensees, licensed managers and direct care staff of

licensed boarding houses be subject to criminal record checks

Assessability of recommendation Yes; action and outcomes clearly specified

Additional information request 1. Legislation Check; Boarding Houses Act 2012 & Boarding Houses

Regulation 2013

Submitted document/ source details

- 1. NSW Government response
- 2. C1 Boarding Houses Act 2012
- 3. C2 Boarding Houses Regulations 2013

Relevant to at least one aspect of

recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant

Documentation currency

- 1. Provided to Royal Commission on Request; 2013
- 2.2013
- 3.2013

Reliability contribution of

documents

- Low
 High
- 3. High

Implementation

Recommended actors involved

NSW Government

Recommended actors not involved

Included actions

A new Act, the Boarding Houses Act 2012 (refer to Attachment **C-1**) Was introduced. The Act, which was passed in October 2012 and commenced on 1 July 2013 together with the Boarding Houses Regulation 2013 (refer to Attachment **C-2**), regulates 'general' boarding houses, i.e.

those accommodating 5 or more people for fee or reward, and 'assisted' boarding houses, i.e. those which accommodate 2 or more 'people with additional needs'

(previously these premises were known as licensed boarding houses). The Act replaced and repealed the *Youth and Community Services Act 1973* and the

Youth and Community Services Regulation 2010, which previously regulated licensed boarding houses. The provisions relating to assisted boarding houses require new and existing boarding house proprietors (whether as individuals or as members of a company, trust or unincorporated body), 'close associates', managers and staff members to undergo criminal record checks prior to commencing the position and every 3 years thereafter. A person applying to be a boarding house proprietor and any 'close associates' must also undergo financial probity checks. Referee checks and reference to any enforcement action taken in relation to relevant individuals is also taken into account.

The Act also prohibits persons who have been convicted of a 'serious criminal offence' from being employed in an assisted boarding

house.

Records of staff probity checks are required to be kept by the boarding house operator for 7 years, and be made accessible to FACS enforcement officers on request.

Excluded actions

When action was taken In April 2012, the NSW Government approved a final reform proposal

for the regulation of boarding houses in NSW,

Implemented as recommended?

Yes

Government statement about status

of implementation

Implemented in Full

Reason provided

Implementation summary

Implemented in full – see legislation check

Auditor 1 Person extracting data Date of extraction 6 November 2013 **Recommendation number** 8.1 Special Commission of Inquiry into Child Protection Services in Commission/Inquiry of origin NSW (Wood Inquiry) 2008 The JIRT Reform Program, as set out in the Implementation Plan **Recommendation made** should be completed. Yes Assessability of recommendation Actions outlined in the JIRT Implementation Plan can be checked against recommendations from the 2006 review Submitted documents/ source details **Document** 1. Confidential Government Response 2. JIRT Review 2006 (FACS Doc 1A) 3. JIRT Review 2007 Finalisation Report (FACS Doc 1B) 4. JIRT Foundation Training Documents – Training Package (FACS Doc 1C(a)) 5. JIRT Foundation Training—e-learning modules (FACS Doc 1C(b)) 6. JIRT Foundation Training – Facilitator's Manual (FACS Doc 1C(c)) 7. JIRT Local Planning & Response Procedures (FACS Doc 1D) 8. JIRT – Working together to stop child abuse (brochure) (FACS

Doc 1E)

JIRT Aboriginal Engagement Guidelines (FACS Doc 1F)
 JIRT Aboriginal Consultation Guidelines (FACS Doc 1G)

11. JIRT Induction Training Package (FACS Doc 1H)

12. JIRT CEO Report Card 2010/11 (2011/12 Report Card currently
being finalised) (FACS Doc 1I) [Note: this document was
incorrectly referred to as the 2009/10 Report Card

- 13. JIRT Administration Guidelines endorsed, but pending NSW Police signature (FACS Doc 1J)
- 14. Aboriginal Enhanced Services (FACS Doc 1K)

Relevant to at least one aspect of recommendation

- 1. Relevant
- Relevant High level review of Joint Investigative Response Team (JIRT) mechanisms by NSW Police, Health and Community Services with recommendations directly referenced (but not described) in implementation plan
- 3. Relevant. Overview of actions and degree of implementation of recommendations as at May 2013
- 4. Relevant re recommendations relating to training (12 & 13 JIRT Review) and supports other recommendations
- 5. Relevant as above
- 6. Relevant as above
- 7. Relevant see rec 8 JIRT Review
- 8. Relevant- see rec 15 JIRT Review
- 9. Relevant see rec 15 JIRT Review
- 10. Relevant see rec 15 JIRT Review
- 11. Relevant
- 12. Relevant
- 13. Relevant
- 14. Relevant Memorandum to JIRT partners
- 1. Provided to Royal Commission on request, 2013.
- 2. November 2006
- 3. Created in 2007(?). Updated to include implementation status at 2012, but said to be current as at May 2013.
- 4. Undetermined
- 5. Undetermined
- 6. Undetermined
- 7. Undetermined
- 8. Undetermined
- 9. August 2008
- 10. December 2009
- 11. 14 November 2012
- 12. Undetermined
- 13. Undetermined
- 14. 27 January 2012
- 1. Low
- 2. Medium
- 3. Medium
- 4. Medium
- 5. Medium
- 6. Medium
- 7. Medium
- 8. Medium
- 9. Medium
- 10. Medium
- 11. Medium

Reliability contribution of document

Documentation currency

40			•	
12.	NИ	മപ		ım
14.	IVI	cu	ıu	

13. Medium

14. Low

Document details

Recommended actors involved

NSW Departments of Community Services and Health and NSW Police

NA

Recommended actors not involved

Included actions

Implementation plan addresses all recommendations except 16

- 1. Health an equal partner with DoCS and Police
- 2. Safety, welfare and wellbeing planning procedure
- 3. Benchmarks for timely action
- 4. Therapeutic response increased including 24 new senior staff with ongoing funding
- 5. Review of abuse criteria for JIRT acceptance
- 6. Rapport & support guidelines
- 7. End of reliance on disclosure of sexual abuse
- 8. Local Planning and Response standards and procedures established with continuous improvement planning
- Services include forensic and medical counselling; training is provided; unclear what level of networking is established but this item noted as ongoing
- 10. Extensive operation management processes documented and approved by tripartite management structure
- 11. Common data and admin systems implemented
- 12. PD, support and supervision implemented
- 13. Interagency joint training for workers and managers
- 14. Support person available for Aboriginal clients
- 15. Pro-active engagement strategies include community information, organisational guidelines and community links
- 16. JIRT Aboriginal consultation protocol and Guidelines for utilising Aboriginal staff for JIRT demonstrate increased use of Aboriginal staff to advise and assist with Indigenous matters
- 17. consultation Aboriginal staff
- 18. Cultural awareness training provided to all JIRT staff
- 19. Review of LMG approaches with Aboriginal communities and trial of transport service

Excluded actions

None

Implemented as Recommended?

Υ

Government statement about status of implementation

Each of the recommendations in the JIRT review has been actioned and is in the process of being implemented.

Reasons given

NA

When action was taken

2006-2012, ongoing

Implementation summary

Implemented in full

Documentation dates back to 2005. It is unclear which actions were taken immediately following the inquiry or which actions were as a direct result of the inquiry but action evidently continued and was reported as ongoing in 2012. There is evidence of comprehensive implementation of the recommendations, including relevant evidence at the highest available standard to report action on all aspects of the 18 areas of the implementation plan.

Person extracting data

Auditor 1

Date of extraction

6 November 2013

Recommendation number

8.3

Commission/Inquiry of origin

Special Commission of Inquiry into Child Protection Services in NSW (Wood Inquiry) 2008

Recommendation made

Pending amendment of the privacy laws as recommended in Chapter 24, a Privacy Direction should be issued in relation to the JIRT process so as to facilitate the free exchange of information between the NSW Police Force, NSW Health, each Area Health Service, The Children's Hospital at Westmead and DoCS.

Additional information request

Briefly describe request & gov response

Assessability of recommendation

Yes.

Submitted documents/ source details

1. Confidential Government Response

No documents submitted or sourced to support Confidential Government Response. However this recommendation actioned as part of recommendation 24.6 (see audit below).

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided to Royal Commission on request, 2013.

Reliability contribution of

document

1. Low

Document details

Recommended actors involved

Not specified. (Attorney General's Department?)

Recommended actors not involved

NA

Included actions

NA

Excluded actions

Interim Privacy Direction not issued.

When action was taken Prior to amendments coming into effect on 30 October 2009. Not

specified (but likely) that amendments resulted from this

recommendation.

Implemented as recommended?

Ν

Government statement about status

of implementation

Not implemented

Reasons provided

The Government did not implement this interim recommendation as the legislative amendments relating to the exchange of information between agencies came into effect on 30 October 2009. This amendment, referred in recommendation 24.6, has

been implemented, and is discussed in detail below.

Implementation summary

Not implemented

Person extracting data Auditor 1

Date of extraction 6 November 2013

Recommendation number 8.4

Commission/Inquiry of origin Special Commission of Inquiry into Child Protection Services in

NSW (Wood Inquiry) 2008

Recommendation made NSW Health should provide an appropriately trained workforce to

provide forensic medical services where needed for children and young persons who have suffered sexual assault and physical

injury.

Additional information request Briefly describe request & gov response

The recommendation is ill-defined (query what "appropriately trained" means) and does not specify action required or means by which implementation of the recommendation can be measured

with any reliability.

Submitted documents/ source details 1. Confidential Government Response

No documents submitted or sourced to support Confidential

Government Response.

Relevant to at least one aspect of

Assessability of recommendation

recommendation

1. Relevant

Documentation currency

1. Provided to Royal Commission on request, 2013.

Reliability contribution of

document

1. Low

Document details

Recommended actors involved NSW Health

NA Recommended actors not involved Workforce training relating to improved forensic medical **Included actions** services for child and youth victims of sexual assault available in metropolitan areas. No details relating to this training are provided; Trialling of a new protocol for recording results of examination of children where abuse and neglect are suspected (current); Child sexual assault counsellor positions (1 new, 7 recurrent funding) Other actions reported relate to investigation into and /or trialling of generic (adult) service models, education and training and other professional development opportunities and incentive schemes. It is unclear which of these actions are as a result of the 2008 recommendation. Workforce development relating to child forensic medical services **Excluded actions** in regional and remote areas. Where date as are provided, most action appears to have occurred When action was taken from 2010 to current. In part Implemented as recommended? Implemented in part **Government statement about status** of implementation Lack of response to 2010 to request for tender for state-**Reasons provided** wide workforce development package (attributed to complexity of issues relating to forensic medical services);

 No comprehensive training programs for forensic medical services available in NSW;

General lack of medical personnel in rural and remote regions

Implementation summary

Partially implemented

The government clearly made attempts to develop a forensic medical services workforce, however the results in rural and remote NSW were poor due to a range of difficulties.

Person extracting data Auditor 1

Date of extraction 6 November 2013

Recommendation number 11.1

Commission/Inquiry of origin

Special Commission of Inquiry into Child Protection Services in NSW (Wood Inquiry) 2008

Recommendation made

With respect to the Children and Young Persons (Care and Protection) Act 1998: vii. D be Section 29(1)(f)[of the Children and Young Persons (Care and Protection) Act 1998] should be amended to permit the disclosure of the reporter's details to a law enforcement agency pursuant to the investigation of a serious crime committed upon a child or young person, where that might impact on the child's safety, welfare or well-being

Additional information request

Briefly describe request & gov response

Assessability of recommendation

Yes.

Submitted documents/ source details

1. Confidential Government Response

- 2. Children and Young Persons (Care and Protection) Act 1998, ss29(4A), (4B), (4C) and (6) (FACS Doc 2)
- Relevant to at least one aspect of recommendation
- 1. Relevant
- **Documentation currency**
- 2. Relevant
- 1. Provided to Royal Commission on request, 2013.
- Reliability contribution of
- 2. Current
- document
- 1. Low 2. High

Document details

Recommended actors involved

Not specified. (Attorney General's Department?)

Recommended actors not involved

NA

Included actions

Sections 29(4A), (4B) &(4C) of the C&YP(C&P)A impose more restrictions on the ability to disclose the identity of persons who make reports of potential harm to a child, than envisaged in the recommendation, i.e.:

- The disclosure must be *necessary* for the "safety, welfare and wellbeing" of a child, rather than there being a possibility that the disclosure might impact on a child's safety (subsection(4A)(b));
- There must be certification in writing that it is either impractical to obtain the consent of the person making the report to disclose their identity or to do so would prejudice the investigation (subsection(4B));
- The person disclosing the identity of the report must notify them of the disclosure unless it's not reasonably practicable, or to do so or to do would prejudice the investigation (subsection(4C)).

However the exception to confidentiality is cast wider than that recommended in one respect, i.e., disclosure may be allowed where to do so is necessary to safeguard or promote the safety etc., of any child, and not only of the child victim

See limitations above. **Excluded actions**

NA Reasons given

Prior to amendment coming into effect on 24 January 2010 When action was taken

Implemented as recommended?

Unspecified

Government statement about status

of implementation

NA **Reasons provided**

Implemented in full. Legislative amendment made. Implementation summary

Υ

Person extracting data Auditor 1

Date of extraction 6 November 2013

Recommendation number 23.4

Commission/Inquiry of origin Special Commission of Inquiry into Child Protection Services in

NSW (Wood Inquiry) 2008

Recommendation made Information obtained by persons appointed by the Minister as

official visitors should be available to the regulator/accreditor of OOHC with appropriate procedural fairness safeguards and s.8 of Community Services (Complaints, Reviews and Monitoring) Act 1993 and clause 4 of Community Services (Complaints, Reviews and Monitoring) Regulation 2004 should be amended to achieve this

outcome.

Briefly describe request & gov response **Additional information request**

Assessability of recommendation Yes.

 Confidential Government Response Submitted documents/ source details

2. Section 8A Community Services (Complaints, Reviews and

Monitoring) Act 1993 (FACS Doc 3)

Relevant to at least one aspect of

recommendation

Documentation currency

1. Yes

1. Provided to Royal Commission on request, 2013.

2. Current

Reliability contribution of document 1. Low

2. High

Document details

Recommended actors involved Not specified.

Recommended actors not involved NA **Included actions** See Government response above in relation to the introduction of

section 8A to the CS(C,R &M)A. The amendment goes further than that envisaged by the recommendation by $\it mandating$ the

disclosure of relevant information by Official Community Visitors

Excluded actions Clause 4 of the CS(C,R &M) Regulation has not been amended to

include the new function of Official Community Visitors introduced by section 8A of the CS(C,R &M)A. Neither the CS(C,R &M)A nor regulations made pursuant to the Act makes provision to ensure

procedural fairness applies in relation to this function.

Government statement about status

of implementation

Implemented in full

Reasons given NA

When action was taken 24 Jan 2010

Implemented as recommended?

Ν

Reasons provided NA

Implementation summary Partially implemented. Legislative amendment made.

Person extracting data Auditor 1

Date of extraction 6 November 2013

Recommendation number 23.5

Commission/Inquiry of origin Special Commission of Inquiry into Child Protection Services in

NSW (Wood Inquiry) 2008

Recommendation madeThe class or kind agreement between the NSW Ombudsman and CS

should be revised to require CS to notify only serious allegations of reportable conduct and to impose timeframes within which CS will

investigate those allegations.

Additional information request Briefly describe request & gov response

Additional information request

Assessability of recommendation Yes.

Submitted documents/ source details

1. Confidential Government Response

Class of a Kind Agreement between the NSW Ombudsman and the Department of Community Services - 2010 (FACS)

Doc 4) [Note:

3. Class of a Kind Agreement between the NSW Ombudsman and the Department of Community Services - 2012(FACS

Doc 5) [Note:

4. Community Services' Managing Allegations Against Employees - Policies and Procedures (FACS Doc 6)

Relevant to at least one aspect of

recommendation

1. Relevant

2. Relevant

3. Relevant

4. Relevant

Documentation currency 1. Provided to Royal Commission on request, 2013.

Not current
 Current

4. Current

Reliability contribution of document 1. Low

High
 High

4. High

Document details

Recommended actors involved

NSW Ombudsman and the Department of Community Services

Recommended actors not involved

Included actions

Determination by Ombudsman of classes of allegations exempt

from reporting requirement and subsequent refinement of determination (see clause 3). Timeframes for investigations

outlined (see p11 of

fourth document)

Excluded actions NA

Reasons given NA

When action was taken First revised agreement endorsed February 2010. Second revised

NA

agreement endorsed February 2012.

Draft policy approved April 2013, endorsed later in 2013. These documents formalised policies that have been in use since 2010.

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented in full

Reasons provided NA

Implementation summary Implemented in full. Revised agreement in place.

Person extracting data Auditor 1

Date of extraction 7 November 2013

Recommendation number 23.6

Commission/Inquiry of origin Special Commission of Inquiry into Child Protection Services in

NSW (Wood Inquiry) 2008

Recommendation made	DoCS should centralise its Allegations Against Employees Unit and receive sufficient funding to enable this restructure, and to resource it to enable it to respond to allegations in a timely fashion		
Additional information request			
Assessability of recommendation	Yes		
Submitted documents/ source details	1. Confidential Government Response		
	Draft policy – Managing Allegations of Reportable Conduct (FACS Doc 7)		
	 Draft Project Brief – Review of the Centralised Management of Reportable Conduct (FACS Doc 7) 		
Relevant to at least one aspect of	1. Relevant		
recommendation	2. Relevant		
	3. Relevant		
Documentation currency	1. Provided to Royal Commission on request, 2013.		
	2. 2013 (draft provided)		
	3. 2013 (draft provided)		
Reliability contribution of document	1. Low		
	2. Medium - policy		
	3. Low		
Document details			
Recommended actors involved	NSW Family and Community Services		
Recommended actors not involved	NA		
Included actions	Allegations Against Employees Unit centralised (into Reportable Conduct Unit, or RCU). Centralised function is supported by working policy which has been recently formalised.		
Excluded actions	The Government recognises the delays taken to investigate matters and attributes this to the backlog of cases and staffing issues at the RCU. While some administrative strategies to address this are outlined, no evidence of increased resourcing (apart from using external investigators in some cases) is provided.		
Government statement about status of implementation	Implemented in full		
Reasons given	See above		
When action was taken	All Community Services investigative functions centralised 17 May 2010 and now carried out by RCU.		
	Draft policy approved April 2013 and endorsed later in 2013. These documents formalised policies that have been in use since 2010.		
Implemented as recommended?	N		
Reasons provided	NA		

Implementation summary

Partially implemented

While the Unit was centralised and received funding, insufficient resources were provided to enable the backlog to be cleared. Strategies are in place to address this issue.

Person extracting data

Auditor 1

Date of extraction

7 November 2013

Recommendation number

23.8

Commission/Inquiry of origin

Special Commission of Inquiry into Child Protection Services in NSW (Wood Inquiry) 2008

Recommendation made

The Commission for Children and Young People Act 1998 should be amended to require background checks as follows:

a. in respect of CS and other key human service agencies all new appointments to staff positions that work directly or have regular contact with children and young persons (that is, permanent, temporary, casual and contract staff held against positions including temporary agency staff)

b. any contractors engaged by those agencies to undertake work which involves direct unsupervised contact to children and young persons, and, in the case of CS, access to the KiDS system or file records on CS client

c. students working with CS officer

d. children's services licensees

e. authorised supervisors of children's services

f. principal officers of designated agencies providing OOHC or adoption agencies

g. adult household members, aged 16 years and above of foster carers, family day carers and licensed home based carers

h. volunteers in high risk groups, namely those having extended unsupervised contact with children and young persons

Additional information request

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Confidential Government Response
- 2. Auditor-General's Report Performance Audit Working With Children Check (CCYP Doc 1).
- 3. Report on the Review of the NSW *Commission for Children* and Young People Act 1998 (CCYP Doc 2).
- Relevant to at least one aspect of recommendation
- 1. Relevant
- 2. Relevant only in that provides background information on the review of employee screening processes prior to implementation of the WWC Act.

Documentation currency

- Relevant only in that provides background information on the review of legislation relating to employee screening prior to implementation of the WWC Act.
- 1. Provided to Royal Commission on request, 2013.
- 2. 2010
- 3. June 2011
- Reliability contribution of document
- 1. Low
- 2. High
- 3. High

Document details

Recommended actors involved

Not specified. (Attorney General's Department?)

Recommended actors not involved

Included actions

NA

The new Child Protection (Working With Children) Act 2012 (WWC Act) which commenced on 15 June 2013 imposes a requirement for background checks for those categories of people listed in the recommendation that are engaged in child-related work via the following provisions:

- a. All staff of Community Services and other key human service agencies, regardless of the form of their employment see s6. Note: Given the prohibition of conducting "child-related work" without a clearance (s9), and the definition of "worker" in s5, the requirement relates to new *and existing* staff, including volunteers, and therefore is broader in scope than the recommendation;
- b. Contractors (including self-employed people) engaged by those agencies, whose work or role is listed in section 6, or who provides any other service that is prescribed by the regulations, are required to obtain clearance under the Act (see definition of "worker" in s5). Note: The definition of "child-related work" does not require that the work be unsupervised, and therefore is broader in scope than the recommendation;
- c. All workers, other than volunteers, who have access to confidential records or information relating to children and young persons "may" be required by an employer to obtain clearance under the Act see s 7(2). While this provision brings a wider category of people with access to records within the scope of the legislation, it does not impose the mandatory requirement envisaged by the recommendation but leaves it up to the discretion of the employer, and specifically excludes volunteers;
- d. Students on placement as part of an educational or vocational course are covered, but younger students doing work experience are not see definition of "worker " in s5.
- e. Children's services licensees see s6 and definition of "worker " in s5;

- f. Authorised supervisors of children's services see s6(3)(b)
- g. Principal officers of designated agencies providing OOHC or adoption agencies see s6(3)(e) & (f);
- h. Adult household members, aged 16 years and above of foster carers, family day carers and licensed home based carers see s10;
- i. Volunteers in high-risk groups, namely those having extended unsupervised contact with children and young persons Section 12 allows for a volunteer engaged in child-related work to obtain a children check clearance. However employers may employ a volunteer who has not obtained a check where the volunteer has been engaged in that volunteer work for 30 consecutive days or less see s12(2). While this provision brings a wider category of volunteers within the scope of the legislation, it does not ensure that a check is obtained at the outset.

Excluded actions See comments above relating to b and c

Reasons given NA

When action was taken 2009 & 2013

Implemented as recommended?

Government statement about status

of implementation

Unspecified

Reasons provided NA

Implementation summary Partially implemented

See comments above relating to b and c.

Person extracting data Auditor 1

Date of extraction 7 November 2013

Recommendation number 24.6

Commission/Inquiry of origin Special Commission of Inquiry into Child Protection Services in

NSW (Wood Inquiry) 2008

Recommendation madeThe Children and Young Persons (Care and Protection) Act 1998

should be amended to permit the exchange of information between human services and justice agencies, and between such agencies and the nongovernment sector, where that exchange is for the purpose of making a decision, assessment, plan or investigation relating to the safety, welfare and well-being of a child or young person in accordance with the principles set out in Chapter 24. The amendments should provide that, to the extent inconsistent, the provisions of the Privacy and Personal Information

Protection Act 1998 and Health Records and Information Privacy Act 2002 should not apply. Where agencies have Codes of Practice in accordance with privacy legislation their terms should be consistent with this legislative provision and consistent with each other in relation to the discharge of the functions of those agencies in the area of child protection.

Additional information request

Assessability of recommendation	Yes
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Submitted documents/ source details

- 1. Confidential Government Response
- Children and Young Persons (Care and Protection) Act 1998
 NSW (FACS Doc 8)
- KPMG Final Report: Keep them Safe Interim Review Location Based Evaluation

Relevant to at least one aspect of recommendation

Documentation currency

- 1. Relevant
- 2. Relevant (see Chapter 16A)
- 3. Relevant provides evidence on the effectiveness of the information-sharing provisions.
- 1. Provided to Royal Commission on request, 2013.
- 2. Current
- 3. November 2012

Reliability contribution of document

- 1. Low
- 2. High
- 3. Medium

Document details

Recommended actors involvedNot specified. (Attorney General's Department?)

NA

Recommended actors not involved

Included actions Chapter 16A implements the recommendation in a more

comprehensive and detailed way than envisaged. The Interagency Guidelines are consistent with the legislative requirements under

Chapter 16A and promote consistency in practice.

Excluded actions NA

Reasons given NA

When action was taken Prior to amendment being implemented on 20 October 2009

Implemented as recommended?

Implemented in full

Government statement about status

of implementation

Reasons provided NA

Implementation summary Implemented in full

Person extracting data Auditor 6

Date of extraction 28 February 2014

Recommendation number 14

Commission/Inquiry of origin NSW Ombudsman report: Responding to Child Sexual Assault in

Aboriginal Communities (2012)

Recommendation madeThat Community Services improves the guidance in the Mandatory

Reporter Guide in relation to the reporting of diagnosed STIs in children in light of our observations in Chapter 7 of this report.

Assessability of recommendation Assessable

Additional information request

Submitted documents/ source details 1. Confidential Government Response

Relevant to at least one aspect of 1. Relevant

recommendation

Documentation currency 1. Provided to Royal Commission on request, 2013.

Reliability contribution of document 1. Low

Document details

Recommended actors involvedCommunity Services

Recommended actors not involved

Included actions The NSW Government response to this report was due to be

tabled on 31 July 2013.

Excluded actions

Reasons given Under consideration

When action was taken NA

Implemented as recommended?

implemented as recommended:

Government statement about status of implementation

"The NSW Government is currently considering its response to the Ombudsman report. The Government has formed a Child Sexual Assault in Aboriginal Communities Reform Agenda Group, comprised of senior executives from across the NSW Public Service. This Group is chaired by the Director General of the Department of Premier and Cabinet and is charged with developing the Government response which is due to be tabled by 31 July 2013. The work of the Reform Agenda Group is being supported by a Project Team made up of Aboriginal community members and experts from across NSW and interstate."

Reasons provided As above

Implementation summary Not implemented – under consideration

Person extracting data Auditor 6

Date of extraction 28 February 2014

Recommendation number

Commission/Inquiry of origin NSW Ombudsman report: Responding to Child Sexual Assault in

Aboriginal Communities (2012)

Recommendation made That the NSW Police Force conducts a review of the current

> capacity of individual local area commands to effectively manage their responsibilities in administering the Child Protection Register.

Assessability of recommendation Assessable

Additional information request

Submitted documents/ source details 1. Confidential Government Response

Relevant to at least one aspect of 1. Relevant

recommendation

1. Provided to Royal Commission on request, 2013. **Documentation currency**

Reliability contribution of document 1. Low

Document details

Recommended actors involved Community Services

Recommended actors not involved

Included actions The NSW Government response to this report was due to be

tabled on 31 July 2013.

Excluded actions

Under consideration Reasons given

When action was taken NA

> Ν Implemented as recommended?

Government statement about status of

implementation

Ombudsman report. The Government has formed a Child Sexual Assault in Aboriginal Communities Reform Agenda Group, comprised of senior executives from across the NSW Public Service. This Group is chaired by the Director General of the Department of Premier and Cabinet and is charged with developing the Government response which is due to be tabled by

"The NSW Government is currently considering its response to the

31 July 2013. The work of the Reform Agenda Group is being supported by a Project Team made up of Aboriginal community members and experts from across NSW and interstate."

Reasons provided As above

Not implemented – under consideration Implementation summary

Person extracting data

Auditor 6

Date of extraction

28 February 2014

Recommendation number

77

Commission/Inquiry of origin

NSW Ombudsman report: Responding to Child Sexual Assault in Aboriginal Communities (2012)

Recommendation made

That the NSW Police Force identifies best practice by local area commands in managing the Child Protection Register and develops a process for sharing information about successful initiatives across commands.

Assessability of recommendation

Assessable

Additional information request

Submitted documents/ source details

1. Confidential Government Response

Relevant to at least one aspect of recommendation

1. Relevant

Documentation currency

1. Provided to Royal Commission on request, 2013.

Reliability contribution of document

1. Low

Document details

Recommended actors involved

Community Services

Recommended actors not involved

Included actions

The NSW Government response to this report was due to be tabled on 31 July 2013.

Excluded actions

Reasons given

Under consideration

When action was taken

NA

Implemented as recommended?

Ν

Government statement about status of

implementation

"The NSW Government is currently considering its response to the Ombudsman report. The Government has formed a Child Sexual Assault in Aboriginal Communities Reform Agenda Group, comprised of senior executives from across the NSW Public Service. This Group is chaired by the Director General of the Department of Premier and Cabinet and is charged with developing the Government response which is due to be tabled by 31 July 2013. The work of the Reform Agenda Group is being supported by a Project Team made up of Aboriginal community members and experts from across NSW and interstate."

Reasons provided

As above

Government statement about status

of implementation

Not implemented – under consideration

Auditor 1 Person extracting data Date of extraction 12 November 2013 1 **Recommendation number** Commission/Inquiry of origin NSW Ombudsman: The Need to Better Support Children and Young People in Statutory Care who have been Victims of Violent Crime (2010)Rec 1: Consider whether an amendment to s78 of the Children and **Recommendation made** Young Persons (Care and Protection) Act 1998 which would require care plans to consider the issue of victims compensation is warranted. If so, Community Services should pursue this issue with the Minister for Community Services. Briefly describe request & gov response **Additional information request** Yes - consideration of an issue is assessable. Assessability of recommendation Submitted documents/ source details 1. Government response 2. Community Service's Advice to NSW Ombudsman August 2010 regarding the handling of Victims Compensation Claims (Doc D-1) 1. Relevant Relevant to at least one aspect of 2. Relevant recommendation 1. Provided to the Royal Commission on request, 2013 **Documentation currency** 2. August 2010 1. Low Reliability contribution of document 2. Low **Document details Family and Community Services Recommended actors involved** NA Recommended actors not involved Amendment considered Included actions and when Amendment determined to be unnecessary **Excluded actions** Prior to August 2010 When action was taken Υ Implemented as recommended? Implemented in full

Reasons provided

Amendment not deemed necessary. No impediment in Act to including the issue of victims compensation in a care plan and inclusion in the Act would create an unrealistic expectation of entitlement to compensation.

Implementation summary

Implemented in full

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Auditor 1

Date of extraction

12 November 2013

Recommendation number

2

Commission/Inquiry of origin

NSW Ombudsman: The Need to Better Support Children and Young People in Statutory Care who have been Victims of Violent Crime (2010)

Recommendation made

Review its practice guidelines in relation to children and young people who have been victims of violent crime. The review should ensure:

- a. The guidelines reflect the agency's recent directive that legal officers are now required to identify children and young people with potential claims for victim's compensation during care proceedings.
- b. The responsibilities of legal officers and other relevant staff, and the timeframes for identifying children with potential compensation claims, are clearly stated.
- c. The responsibilities and timeframes of legal officers and caseworkers for taking the claim forward once identified are clearly stated.

Additional information request

Briefly describe request & gov response

Assessability of recommendation

Yes

Submitted documents/ source details

- 1. Government response
- 2. Rights of the Victims of Crime procedure (Doc E-1)
- 3. PowerPoint presentation for Training of CS Staff for Rights of Victims of Crime Procedure (Doc E-2)
- 4. Victims of Crime Facilitators Guide Final (Doc E-3)
- 5. Summary of Changes to the scheme (Doc E-4)

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Minimal relevance
- 4. Relevant
- 5. Relevant

1. Provided to the Royal Commission on request, 2013 **Documentation currency**

2. 20 January 2012

3. 2011 4. 2011

5. Undated. Post May 2013

Reliability contribution of document

1. Low

2. Medium

3. Low

4. Low

5. Low

Document details

DoCS Case Workers, Managers, Legal Officers **Recommended actors involved**

Non-government agencies funded by DoCS

Recommended actors not involved

NA

Procedures for identifying and progressing victims compensation Included actions and when

claims are clear, as are timeframes.

The new directive that legal officers are **required** to identify children

with potential claims is not clear.

Requirement that legal officers identify potential children during care **Excluded actions**

proceedings – is that the same as a legal audit?

By August 2010 When action was taken

Υ Implemented as recommended?

Government statement about status

of implementation

Implemented in full

NA **Reasons provided**

Implemented in full Implementation summary

> Further clarify about the role of legal officers would assist the assessment of implementation. Assumptions have been made that 'legal audit' refers to identifying children with potential claims.

DOCUMENT AUDIT: NORTHERN TERRITORY

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 8

Commission/Inquiry of origin Department of Justice (2011) Report: Review of Vulnerable Witness

Legislation

Recommendation made That an amendment be made to the Sexual Offences (Evidence and

Procedure) Act in response to the High Court's decision in Crofts to provide clear **guidance** as to the directions, if any, that should be given

to the **jury** in relation to the **timing of a complaint**.

Assessability of recommendation Yes – action and outcome clearly specified

Additional information request

Submitted document/ source details

1. Government response to RC, 14/10/13

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency 1. October 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions Amendment to the Act.

When action was taken

Implemented as recommended?

Government statement about status

of implementation

Not specified.

Reason provided Instead, has followed the recommendations of the 2010 Australian

Law Reform Commission Report entitled 'Family Violence - a National

Legal Response'.

Implementation summary

Not implemented. The High Court decision in Crofts has been

criticised.

Person extracting data Auditor 6

Date of extraction 16 January 2014

Recommendation number 1

> Commission/Inquiry of origin A Life Long Shadow. Report of a partial investigation of the child

> > protection authority (2011)

That Section 34 of the Care and Protection of Children Act (CPC Act) **Recommendation made**

be amended to extend the authority of the CPA to request

information: 'that may be relevant in connection with or incidental to

a child's wellbeing', or 'relevant to information received about a

child'.

Yes – action and outcome clearly specified. **Assessability of recommendation**

Additional information request

1. Government response to RC, 2013 Submitted document/ source details

Relevant to at least one aspect of

recommendation

1. Provided on request, 2013 **Documentation currency**

Reliability contribution of

documents

1. Low

1. Relevant

Implementation

NA **Recommended actors involved**

NA Recommended actors not involved

Proclamation of the Information Sharing amendments of the Care **Included actions**

and Protection of Children Act. Led to much broader information

gathering powers.

NA **Excluded actions**

July 2012 When action was taken

Implemented as recommended?

Government statement about status

of implementation

Implemented in full.

Reason provided

Implemented – legislation check. **Implementation summary**

Person extracting data Auditor 6

Date of extraction 16 January 2014

Recommendation number

Commission/Inquiry of origin A Life Long Shadow. Report of a partial investigation of the child

protection authority (2011)

That a provision is inserted into Section 34 of the CPC Act to allow the **Recommendation made**

> CEO: 'to make those inquiries of any other persons who may reasonably be expected to have information about a child'.

Yes – action and outcome clearly specified. Assessability of recommendation

2

Additional information request

1. Government response to RC, 2013 Submitted document/ source details

Relevant to at least one aspect of

recommendation

1. Provided on request, 2013 **Documentation currency**

Reliability contribution of

documents

1. Low

1. Relevant

Implementation

NA Recommended actors involved

NA Recommended actors not involved

Proclamation of the Information Sharing amendments of the Care **Included actions**

and Protection of Children Act. Led to much broader information

gathering powers.

NA **Excluded actions**

July 2012 When action was taken

Implemented as recommended?

Government statement about status

of implementation

Implemented in full.

Reason provided

Implemented in full – legislation check. Implementation summary

Person extracting data Auditor 6 **Date of extraction** 5 January 2014 Recommendation number 4 Commission/Inquiry of origin Life Long Shadow. Report of a partial investigation of the child protection authority (2011) Further that Section 15(2) of the CPC Act define harm to include: 'A child **Recommendation made** or young person of school going age frequently does not attend school without a reasonable excuse'. Fully assessable Assessability of recommendation NA **Additional information request** 1. Government response to RC, 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided on request, 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved Amendments made to Part 4 of the NT Education Act provide greater **Included actions** power to authorised officers to achieve reengagement. **Excluded actions** This recommendation will not be implemented by a change to the Act. Unclear When action was taken Implemented as recommended? Government statement about status of Not implemented implementation Reason provided "This recommendation will not be implemented by a change to the Act. The Act (s.15) defines 'harm' as a significant detrimental effect caused

by any act, omission or circumstance on the child.

reporting (s.26) to include failure to attend school.

Including failure to attend school in s.15 would expand mandatory

Implementation summary	Not implemented
	Government, amending the Act in this way is not considered to be the appropriate mechanism."
	While ensuring children attend school is a priority across NT

Person extracting data	Auditor 6
Date of extraction	5 January 2014
Recommendation number	5
Commission/Inquiry of origin	Life Long Shadow. Report of a partial investigation of the child protection authority (2011)
Recommendation made	That Section 26 of the Care and Protection of Children Act be amended to extend the mandatory reporting requirement to frequent non-attendance at school without a reasonable excuse.
Assessability of recommendation	Fully assessable
Additional information request	NA
Submitted document/ source details	1. Government response to RC, 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request, 2013
Reliability contribution of	1. Low

Implementation

documents

Recommended actors involved	NA

Recommended actors not involved

Included actions A guide for professionals on mandatory reporting in the NT has been

NA

A guide for professionals on mandatory reporting in the NT has been developed and is available from the Department of Children and Families website. The publication guides decision making.

To help all new health professionals in the NT understand the NT's mandatory reporting provisions, a mandatory online training course has been developed and rolled out to 89 doctors and nurses. The course will form part of the mandatory orientation program for Department of Children and Families staff in early 2014.

Excluded actions This recommendation will not be implemented by a change to the

Act.

When action was taken

Unclear

Implemented as recommended?

Ν

Government statement about status

of implementation

Not implemented

Reason provided

"The Act (s. 15) defines 'harm' as a significant detrimental effect

caused by any act, omission or circumstance on the child.

Including failure to attend school in s.15 would expand mandatory

reporting (s.26) to include failure to attend school.

While ensuring children attend school is a priority across NT

Government, amending the Act in this way is not considered to be

the appropriate mechanism."

Implementation summary

Not implemented

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 4.3

> Commission/Inquiry of origin Growing Them Strong, Together: promoting the safety and

> > wellbeing of the Northern Territory's Children (2010)

That there is recognition in the Care and Protection of Children Act of **Recommendation made**

the functions of an Aboriginal agency or agencies or other recognised

entities.

Assessability of recommendation

Fully assessable

Additional information request

NA

Submitted document/ source details

1. Government response to RC, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

1. Low

documents

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions Update Care and Protection of Children Act

When action was taken NA

Implemented as recommended?

Government statement about status

of implementation

Not implemented

Reason provided This matter is still being considered as part of a suite of reforms to

the Act.

Implementation summary Not implemented

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 9.4

Commission/Inquiry of origin Growing Them Strong, Together: promoting the safety and

wellbeing of the Northern Territory's Children (2010)

Recommendation made

That an independent body is auspiced to review investigations into

allegations of 'abuse in care' undertaken by the Department of Health and Families. The Office of the Children's Commissioner would

be an appropriate body to take on this role.

Assessability of recommendation Assessable – action and outcome clearly specified.

Additional information request

Submitted document/ source details 1. Government response to RC, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency 1. Provided on request, 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Two new pieces of legislation being introduced. Will result in

Children's Commissioner having the envisaged role.

Excluded actions

NA

When action was taken

October 2013

Implemented as recommended?

Government statement about status

of implementation

"In progress"

Reason provided

Ν

Implementation summary

Partially implemented – legislation currently being passed, will result

in Children's Commissioner having the envisaged role.

Person extracting data

Auditor 6

Date of extraction

5 January 2014

Recommendation number

11.1

Commission/Inquiry of origin

Growing Them Strong, Together: promoting the safety and wellbeing of the Northern Territory's Children (2010)

Recommendation made

That the Act be amended to:

1. provide a workable framework that permits and encourages the exchange of information between public sector organisations,

between these organisations, the non-government sector and, where appropriate, individual community members, where that exchange is

for the purpose of making a decision, assessment, plan or

investigation relating to the safety and/ or wellbeing of a child or

young person; and

2. provide that, to the extent that provisions are inconsistent, the

Information Act (NT) should not apply.

Assessability of recommendation

Assessable – 'workable framework' is open to interpretation but all

other actions and outcomes are specified.

Additional information request

Submitted document/ source details

1. Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Provided on request, 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA **Recommended actors not involved** NA **Included actions** NA **Excluded actions** Unclear When action was taken Y/N Implemented as recommended? 'fully implemented': Amending legislation commenced 1 July 2012. **Government statement about status** of implementation NA **Reason provided**

Implementation summary

Implemented in full - legislation check

Person extracting data	Auditor 6							
Date of extraction	5 January 2014							
Recommendation number	13.6							
Commission/Inquiry of origin	Growing Them Strong, Together: promoting the safety and wellbeing of the Northern Territory's Children (2010)							
Recommendation made	That a community visitor model be implemented to involve a sampling of children in out of home care (OOHC) with a view to informing the Children's Commissioner about OOHC issues from the perspective of the visitor, and also from the children being visited.							
Assessability of recommendation	Yes – actions and outcomes clearly specified							
Additional information request								
Submitted document/ source details	1. Government response to RC, 2013							
Relevant to at least one aspect of recommendation	1. Relevant							
Documentation currency	1. Provided on request, 2013							

Reliability contribution of documents	1. Low
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	N
Government statement about status of implementation	Will not be implemented as recommended.
Reason provided	 CREATE Foundation undertakes an annual survey to find out about children and young people's experiences in out of home care. In 2014, the NT Government, in accordance with all Australian States and Territories will carry out the first biennial survey of children and young people in out-of-home care.
Implementation summary	Not implemented.

Person extracting data	Auditor 6							
Date of extraction	5 January 2014							
Recommendation number	8							
Commission/Inquiry of origin	Ampe Akelyernemane Meke Mekarle Little Children are Sacred (2007)							
Recommendation made	That employment screening be mandatory for all employed persons and volunteers working with children as described in the draft Care and Protection of Children Bill 2007.							
Assessability of recommendation	Yes – clearly specified action and outcome.							
Additional information request								
Submitted document/ source details	1. Government response to RC, 2013							
Relevant to at least one aspect of recommendation	1. Relevant							
Documentation currency	1. Provided on request, 2013							

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Ochre Card introduced

Excluded actions

When action was taken

Unclear

Implemented as recommended?

Υ

Government statement about status

of implementation

"The Working With Children Clearance - Ochre Card was one of a range of initiatives introduced under the Act to ensure the safety of children and young people in the community. It operates to prevent those people who may harm or exploit children from working with them in either a paid or voluntary capacity.

them in either a paid or voluntary capacity.

It has been a requirement from 1 July 2011 that people engaged in child related employment apply for a Working With Children

Clearance. "

Reason provided

NA

Implementation summary

Implemented in full – legislation verification

Person extracting data

Auditor 6

Date of extraction

5 January 2014

Recommendation number

9

Commission/Inquiry of origin

Ampe Akelyernemane Meke Mekarle Little Children are Sacred

(2007)

Recommendation made

That a position of Commissioner for Children and Young People be established, with duties and responsibilities as described in the draft Care and Protection of Children Bill 2007. The Inquiry further

recommends that:

a. The Commissioner should have a broad role not limited to individual complaints handling with the power to conduct inquiries into any issues affecting children and young people in the Northern Territory, but with an emphasis on child protection and child abuse prevention.

Yes – action and outcome clearly specified **Assessability of recommendation Additional information request** 1. Government response to RC, 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided on request, 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved Commission for Children and Young People established. **Included actions** NA **Excluded actions** Commissioner commenced June 2008. Powers were expanded to When action was taken cover all vulnerable children, July 2011. Υ Implemented as recommended? 'Fully implemented' **Government statement about status** of implementation NA Reason provided

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 18

Implementation summary

Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of

Implemented in full – legislation check

Sexual Assault in the Northern Territory, Northern Territory Law

Reform Committee (1999)

Recommendation made

The Territory should provide specialist training for prosecutors

concerning their role in relation to the victims of sexual assault,

particularly children

Assessability of recommendation	Yes, clearly specified.
Additional information request	
Submitted document/ source details	1. Government response to RC, 14/10/13
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. October 2013
Reliability contribution of documents	1. Low
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	 On 25 January 2000 AG wrote to DPP re: recommendation for specialist training for prosecutors. On 13 June 2000 AG noted the ODPP was to be responsible for conducting and funding the training. On 18 January 2001 AG wrote to DPP and informed the Director of the same. In 2005-2006, funding was approved to employ two specialist sexual assault prosecutors, although only one was actually employed. Further funding was requested in 2007-2008 and \$0.394 million ongoing for 2008-09 was approved to improve the prosecution of child sex offences.
Excluded actions	Training not provided.
When action was taken	
Implemented as recommended?	No
Government statement about status of implementation	Not implemented
Reason provided	To the extent that recommendations 18 to 21 were not implemented, it is not possible to answer they were not implemented as it would involve speculation.
Implementation summary	Not implemented

Date of extraction 5 January 2014 **Recommendation number** 19 Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law **Reform Committee (1999)** The purpose of such training should be two fold: **Recommendation made** I. to ensure those involved in prosecuting sexual offences are appropriately skilled in this area of work, and able present matters before the courts competently and effectively; and II. to ensure those involved in the prosecution of sexual offences are aware of the dynamics and psychological aspects that apply to victims of sexual assault, particularly children. Yes – clearly specified. **Assessability of recommendation** Additional information request 1. Government response to RC, 14/10/13 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. October 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA Recommended actors involved NA Recommended actors not involved On 25 January 2000 AG wrote to DPP re: recommendation for **Included actions** specialist training for prosecutors. On 13 June 2000 AG noted the ODPP was to be responsible for conducting and funding the training. • On 18 January 2001 AG wrote to DPP and informed the Director of the same. In 2005-2006, funding was approved to employ two specialist sexual assault prosecutors, although only one was actually employed. Further funding was requested in 2007-2008 and \$0.394 million ongoing for 2008-09 was approved to improve the prosecution of child sex offences. Training not provided. **Excluded actions**

When action was taken

Implemented as recommended?

Government statement about status

of implementation

Not implemented

Reason providedTo the extent that recommendations 18 to 21 were not

implemented, it is not possible to answer they were not

implemented as it would involve speculation.

Implementation summary

Not implemented

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 20

Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of

Sexual Assault in the Northern Territory, Northern Territory Law

Reform Committee (1999)

Recommendation made Such training should be structured and delivered with an awareness of

the legal limitations placed upon prosecutors and their necessary

objectivity in presenting materials before the court.

Assessability of recommendation

Yes, clearly specified

Additional information request

Submitted document/ source details

1. Government response to RC, 14/10/13

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. October 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

On 25 January 2000 AG wrote to DPP re: recommendation for specialist training for prosecutors.

On 13 June 2000 AG noted the ODPP was to be responsible for conducting and funding the training.

165

Excluded actions	 On 18 January 2001 AG wrote to DPP and informed the Director of the same. In 2005-2006, funding was approved to employ two specialist sexual assault prosecutors, although only one was actually employed. Further funding was requested in 2007-2008 and \$0.394 million ongoing for 2008-09 was approved to improve the prosecution or child sex offences. Training not provided.
When action was taken	
Implemented as recommended?	No
Government statement about status of implementation	Not implemented
Reason provided	To the extent that recommendations 18 to 21 were not implemented, it is not possible to answer they were not implemented as it would involve speculation.

Not implemented

Implementation summary

Person extracting data	Auditor 6
Date of extraction	5 January 2014
Recommendation number	21
Commission/Inquiry of origin	Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law Reform Committee (1999)
Recommendation made	Such training should recognise that the prosecutor cannot replace the support and assistance offered to victims of sexual assault through the Victim Support Unit.
Assessability of recommendation	Yes – clearly specified.
Additional information request	
Submitted document/ source details	1. Government response to RC, 14/10/13
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. October 2013
Reliability contribution of documents	1. Low

Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	 On 25 January 2000 AG wrote to DPP re: recommendation for specialist training for prosecutors. On 13 June 2000 AG noted the ODPP was to be responsible for conducting and funding the training. On 18 January 2001 AG wrote to DPP and informed the Director of the same. In 2005-2006, funding was approved to employ two specialist sexual assault prosecutors, although only one was actually employed. Further funding was requested in 2007-2008 and \$0.394 million ongoing for 2008-09 was approved to improve the prosecution of child sex offences.
Excluded actions	Training not provided.
When action was taken	
Implemented as recommended?	No
Government statement about status of implementation	Not implemented
Reason provided	To the extent that recommendations 18 to 21 were not
	implemented, it is not possible to answer they were not
	implemented as it would involve speculation.
Implementation summary	Not implemented

Person extracting data	Auditor 6
Date of extraction	5 January 2014

Recommendation number 22

Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of

Sexual Assault in the Northern Territory, Northern Territory Law

Reform Committee (1999)

Recommendation made

The Territory should provide training for all legal and judicial officers

aimed at ensuring an awareness of the dynamics and psychological aspects that apply to victims of sexual assault, particularly children. No suggestion, however, should be made that judges or magistrates are

obliged to undertake any such training.

	Assessability of recommendation	Yes, action and outcomes clearly specified.
	Additional information request	
Submi	itted document/ source details	1. Government response to RC, 14/10/13
	Relevant to at least one aspect of recommendation	1. Relevant
	Documentation currency	1. 14 October 2013
	Reliability contribution of documents	1. Low
Imple	mentation	
	Recommended actors involved	NA
	Recommended actors not involved	NA
	Included actions	NA
	Excluded actions	NA
	When action was taken	NA
	Implemented as recommended?	N
	Government statement about status of implementation	Not implemented.
	Reason provided	Recommendation 22 to 26-judicial and legal officer training
		 The recommendations were placed on the agenda for the Supreme Court Judges Meeting of 2 March 2000 Chief Justice wrote to the Attorney-General on March 2000 and noted the following:
		"The training of judicial officers (Recommendation 21) is a vexed issue. As the Committee says, no suggestion should be made that judicial officers are obliged to undergo such training. The conduct of criminal trials in this jurisdiction is before a jury. The presiding Judge

"The training of judicial officers (Recommendation 21) is a vexed issue. As the Committee says, no suggestion should be made that judicial officers are obliged to undergo such training. The conduct of criminal trials in this jurisdiction is before a jury. The presiding Judge is involved to make rulings and provide instruction on matters of law. It is up to the parties to provide evidence to the Court, if it is relevant, going to the 'dynamics and psychological aspects' applying to victims of sexual assault. A Judge could not introduce any such matter into the trial process of his or her own volition. So far as I am aware, there have been no complaints made concerning members of this Court in regard to their conduct of such trials. Until a verdict of guilty is returned by the jury, the Judge must remain circumspect, although making allowance for any distress. That regularly occurs. It

must be remembered, in this context, that an accused person is presumed to be innocent until found otherwise and that until such time as that happens, the person upon whom the sexual offence is said to have been committed cannot strictly be categorised as a 'victim'."

We are informed that members of the Judiciary regularly attend conferences and training sessions, of which topics such as greater awareness in dealing with the victims of sexual assault, particularly children, child sexual abuse and vulnerable witnesses in general are regularly addressed.

On 25 January 2000 the Attorney-General wrote to His Honour Chief Magistrate Mr Hugh Bradley. We are informed that Magistrates have in the past attended conferences and training sessions in which child sex abuse was a topic. On 13 June 2000 the former Attorney-General has signed a Ministerial approving liaison with the Law Society in relation to a Continuing Legal Education seminar to address the training of 'other legal officers' on the basis that the Law Society was to be responsible for conducting and funding their own training. A Ministerial Briefing was prepared for the Acting Attorney-General, Mr Mike Reed, enclosing a letter to the Law Society proposing a Continuing Legal Education Seminar on the 'various intricacies and difficulties involved in dealing with sexual assault matters'. We have been unable to locate a signed copy of the Ministerial or letter.

To the extent that recommendations 22 to 26 were not implemented, it is not possible to answer why they were not implemented as it would involve speculation.

Implementation summary

Not implemented

Person extracting data	Auditor 6
Date of extraction	5 January 2014
Recommendation number	24
Commission/Inquiry of origin	Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law Reform Committee (1999)
Recommendation made	Such training should also allow for the consideration of issues related to victims of sexual assault and the impact of: • cultural background; • physical ability; • intellectual disability; or • gender
Assessability of recommendation	Yes, action and outcomes clearly specified.

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of

documents

- 1. Government response to RC, 14/10/13
- 1. Relevant
- 1. 14 October 2013
- 1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

N

Government statement about status of implementation

Not implemented.

Reason provided

Recommendation 22 to 26-judicial and legal officer training

- The recommendations were placed on the agenda for the Supreme Court Judges Meeting of 2 March 2000
- Chief Justice wrote to the Attorney-General on March 2000 and noted the following:

"The training of judicial officers (Recommendation 21) is a vexed issue. As the Committee says, no suggestion should be made that judicial officers are obliged to undergo such training. The conduct of criminal trials in this jurisdiction is before a jury. The presiding Judge is involved to make rulings and provide instruction on matters of law. It is up to the parties to provide evidence to the Court, if it is relevant, going to the 'dynamics and psychological aspects' applying to victims of sexual assault. A Judge could not introduce any such matter into the trial process of his or her own volition. So far as I am aware, there have been no complaints made concerning members of this Court in regard to their conduct of such trials. Until a verdict of guilty is returned by the jury, the Judge must remain circumspect, although making allowance for any distress. That regularly occurs. It must be remembered, in this context, that an accused person is

presumed to be innocent until found otherwise and that until such time as that happens, the person upon whom the sexual offence is said to have been committed cannot strictly be categorised as a 'victim'."

We are informed that members of the Judiciary regularly attend conferences and training sessions, of which topics such as greater awareness in dealing with the victims of sexual assault, particularly children, child sexual abuse and vulnerable witnesses in general are regularly addressed.

On 25 January 2000 the Attorney-General wrote to His Honour Chief Magistrate Mr Hugh Bradley. We are informed that Magistrates have in the past attended conferences and training sessions in which child sex abuse was a topic. On 13 June 2000 the former Attorney-General has signed a Ministerial approving liaison with the Law Society in relation to a Continuing Legal Education seminar to address the training of 'other legal officers' on the basis that the Law Society was to be responsible for conducting and funding their own training. A Ministerial Briefing was prepared for the Acting Attorney-General, Mr Mike Reed, enclosing a letter to the Law Society proposing a Continuing Legal Education Seminar on the 'various intricacies and difficulties involved in dealing with sexual assault matters'. We have been unable to locate a signed copy of the Ministerial or letter.

To the extent that recommendations 22 to 26 were not implemented, it is not possible to answer why they were not implemented as it would involve speculation.

Implementation summary

Not implemented

Person extracting data Auditor 6 Date of extraction 5 January 2014 **Recommendation number** 25 **Commission/Inquiry of origin** Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law Reform Committee (1999) Training should be delivered in a manner that allows it to be accessed **Recommendation made** by legal and judicial officers located outside Darwin. Yes, action and outcomes clearly specified. **Assessability of recommendation** Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

1. Relevant

Documentation currency

1. 14 October 2013

Government response to RC, 14/10/13

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

N

Government statement about status of implementation

Not implemented.

Reason provided

Recommendation 22 to 26-judicial and legal officer training

- The recommendations were placed on the agenda for the Supreme Court Judges Meeting of 2 March 2000
- Chief Justice wrote to the Attorney-General on March 2000 and noted the following:

"The training of judicial officers (Recommendation 21) is a vexed issue. As the Committee says, no suggestion should be made that judicial officers are obliged to undergo such training. The conduct of criminal trials in this jurisdiction is before a jury. The presiding Judge is involved to make rulings and provide instruction on matters of law. It is up to the parties to provide evidence to the Court, if it is relevant, going to the 'dynamics and psychological aspects' applying to victims of sexual assault. A Judge could not introduce any such matter into the trial process of his or her own volition. So far as I am aware, there have been no complaints made concerning members of this Court in regard to their conduct of such trials. Until a verdict of guilty is returned by the jury, the Judge must remain circumspect, although making allowance for any distress. That regularly occurs. It must be remembered, in this context, that an accused person is presumed to be innocent until found otherwise and that until such time as that happens, the person upon whom the sexual offence is

said to have been committed cannot strictly be categorised as a 'victim'."

We are informed that members of the Judiciary regularly attend conferences and training sessions, of which topics such as greater awareness in dealing with the victims of sexual assault, particularly children, child sexual abuse and vulnerable witnesses in general are regularly addressed.

On 25 January 2000 the Attorney-General wrote to His Honour Chief Magistrate Mr Hugh Bradley. We are informed that Magistrates have in the past attended conferences and training sessions in which child sex abuse was a topic. On 13 June 2000 the former Attorney-General has signed a Ministerial approving liaison with the Law Society in relation to a Continuing Legal Education seminar to address the training of 'other legal officers' on the basis that the Law Society was to be responsible for conducting and funding their own training. A Ministerial Briefing was prepared for the Acting Attorney-General, Mr Mike Reed, enclosing a letter to the Law Society proposing a Continuing Legal Education Seminar on the 'various intricacies and difficulties involved in dealing with sexual assault matters'. We have been unable to locate a signed copy of the Ministerial or letter.

To the extent that recommendations 22 to 26 were not implemented, it is not possible to answer why they were not implemented as it would involve speculation.

Implementation summary

Not implemented

Person extracting data	Auditor 6
Date of extraction	5 January 2014
Recommendation number	26
Commission/Inquiry of origin	Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law Reform Committee (1999)
Recommendation made	Training should be delivered by training providers, who have previous experience in the delivery of training regarding the dynamics and psychological aspects that apply to victims, including child victims of sexual assault, and in the delivery of training to legal and judicial officers.
Assessability of recommendation	Yes, action and outcomes clearly specified.

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of

documents

- 1. Government response to RC, 14/10/13
- 1. Relevant
- 1. 14 October 2013
- 1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

N

Government statement about status of implementation

Not implemented.

Reason provided

Recommendation 22 to 26-judicial and legal officer training

- The recommendations were placed on the agenda for the Supreme Court Judges Meeting of 2 March 2000
- Chief Justice wrote to the Attorney-General on March 2000 and noted the following:

"The training of judicial officers (Recommendation 21) is a vexed issue. As the Committee says, no suggestion should be made that judicial officers are obliged to undergo such training. The conduct of criminal trials in this jurisdiction is before a jury. The presiding Judge is involved to make rulings and provide instruction on matters of law. It is up to the parties to provide evidence to the Court, if it is relevant, going to the 'dynamics and psychological aspects' applying to victims of sexual assault. A Judge could not introduce any such matter into the trial process of his or her own volition. So far as I am aware, there have been no complaints made concerning members of this Court in regard to their conduct of such trials. Until a verdict of guilty is returned by the jury, the Judge must remain circumspect, although making allowance for any distress. That regularly occurs. It must be remembered, in this context, that an accused person is

presumed to be innocent until found otherwise and that until such time as that happens, the person upon whom the sexual offence is said to have been committed cannot strictly be categorised as a 'victim'."

We are informed that members of the Judiciary regularly attend conferences and training sessions, of which topics such as greater awareness in dealing with the victims of sexual assault, particularly children, child sexual abuse and vulnerable witnesses in general are regularly addressed.

On 25 January 2000 the Attorney-General wrote to His Honour Chief Magistrate Mr Hugh Bradley. We are informed that Magistrates have in the past attended conferences and training sessions in which child sex abuse was a topic. On 13 June 2000 the former Attorney-General has signed a Ministerial approving liaison with the Law Society in relation to a Continuing Legal Education seminar to address the training of 'other legal officers' on the basis that the Law Society was to be responsible for conducting and funding their own training. A Ministerial Briefing was prepared for the Acting Attorney-General, Mr Mike Reed, enclosing a letter to the Law Society proposing a Continuing Legal Education Seminar on the 'various intricacies and difficulties involved in dealing with sexual assault matters'. We have been unable to locate a signed copy of the Ministerial or letter.

To the extent that recommendations 22 to 26 were not implemented, it is not possible to answer why they were not implemented as it would involve speculation.

Implementation summary

Not implemented

Person extracting data Auditor 6 Date of extraction 5 January 2014 **Recommendation number** 27 **Commission/Inquiry of origin** Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law **Reform Committee (1999)** Further consideration should also be given to the introduction of **Recommendation made** education on these issues into undergraduate and post-graduate legal training. Yes – action clearly specified Assessability of recommendation

Additional information request

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Documentation currency

Reliability contribution of

documents

1. Government response to RC, 14/10/13

1. Relevant

1. 14 October 2013

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

Included actions

NA

"The Faculty of Law at Charles Darwin University advised that at present, the criminal law unit, which is taught to undergraduate law students, covers the under-reporting of sexual assault including the reasons for under-reporting, the prevalence and difficulty of conducting successful prosecutions and how the rules/laws of evidence clash with the multiple vulnerabilities of the complainants. Material on the development of new offences (such as Maintaining a Relationship with a Child), along with the policy reasons for them, and the successes and failures of the criminal justice system are also

addressed."

Excluded actions

NA

When action was taken

AG wrote to VC of NTU on 25 January 2000

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented.

Reason provided

NA

Implementation summary

Implemented in full

Person extracting data

Auditor 6

Date of extraction

5 January 2014

Recommendation number

28

Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of

Sexual Assault in the Northern Territory, Northern Territory Law

Reform Committee (1999)

Recommendation madeA recommendation regarding the inclusion of education on these

issues in undergraduate and post-graduate legal training should be

forwarded to the Northern Territory University Faculty of Law.

Assessability of recommendation Yes – action clearly specified

Additional information request

Submitted document/ source details

1. Government response to RC, 14/10/13

Relevant to at least one aspect of 1. Relevant

recommendation

Documentation currency 1. 14 October 2013

Reliability contribution of 1. Low

documents

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions "Attorney-General wrote to the Vice Chancellor of the Northern

Territory University in relation to recommendation 27 and 28 on 25 January 2000 suggesting that consideration be given to introducing education on the special needs of victims of sexual assault and the

particular dynamics of such cases."

Excluded actions NA

When action was taken AG wrote to VC of NTU on 25 January 2000

Implemented as recommended?

Government statement about status Implemented.

of implementation

Reason provided NA

Implementation summary Implemented in full

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 29 Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of Sexual Assault in the Northern Territory, Northern Territory Law **Reform Committee (1999)** That in considering future appointments to the judiciary or **Recommendation made** magistracy the Attorney-General may consider inter alia, the potential capacity of any person (whether by training or personality) to understand and appreciate the special problems associated with cases of sexual assault. Yes, actions clearly specified. Assessability of recommendation **Additional information request** 1. Government response to RC, 14/10/13 Submitted document/ source details Relevant Relevant to at least one aspect of recommendation 1. 14 October 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Implemented as recommended? Not implemented **Government statement about status** of implementation "Under section 32 of the Supreme Court Act, the prescribed pre-Reason provided requisite for appointment of a judicial officer is that an individual has been a legal practitioner for at least 10 years. When considering

suitability for appointment to the judiciary or magistracy, the

experience of each candidate.

Attorney-General has regard to a number of matters, including the

To the extent that this recommendation was not implemented, it is not possible to answer why it was not implemented as it would involve speculation."

Implementation summary

Not implemented

Person extracting data	Auditor 6
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Date of extraction 5 January 2014

Recommendation number 31

> Commission/Inquiry of origin Report on the Law Relating to the Investigation and Prosecution of

> > Sexual Assault in the Northern Territory, Northern Territory Law

Reform Committee (1999)

That the Government sponsor a vigorous campaign to educate and **Recommendation made**

> alert the public to the tragedies and traumas experienced by victims of sexual assault, particularly children, to the means of identifying

such cases and to the necessity to report such cases.

Yes, action and outcomes clearly specified. Assessability of recommendation

Additional information request

1. Government response to RC, 14/10/13 Submitted document/ source details

Relevant to at least one aspect of recommendation

1. 14 October 2013 **Documentation currency**

Reliability contribution of

documents

1. Low

1. Relevant

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Sexual assault issues were integrated into domestic violence campaigns such as the Let's Stop It...Now campaign in 2002. Specific sexual assault community education materials were produced as part of this campaign.

In December 2003 a Sexual Assault Taskforce was created to operate for 12 months and develop a Sexual Assault Prevention Plan. A public education booklet was also produced 'Step Forward – Getting Help About Sexual Violence'.

Excluded actions In June 2000, AG did not approve the public education campaign

proposal. Reasons are not known.

When action was taken 2002, 2003

Implemented as recommended?

Government statement about status

of implementation

Not implemented

Reason provided Government will not speculate as to reasons why.

Implementation summary Not implemented

DOCUMENT AUDIT: QUEENSLAND

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 32

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services
Appeals Tribunal Act 1996: Report and Recommendations

Recommendation madeThat the title official visitor be changed to 'community visitor'.

Assessability of recommendation Yes – outcome clearly specified

Additional information request NA

Submitted document/ source details 1. Government response to RC, 2013

Relevant to at least one aspect of 1. Relevant

recommendation

Documentation currency 1. Provided 2013

Reliability contribution of 1. Low

documents

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions Name changed through the Commission Children & Young People Act

2000

Excluded actions NA

When action was taken 2000

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full"

Reason provided NA

Implementation summary Implemented in full – see also legislation verification

Person extracting data Auditor 6 **Date of extraction** 1 January 2014 Recommendation number 33 Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the Queensland Children's Commissioner and Children's Services Appeals Tribunal Act 1996: Report and Recommendations That private homes be generally exempt from the community visitor **Recommendation made** program, but be included if: More than a specific number of unrelated children and young people, say four or more, are placed in the same foster home; and A private home is providing accommodation for a child in care and a complaint has been made which hasn't been or can't reasonably and practicably be resolved by internal grievance processes. Yes, outcomes clearly specified **Assessability of recommendation** 1. Legislation Check; Commission for Children and Young People and **Additional information request** Children Guardian Act 2000 1. Government response to RC provided 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided 2013 **Documentation currency** 1. Low – Government response Reliability contribution of 2. High – Legislation Check documents **Implementation** NA Recommended actors involved NA Recommended actors not involved See legislation verification for full details **Included actions** The Act does not require a specific number of unrelated children to **Excluded actions** be present in a private home in order for it to become a visitable site. Nor does it require an unresolved complaint to have been made in a private home in order for it to become a visitable site. When action was taken **Partially** Implemented as recommended?

"Implemented in full"

Government statement about status

of implementation

Reason provided

Implementation summary

Partially implemented -see excluded actions

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 34

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services Appeals

Tribunal Act 1996: Report and Recommendations

Recommendation madeThat the community visitor program be extended to cover children

and young people who live in residential facilities but who aren't

subject to statutory care orders

Assessability of recommendation Yes, action and outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided on request, 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions Extended community visitor program.

NA

Excluded actions NA

When action was taken Unclear when legislation was updated. Community visitors program

began in 2001.

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full"

Reason provided

Implementation summary

Implemented in full - See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 35

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services Appeals

Tribunal Act 1996: Report and Recommendations

Recommendation madeThat the role and purpose of community visitors be to develop

trusting relationships with children and young people in residential facilities to facilitate their ability to advocate on the child's or young

person's behalf as necessary.

Assessability of recommendation Yes, outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken Unclear, but the CCYP Act is 2000.

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided NA

Implementation summary Implemented in full

See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 36

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services Appeals

Tribunal Act 1996: Report and Recommendations

Recommendation madeThat community visitors be authorised to facilitate 'on site' resolution

of complaints, and to refer serious matters to the Commission in

accordance with formal protocols and guidelines.

Assessability of recommendation Yes, outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken Unclear, but the CCYP Act is 2000.

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided NA

Implementation summary Implemented in full. See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 37

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services
Appeals Tribunal Act 1996: Report and Recommendations

Recommendation madeThat community visitors be authorised to access otherwise

confidential information held at residential facilities about the children and young people who reside there, subject to the same overarching principles and confidentiality requirements as other

Commission staff.

Assessability of recommendation Yes – action and outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken Unclear, but the CCYP Act is 2000.

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided NA

Implementation summary

Implemented in full See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 38

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services
Appeals Tribunal Act 1996: Report and Recommendations

Recommendation madeThat the Act oblige the management and staff of residential facilities

to cooperate with community visitors in the exercise of their

functions.

Assessability of recommendation Yes – action and outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

ect of Relevant

Documentation currency 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken Unclear, but the CCYP Act is 2000.

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided NA

Implementation summary Implemented in full See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 39

Commission/Inquiry of origin Briton, J, Gordon P, Parker S & Airo-Farulla G, (1999) Review of the

Queensland Children's Commissioner and Children's Services Appeals Tribunal Act 1996: Report and Recommendations

Recommendation madeThat consideration be given to 'harmonising' the legislative and

administrative frameworks applying to community visitor and the programs under the Children's Commission and Juvenile Justice Acts and envisaged adult guardianship and mental health legislation.

Assessability of recommendation Yes – action and outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions Role of the adult guardian not covered by the CCYP Act.

When action was taken Unclear, but the CCYP Act is 2000.

Implemented as recommended?

Government statement about status

of implementation

Implementation summary

"Partially implemented".

Reason provided NA

Partially implemented See also legislation verification.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 2

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That a working party be established comprising Education Queensland, the Board of Teacher Registration, the Association of Independent Schools Queensland (AISQ), the Queensland Catholic Education Commission and the Children's Commission Queensland to develop appropriate policies for responding to suspicions or disclosures of child sexual abuse in non-government schools. This should be undertaken in consultation with Families Youth and Community Care Queensland and the QPS (see also Recommendations 11 and 15).

Assessability of recommendation

Yes, actions and outcomes clearly specified.

Additional information request

NA

Submitted document/ source details

- 1. Government response to the RC, 2013
- Minutes of the Non-State School Authorities Council meeting, April 2002
- 1. Relevant

Relevant to at least one aspect of recommendation

Documentation currency

1. Provided on request, 2013

Reliability contribution of

documents

- 2. April 2002 1. Low
- 2. Low

Implementation

Recommended actors involved

Queensland Catholic Education Commission, Children's Commission Queensland.

Recommended actors not involved

Families Youth and Community Care Queensland, and the QPS.

Education Queensland, Board of Teacher Registration, Association of Independent Schools Queensland.

Included actions

Working party established November 2002. Run by the Non-State

Excluded actions

Unclear whether all of the mentioned organisations were involved in the Working Party. Unclear whether the recommended consultation took place. Unclear whether policies were developed by the Working

Party.

When action was taken

Began November 2002.

School Authorities Council.

Implemented as recommended?

Government statement about status

"Implemented in full".

of implementation

Reason provided NA

Implementation summary Undetermined. A working party was established but its membership,

work and consultation mechanisms have not been provided.

Person extracting data Auditor 6

Date of extraction 02.01.2014

Recommendation number 3

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation madeThat the Government consider including, as a requirement of their

accreditation, that non-government schools have in place adequate policies for responding to suspicions or disclosures of child sexual

abuse (see also Recommendations 12 and 16).

Assessability of recommendation Yes – clearly specified.

Additional information request

Submitted document/ source details

1. Government response to the RC, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Enacted the *Education (Accreditation of Non-State School*

Regulation) 2001.

Excluded actions NA

When action was taken 2001

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided

Υ

Implementation summary

Implemented in full – see legislation verification

Person extracting data Auditor 6

Date of extraction 2 January 2014

Recommendation number 4

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That appropriate funding be provided to the Children's Commission

Queensland to undertake a formal evaluation of the Coordinating Committee on Child Abuse (CCOCA) and Suspected Child Abuse and

Neglect (SCAN) team procedures.

Assessability of recommendation Yes, action and outcome clearly specified.

Additional information request NA

Submitted document/ source details 1. Government response provided to RC, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken

Implemented as recommended?

191

Government statement about status of implementation

"This recommendation concerns the Children's Commission, which is a separate entity to the State, and is separately represented for the purposes of this Royal Commission. The State does not make any response in relation to this recommendation."

Reason provided

NA

Implementation summary

Undetermined

Person extracting data Auditor 6

Date of extraction 2 January 2014

Recommendation number 6

> Project AXIS (Volume 2) Child Sexual Abuse in Queensland: Commission/Inquiry of origin

> > Responses to the Problem (November 2000)

That the Children's Commission Queensland be granted sufficient **Recommendation made**

> funding to expand its trial data tracking project to examine the progress of individual cases of child sexual abuse through the criminal

justice system with a view to: • gaining a comprehensive understanding of why child sex offence matters are withdrawn and discontinued at a higher rate than other offence types; • providing information about the effect of changes to legislation and court practices. This research should be commenced as soon as possible to enable information to be collected against which the effectiveness of

any reforms can be measured.

Yes, for the most part clearly specified actions and outcomes. Assessability of recommendation

"Comprehensive understanding" could be open to interpretation.

NA **Additional information request**

Government response provided to RC, 2013 Submitted document/ source details

Relevant to at least one aspect of

recommendation

Relevant

2013 **Documentation currency**

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions NA

Excluded actions NA

When action was taken

Implemented as recommended?

Government statement about status of implementation

"This recommendation concerns the Children's Commission, which is a separate entity to the State, and is separately represented for the purposes of this Royal Commission. The State does not make any

response in relation to this recommendation."

Reason provided NA

Implementation summary Undetermined

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 8

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation madeThat the Queensland Government commit greater resources to

custody-based treatment programs for child sex offenders to enable

all eligible inmates to participate in the program

Assessability of recommendation Yes, action and outcome clearly specified.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided on request, 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved NA

Recommended actors not involved

NA

Included actions Funding for sex offender programs increased as recommended.

Programs now available in 3 additional correctional facilities. Six

different programs now available for different needs/target groups.

Numbers completing a program each year have risen from 125 in

2006 to 522 in 2013.

Excluded actions NA

When action was taken New programs and/or injection of funds in 2001, 2005, 2007-2014

Implemented as recommended?

Government statement about status

of implementation

"Implemented in full".

Reason provided

Implementation summary Implemented in full. Funding for additional programs in place, and

numbers of sex offenders completing programs substantially

increased.

Υ

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 9

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made That the Queensland Government increase funding for the

Community Corrections Sex Offenders' program so that: • it will be more widely available as an option for courts to include as part of a community-based sentence in appropriate cases; and • it will provide

more comprehensive treatment for offenders released from prison.

Assessability of recommendation In part. Most actions and outcomes clearly specified. However, 'more comprehensive' is open to interpretation, and it is unclear what is

meant by it.

Additional information request NA

Submitted document/ source details Government response to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided on request, 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Reported increase in funding and number of programs available. 16 dedicated program staff across the State. Larger numbers of

offenders have completed programs.

Excluded actions

Whether the increased program availability has led to 'more comprehensive treatment'. Further evidence of increased funding

could have been provided.

When action was taken

Dedicated teams established 2006.

Implemented as recommended?

Υ

Government statement about status

of implementation

"Implemented in full".

Reason provided

NA

Implementation summary

Implemented in full. Programs do appear to have been put in place following this Inquiry. Evidence beyond the governmental response

could have been provided.

Person extracting data

Auditor 6

Date of extraction

3 January 2014

Recommendation number

10

Commission/Inquiry of origin

Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That the Government establish a working party including representatives from the Department of Corrective Services, the QPS and Families Youth and Community Care Queensland, and other relevant government and community agencies, to develop a

coordinated response to the treatment, monitoring and supervision of

child sex offenders in the community.

Assessability of recommendation

Yes – action, actors and outcome clearly specified.

Additional information request

Submitted document/ source details

1. Government response to RC, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

documents

Low – Government response
 High – Legislation Check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Working party chaired by Dept of Premier & Cabinet, with all relevant agencies represented. Coordinated response included new legislation for the monitoring of offenders, a National Offender Register; MOUs between government agencies;, the operation of a Serious Offenders Committee; establishment of a Sexual Offender and Dangerous Offender Unit; an Interagency Public Protection

Committee.

Excluded actions

NA

When action was taken

2003 onwards

Implemented as recommended?

Υ

Government statement about status

of implementation

"Implemented in full".

Reason provided

NA

Implementation summary

Implemented in full. See Legislation check

Person extracting data

Auditor 6

Date of extraction

3 January 2014

Recommendation number

11

Commission/Inquiry of origin

Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That the working party referred to in Recommendation 2 also develops appropriate employment screening policies for nongovernment schools, taking into account the legislative requirements for other child-related employers under the proposed Commission for

Children and Young People Act (see Recommendation 15).

Assessability of recommendation

Yes – action and outcomes clearly specified.

Additional information request

Submitted document/ source details

1. Government response, 2013

Relevant to at least one aspect of

recommendation

1. Provided on request, 2013

Documentation currency

Relevant

Reliability contribution of

documents

1. Low

1.

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Various legislative requirements.

Excluded actions

No evidence of employment screening policies for non-government

schools.

When action was taken

2000 onwards

Implemented as recommended?

N

Government statement about status

of implementation

"Implemented in full."

Reason provided

Ν

Implementation summary

Implemented in full. Working party established, and a range of

screening mechanisms in place.

Person extracting data

Auditor 6

Date of extraction

3 January 2014

Recommendation number

12

Commission/Inquiry of origin

Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That the Government consider including, as a requirement of accreditation, that non-government schools have in place adequate

policies for employment screening (see also Recommendations 3 and

16).

Assessability of recommendation

Yes – action and outcomes clearly specified.

Additional information request

Submitted document/ source details

1. Government response, 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Various legislative requirements. Various screening mechanisms in

place.

Excluded actions

When action was taken

2000 onwards

Implemented as recommended?

Ν

Government statement about status

of implementation

"Implemented in full."

Reason provided

Ν

Implementation summary

Implemented I full. Screening mechanisms in place for non-state

schools.

Person extracting data Auditor 6

Date of extraction 2 January 2014

Recommendation number 13

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation madeThat the 12 month review of the proposed Commission for Children

and Young People Act consider the following issues: • whether adequate screening has been applied to private childcare providers; • whether the legislation should enable voluntary applications for suitability notices for areas of child-related employment not covered

by existing provisions; • whether information in relation to

disciplinary proceedings should be maintained by the Commission

Assessability of recommendation Yes

Yes, actions clearly specified

Additional information request

NA

Government response provided to RC, 2013 Submitted document/ source details Relevant Relevant to at least one aspect of recommendation 2013 **Documentation currency** Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Ν Implemented as recommended? "This recommendation concerns the Children's Commission, which is **Government statement about status** a separate entity to the State, and is separately represented for the of implementation purposes of this Royal Commission. The State does not make any response in relation to this recommendation." NA **Reason provided Undetermined**

Person extracting data	Auditor 6
Date of extraction	2 January 2014
Recommendation number	17
Commission/Inquiry of origin	Project AXIS (Volume 2) Child Sexual Abuse in Queensland: Responses to the Problem (November 2000)
Recommendation made	That the Children's Commission Queensland consider the question of the accountability of church institutions when an allegation of child sexual abuse has been made involving a church employee, and consider whether the introduction of any official oversight mechanism might improve the response of churches.
Assessability of recommendation	Yes, action clearly specified.
Additional information request	

Implementation summary

Submitted document/ source details

1. Government response provided to RC, 2013

2. Government response provided to RC, 2013, Attachment 1.1

Relevant to at least one aspect of 1. Relevant

recommendation

2. Relevant

Documentation currency 1. 2013

2. 2013
Reliability contribution of 1. Low

documents 2. Low

Implementation

Recommended actors involved Children's Commissioner

Recommended actors not involved NA

Included actions Offered help to major religious institutions to develop child

protection policies.

Excluded actions NA

When action was taken

Implemented as recommended?

Government statement about status

of implementation

"This recommendation concerns the Children's Commission, which is a separate entity to the State, and is separately represented for the purposes of this Royal Commission. The State does not make any

response in relation to this recommendation."

Reason provided NA

Implementation summary Undetermined

Person extracting data Auditor 6

Date of extraction 5 January 2014

Recommendation number 18

Commission/Inquiry of origin Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation madeThat Sport and Recreation Queensland, in conjunction with the

Children's Commission Queensland and FYCCQ, encourage sport and recreation organisations to develop child protection policies for

addressing complaints against staff or volunteers.

Assessability of recommendation Yes – action and outcomes clearly specified and measurable.

Additional information request

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Government response to RC, 2013

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Commission, Sport & Rec

Recommended actors not involved

NA

Included actions

Commission extended Working with Children Check to volunteers.

S&R has conducted a number of workshops on Child Protection.

Excluded actions

No evidence of S&R consulting with the Commission (due to

timeframe for holding public records).

When action was taken

NA

Implemented as recommended?

Ν

Government statement about status

of implementation

"Partly implemented".

Reason provided

Ν

Implementation summary

Partially implemented—see excluded actions

Person extracting data

Auditor 6

Date of extraction

2 January 2014

Recommendation number

19

Commission/Inquiry of origin

Project AXIS (Volume 2) Child Sexual Abuse in Queensland:

Responses to the Problem (November 2000)

Recommendation made

That the Children's Commission Queensland explore mechanisms for improving accountability of childcare centres and other youth recreation and adventure groups to ensure that complaints handling policies are in place and enforced, and that allegations of child sexual abuse are brought to the attention of the appropriate authorities.

Assessability of recommendation

Yes, actions and outcomes clearly specified.

Additional information request

NA

Government response provided to RC, 2013 Submitted document/ source details Relevant Relevant to at least one aspect of recommendation 2013 **Documentation currency** Low Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Ν Implemented as recommended? "This recommendation concerns the Children's Commission, which is **Government statement about status** a separate entity to the State, and is separately represented for the of implementation purposes of this Royal Commission. The State does not make any response in relation to this recommendation." NA **Reason provided Undetermined** Implementation summary

Person extracting data	Auditor 6
Date of extraction	2 January 2014
Recommendation number	20
Commission/Inquiry of origin	Project AXIS (Volume 2) Child Sexual Abuse in Queensland: Responses to the Problem (November 2000)
Recommendation made	That the Children's Commission Queensland be adequately funded to enable it to document the services available for victims of child sexual abuse and identify any gaps in services provided.
Assessability of recommendation	Yes, actions and outcomes clearly specified.
Additional information request	NA
Submitted document/ source details	Government response provided to RC, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency

2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

N

Government statement about status

of implementation

"This recommendation concerns the Children's Commission, which is a separate entity to the State, and is separately represented for the purposes of this Royal Commission. The State does not make any

response in relation to this recommendation."

Reason provided

NA

Implementation summary

Undetermined

Person extracting data Auditor 6

Date of extraction 12 February 2014

Recommendation number 10

Commission/Inquiry of origin Seeking Justice: an inquiry into how sexual offences are handled by

the Queensland Criminal Justice system (June 2003)

Recommendation made

That the Queensland Police Service work closely with the Office of the

Director of Public Prosecutions to expand the role of the Prosecution Review Committee. The role should include a review of: • all sexual

offence matters that fail at committal (whether it be the

responsibility of the police or the ODPP at that stage) • all sexual

offence matters that are discontinued by the ODPP • all sexual offence matters that fail before the higher courts (including the Court

of Appeal) • the role of the investigating/arresting officer in the

matters • the role of the police prosecutor in the matters.

Yes **Assessability of recommendation** Means of implementation, outcome, and actors specified. **Additional information request** 1. Government response Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided on request, 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** Queensland Police Service; Office of the Director of Public Recommended actors involved Prosecutions NA Recommended actors not involved Introduction of Failed Sexual Offences Prosecutions Working Party **Included actions** Prosecution Review Committees not considered to be achieving the **Excluded actions** intent of the recommendation 2005 onwards When action was taken Υ Implemented as recommended? Implemented in full **Government statement about status** of implementation A number of different approaches were tried, to improve work Reason provided between QPS and ODPP. **Implemented in full:** A 2008 CMC report found that communication Implementation summary between ODPP and QPS had been strengthened but there was room

Person extracting data Auditor 2 & Auditor 6

Date of extraction 10.02.2014 & 12.02.2014

Recommendation number 11

Commission/Inquiry of origin Seeking Justice: an inquiry into how sexual offences are handled by

offence matters.

the Queensland Criminal Justice system (June 2003)

for improvement. Since then the organisations do appear to be making efforts to improve communication and address failed sexual

Recommendation made

That all legal staff and Victim Liaison Officers at the Office of the Director of Public Prosecutions receive training in aspects relevant to sexual offending, such as the nature and extent of abuse, child development, the disclosure and reporting of abuse, interviewing techniques and historic cases.

Assessability of recommendation

Yes, action and outcome clearly specified.

Additional information request

- 1) Please supply the sections of the training program that relate to sexual offending (eg a facilitator's manual).
- 2) Please supply data indicating the number of legal staff and the number of Victim Liaison Officers that have attended training (annual data for 2010, 2011, 2012, 2013) as a proportion of the total numbers of legal staff and Victim Liaison Officers.

Submitted document/ source details

- 1. Government response to RC, 2013
- 2. Seeking Justice An Inquiry into How Sexual Offence Are Handled By The Queensland Criminal Justice System, June 2003
- 3. How the Criminal Justice System Handles Allegations of Sexual Abuse; A Review of the Implementation of the Recommendations of the Seeking Justice Report, 2008
- 4. Understanding Sexual Offences Training Forum, Resources Folder, submitted to RC, Jan 2014
- 5. Additional government response to RC, 22/11/2013

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant
- 5. Relevant

Documentation currency

- 1. 2013
- 2. 2013
- 3. 2013
- 4. 2014
- 5. 2013

Reliability contribution of documents

- 1. Low
- 2. Medium
- 3. Medium
- 4. Low
- 5. Low

Implementation

Recommended actors involved

Office of the Director of Public Prosecutions (ODPP)

Recommended actors not involved

NA

Included actions

- Understanding Sexual Offences Training Forum (USOT) provided to 220 ODPP staff in 2009, including VLOs.
- Ongoing training program for all legal staff, including sessions on sexual offences

Excluded actions

When action was taken

2009 and ongoing.

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented in full.

Reason provided

Implementation summary

Implemented in full: The ODPP does not record the position titles of staff attending professional development so could not provide data for 2010-2013

Person extracting data

Auditor 2

Date of extraction

10.02.2014

Recommendation number

17

Commission/Inquiry of origin

Seeking Justice: an inquiry into how sexual offences are handled by the Queensland Criminal Justice system (June 2003)

Recommendation made

That the Department of Justice and the Attorney-General formally review the role and functions of Victim Liaison Officers employed by the Office of the Director of Public Prosecutions with a view to enhancing the response of the Office to complainants in sexual offence matters.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details

1. Government response to RC, 2013

2. Seeking Justice An Inquiry into How Sexual Offence Are Handled By The Queensland Criminal Justice System, June 2003

3. How the Criminal Justice System Handles Allegations of Sexual Abuse; A Review of the Implementation of the Recommendations of the Seeking Justice Report, 2008

Relevant to at least one aspect of recommendation

1. relevant

2. relevant

3.relevant

Documentation currency

1.2013

Reliability contribution of

1. Low

documents

2. Medium

3. Medium

Implementation

Recommended actors involved

1. Department of Justice and Attorney-General (JAG)

Recommended actors not involved

Included actions

Review was undertaken

Excluded actions

Review did not result in any changes in VLO role or function

When action was taken

2006

Implemented as recommended?

Υ

Government statement about status

of implementation

Implemented in Full

Reason provided

Implementation summary

Implemented in full - Role of VLO was reviewed

Person extracting data

Auditor 6

Date of extraction

7 January 2014

Recommendation number

20

Commission/Inquiry of origin

Seeking Justice: an inquiry into how sexual offences are handled by

the Queensland Criminal Justice system (June 2003)

Recommendation made

"That the definition of a 'prescribed sexual offence' contained in section 3 of the Criminal Law (Sexual Offences) Act 1978 (Qld) be deleted and replaced with a new definition modelled on the definition

of a 'sexual offence' that appears in section 4 of South Australia's

Evidence Act 1929."

Assessability of recommendation

Yes, action and outcome clearly specified.

Additional information request

Submitted document/ source details

Relevant to at least one aspect of

recommendation

1. Government response 2013

1. Relevant

Documentation currency

1. Provided 2013

Reliability contribution of

documents

1. Low

NA

Implementation

Recommended actors involved

Recommended actors not involved NA

Included actions NA

Excluded actions Not implemented

When action was taken

Implemented as recommended?

Government statement about status

of implementation

Not implemented.

The AG advised the CMC in 2006 that the recommendation was

rejected, with no explanation provided.

Reason provided N

Implementation summary

Not implemented. Recommendation rejected.

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 4.1

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation made

That a new Department of Child Safety be created to focus exclusively

upon core child protection functions and to be the lead agency in a

whole-of-government response to child protection matters.

Assessability of recommendation Yes, outcomes clearly specified.

Additional information request n/a

208

Submitted document/ source details

- 1. Government response
- 2. Blueprint for implementing the recommendations of the January 2004 Crime & Misconduct Commission Report
- 3. Reform of Queensland's Child Protection System One year on
- 4. Progress in reforming the Qld child protection system
- Reforming child protection in Qld: A review of the implementation of recommendations contained in the CMC's Protecting Children report

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant an implementation plan
- 3. Relevant implementation progress report
- 4. Relevant implementation progress report
- 5. Relevant CMC's review of implementation

Documentation currency

- 1. Government response supplied to RC, 2013
- 2. Undated
- 3. March 2005
- 4. January 2006
- 5. June 2007

Reliability contribution of documents

- 1. Low
- 2. Medium jurisdictional strategic document with formal departmental endorsement
- 3. Medium jurisdictional strategic document with formal departmental endorsement
- 4. Medium jurisdictional strategic document with formal departmental endorsement
- 5. Medium jurisdictional strategic document with formal departmental endorsement

Implementation

Recommended actors involved

Department of Premier & Cabinet; newly established Department of Child Safety

Recommended actors not involved

NA

Included actions

Action taken to establish a Department of Child Safety and to determine its role and responsibilities as having a child protection focus. Department of Families closed down.

CMC implementation review report:

"The Department of Child Safety (DCS) was created in February 2004, although the new department did not become fully functional until December of that year. The Department of Families ceased to exist, and its staff and functions were taken up by either the DCS or the Department of Communities. The new department's primary focus on child protection matters is demonstrated by the legislative

responsibilities of its minister and the structure of the new

department."

Excluded actions

NA

When action was taken

Began in 2004, new Dept became functional in December 2004.

Implemented as recommended?

Υ

Government statement about status

of implementation

"implemented in full"

NA Reason provided

Implementation summary

Implemented in full New Department established as recommended.

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 5.21

> Inquiry into Abuse of Children in Foster Care - Protecting children: Commission/Inquiry of origin

> > An Inquiry into Abuse of Children in Foster Care (2004)

That a position of Child Guardian, to be situated within the **Recommendation made**

> Commission for Children and Young People, be established, whose sole responsibility would be to oversee the provision of services provided to, and decisions made in respect of, children within the

jurisdiction of the DCS.

Yes – actions and outcomes clearly specified Assessability of recommendation

NA **Additional information request**

1. Government response to RC, provided 2013 Submitted document/ source details

2. Various reports from the Children's Guardian (via website)

1. Relevant Relevant to at least one aspect of

recommendation

Reliability contribution of

Relevant – indicates Guardian's role

1. Provided 2013 **Documentation currency**

2. Various from 2002 onwards

1. Low – confidential opinion

2. Medium – public annual reports, formal departmental

endorsement

Implementation

documents

Commission for Children & Young People; Children's Guardian Recommended actors involved

NA Recommended actors not involved

210

Incorporated Guardian into existing Commission for Children &

Young People

NA

Excluded actions

When action was taken New legislation introduced 2004

Implemented as recommended?

Government statement about status

of implementation

Implementation

"Implemented".

Reason provided NA

Implementation summary Implemented in full (see also legislation verification)

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 5.23

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation made That the Community Visitor Program of the Commission for Children

and Young People be extended to cover all children in the alternative care system, including those in foster care. This program should be

administered by the Child Guardian.

Assessability of recommendation Yes – outcomes clearly specified

Additional information request NA

Submitted document/ source details 1. Government response to RC, provided 2013

2. Various reports from the Children's Guardian (via website)

Relevant to at least one aspect of 1. Relevant

recommendation 2. Relevant – indicates Guardian's role

Documentation currency 1. Provided 2013

2. Various from 2002 onwards

Reliability contribution of

1. Low – confidential opinion

documents

2. Medium – public annual reports, formal departmental

endorsement

Recommended actors involved Commission for Children & Young People and Children's Guardian

Recommended actors not involved NA

Included actions Expanded the Community Visitor Program seven-fold, recruited 150

new Visitors.

Excluded actions NA

When action was taken Unclear

Implemented as recommended?

Government statement about status

of implementation

"Implemented"

Reason provided NA

Implementation summary Implemented in full — more evidence could have been provided but

it appears to have been implemented.

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 6.13

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation madeThat mandatory reporting of child abuse be extended to registered

Queensland nurses by legislating under the Health Act.

Assessability of recommendation Yes – outcome clearly specified

Additional information request NA

Submitted document/ source details 1. Government response to RC, provided 2013

2. Queensland Child Protection Guide

Relevant to at least one aspect of 1. Relevant

recommendation

2. Web link not accessible

Documentation currency 1. Provided 2013

2. Web link not accessible

Reliability contribution of 1. Low – confidential opinion

documents 2. Web link not accessible

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions Legislation updated

Excluded actions NA

When action was taken 2005

Implemented as recommended?

Government statement about status

of implementation

"Implemented"

Reason provided

Implementation summary Implemented in full — see also legislation verification

NA

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 6.15

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation madeThat section 76K of the Health Act be amended to make it mandatory

for doctors and nurses to notify the DCS about their suspicion of child

abuse.

Assessability of recommendation Yes – action and outcome clearly specified

Additional information request NA

Submitted document/ source details

1. Government response to RC, provided 2013

2. Public Health Act 2005

Relevant to at least one aspect of

recommendation

Relevant
 Relevant

Documentation currency 1. Provided 2013

2. 2005

Reliability contribution of

documents

1. Low – confidential opinion

2. High - legislation

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions Legislation updated

Excluded actions

When action was taken 2005, the following year

Implemented as recommended?

Government statement about status

of implementation

"Implemented"

Reason provided

NA

Implementation summary

Implemented in full – see all legislation verification

Person extracting data Auditor 6

Date of extraction 1 January 2014

Recommendation number 7.1

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation madeThat the Department of Child Safety be responsible for receiving and

investigating notifications of child abuse and neglect, and take over responsibility for the final assessment and certification of all carers, and for assessing the appropriateness of carers' reapproval's.

and for assessing the appropriateness of carers reapproval s.

Assessability of recommendation Yes – action and outcome clearly specified

Additional information request NA

Submitted document/ source details 1. Government response to RC, provided 2013

2. Dept of Child Safety "Matters of Concern" policy

3. Chapter 4 of the Child Protection Act 1999

Relevant to at least one aspect of 1. Relevant

recommendation

Reliability contribution of

2. Web link not accessible

3. Web link not accessible

Documentation currency 1. Provided 2013

2. Web link not accessible

3. Web link not accessible

1. Low – confidential opinion

2. Web link not accessible

3. Web link not accessible

Implementation

documents

Recommended actors involved Department of Child Safety

Recommended actors not involved NA

Included actions Department policy and relevant legislation updated

Excluded actions NA

When action was taken Unclear

Implemented as recommended?

Government statement about status of implementation

"Implemented"

Reason provided

NA

Implementation summary

Implemented in full — while other organisations can carry out screening and assessment of carers, final approval rests with the Department of Child Safety. See also legislation verification .

Person extracting data Auditor 6

Date of extraction 12 February 2014

Recommendation number 7.4

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation made That the Department of Child Safety: • identify the extent of the need

for residential care services •identify the type of children who would most benefit from these services • identify the skills and training required by staff •develop service models that meet needs in this

area • monitor and evaluate residential care services

Assessability of recommendation Yes – all

Yes – all actions specified clearly

Additional information request

NA

Submitted document/ source details

- 1. Government response to RC provided 2013
- 2. Evaluation of residential care services, 2004-2007
- 3. Evaluation of the Therapeutic Residential Care services, 2010
- Relevant to at least one aspect of

recommendation

Reliability contribution of

- 1. Relevant
- Relevant fourth point of recommendation
 Relevant fourth point of recommendation
- **Documentation currency** 1. Provided to RC in 2013
 - 2. 2007
 - 3. 2010
 - 1. Low
 - 2. Low
 - 3. Low

Implementation

documents

Recommended actors involvedDepartment of Child Safety

Recommended actors not involved

NA

Included actions

Extent of need – provided in government's response to RC and in the 2004-2007 Evaluation Report.

Children who would benefit – explored in the 2004-2007
 Evaluation Report.

Required skills & training for staff – 2004-2007 Evaluation Report
has some info about the training provided, but not really an
exploration of the skills/training needed.

 Service models – covered in the 2010 " A Contemporary Model of Residential Care for Children and Young People in Care"

• Monitor & evaluate – Evaluations in 2004-2007 and 2010

NA

Υ

When action was taken 2004 - 2010

Implemented as recommended?

Government statement about status

of implementation

Excluded actions

Reason provided

Implementation summary

Implemented

Implemented in full: All aspects of the recommendation were

addressed.

Person extracting data Auditor 6

Date of extraction 3 January 2014

Recommendation number 7.11

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation madeThat the Child Protection Act 1999 be amended to regulate voluntary

placements.

Assessability of recommendation Yes

NA

Submitted document/ source details

Relevant to at least one aspect of

Additional information request

recommendation

NA

Documentation currency

NA

Reliability contribution of

documents

NA

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions NA

Excluded actions NA

When action was taken

Implemented as recommended?

Government statement about status

of implementation

Implemented

Reason provided NA

Implementation summary Implemented in full — see legislation verification.

Person extracting data Auditor 2

Date of extraction 10.02.2014

Recommendation number 7.18

Commission/Inquiry of origin Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation madeThat a framework be developed for supporting relative care that

includes enhanced screening and monitoring of carers and the provision of training opportunities and other support for carers. There should be an extensive consultation process, especially with

Indigenous communities, in the development of the framework.

Assessability of recommendation Yes actions and outcomes are clearly specified, although 'other

support' for carers, is not specified

• Please supply details of the consultation process undertaken, including which organisations, groups and/or communities

were consulted.

Legislation Check; Chapter 4 Children Protection Act 1999

Legislation effects, enapted 4 children votestion vet 1999

Submitted document/ source details 1. Government response to RC; 2013

Relevant to at least one aspect of 1. Relevant

recommendation 2. Relevant

documents

Documentation currency 1. Government response; 2013

2. Kinship Care consultation, provided Jan 2014

Reliability contribution of 1. Low – Government response

2. Low - Kinship Care consultation

	2. High – Legislation check
Implementation	
Recommended actors involved	1. Communities Queensland
Recommended actors not involved	NA
Included actions	1. Licensing and approval of carers in the Child Protection Act 1999
	2. Child Safety Practice Manual on website
	3. Framework for staff to identify out-of-home care options on website
	4.Information on Assessment and Approval of Foster and Kinship carers on website
	5. Training material for optional training for kinship carers on website; also some required training for foster carers
	6. Targeted and extensive consultation, including many Indigenous stakeholders.
Excluded actions	NA
When action was taken	Not stated
Implemented as recommended?	Yes
Government statement about status of implementation	Implemented
Reason provided	
Implementation summary	Implemented in full : Legislative changes made, community consultation broad; training in place.

Person extracting data	Auditor 6
Date of extraction	3 January 2014
Recommendation number	7.26
Commission/Inquiry of origin	Inquiry into Abuse of Children in Foster Care - Protecting children: An Inquiry into Abuse of Children in Foster Care (2004)
Recommendation made	That the Child Protection Act be amended to incorporate specific obligations on the part of the DCS to disclose relevant information to carers.

Yes **Assessability of recommendation** NA **Additional information request** Submitted document/ source details NA Relevant to at least one aspect of recommendation NA **Documentation currency** NA Reliability contribution of documents **Implementation** NA Recommended actors involved NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Implemented as recommended? **Implemented Government statement about status** of implementation NA Reason provided **Implemented in full** – see legislation verification. Implementation summary

Recommendation number

7.27

Commission/Inquiry of origin

Recommendation made

Inquiry into Abuse of Children in Foster Care - Protecting children:
An Inquiry into Abuse of Children in Foster Care (2004)

That the Child Protection Act incorporate a general disclosure
obligation on the DCS to inform other departments, government
agencies and non-government agencies (including AICCAs) of all
information reasonably necessary to ensure their cooperation,
assistance and participation within the child protection system. The
Act should provide examples of what sort of information will be

provided. The person to whom the disclosure is made (the 'receiver')

Auditor 6

Person extracting data

will be bound by the confidentiality provision contained in section 188. Yes Assessability of recommendation NA **Additional information request** Submitted document/ source details NA Relevant to at least one aspect of recommendation NA **Documentation currency** NA Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Υ Implemented as recommended? **Implemented Government statement about status** of implementation NA **Reason provided Implemented in full** – see legislation verification. Implementation summary

Person extracting data	Auditor 2
Date of extraction	10.02.2014
Recommendation number	7.28
Commission/Inquiry of origin	Inquiry into Abuse of Children in Foster Care - Protecting children: An Inquiry into Abuse of Children in Foster Care (2004)
Recommendation made	That the department ensure that it has clear policies and procedures on disclosure of information and that it incorporate them in the training provided to departmental and agency staff.
Assessability of recommendation	Yes; actions and outcomes are clearly specified

Additional information request

1. Legislation Check; Child Protection Act 1999

Submitted document/ source details

1. Government response to RC; 2013

Relevant to at least one aspect of

recommendation

1. Relevant

Documentation currency

Currency; 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Communities Queensland

Recommended actors not involved

NA

Included actions

1. The Child Safety Practice Manual (on website) sets out procedures

for information sharing

Excluded actions

1. There is no evidence that the procedures are incorporated into

training for departmental and agency staff

When action was taken

Not stated

Implemented as recommended?

Ν

Government statement about status

of implementation

Implemented

Reason provided

Implementation summary

Undetermined Legislation changes made but no evidence of training

provided.

Person extracting data

Auditor 6

Date of extraction

3 January 2014

Recommendation number

9.2

Commission/Inquiry of origin

Inquiry into Abuse of Children in Foster Care - Protecting children:

An Inquiry into Abuse of Children in Foster Care (2004)

Recommendation made

That the Child Protection Act be amended to ensure that it regulates

the assessment and approval of all carers.

Assessability of recommendation

Yes – action and outcome clearly specified.

Additional information request	NA
Submitted document/ source details	NA
Relevant to at least one aspect of recommendation	NA
Documentation currency	NA
Reliability contribution of documents	NA
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	Υ
Government statement about status of implementation	"Implemented"
Reason provided	NA
Implementation summary	Implemented in full. See legislation verification.

Person extracting data	Auditor 6
Date of extraction	1 January 2014
Recommendation number	4.2
Commission/Inquiry of origin	Queensland Child Protection of Inquiry - Taking Responsibility: A Roadmap for Queensland Child Protection - June 2013, Queensland Child Protection of Inquiry
Recommendation made	The Department of the Premier and Cabinet and the Department of Communities, Child Safety and Disability Services lead a whole-of-government process to: - review and consolidate all existing legislative reporting obligations into the Child Protection Act 1999; - develop a single 'standard' to govern reporting policies across core Queensland Government agencies; - provide support through joint training in the understanding of key threshold definitions to help professionals decide when they should report significant harm to

	Child Safety Services and encourage a shared understanding across government.
Assessability of recommendation	Yes, actions and outcomes clearly specified.
Additional information request	NA
Submitted document/ source details	NA
Relevant to at least one aspect of recommendation	NA
Documentation currency	NA
Reliability contribution of documents	NA
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	N
Government statement about status of implementation	Still being considered
Reason provided	
Implementation summary	Not implemented

Person extracting data	Auditor 6
Date of extraction	1 January 2014
Recommendation number	12.7
Commission/Inquiry of origin	Queensland Child Protection of Inquiry - Taking Responsibility: A Roadmap for Queensland Child Protection - June 2013, Queensland Child Protection of Inquiry
Recommendation made	The role of the Child Guardian be refocused on providing individual advocacy for children and young people in the child protection system. The role could be combined with the existing Adult Guardian

	to form the Public Guardian of Queensland, an independent statutory body reporting to the Attorney-General and Minister for Justice.
Assessability of recommendation	Yes, outcome and potential actions clearly specified.
Additional information request	NA
Submitted document/ source details	NA
Relevant to at least one aspect of recommendation	NA
Documentation currency	NA
Reliability contribution of documents	NA
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	N
Government statement about status of implementation	Still being considered
Reason provided	
Implementation summary	Not implemented

Person extracting data	Auditor 6
Date of extraction	1 January 2014
Recommendation number	12.8
Commission/Inquiry of origin	Queensland Child Protection of Inquiry - Taking Responsibility: A Roadmap for Queensland Child Protection - June 2013, Queensland Child Protection of Inquiry
Recommendation made	The role of Child Guardian — operating primarily from state-wide 'advocacy hubs' that are readily accessible to children and young people — assume the responsibilities of the child protection

community visitors and re-focus on young people who are considered most vulnerable. Yes – actions and outcomes clearly specified. 'Advocacy hubs' is open **Assessability of recommendation** to interpretation. NA **Additional information request** NA Submitted document/ source details NA Relevant to at least one aspect of recommendation NA **Documentation currency** NA Reliability contribution of documents **Implementation** NA Recommended actors involved NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken Implemented as recommended? Still being considered **Government statement about status** of implementation Reason provided Not implemented Implementation summary

Person extracting data

Auditor 6

Date of extraction

1 January 2014

Recommendation number

12.9

Commission/Inquiry of origin

Queensland Child Protection of Inquiry - Taking Responsibility: A
Roadmap for Queensland Child Protection - June 2013, Queensland
Child Protection of Inquiry

Recommendation made

Complaints about departmental actions or inactions, which are

currently directed to the Children's Commission, be investigated by

	the relevant department through its accredited complaints- management process, with oversight by the Ombudsman.
Assessability of recommendation	Yes, outcome and actions clearly specified
Additional information request	NA
Submitted document/ source details	NA
Relevant to at least one aspect of recommendation	NA
Documentation currency	NA
Reliability contribution of documents	NA
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	N
Government statement about status of implementation	Still being considered
Reason provided	
Implementation summary	Not implemented

DOCUMENT AUDIT: SOUTH AUSTRALIA

Person extracting data Auditor 2 Date of extraction 13.01.2014 **Recommendation number** 1 Commission/Inquiry of origin Review of Child Protection in South Australia (Layton review) (2002) 1. That a statutory Office of Commissioner for Children and Young **Recommendation made** Persons be created to: • include the functions of advocacy, promotion, public information, research, develop screening processes for work with children and young persons • be based largely on the model in the Children and Young People Act 2000 (Qld) as contained in sections 15 (c) to (j) and (l) to (o), 19, 90, 92 and Part 6, combined with the Commission for Children and Young People Act 1998 (NSW) sections 11 (a) to (h), 14, 15, 16, 17, 23, and 24 • include sitting as a member of the South Australian Young Persons Protection Board • be independent of Government • report to Parliament. 2. That a statutory position of Deputy Commissioner of Young Persons be created and to be occupied by an Indigenous person. 3. That a Joint Parliamentary Committee on child protection be created and statutorily mandated in a way similar to section 27 of Commission for Children and Young People Act 1998 (NSW). Yes, actions and outcomes clearly specified. Assessability of recommendation **Additional information request** 1. confidential government response, 2013 Submitted document/ source details 1. relevant Relevant to at least one aspect of recommendation 1. provided on request, 2013 **Documentation currency** 1. low Reliability contribution of documents **Implementation** NA Recommended actors involved NA **Recommended actors not involved** The South Australian Government established a number of separate Included actions mechanisms for advocacy, review and monitoring of children's

interests that range from covering individual issues through to providing overarching systemic advice:

- 1. Council for the Care of the Children
- 2. Guardian for Children and Young People
- 3. Child Death and Serious Injury Review Committee
- 4. Proposal for a State Commissioner continues to be discussed
- Statutory office of Commission for Children and Young Persons was not established.
- Statutory position of Deputy Commissioner of Young Person to be occupied by an Indigenous Person was not established.
- Joint Parliamentary Committee on child protection was not established.

When action was taken

Excluded actions

- 1. Council for the Care of Children was established in April 2006 after an amendment to the *Children's Protection Act (1993)* the Children's Protection Amendment Act (2005) was proclaimed on Feb 1, 2006.
- 2. The Guardian for Children and Young People -unspecified
- 3. The Child Death and Serious Injury Review Committee unspecified

Implemented as recommended?

Government statement about status of implementation

"The recommendation has been implemented in part"

Reason provided

"Whilst a South Australian Commissioner for Children and Young Persons was not established, Families SA was cognizant of the importance of having mechanisms in place that ensure transparency and quality of services. As part of its response to the recommendation from the Layton Review, the South Australian Government established a number of separate mechanisms for advocacy, review and monitoring of children's interests that range from covering individual issues through to providing over arching systemic advice."

Additionally;

"South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date."

Implementation summary

Partially implemented Three separate mechanisms were established as alternatives to a Commissioner

Person extracting data Auditor 2 **Date of extraction** 23.01.14 Recommendation number 4 Commission/Inquiry of origin Review of Child Protection in South Australia (Layton review) (2002) That a statutory Office of Children and Young Persons' Guardian be **Recommendation made** created and placed in the Office of the Commissioner, having a separate function namely: • to ensure that children and young people under the Guardianship of the Minister are cared for in accordance with guidelines set out in a Charter of Rights of Children in Care to be developed consultatively and enshrined in legislation in similar fashion to the Child Protection Act 1999 (Qld) • include functions similar to the "community visitors" set out in the Commission for Children and Young People Act 2000 (Qld) Also: • monitoring the annual reviews of children and young people in long term care as discussed in Chapter 9 • receiving information from DHS/FAYS. That FAYS have responsibility to inform the Children and Young Persons' Guardian on matters of significant concern regarding a child or young person in care. Such matters would include repeated placement breakdown, serious abuse in care, criminal conduct, chronic truancy, homelessness and major health problems. Yes, actions and outcomes clearly specified Assessability of recommendation 1. Information request; For FAYS policy on informing the Guardian on **Additional information request** matters of significant concern. Provided Jan, 2014 2. Legislation Check: Children's Protection Act, 1993, amendment 2006 and Schedule 1 Children Protection Act 199 QLD Community Visitors in Part 4 Commission for Children & Young People Act 2000 (QLD) 1. Confidential government response;2013 Submitted document/ source details 2. Management of Care Concerns: Manual of Practice, 2010 Relevant Relevant to at least one aspect of Relevant recommendation provided on request, 2013 **Documentation currency**

1. low - Government response

2. low - Manual of Practice

3. high - Legislation Check

Implementation

documents

Reliability contribution of

Recommended actors involved NA

Recommended actors not involved NA

Included actions The Guardian for Children and People was established

Excluded actions

When action was taken The Guardian for Children and Young People had been engaged in

anticipation of the change in legislation, and was then appointed on

December 1st, 2005, day the Children Protection Amendment Act

(2005) was passed, three years after the Layton Inquiry.

Implemented as recommended?

Government statement about status "The recommendation has been implemented."

of implementation

Reason provided

Implementation summary Implemented in Full The office for Children & Young People's

Guardian was established.

Person extracting data Auditor 2

Date of extraction 24.01.2013

Recommendation number 54

Commission/Inquiry of origin Review of Child Protection in South Australia (Layton review) (2002)

Recommendation madeThat the Children's Protection Act 1993 be amended to include: • all

church personnel including ministers of religion (except in confessionals) • all individuals in services providing care to or

supervision of children • all volunteers who are working with children (including both volunteers working in a supervised and unsupervised settings) • all people who may supervise or be responsible for looking

after children as part of a sporting, recreational, religious or

voluntary organisation • as mandated notifiers.

Assessability of recommendation Yes – clearly specified action and outcome.

Additional information request 1. Legislation check: Children's Protection Act 1993

Submitted document/ source details 1. Confidential Government response 2013

Relevant to at least one aspect of 1. Relevant

recommendation

Documentation currency Provided on request; 2013

Reliability contribution of

documents

1. Low - Government Response

2. High – Legislation check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

See Leg Check

Excluded actions

NA

When action was taken

Section 11 of the Children's Protection Act 1993 was amended in

2006, for years after the Layton inquiry.

Implemented as recommended?

Υ

Government statement about status

of implementation

"The recommendation has been implemented."

Reason provided

Implementation summary

Implemented in Full: The Children's Protection Act was amended to

include a broader range of mandatory notifiers.

Person extracting data

Auditor 2

Date of extraction

24.01.2014

Recommendation number

55

Commission/Inquiry of origin

Review of Child Protection in South Australia (Layton review) (2002)

Recommendation made

That the DHS in conjunction with the Attorney-General's Department pursue the issue of establishing an appropriate agreed policy position between States, Territories and the Commonwealth on the exchange of information where there is a child protection concern ensuring

appropriate coverage of relevant Commonwealth employees.

Assessability of recommendation

Yes; action and outcome clearly specified

Additional information request

Submitted document/ source details

1. Confidential Government response, 2013

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency

1. Provided on request 2013

1. Low Reliability contribution of documents **Implementation** 1. Department of Human Services Recommended actors involved 2. Attorney-General's Department 3. States, Territories & Commonwealth NA Recommended actors not involved NA Included actions NA **Excluded actions** NA When action was taken Ν Implemented as recommended? "The recommendation has not been completed." **Government statement about status** of implementation There is no agreed policy position between the States, Territories and Reason provided the Commonwealth regarding this recommendation. However, an Information Sharing Protocol between the Commonwealth and child protection agencies commenced in February 2009.

Person extracting data Auditor 2 Date of extraction 29.01.2014

Recommendation number 94

Commission/Inquiry of origin

Implementation summary

Recommendation made

Not implemented

Review of Child Protection in South Australia (Layton review) (2002)

That, in keeping with Recommendation 100 of the ALRC Report, the Evidence Act 1929 (SA) be amended to provide that corroboration of the evidence of a child witness whether sworn or unsworn, should not

be required.

That Judges be legislatively prohibited from warning or suggesting to a jury that children are an unreliable class of witness. An example of such legislation is section 106D of the Evidence Act 1906 (WA).

That in accordance with Recommendation 100 of the ALRC Report, legislation provide that judicial warnings about the evidence of a particular child witness should be given only where 1) a party requests the warning, and 2) that party can show that there are exceptional circumstances warranting the warning.

Such exceptional circumstances should not depend on the mere fact that the witness is a child, but on objective evidence that the particular child's evidence may be unreliable.

That the warnings which are given should follow the formula in Murray v R to reduce the effect of an individual Judge's bias against, or general assumptions about, the abilities of children as witnesses.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

1. Legislation check; Evidence Act 1929 (SA)

Submitted document/ source details

1. Confidential Government Response; 2013

Relevant to at least one aspect of recommendation

1. Relevant

Documentation currency

1. Provided on request, 2013

Reliability contribution of

1. Low – Government response

documents

2. High – Legislation check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

- 1. Changes were made to the Evidence Act 1929 (SA)
- Warning of unreliability of child witnesses prohibited
- Judicial warning re; evidence of particular child witness limited
- Warnings to follow Murray v R

Excluded actions

- 1. No change to the Evidence Act was made regarding
 - Corroboration of evidence of child witness not required
 - Act does not require a party asking for a warning to be able to show objective evidence that the particular child's evidence may be unreliable

When action was taken

Changes to the Evidence Act 1929 (SA) were made by the Statutes Amendment (Evidence and Procedure) Act 2008

Implemented as recommended?

Ν

Government statement about status of implementation

"The recommendation has been implemented in part."

Reason provided

"12A, a new section was inserted into the Evidence Act 1929 (SA) by the Statues Amendment (Evidence and Procedure) Act 2008 provides that, in a criminal trial, a judge must not warn the jury that it is

unsafe to convict on a child's uncorroborated account unless such a warning is required by cogent reasons in particular case or a party requests the warning and in giving any such warn, the judge is not to make any suggestion that children's evidence is inherently less credible or reliable than that of adults."

Implementation summary

Partially implemented Not all recommended changes to the Evidence Act 1929, were made.

Person extracting data Auditor 2

Recommendation number 97

Commission/Inquiry of origin

Recommendation made

Date of extraction

Review of Child Protection in South Australia (Layton review) (2002)

That the Evidence Act 1929 (SA) be amended to include a similar section to section 106 G Evidence Act (WA) which prevents an unrepresented defendant from directly cross-examining a child. Such amendment to be applicable to all children and not just those under 16 years of age.

Assessability of recommendation

Yes. Action and outcomes are clearly specified.

Additional information request

- 1. Legislation check: Evidence Act 1929 (SA)
- 2. 106 G Evidence Act (WA)

Submitted document/ source details

Relevant to at least one aspect of recommendation

Confidential Government Response, 2013

1. Relevant

21.01.2014

Documentation currency

Reliability contribution of

documents

Provided on request; 2013

Low - Government response
 High - Legislation check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

1. Section 13B (1) provides that a defendant in a criminal trial may not cross-examine a witness who is the alleged victim of a serious offence unless the cross examination is by Counsel.

In a vulnerable witness is to give evidence in Criminal proceedings, and the vulnerable witness is a child of or under the age of 16 years

and who is the alleged victim of a sexual offence-the court must order that an audio visual record be made of the witness's evidence

before eth court. Section 13A (2)(b));

Excluded actions 1. A child is defined under the Evidence Act 1929 as a person under

the age of 18 years. The vulnerable witness provision only apply to

children 16 years and younger.

When action was taken Amendments were made by the Statutes Amendment (Evidence and

Procedure) Act 2008

Ν

Implemented as recommended?

"The recommendation has been implemented."

Government statement about status

of implementation

Reason provided Section 13, 13 A & 13B of the Evidence Act 1929 (SA) provides

appropriated protection for child witness evidence in court.

Implementation summary

Partially implemented

Summary - See Legislation check

Additional Summary: South Australian Government is seeking further information on any evaluation or assessment of the effect of

these changes. Not provided to date.

erson extracting data

Auditor 2

Date of extraction

24.01.2014

Recommendation number

98

Commission/Inquiry of origin

Review of Child Protection in South Australia (Layton review) (2002)
That Recommendation 100 of the ALRC Report No. 84 be

Recommendation made

implemented by amendment of the Evidence Act 1929 (SA) to allow the court to permit expert opinion evidence to be given in any civil or criminal proceeding in which abuse or neglect of a child is alleged. The parameters of such legislation to include matters covered by the New Zealand legislation. That such amendment specifically permit evidence to be given regarding any capacity or behavioural characteristics of a child with a mental disability or impairment. In addition, an amendment should permit generalised evidence to be given by an expert about patterns of children's disclosure in abuse cases and the effects of abuse on children's behaviour and demeanour in and out of court, without specific reference by that

expert to the particular child.

Assessability of recommendation	Yes. Actions and outcomes clearly specified.
Additional information request	
Submitted document/ source details	1. Confidential Government Response,; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request; 2013
Reliability contribution of documents	1. Low
Implementation	
Recommended actors involved	NA
Recommended actors not involve	d ^{NA}
Included actions	NA
Excluded actions	Evidence Act 1929 (SA) was not amended
When action was taken	
Implemented as recommended?	N
Government statement about sta of implementation	tus "The recommendation has not been included."
Reason provided	"The SA Government had concerns about aspects of the recommendation (in particular, children having to give evidence under the scrutiny of 'experts' who will then tell the court whether the child's evidence is consistent with that expert's view of the expected behaviour of an abused child). It was also felt that sufficient powers already exist."
Implementation summary	Not implemented

Person extracting data Date of extraction 30 .01.2014 **Recommendation number** 101 Commission/Inquiry of origin Review of Child Protection in South Australia (Layton review) (2002) That the Evidence Act 1929 (SA) be amended to include the three **Recommendation made** models for taking of evidence in relation to a criminal trial involving

Auditor 2

sexual or violent offences against a child as provided in sections 106H to 106T of the Evidence Act (WA).

That the burden of proof remain on the prosecution to prove the charges beyond reasonable doubt.

That there is no requirement for a specialist court to sit on cases in which children are the alleged victims, instead the court must be comprised of Judges who have received special judicial training in respect of child development, victim responses and patterns of abusive behaviour.

That a court-based child witness support system similar to the Western Australian model be set up in South Australia.

That a committee(s) be set up to make recommendations as to the progressive implementation of strategically placed CCTV facilities and video rooms for courts using the Western Australian model as a basis. The design is to ensure the most cost effective manner of delivery of such services in South Australia.

Assessability of recommendation

Yes. Actions and outcomes clearly specified

Additional information request

1. Legislation check: Evidence Act 1929 (SA)

Evidence Act (WA)

Submitted document/ source details

Relevant to at least one aspect of recommendation

1. Confidential Government Response; 2013

1. Relevant

Documentation currency

Reliability contribution of documents

1. Provided on request 2013

1. Low – Government response

2. High – Legislation check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

1. Section 13C (Evidence and Procedure) Act 2008 provides, in the case of a vulnerable witness who is a child of or under the age of 16 yeas and who is the alleged victim of a sexual offence, that the court must order that an audio visual record be make of the witness's evidence before the court (unless an order has already been made under s13A). The section further provides that in the case of any

other vulnerable witness the court may, on application by the prosecution, order than an audio visual record be made of the witness's evidence before the court. Such audio-visual records may be used at any re-trial.

- 2. Section 13 and 13A provide wide general powers of a court to make special arrangement to protect and assist both witnesses in genera and vulnerable witnesses in particular. These general powers allow for the use of closed-circuit tv, the taking of evidence outside the trial court and audio record, and the taking and pre-recording the evidence of children as a special arrangement.
- 3. The Government submitted that all District Courts have CCTV facilities.

Excluded actions

- The burden of proof on the prosecution to prove the charges beyond reasonable doubt, remains unchanged
- Judges did not receive special training in respect of child development, victim response and patterns of abusive behaviour but the South Australian Government's Disability Justice Plan, which is currently being developed, will ensure staff who work with vulnerable witnesses in the criminal justice system are appropriately trained
- A court-based child witness support system, similar to the Western Australia model was not set up, but the Office of the Director of Public Prosecutions (ODPP operates a Witness Assistance Service (WAS). While not as service specifically for children, funding to specially trained social workers to provided services to child witnesses has been provided.

When action was taken

Amendment to the Evidence Act 1929 (SA) was made in 2008

Implemented as recommended?

Ν

Government statement about status of implementation

"This recommendation has been partly implemented"

Reason provided

"The court has wide general powers to make special arrangements to protect and assist vulnerable witnesses. These general powers would allow the taking and pre-recording of the evidence of children as a special arrangement."

Implementation summary

Partially implemented

Summary – see Legislation check

Additional Summary South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date.

Person extracting data

Auditor 2

Date of extraction

30.01.2014

Recommendation number

104

Commission/Inquiry of origin

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Recommendation made

That the Evidence Act 1929 (SA) be amended to include a section similar to section 106F of the Evidence Act 1929 (WA) to allow for appointment of a child communicator to assist as an interpreter for a child in appropriate circumstances. In addition, the section to be available to all children and not only those under the age of 16 years. Further, that Recommendation 118 of the ALRC Report be implemented by amendment of the Evidence Act 1929 (SA) to include that a court may permit other means of evidence being adduced in the particular case of children with disabilities.

Review of Child Protection in South Australia (Layton review) (2002)

Assessability of recommendation

Yes. Actions and outcomes clearly specified

Additional information request

1. Legislation check; Evidence Act 1929 (SA)

Submitted document/ source details

1. Confidential Government Response; 2013

Relevant to at least one aspect of recommendation

1. Relevant

Documentation currency

1. Provided on Request; 2013

Reliability contribution of

1. Low – Government response

documents

2. High – Legislation check

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

1. New section 13(2)(f) provides that if a vulnerable witness suffers from a physical or mental disability, the court can make an order that the evidence be taken in a particular way (to be specified by the court) that will, in the court's opinion, facilitate the taking of evidence from the witness or minimise the witness's embarrassment or distress"

1. There is not legislative reference to a child communicator. **Excluded actions** 2. Provision relating to vulnerable children apply to children of 16 years or less. New section 13 was inserted in the Evidence Act 1929 (SA) by the When action was taken Statutes Amendment (Evidence and Procedure) Act 2008. Ν Implemented as recommended? "The recommendation has been partly implemented." **Government statement about status** of implementation "The wide general powers of a court to make special arrangements Reason provided to protect and assist both witnesses in general and vulnerable witnesses in particular should be noted. These general powers would allow the use of an interpreter or intermediary for a child witness in a suitable case for children with physical or intellectual disabilities." **Partial** Implementation summary & provisional rating **Summary** – see legislation check **Additional Summary** South Australian Government is seeking further information on any evaluation or assessment of the effect of these

changes. Not provided to date.

Person extracting data	Auditor 2
Date of extraction	24.01.2014
Recommendation number	105
Commission/Inquiry of origin	Review of Child Protection in South Australia (Layton review) (2002)
Recommendation made	That the Evidence Act 1929 (SA) be amended to permit answers given by a disabled child in response to leading questions, to be received if the judge is otherwise satisfied that the nature of the questioning does not give rise to the answers being unreliable answers.
Assessability of recommendation	Yes, actions and outcome clearly specified.
Additional information request	
Submitted document/ source details	1. Confidential Government response; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request; 2013

Reliability contribution of documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Excluded actions

Evidence Act 1929 was not amended.

When action was taken

Implemented as recommended?

Ν

Government statement about status of implementation

"This recommendation has not been implemented."

Reason provided

"The SA Government could not see how a judge could determine in advance whether the 'nature of the questioning does not give rise to the answers being unreliable answers'. The Government determined that a better approach the issue identified in recommendation 105 was to allow the court to hear that child's evidence by unconventional means, in the way the Government approached its response to recommendation 104.

The South Australian Government's Disability Justice Plan, which is currently being developed, will:

- Introduce into Parliament changes to the Evidence Act 1929 to improve the way the criminal justice system responds to vulnerable victims and witnesses
- Develop guidelines for the taking of evidence by vulnerable victims and witnesses."

Implementation summary

Not implemented

Person extracting data

Auditor 2

Date of extraction

24.01.2014

Recommendation number

130

Commission/Inquiry of origin

Review of Child Protection in South Australia (Layton review) (2002)

Recommendation made

That a coordinated and comprehensive screening and monitoring system be developed in South Australia that is compatible with any National agreement or State/Territory system currently in operation.

Yes, actions and outcomes clearly specified. **Assessability of recommendation Additional information request** 1. Confidential government response; 2013 Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation 1. Provided on request, 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** South Australian Government **Recommended actors involved** NA Recommended actors not involved THE DCSI Screening Unit was established in 2007 pursuant to the **Included actions** Children's Protection Act 1993, and the Children's Protection Regulations 2010 to conduct child-related employment screening. **Excluded actions** THE DCSI Screening Unit was established in 2007. When action was taken Υ Implemented as recommended? "The recommendation has been implemented." **Government statement about status** of implementation "No comprehensive intergovernmental system for child-related Reason provided employment screening currently exists however, in May 2013, the National Operators' Forum, a group comprising Australia's screening units agreed to work towards more comprehensive information sharing arrangements, in particular, instances where negative notices were provided." **Implemented in full** Comprehensive child- related pre-employment Implementation summary screening now exists in SA.

Person extracting data	Auditor 2
Date of extraction	30.01.2014

these changes. Not provided to date.

Additional Summary: South Australian Government is seeking

further information on any evaluation or assessment of the effect of

Recommendation number

Commission/Inquiry of origin
Recommendation made

131

Review of Child Protection in South Australia (Layton review) (2002)

That a working group be formed – the "Screening and Monitoring Working Group" to determine the most appropriate: • legislation • policies, protocols and guidelines and • declarations process for SA taking into consideration the proposed National Paedophile Register to be developed.

That the working group consist of persons from the key agencies involved (SAPOL, Justice Department, DHS, Education sector, Non-Government, churches and Sport and Recreation, representatives of teachers' unions and major unions covering employees including related employment and parent groups) and should involve the Commissioner for Children and Young Persons.

That specific legislation be developed to deem certain persons as described in the legislation to be unsuitable persons from working with children and young people and to be placed on an Unsuitable Persons Register. Such legislation could be known as the Child Protection (Unsuitable Persons) Act. Legislation to include: • specific provisions for the establishment and maintenance of an Unsuitable Persons Register, • provide for the conditions upon which a person is placed on the register and is thereby deemed unsuitable for employment in child related circumstances • provide for an independent process for a declaration from a District Court for removal of a person from the register • provide the requirements of employers when employing persons in child-related activities and that the provisions are mandatory for employees but discretionary in respect of volunteers • cover all Government agencies, non-Government agencies, church organisations, sporting and recreation clubs who provide employment in child-related activities • create offences with penalties for non-compliance.

Such legislation may in a general sense be modelled on the NSW scheme with particular modifications to minimise complexity and discretionary decision-making as well as placing the role of establishing and maintaining the register with SAPOL.

Further, that the screening and monitoring working group consider the viability of providing persons screened and cleared a 'portable' photo card which can be used by employees.

Assessability of recommendation

Additional information request

Yes; actions and outcomes clearly specified

1. Legislation check; Child Sex Offenders Registration Act 2006

Submitted document/ source details	1. Confidential Government response; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request; 2013
Reliability contribution of documents	 Low - Confidential Government response High – Legislation check Medium - Standards for Dealing with Information about the Criminal of Employees and Volunteers Who Work with Children; issued by the Chief Executive, Department for Communities and Social Inclusion. Medium - The Screening Unit of the Department for Communities and Social Inclusion is authorised under the Children's Protection Regulations 2010 to conduct Child-Related Employment Screening for people who work with children and young people
Implementation	
Recommended actors involved	 A working group was to be formed – the "Screening and Monitoring Working Group." The Working group was to consist of persons from key agencies; SAPOL Justice Department DHS Education sector Non-Government Churches and Sport and Recreation Representatives of Teacher's unions and major unions covering employees including related employment and parent groups Commissioner for Children and Young Persons
Recommended actors not involved	NA
Included actions	
Excluded actions	1. No unsuitable persons register in place
	2. No portable card based system used.
When action was taken	A (i) Child-Related Employment Screening, for people who work with children and young people, conducted by the Screening Unit of the DCSI, was authorised by the <i>Children's Protection Regulations 2010</i>
Implemented as recommended?	Υ
Government statement about status of implementation	"This recommendation has been implemented in part"
Reason provided	1. Unsuitable Persons Register

"Currently no specific Unsuitable Person Register exists. However, the comprehensive records maintained by the Screening Unit, which includes information as to whether or not a person has previously been denied a clearance to work with children, serves as a defection register of this kind in South Australia. All individuals registered on the Australian National Child Offender Register pursuant to the Child Sex Offenders Registration Act 2006 are prohibited from applying to work in child-related employment and South Australia Police are notified immediately if/when an individual on ANCOR applies for child-related employment screening through the Screening Unit.

2. Portable Card Based System

The Screening Unit currently provides clearances to people by way of a letter on special security paper and does not issue a card. Cardbased systems are no longer considered best practice, and have been supplanted by a live internet database in some jurisdictions."

Implementation summary

Partially implemented – see legislation check

South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date.

Person ext	racting data
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30.01.2014

Date of extraction

Auditor 2

Recommendation number

132

Commission/Inquiry of origin

152

Recommendation made

That all agencies who employ persons who work with or have access to children either in paid or a volunteer capacity should develop appropriate child protection policies and guidelines. All agencies funded by State Government agencies will be required to develop child protection policies and guidelines as a prerequisite to receiving Government funding.

Review of Child Protection in South Australia (Layton review) (2002)

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details

1. Confidential Government Response

Relevant to at least one aspect of recommendation

Relevant

Documentation currency

1. Provided on request; 2013

Reliability contribution of documents	1. Low
Implementation	
Recommended actors involved	All agencies who employ persons who work with or have access to children either in paid or a volunteer capacity All agencies funded by State Covernment agencies. All agencies funded by State Covernment agencies.
Recommended actors not involved	All agencies funded by State Government agencies NA
Included actions	 The Children's Protection Act 1993 was amended in 2005, to include provisions relating to child safe environments In 2009, the Act was further amended to require organisation to lodge a statement about their policies and procedures with the Chief Executive, DECD
Excluded actions	
When action was taken	 The Act was amended in 2005 The Act was further amended in 2009
Implemented as recommended?	In part
Government statement about status of implementation	"This recommendation has been implemented in part."
Reason provided	
Implementation summary	Partially implemented No requirement for agencies to provide guidelines as a pre-requisite for State funding
	Additional Summary South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date.

Person extracting data	Auditor 2
Date of extraction	24.01.2014
Recommendation number	138
Commission/Inquiry of origin	Review of Child Protection in South Australia (Layton review) (2002)
Recommendation made	That pending an Unsuitable Persons Register being set up as recommended in Chapter 17, the Teachers' Registration Board in consultation with all education sectors, progressively seek relevant police checks through SAPOL on all registered teaching personnel and that these police checks are updated each time renewal of registration is required.
Assessability of recommendation	Yes, actions and outcomes clearly specified

Additional information request

- 1. Data on the number of teacher registrations approved and the number of police checks requested year on year since 2004.
- 2. Legislation check; Teachers Registration Act 2004

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Documentation currency

- 1. Confidential government response; 2013
- 1. Relevant
- 2. Relevant
- 1. Provided on request, 2013
- 2. Data on Teacher Registrations provided; Feb 2014

Reliability contribution of

documents

1. Low – Government response

2. Low - Data from Teachers Registration Board

3. High – Legislation check

Implementation

Recommended actors involved

- 1. The Teachers Registration Board
- 2. All education sectors
- 3. SAPOL

Recommended actors not involved

NA

Included actions

- 1. Teacher Registration Board changed requirements for registration
- 2. Registration and police check data provided from 2004 2012.

Excluded actions

NA

When action was taken

Changes to function of the Teachers Registration Board occurred in 2004 under the Teachers Registration and Standards Act 2004

Implemented as recommended?

Υ

Government statement about status of implementation

"The recommendation has been implemented."

Reason provided

Implementation summary

Implemented in full The Teacher's Registration Board seeks police checks on all registered teaching personal, which are updated when registration is renewed.

South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date.

Person extracting data

Auditor 2

Date of extraction

24.01.2014

Recommendation number

145

Commission/Inquiry of origin Recommendation made

Review of Child Protection in South Australia (Layton review) (2002)

That representatives of non-Government education sectors including Independent Schools, Catholic Schools in conjunction with representatives of the Government education sector, FAYS, SAPOL and the proposed Commissioner for Children and Young Persons, develop guidelines which set out minimum standards to be applied across the schooling sector in relation to allegations of child sexual abuse by employees and volunteers. Such guidelines to be in keeping with the processes undertaken in the Government schooling sectors and should include an independent process both within employer organisations as well as an external independent process. The guidelines should clearly articulate the interaction with FAYS and SAPOL and the processes to be followed in relation to notification and reporting.

Assessability of recommendation

Yes

Additional information request

1. Actions and outcomes are clearly specified.

Submitted document/ source details

1. Confidential Government response; 2013

Relevant to at least one aspect of recommendation

1. Relevant

- **Documentation currency**
- 1. Provided on request, 2013

Reliability contribution of documents

1. Low

Implementation

Recommended actors involved

- Representative of non-Government Education sector
 i) Independent schools
 ii) Catholic schools
- 2. Representatives of Government Education Sector
- 3. FAYS
- 4. SAPOL
- 5. The proposed Commissioner for Children and Young Persons

Recommended actors not involved

Commissioner for Children and Young Persons was not involved as it was not established. The Guardian for Children and Young People, established in lieu of the Commissioner, was involved in the revision of the Interagency Code of Practice.

Included actions

1. Interagency Code of Practice. Investigation of suspected child abuse and neglect was re-written with the explicit inclusion

- of the Government and non-Government education sectors as key partners.
- 2. Protective Practices for Staff; Manual for Government and non-government
- Mandatory notification training for staff and volunteers in Government and Non-government education sector was introduced by the Children's Protection Amendment Bill in December, 2005

Excluded actions

1. It is not clear that an 'external independent process was established.

When action was taken

- 1. Interagency Code of Practice was initially produced in 2001 and revised in 2009.
- 2. Protective Practices for Staff guidelines were released in 2005
- 3. Mandatory Notification training for staff and volunteers; Responding to Abuse and Neglect -Education and Care Training. It is not clear when this training commenced.

Implemented as recommended?

Υ

Government statement about status of implementation

"The recommendation has been implemented"

Reason provided

Implementation summary

Undetermined As there is no clear evidence of an external independent process

South Australian Government is seeking further information on any evaluation or assessment of the effect of these changes. Not provided to date.

Person extracting data

Auditor 2

Date of extraction

30.01.2014

Recommendation number

170

Commission/Inquiry of origin

Review of Child Protection in South Australia (Layton review) (2002)

Recommendation made

That Section 10 of the Children's Protection Act 1993 be amended to reflect the suggested amendments to sub-sections 6 (1) and 6 (2) of the Act as set out in Recommendation 166. In particular, if the contents of sub-section 6 (2) (c) (d) and (e) (presently excluded from applying to mandatory notification), are still regarded as necessary to be articulated in the legislation, these circumstances should be relevant to mandatory notification. Further, subsection 6 (2) (e) of the Act should not be limited to children under 15 years, but to all children.

Assessability of recommendation	Yes; actions and outcomes are clearly specified
Additional information request	1. Legislation check; Children's Protection Act 1993
	Children's Protection Act 1999 (Qld)
Submitted document/ source details	1. Confidential government response; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request, 2013
Reliability contribution of documents	 Low – Government response High – Legislation check
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	"Section 11 regarding mandatory notification was amended to expand persons identified as mandated notifiers as per Recommendation 54 of the Layton Review."
Excluded actions	1. The amended definition of 'at risk' has not been included as part of the statutory criteria for mandatory notification. The Government submitted that it was not feasible to require notifiers to make notifications in relation to events of future abuse or neglect that had not yet occurred.
	2. Section 6 (2) (e) was not expanded to include all children under 18 years.
When action was taken	Section 10 of the Children's Protection Act 1993, which relates to mandatory notification, was amended in 2006
Implemented as recommended?	In Part
Government statement about status of implementation	"This recommendation was has been implemented in part."
Reason provided	The expansion of Section 6 to include a definition of a child "at serious risk of significant harm" shifts the focus away from an incident based system. It was not considered feasible to require notifiers to make notifications in relation to events of future abuse or neglect that had not yet occurred.

Partially implemented Coal agislation shock
for mandatory notification.
considered that this would have unnecessarily expanded the criteria
school age and homeless children under the age of 15. It was
No amendments were made in relation to children of compulsory

Implementation summary

When action was taken

Partially implemented See Legislation check

Person extracting data	03.02.2014
Date of extraction	Auditor 2
Recommendation number	4
Commission/Inquiry of origin	Report of the Joint Committee on Immunity from Prosecution for Certain Sexual Offences: Second Session, Fiftieth Parliament 2002- 2003, Parliament of South Australia (28 May 2003, Hon. G.E. Gago, Chairperson) (2003)
Recommendation made	the Committee recommends investigating alternative methods of appropriately responding to allegations of sexual offences, to empower victims, and prevent re-offending, without minimising the serious nature of the crime.
Assessability of recommendation	Yes; actions and outcomes clearly specified.
Additional information request	
Submitted document/ source details	1. Confidential Government response; 2013
Relevant to at least one aspect of recommendation	1. Relevant
Documentation currency	1. Provided on request
Reliability contribution of documents	1. Low
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	
Excluded actions	NA

Implementation summary	Not implemented
Reason provided	"We can find no record of there being a decision not implement recommendation 4, however as noted about, the Joint Committee acknowledged that recommendation 4 was beyond the Committee's Terms of Reference."
Government statement about status of implementation	"The recommendation has not been implemented at all."
Implemented as recommended?	N

Person extracting data	03.02. 2014	
Date of extraction	Auditor 2	
Recommendation number	2	
Commission/Inquiry of origin	Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)	
Recommendation made	That the self-protective training being taught by Second Story be reviewed to ensure that it covers the Keeping them safe: child protection curriculum developed for teaching all children in schools and is adapted to target specific needs and circumstances: • children and young people in care generally • Aboriginal children and young people in care • children and young people in care with disabilities. That such self-protective training is then delivered to children and young people in State care at their residential or secure care facility	
Assessability of recommendation	Yes; actions and outcomes clearly specified	
Additional information request	Yes.	
	a) Information provided on 30.01.2014, regarding The Second Story Training Review and Recommendations	
	b) Information requested on the number of training session for children and young people run in state care residential facilities; not provided to date	
Submitted document/ source details	1. Government Response; 2013	
	1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008	

- 2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
- 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct.* Nov 2009
- 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2011
- Fourth Annual Progress Report in response to the Children
 In State Care Commission of Inquiry Report Allegations of
 Sexual Abuse and Death from Criminal Conduct Nov 2012
- 7. Documents in Response to Requests for Additional Information; Jan 2014; Attachments: a) i-viii
 - Action Plan; The Second Story Youth Health Service Children in State Care Commission of Inquiry
 - ii. Workforce Development and Training For CommunityResidential Care Workers Consultation Meeting; Agenda,24.03.09
 - iii. Workforce Development and Training for Community Residential (non-family based) Care Workers Working Party Proposal, March 2009
 - iv. Women's and Children's Health Network, The Second Story Youth Primary Health Care Service Service Framework 2011-2016
 - v. Women's and Children's Health Network Local
 - vi. Procedure; The Second Story Youth Health Service

 Health Assessment for Residential Care (HARC)

 Clients
 - vii. Vulnerable Youth Advisory Group Terms of

Reference

viii. Health Summary Exert; Rec 2

Relevant to at least one aspect of recommendation

- 1-6. Relevant
- 7. Documents provided
 - Relevant: i, ii, iii, viii,Not relevant; iv, v, vi, vii,

Documentation currency

- 1. Provided on request; 2013
- Additional Information Requested;
 a) i-viii provided on 30.01.2014
 - b. not provided to date

Reliability contribution of documents

1. 1 to 12: Medium

2. Attachments: Low

Implementation

Recommended actors involved

Department of Education and Child Development (DECD)

Recommended actors not involved

Included actions

A review of the self protective training being taught to children in state care by Second Story was undertaken. The review made a number of recommendations to strengthen self protective training being taught to children in State care; and

- Ensuring the children and young people in Community
 Residential Care (CRC's) receive an ongoing service response to
 health issues (including self protective behaviours).
- A multi-agency working party was established to oversee the implementation of the review findings.

Excluded actions

Self protective behaviours training does not appear to have been adapted to target the specific needs and circumstances of;

- Aboriginal children and young people in care;
- children and young people in care with disabilities;
 or has been delivered to children and young people in secure care facilities

When action was taken

Review of self-protective training undertaken in Sep 2008 and completed in Nov 2009.

By 2011 and 2012 training was an established part of The Second Story's ongoing service delivery. Program is subject to ongoing review.

Implemented as recommended?

Ν

Government statement about status of implementation

"COMPLETED"

Reason provided

Implementation summary

Undetermined

The review did not appear to target Aboriginal children, or those who had disabilities, who were in state care.

It is not clear if self protective training was delivered to children and young people in secure care facilities.

Numbers of children who attended training were not provided

Person extracting data

Auditor 2

Date of extraction

04.02.2014

Recommendation number

3

Commission/Inquiry of origin

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made

- 1. That the application of section 8B of the Children's Protection Act 1993 be broadened to include organisations as defined in section 8C. [NOTE: Section 8B required govt organisations and non-govt schools to obtain a criminal history, or police report for people holding, or to be appointed to, positions that involve regular contact with, proximity to, or access to records concerning children. Section s 8C applied to organisations that provide health, welfare, education, sporting or recreational, religious or spiritual, child care or residential services wholly or partly for children and are govt departments, agencies, instrumentalities, or local govt or non-govt organisations.]
- 2. That consideration is given to reducing or waiving the fee for an organisation applying for a criminal history reporting order to comply with section 8B.
- 3. That a criminal history report be defined as a report that includes information as to whether a person is on the Australian National Child Offender Register (ANCOR).

Yes; actions and outcomes clearly specified **Assessability of recommendation** 1. Legislation Check; section 8B of the Children's Protection Act, 1993 **Additional information request** 1. SA Government response; 2013 Submitted document/ source details 2. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, *Allegations* of Sexual Abuse and Death from Criminal Conduct June 2008 3. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008 4. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009 5. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010 6. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011 7. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012 1-6. Relevant Relevant to at least one aspect of recommendation 1. Provided on request; 2013 **Documentation currency** 1-6; Medium Reliability contribution of documents **Implementation** NA Recommended actors involved NA Recommended actors not involved Changes were made to the Act **Included actions** The legislation does not require that a criminal history include **Excluded actions** information as to whether a person is on the Australian National Child Offender Register

1. Yes

2. Yes

When action was taken

Implemented as recommended?

Implemented from 2009 with a one year phasing in period

3. No

Government statement about status of implementation

"The Minister for Families and Communities introduced the Children's Protection (Implementation of Report Recommendations) Amendment Bill 2009 into Parliament on 16 July 2009. The Bill was then released for a period of public consultation."

Reason provided

Implementation summary

Partially implemented - See legislation check

Person extracting data

Auditor 2

Date of extraction

05.02.2014

Recommendation number

4

Commission/Inquiry of origin

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made

That the Children's Protection Act 1993 be amended to require organisations to lodge a copy of their policies and procedures established pursuant to section 8C(1) with the chief executive and that the chief executive be required to keep a register of those policies and procedures. [NOTE: Section 8C(1) required certain organisations to establish appropriate policies and procedures for ensuring that mandated reports of abuse were made and that child safe environments are established and maintained in the organisation. There was a penalty of \$10,000 for non compliance. It applied to organisations that provide health, welfare, education, sporting or recreational, religious or spiritual, child care or residential services wholly or partly for children and are govt departments, agencies, instrumentalities, or local govt or non-govt organisations.]

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Legislation Check required; Children's Protection (Implementation Report Recommendations) Amendment Bill 2009

Submitted document/ source details

1. SA Government response; 2013

- Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
- Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008

	 First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009 Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010 Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011 Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012 	
Relevant to at least one aspect of recommendation	1-7; Relevant	
Documentation currency	1. Provided on request; 2013	
Reliability contribution of	1-6. Medium – Government response	
documents	2. High – Legislation check	
Implementation		
Recommended actors involved	NA	
Recommended actors not involved	NA	
metaded detions	Amendments made to require organisation to lodge a copy of their polices and procedures with the Chief Executive and a register of these be kept	
Excluded actions	NA	
When action was taken	Act amended in 2009	
Implemented as recommended?	Υ	
	"The Minister for Families and Communities introduced the Children's Protection (Implementation of Report Recommendations) Amendment Bill, 2009 into Parliament on 16 July 2009. The Bill was	

then released for a period of consultation."

Implemented in full

Reason provided

Implementation summary

Person extracting data 05.02.2014 **Date of extraction** Auditor 2

Recommendation number

Commission/Inquiry of origin

Recommendation made

Assessability of recommendation

Additional information request

Submitted document/ source details

5 Children in State Care Commission of Inquiry: Allegations of Sexual

Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008) That Families SA, as part of the screening process of employees, carers and volunteers, obtains information as to whether or not that person

Yes; actions and outcomes clearly specified

Yes; Families SA to provide employment & volunteer screening process guidelines

is on the Australian National Child Offender Register (ANCOR).

1. SA Government response; 2013

- 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
- 2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
- 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
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- 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012
- 7. Response to request for additional information:
 - i) Child Safe Environments: Standards for Dealing with information obtained about the criminal history of employees and volunteers who work with children
- ii) Intergovernmental Agreement For a National Exchange of Criminal History Information For People Working With Children

Relevant to at least one aspect of recommendation

1-6. Relevant

12. i) Relevant iii) Relevant

Documentation currency

Provided on request; 2013
 Provided on request; 2014

Reliability contribution of

1. Medium

documents

i) Low ii) Low

Implementation

Recommended actors involved

Families South Australia

Recommended actors not involved

NA

Included actions

- Standards for Dealing with information about the criminal history of employees was established
- Intergovernmental agreement for a national exchange for criminal history information made

Excluded actions

NA

When action was taken

ii) version 2012

ii) 2009

Implemented as recommended?

Υ

Government statement about status of implementation

"The Children's Protection Act 1993 Families SA already obtains a criminal history check for each employee, carer, volunteer or contractor working with or around children or their records. This does not include information as to whether the person is on the national register, as under national arrangements, the of names of people recorded on the ANCOR register are not publicly released. However, information from national police databases about any criminal offences that would cause a person to be entered on the ANCOR register is provided in a persons criminal history report. This information is taken into account as part of the screen process for Families SA employees, carers and volunteers."

Reason provided

Date of extraction

Implementation summary

Undetermined Statements regarding implementation appear to be conflicting.

Person extracting data

05.02.2014

Auditor 2

260

Abuse and Death from Criminal Conduct (Mullighan Inquiry) (200: That Families SA extends its screening processes to cover kno regular service providers to children and young people in care we disabilities, such as regular bus or taxi drivers. Assessability of recommendation Additional information request 1. Legislation Check – Passenger Transport Regulations 2009 2. Provide • updated information on progress with screening checks conducted annually for regular service providers to children and young people in care with disabilities from 2009. • advise on the transport regulations due to be updated, Jul 2013 1. SA Government response; 2013 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conductions of Sexual Abuse and Death from Criminal Conduction Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2000	Recommendation number	6	
regular service providers to children and young people in care we disabilities, such as regular bus or taxi drivers. Yes; actions and outcomes clearly specified 1. Legislation Check – Passenger Transport Regulations 2009 2. Provide • updated information on progress with screening checks conducted annually for regular service providers to childre and young people in care with disabilities from 2009. • advise on the transport regulations due to be updated, Jul 2013 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct May 1009 2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011 6. Fourth Annual Progress Report in response to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012 Response to request for additional information; i) Passenger transport Variation Regulations 2013	Commission/Inquiry of origin	Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)	
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i) Passenger transport Variation Regulations 2013		6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report <i>Allegations of</i>	
		Response to request for additional information;	
ii) Government response		i) Passenger transport Variation Regulations 2013	
		ii) Government response	

1-6. Relevant – SA Government response Relevant to at least one aspect of recommendation 7. Relevant – Supporting documents i) relevant ii) relevant 1. Provided on request; 2013 **Documentation currency** 2. Provided on request; 2014 1. Medium - SA Government response Reliability contribution of documents 2. High- Legislation check 3. Low - Supporting Documents **Implementation** 2.Families SA **Recommended actors involved** NA Recommended actors not involved 1. Bus and taxi driver screening was transitioned to DCSI screening **Included actions** process for background screening and criminal history check. 2. Drivers for the Department of Education and Child Development, (DECD) are now accredited 3. Passenger Transport Variation Regulations 2013 was gazetted on Nov, 2013 to commence on Jan, 2014 **Excluded actions** 1. Transition commenced on 1 July, 2011. When action was taken 2. Stated in the Annual Report, 2012 3. Passenger Transport Variations gazetted Nov, 2013 Υ Implemented as recommended? **Implemented Government statement about status**

Person extracting data	Auditor 2
Date of extraction	05.02.2014

Undetermined Refer to legislation check.

of implementation

Implementation summary

Reason provided

Recommendation number

Commission/Inquiry of origin

Recommendation made

20

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

That the practice guidelines of the Special Investigations Unit (SIU) be amended to include specific guidelines concerning notifications and investigations of alleged sexual abuse of children and young people in care. In regard to notifications, it is recommended that the guidelines include requirements for mandatory notification of sexual abuse allegations by SIU to South Australia Police and the Guardian for Children and Young People immediately or within 24 hours, depending on the urgency of the circumstances.

In regard to SIU investigations, it is recommended that the guidelines include requirements for: • a strategy discussion between SIU and SA Police before the start of any SIU investigation, with the GCYP given prior notification of the discussion and invited to attend • a written record signed by SIU and SA Police of the strategy discussion, outlining any actions to be taken by each, with a copy provided to the GCYP within 24 hours • SIU to only take action in accordance with what was agreed in writing at the strategy discussion • SIU to take no action that would prejudice a police investigation or potential prosecution. In particular, the SIU must not speak to the child, alleged perpetrator, potential witnesses or other potential complainants without seeking, and then gaining, approval in writing from SA Police • the GCYP to be kept informed by SIU and SA Police of the progress and outcome of the investigation. Both SIU and SA Police to provide the GCYP with information concerning the investigation on request and to respond within 24 hours to any request by the GCYP for information regarding the investigation.

Assessability of recommendation

Additional information request

Submitted document/ source details

Yes; actions and outcomes are clearly specified

- 1. South Australian Government response; 2013
 - Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
 - Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
 - First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of

- Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
- 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of recommendation

1 - 6. Relevant

Documentation currency

1. Provided on request; 2013

Reliability contribution of documents

1-6. Medium

Implementation

Recommended actors involved

1. Special Investigations Unit (SIU) of the Department for Families and Communities (SIU)

Recommended actors not involved

NA

Included actions

- 1. "The Special Investigations Unit (SIU) has amended its guidelines to ensure that the Guardian for Children and Young People (GCYP) is notified where a child or a young person in care makes an allegation of sexual abuse.
- 2. Interagency Code of Practice: Investigation of Suspected Child Abuse and Neglect was revised to include new working practices between the SIU, The GCYP and SAPOL.

Excluded actions

1. "The direction contained within the Code of Practice has negated the need to implement a specific Memorandum of Understanding between SIU and South Australia Police."

When action was taken

- 1. The amended guidelines were operational in October, 2008
- 2. Interagency Code of Practice revised in 2009.

Implemented as recommended?

Υ

Government statement about status of implementation

Reason provided

Implementation summary

Implemented in full The SIU have amended guidelines for its investigation of sexual abuse allegation concerning a young person in care, which include working with SAPOL and The Guardian for Children and Young People.

Person extracting data

Auditor 2

Date of extraction

05.02.2014

Recommendation number

23

Commission/Inquiry of origin

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made

That the Children's Protection Act 1993 be amended to add a function to the Guardian for Children and Young People, namely to act as an advocate for a child or young person in State care who has made a disclosure of sexual abuse. That in accordance with section 52B of the Act, the GCYP is provided with sufficient staff and resources to accomplish this function.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

1. Legislation Check; The Children's Protection (Implementation of Report Recommendations) Amendment Bill 2009

Submitted document/ source details

- 1. SA Government response; 2013
 - Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
 - Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
 - 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
 - Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
 - 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2011

6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of

recommendation

1-6. Relevant

Documentation currency

Provided on request; 2013

Reliability contribution of

1. High - Legislation

documents

1-6. Medium – Government response

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions The Children's Protection (Implementation of Report

Recommendations) Amendment Bill 2009 amends the Children's Protection Act 1993 as to the power and function of the Guardian for Children and Young People to act as an advocate for a childe in care

who has disclosed sexual abuse.

Excluded actions NA

When action was taken Bill was amended in 2009.

Implemented as recommended?

Υ

Government statement about status

of implementation

"The Minister for Families and Communities introduced the Children's Protection (Implementation of Report Recommendations) Amendment Bill 2009 into Parliament on 16 July 2009. The Bill was then released for a period of public consultation."

Reason provided

Implementation summary

Implemented in full *The Children's Protection Act 1993* is now amended to allow The Guardian for Children and Young to act as an advocate for children and young people in state care who have disclosed sexual abuse.

Person extracting data Auditor 2

Date of extraction 05.02.2014

Recommendation number 24

Commission/Inquiry of origin

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made

That it be mandatory for the chief executive of the Department for Families and Communities or Commissioner of Police to notify the Guardian for Children and Young People when a child or young person under the guardianship or in the custody of the Minister makes an allegation of sexual abuse. (Also refer Recommendation 20.)

Assessability of recommendation

Yes; actions and outcomes are clearly specified

Additional information request

Submitted document/ source details

1. SA Government Response; 2013

- 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
- Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
- 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
- Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

Provided on request; 2013

Reliability contribution of documents

1-6.Medium

Implementation

Recommended actors involved

- 1. Department for Families and Communities
- 2. SAPOL

Recommended actors not involved

Included actions

- 1. Guidelines for Special Investigations Unit (SIU) were amended
- 2. Interagency Code of Practice: Investigations of Suspected Child

Abuse and Neglect was revised accordingly

Excluded actions

1. It was not made mandatory that the Commissioner of South Australia Police notify the Guardian when a child or young person under Guardianship or in custody of the Minister makes an allegation

of police.

When action was taken

Department of Families and Communities policies and procedures

were amended in October 2008

Implemented as recommended?

Ν

Government statement about status of implementation

1. "The Special Investigations Unit (SIU) has amended its guidelines to ensure that the Guardian for Children and Young People is notified where a child or young person in care makes an allegation of sexual

abuse."

Reason provided

Implementation summary

Undetermined The Department of Families and Communities policies and procedures were amended, but no evidence that the South Australia Police made any amendment has been received.

Person extracting data Auditor 2

Date of extraction 05.02.2014

Recommendation number 25

Commission/Inquiry of origin Children in State Care Commission of Inquiry: Allegations of Sexual

Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made That Families SA's new C3MS (Connection client and case

management system) include a separate menu for allegations of sexual abuse of a child in State care, which would collate the names of all such children. That the system include a separate field in relation to each child in State care, which is dedicated to recording any information about allegations of sexual abuse, including when that information had been forwarded to the Guardian for Children

and Young People.

Assessability of recommendation Yes; action

Yes; actions and outcomes clearly specified

Additional information request

NA

Submitted document/ source details

- 1. SA Government response; 2013
 - Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
 - Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
 - 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct*. Nov 2009
 - Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
 - Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
 - 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of recommendation

1 - 6. Relevant

Documentation currency

1-6. Provided on request; 2013

Reliability contribution of

documents

1-6. Medium

Implementation

Recommended actors involved

1. Families SA

Recommended actors not involved

NA

Included actions

Department for Families and Communities made changes to the Connected Client and Case Management System (C3MS)

Excluded actions

When action was taken

Changes commenced in July 2009. Full implementation was expected to take three years

Implemented as recommended?

Υ

Government statement about status of implementation

"The Department for Families and Communities has commenced implementation C3MS across Families SA District Centres. Once fully implemented, C3MS will have the capacity to record information

about allegations of sexual abuse of children in care. It will also record information about whether the Guardian for Children and Young People was notified about the allegation."

Reason provided

Implementation summary

Undetermined No evidence of implementation of C3MS has been received.

Person extracting data Auditor 2

Date of extraction 05.02.2014

Recommendation number

Commission/Inquiry of origin

Recommendation made

Assessability of recommendation

Additional information request

Submitted document/ source details

37

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

That a panel of appropriately qualified people be formed to consider and establish a model for restorative justice in regard to complaints of child sexual abuse made by victims.

Yes; actions and outcomes clearly specified

A report of Report of the Restorative Justice was requested

1. SA Government Response; 2013

- 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
- 2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
- 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
- 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012

7. Restorative Justice for Victims of Sexual Abuse

Relevant to at least one aspect of

recommendation

1-7. Relevant

Documentation currency

1-6. Provided on request; 2013

7. Provided on request; March 2014

Reliability contribution of

documents

1-7. Medium

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

"A Restorative Justice Reference Group was established to consider a model of restorative justice in regard to complaints of child sexual abuse made by victims."

Excluded actions

When action was taken

Late 2008

Implemented as recommended?

Υ

Government statement about status of implementation

"The Government established a Restorative Justice Reference Group in late 2008. The Group met with a number of key people, who have provided the Group with information on existing arrangements within the South Australian criminal justice (including restorative justice practices) and views on the appropriateness of a restorative justice approach for victims of sexual assault. The Group has conducted an extensive literature review on this topic, including information on relevant practices, processes and legislation in other jurisdictions. The Group will deliver a report to the Attorney-General for consideration by Cabinet by the end of 2009.

Reason provided

Implementation summary

Implemented in full – panel was formed and framework for model

recommended

Person extracting data

Auditor 2

Date of extraction

05.02.2014

Recommendation number

38

Commission/Inquiry of origin

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation made

That the South Australian Government makes a formal acknowledgment and apology to those people who were sexually abused as children in State care.

Assessability of recommendation

Yes; specific actions and outcomes are clear

Additional information request

NA

Submitted document/ source details

- 1. SA Government response; 2013
 - Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
 - Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
 - 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009
 - 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
 - Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
 - 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

1. Provided on request; 2013

Reliability contribution of

1-6. Medium

documents

Implementation

Recommended actors involved

South Australian Government

Recommended actors not involved

NA

Included actions An apology was made by the Premier of South Australia on behalf of

the then current and previous Parliaments of South Australia to those who had been abused as children while in State care.

Excluded actions

When action was taken June 12, 2008

Implemented as recommended?

Government statement about status "The South Australian Government has implemented this

of implementation recommendation."

Reason provided

Implementation summary Implemented in full An apology was made by the Premier of South

Australia

Person extracting data Auditor 2

Date of extraction 05.02.2014

Recommendation number 39

Additional information request

Commission/Inquiry of origin Children in State Care Commission of Inquiry: Allegations of Sexual

Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

Recommendation madeThat the South Australian Government funds a free specialist service

to adult victims of child sexual abuse (while in State care) as was provided by Respond SA. That the service is provided by an organisation that is independent of government and church affiliation, and has never provided institutional or foster care. That the organisation employs practitioners specially trained in the

therapeutic response to adult victims of child sexual abuse.

Assessability of recommendation Yes; actions and outcome are clearly specified

NA

Submitted document/ source details 1. SA Government Response; 2013

1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report,

June 2008

2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from

Allegations of Sexual Abuse and Death from Criminal Conduct

Criminal Conduct September 2008

3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of

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- Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct.* Nov 2009
- 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report *Allegations of Sexual Abuse and Death from Criminal Conduct* Nov 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

Provided on Request; 2013

Reliability contribution of documents

1-6. Medium

Implementation

Recommended actors involved

South Australian Government

Recommended actors not involved

NA

Included actions

- 1. A position was funded co-ordinate services for adults who had been sexually abuse in State care for a three year period.
- 2. Government widely promoted this service to care-leavers.
- 2. Relationships Australia (SA) was funded to provide maintain a register of trained practitioners who were not affiliated to churches or government.
- 3. The register was made available on the Relationships Australia (SA) website
- 4. The South Australian government funded Relationships Australia (SA) to provide training to practitioners providing therapeutic services to those leaving care
- 5. In 2009 this training was offered in metropolitan and regional areas of South Australia. Training was also planned for 2010

Excluded actions

NA

When action was taken

2009

Implemented as recommended?

Υ

Government statement about status of implementation

"The Department of Families and Communities (Post Care Services) has employed a senior social worker to co-ordinate the service linking adults who have experienced child sexual assault while in care to free, specialist counselling and related support services."

Reason provided

Implementation summary

Implemented in full: A free, specialist, post-care service, independent of church and state organisations was provided to adults who had experienced child sexual assault while in State care.

Person extracting data	Auditor 2
Date of extraction	05.02.201

Recommendation number

Commission/Inquiry of origin

Recommendation made

40

05.02.2014

Children in State Care Commission of Inquiry: Allegations of Sexual Abuse and Death from Criminal Conduct (Mullighan Inquiry) (2008)

That a task force be established in South Australia to closely examine the redress schemes established in Tasmania, Queensland and Western Australia for victims of child sexual abuse; to receive submissions from individuals and relevant organisations on the issue of redress for adults who were sexually abused as children in State care; and to investigate the possibilities of a national approach to the provision of services.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

- 1. Legislation Check; Victims of Crime Act 2001
- 2. Task force report on redress schemes for victims of child sexual assault was requested - but not provided

Submitted document/ source details

1. SA Government resposne;2013

- 1. Response by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report, Allegations of Sexual Abuse and Death from Criminal Conduct June 2008
- 2. Implementation Statement by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct September 2008
- 3. First Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2009

- 4. Second Annual Report by the Minister for Families and Communities to the Children in State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct. Nov 2010
- 5. Third Annual Progress Report in response to the Children in State Care Commission of Inquiry Report. Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2011
- 6. Fourth Annual Progress Report in response to the Children In State Care Commission of Inquiry Report Allegations of Sexual Abuse and Death from Criminal Conduct Nov 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

Provided on request; 2013

Reliability contribution of documents

1. High – Legislation check

2. Medium - Government response

3. Low - Provided documents

Implementation

Recommended actors involved

South Australian Government

Recommended actors not involved

NA

Included actions

1. Taskforce was established

2. Amendment to the Victims of Crime Act 2001

Excluded actions

NA

When action was taken

1. Taskforce in 2008

2. Amendment to Act in 2009

Implemented as recommended?

Undetermined

Government statement about status

of implementation

"The taskforce has provided its report to Government. Common Law claims arising from sexual abuse can apply for ex gratia payments pursuant to the Victims of Crime Act 2001 as an alternative to

litigation."

Reason provided

Implementation summary

Undetermined Task force was formed and appropriate changes made to legislation, but there is insufficient evidence to indicate the nature of the inquiry undertaken by the task force or their findings

Person extracting data Auditor 2 **Date of extraction** 05.02.2014 Recommendation number 21 Commission/Inquiry of origin Children on Anangu Pitjantjatjara Yankunytjatjara (APA) Lands Commission of Inquiry (Mullighan Inquiry) (2008) That section 11 of the Children's Protection Act be amended to provide **Recommendation made** that it is an offence to prevent, obstruct or interfere with a person discharging or attempting to discharge the obligation of mandatory reporting pursuant to section 11(1) of that Act. Yes; actions and outcomes clearly specified Assessability of recommendation 1. Legislation check; Children's Protection Act 1993 **Additional information request** 1. SA Government Response; 2013 Submitted document/ source details 1. Reconciliation to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry A Report into Sexual Abuse July 2008 2. Implementation Statement by the Minister for Families and Communities to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry A Report into Sexual Abuse Oct 2008 3. First Annual Report to the Parliament of South Australia by the Minister for Families and Communities on the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry – A Report into Sexual Abuse, Nov 2009 4. Second Annual Report to the Parliament of South Australia by the Minister for Families and Communities on the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry – A Report into Sexual Abuse, Nov, 2010 5. Third Annual Implementation Report by the Minister for Education and Child Development, Nov 2011 6. Fourth Annual Report by the Minister for Education and Childe Development to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry, A Report into Sexual Abuse Nov, 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

1. Provided on request; 2013

Reliability contribution of

of 1. Medium - Government Response

documents

2. High - Legislation check

3. Low – provided documents?

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Children's Protection (Implementation of Report Recommendations)

Amendment Bill 2009 was introduced into Parliament

Excluded actions

NA

When action was taken

16 July, 2009

Implemented as recommended?

Υ

Government statement about status

of implementation

"The Minister for Families and Communities introduced the Children's Protection (Implementation of Report Recommendations)

Amendment Bill 2009 into Parliament on 16 July 2009. The Bill was

then released for a period of public consultation. "

Reason provided

Implementation summary

Implemented in full

Person extracting data

Auditor 2

Date of extraction

05.02.2014

Recommendation number

44

Commission/Inquiry of origin

Children on Anangu Pitjantjatjara Yankunytjatjara (APA) Lands

Commission of Inquiry (Mullighan Inquiry) (2008)

Recommendation made

That the Children's Protection Act or regulations be amended to add a function of the Guardian for Children and Young People to act as an

advocate of an Anangu child or young person who is not in State care but is the subject of a Family Care Meeting Agreement and who has

made a disclosure of sexual abuse.

Assessability of recommendation

Yes; actions and outcomes clearly specified

Additional information request

Submitted document/ source details

- 1. SA Government Response; 2013
 - 1. Response by the Minister for Aboriginal Affairs and Reconciliation to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry *A Report into Sexual Abuse* July 2008
 - 2. Implementation Statement by the Minister for Families and Communities to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry *A Report into Sexual Abuse* Oct 2008
 - 3. First Annual Report to the Parliament of South Australia by the Minister for Families and Communities on the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry A Report into Sexual Abuse, Nov 2009
 - 4. Second Annual Report to the Parliament of South Australia by the Minister for Families and Communities on the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry A Report into Sexual Abuse, Nov, 2010
 - 5. Third Annual Implementation Report by the Minister for Education and Child Development, Nov 2011
 - 6. Fourth Annual Report by the Minister for Education and Childe Development to the Children on Anangu Pitjantjatjara Yankunytjatjara (APY) Lands Commission of Inquiry, *A Report into Sexual Abuse* Nov, 2012

Relevant to at least one aspect of recommendation

1-6. Relevant

Documentation currency

1. Provided on Request;

Reliability contribution of

1-6. Medium

documents

Implementation

Recommended actors involved

SA Government

Recommended actors not involved

NA

Included actions

NA

Excluded actions

No amendment was made to the Children's Protection Act 1993 or

any other regulations

DOCUMENT AUDIT: TASMANIA

Person extracting data Auditor 5 (& Auditor 6 – update Feb 2014)

Date of extraction 03.2.2014

3 **Recommendation number**

> Review of Claims of Abuse from Adults in State Care as Children Commission/Inquiry of origin

(O'Grady Report) 2004

It is recommended that a unit be established within the Department of **Recommendation made**

Health and Human Services to manage claims referred to it by the independent unit, including the provision of guided access to personal files, assessment of other needs and referral to appropriate services, and referral to an Independent Assessor for determining ex gratia

payments.

Yes. All components of the recommendation are assessable. Assessability of recommendation

Please supply: A narrative response to this recommendation. Additional information request

> Documentary evidence of unit being established to manage claims in a way outlined in the recommendation or reason for non-

establishment of unit. Please provide document page number or

relevant section.

Provided:

another copy of document 17 (below)

official government response received Feb 2014

Doc 16. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE Submitted document/ source details **CARE AS CHILDREN REPORT 2004**

> Doc 17. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE CARE AS CHILDREN FINAL REPORT – PHASE 2 Tasmanian

Ombudsman June 2006

Official government response, Feb 2014

Neither document 16 nor 17 is relevant. They are simply the Relevant to at least one aspect of

documents from which the recommendations came. recommendation

Government response - relevant

2004

2006

2014 Medium

Medium

Low

Implementation

documents

Documentation currency

Reliability contribution of

Recommended actors involved

Department of Health and Human Services

Recommended actors not involved

NA

Included actions

A unit was established. Referrals were made to an independent assessor in relation to ex gratia payments.

Excluded actions

No mention of the provision of guided access to personal files, assessment of other needs and referral to appropriate services.

When action was taken

NA

Implemented as recommended?

Ν

Government statement about status of implementation

"In all four rounds of the Tasmanian Abuse in Care Review a unit within the Department of Health and Human Services existed to respond to recommendations relating to claims of abuse. In the first two rounds the recommendations were made by the Ombudsman. In later rounds the DHHS review team assessed claims themselves and made recommendations to an Independent Assessor to make decisions regarding ex gratia payments. Evidence of the establishment of the Unit is referred to in the Review of Claims of Abuse from Adults in State Care as Children - Final Report - Phase 2, Tasmanian Ombudsman, June 2006 on page 2 where the Ombudsman acknowledges "The DHHS Review Team for their research and advisory support and for following through on the Ombudsman's recommendations"

Reason provided

NA

Implementation summary

Implemented in full

The government's response suggests that a unit was established to manage claims as recommended. However, no documentary evidence was provided to support the response, and there is no mention of the aspects of the unit's work recommended such as provision of guided access to personal files, assessment of other needs and referral to appropriate services.

The government refers to evidence which is an acknowledgement from the Ombudsman of the DHHS Review Team's 'following through on recommendations" rather than providing any evidence about the existence and work of a specific unit.

On balance, the rating is that the recommendation was substantially implemented, albeit with gaps in the evidence.

Person extracting data Auditor 5 (& update – Auditor 6)

Date of extraction 03.02.2014

Recommendation number

Commission/Inquiry of origin Review of Claims of Abuse from Adults in State Care as Children

(O'Grady Report) 2004

Recommendation madeIt is recommended that the Government liaise with church authorities

to seek a contribution to the establishment of a private educational

trust fund.

Assessability of recommendation Yes. The recommendation is assessable.

6

Additional information request Please supply: a narrative response for this recommendation by

clarifying whether or not the Government and the church authorities liaised to seek a contribution to the private education trust fund.

Please supply evidence of this contribution if possible.

Provided: government response received Feb 2014

Submitted document/ source details

1. Doc 16. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE CARE AS CHILDREN REPORT 2004

 Doc 17. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE CARE AS CHILDREN FINAL REPORT – PHASE 2 Tasmanian Ombudsman June 2006

3. Official Government response, Feb 2014

Relevant to at least one aspect of recommendation

Neither document 16 nor 17 is relevant. They are simply the documents from which the recommendations came.

Government response is relevant.

Documentation currency

Reliability contribution of

1. 2004

2. 2006

3. 2014

1. Medium

2. Medium

3. Low

Implementation

documents

Recommended actors involved NA

Recommended actors not involved NA

Included actions NA

Excluded actions NA

When action was taken

Implemented as recommended?

Ν

Government statement about status of implementation

"Recommendation 5 of this report recommended the establishment of a trust fund to assist victims of child abuse to upgrade or continue their education. As the independent assessor had already taken account of education matters in determining the ex gratia payment to victims, any further payments were considered to be double dipping and as such Recommendation 5 was not adopted. As there was no trust fund established, Recommendation 6 became redundant and was not actioned. "

Reason provided

No

Implementation summary

Not implemented

Recommendation 6 was reliant on the implementation of Recommendation 5, with which the government did not agree. Recommendation 6 therefore became redundant.

Person extracting data

Auditor 5 (& update – Auditor 6)

Date of extraction

03.02.2014

Recommendation number

7

Commission/Inquiry of origin

Review of Claims of Abuse from Adults in State Care as Children (O'Grady Report) 2004

Recommendation made

It is recommended that the Government liaise with church authorities to seek an apology for claimants who allege that they had been abused while in Approved Children's Homes run by the churches and who have specifically stated that they desire an apology.

Assessability of recommendation

Yes. The recommendation is assessable.

Additional information request

Please supply a narrative response to this recommendation including information and evidence about how the Government liaised with church authorities around an apology.

Received:

- Official government response, received Feb 2013
- Hansard transcript May 2005

Submitted document/ source details

- 1. Doc 16. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE CARE AS CHILDREN REPORT 2004
- Doc 17. REVIEW OF CLAIMS OF ABUSE FROM ADULTS IN STATE CARE AS CHILDREN FINAL REPORT – PHASE 2 Tasmanian Ombudsman June 2006

3. Official government response

4. Hansard transcript

Relevant to at least one aspect of

recommendation

Neither document16 nor 17 is relevant. They are simply the documents from which the recommendations came.

- Government response and Hansard transcript are relevant.

Documentation currency

2004
 2006
 2014
 2005

Reliability contribution of

documents

Medium
 Medium

3. Low

4. High

Implementation

Recommended actors involved

Tasmanian government

Recommended actors not involved

NA

Included actions

The government wrote to a number of church organisations to seek

an apology.

Excluded actions

NA

When action was taken

Implemented as recommended?

Yes

Government statement about status

of implementation

"On Tuesday 17 May 2005, the Premier of Tasmania, Hon Paul Lennon, wrote to church authorities, Catholic Archdiocese of Hobart, Anglican Diocese of Tasmania and Salvation Army, recommending that they offer an apology to those children who may have been

abused in their care."

Reason provided

NA

Implementation summary

Implemented in full

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 8

Commission/Inquiry of origin Review of Claims of Abuse from Adults in State Care as Children

(O'Grady Report) 2004

Recommendation made

It is recommended that the Commissioner for Children be asked by the Minister for Health and Human Services to investigate the 12 recent cases of alleged abuse referred to earlier in this report. The main purpose of the investigation should be to determine what action the Department had taken when the abuse was reported and whether the actions taken were appropriate. The investigation would also include a consideration of the selection of the foster families involved. The Commissioner should be asked to complete his investigation within a specific period and to ensure that the outcomes of his investigation are made public. Depending on the outcome of the Commissioner's investigation it may be necessary to conduct a more comprehensive audit of files of children currently on care and protection orders. At this stage, it would be inappropriate to make further recommendations in respect of foster care until the results of the Commissioner's investigations are known.

Assessability of recommendation

Yes. The recommendation is assessable.

Additional information request

NA

Submitted document/ source details

Doc 18. Who is listening to the children now: the Commissioner for Children's response to recommendations 8 and 9 of the Tasmanian Ombudsman's report/Commissioner for Children, 2006

Report published and made public with recommendations in 2006

Relevant to at least one aspect of recommendation

In the Introduction to the Report, the Commissioner for Children states that "On 21 December 2004, the former Minister for Health and Human Services advised the Commissioner for Children that the Government had accepted Recommendation 8".

Documentation currency

2006

Reliability contribution of

documents

High

Implementation

Recommended actors involved

Yes. Commissioner for Children

Recommended actors not involved

NA

Included actions

The Government accepted the recommendation and notified the Commissioner for Children who duly conducted the investigation in accordance with the recommendation and reported publicly in 2006.

Excluded actions

NA

When action was taken Recommendation 8 was contained in the O'Grady report which was

delivered in 2004. In the same year the Government referred

Recommendation 8 to the Commissioner for Children for investigation.

The Commissioner's report was made publically available in 2006.

Implemented as recommended?

Yes

Government statement about status

of implementation

Implemented.

Reason provided NA

Implementation summary Implemented in full

Person extracting data Auditor 5 (& Auditor 6 update 21/02/14)

Date of extraction 03.02.2014

Recommendation number 10.3.1

Commission/Inquiry of origin Report on Child Protection Services in Tasmania (Jacob Fanning

Report) 2006

Recommendation made

A unit dedicated to investigating and responding to complaints and

serious issues relating to child protection services will be established as part of the overall organisational model, after further consultation

with staff.

Assessability of recommendation Yes, the recommendation is assessable.

Additional information request Please provide a narrative response to this request and any

documentary evidence of the establishment of a dedicated complaints and serious issues investigation and response unit.

Received 21 Feb 2014:

1. Complaints and Compliments Factsheet (undated)

2. Practice Advice: Complaint Handling and Reviews (Aug 2013)

3. Review of a Child Protection Decision (undated)

4. Seeking a Review of a Decision Factsheet (undated)

5. Official government response, received Feb 201

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Numbers 1, 3 and 4 of the above documents are not relevant, as they do not provide any evidence of a dedicated unit being established.

Number 2, the Practice Advice, refers to the existence of a Child

Protection Decision Advisory Panel (see below).

Number 5 is relevant.

Documentation currency

- 1. Undated
- 2. Aug 2013
- 3. Undated
- 4. Undated
- 5. Feb 2014

Reliability contribution of documents

- 1. Low
- 2. Low
- 3. Low
- 4. Low
- 5. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

"The following procedures describe the process steps to apply from the commencement of a person asking for a decision to be reconsidered, through to formal reviews, firstly through the local Area Director and if required, a referral for the matter to be reviewed by a Child Protection Decision Advisory Panel. The

Child Protection Decision Advisory Panel (advisory panel) has been established to provide an independent and objective response if the client/carer remains unhappy following an internal review at the Area Director level. The Deputy Secretary makes the decision to hold a panel to review a child protection decision, who also chairs the meeting. The panel involves members from the Children and Youth Services Management Group and may also involve experts as required and as relevant to the matter under review."

Excluded actions

An independent unit was not established. The Advisory Panel

appears to be an alternative approach.

When action was taken

NA

Implemented as recommended?

No

Government statement about status of implementation

"This recommendation was made in 2006 and since this time, complaint management and investigation/review processes have been developed which ensure transparency, accountability and timely responses to complaints at the relevant levels within the Agency. Although this has not involved the establishment of a dedicated complaints unit, it does provide a clear pathway to ensure that complaints and issues relating to child protection decision making are managed independently when required or requested. Additionally, a new team was established within Children and Youth Services (Quality Improvement and Workforce Development) in

	2012. This team is made up of Senior Quality and Practice
	Consultants who are engaged when required to conduct
	independent reviews or investigations into Child Protection Matters.
Reason provided	No
•	

Not implemented: alternative action taken

Implementation summary

Person extracting data	Auditor 5 (& update – Auditor 6)
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Date of extraction 03.02.2014

Recommendation number 10.3.4

> Commission/Inquiry of origin **Report on Child Protection Services in Tasmania (Jacob Fanning**

> > Report) 2006

The Commissioner for Children should have responsibility for **Recommendation made**

oversight of all complaints processes in relation to children. The Ombudsman should retain responsibility for the investigation of individual complaints if a person is dissatisfied with the internal

response to the complaint.

Yes, the recommendation is assessable. Assessability of recommendation

Please provide a narrative response to this recommendation and any **Additional information request**

documentary evidence on specific workings of the Ombudsman and

Children's Commissioner relevant to this recommendation.

Received: government response, Feb 2014

Submitted document/ source details

Relevant to at least one aspect of

recommendation

1. Official government response received Feb 2014

Documentation currency

1. 2014

1. Low

Reliability contribution of

documents

Implementation

Commission for Children and Young People; Ombudsman

Recommended actors not involved

Recommended actors involved

None **Included actions**

No action taken at the time. **Excluded actions**

When action was taken

Implemented as recommended?

No

Government statement about status

of implementation

"This recommendation was made in 2006 and as the systemic requirements at any time are contextual, recommendations can become dated and may be superseded by other decisions. The Department of Health and Human Services is about to commence drafting stand-alone Commissioner for Children legislation which is likely to increase the powers of the Commissioner for Children"

Reason provided No

Implementation summary Not implemented

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 7.5

Commission/Inquiry of origin Inquiry into the circumstances of a 12 year old child under

Guardianship of the Secretary (Mason Report) (2010)

Recommendation madeThat if the evaluation of the current Children's Visitors Pilot shows

that children under the guardianship of the Secretary have obtained benefit from the Pilot that the Minister provide for the appointment of a Children's Visitor for each such child whether in OOHC, in their birth family or in kinship care, such Visitors to be engaged by a body

independent of the Government.

Assessability of recommendation Yes, the recommendation is assessable.

Additional information request NA

Submitted document/ source details Doc 10. Tasmanian Government's response to recommendations in

the Tasmanian Commissioner for Children's report following an inquiry into the circumstances of a 12 year old child under guardianship of the Secretary of the Department of Health and

Human Services. (2010)

Relevant to at least one aspect of

recommendation

Not relevant. The 2010 document indicates a willingness to consider the matter further when the pilot was completed. It does not

indicate if this was considered or any outcome of any such

consideration.

Documentation currency 2010

Reliability contribution of documents	NA
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	NA
Implemented as recommended?	Unable to determine
Government statement about status of implementation	The government response to this recommendation is dated (2010) does not indicate what actions subsequent to the 2010 response have been taken – if any.
Reason provided	No
Implementation summary	Undetermined. No relevant evidence received.

Person extracting data	Auditor 5
Date of extraction	03.02.2014
Recommendation number	8.2
Commission/Inquiry of origin	Inquiry into the circumstances of a 12 year old child under Guardianship of the Secretary (Mason Report) (2010)
Recommendation made	That the Secretary mandate that such visits be conducted with the child in the absence of any other person unless in the special circumstances of the case it is not practicable to arrange such a visit or it is not in the best interests of the child for reasons given.
Assessability of recommendation	Yes, the recommendation is assessable.
Additional information request	NA
Submitted document/ source details	Doc 10. Tasmanian Government's response to recommendations in the Tasmanian Commissioner for Children's report following an inquiry into the circumstances of a 12 year old child under guardianship of the Secretary of the Department of Health and Human Services. (2010)

Relevant to at least one aspect of

recommendation

Relevant. Indicates the Government did not accept this

recommendation.

Documentation currency

Reliability contribution of

documents

High

2010

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

No. Recommendation not accepted

Government statement about status

of implementation

Recommendation not accepted – not every visit a child protection worker makes to a child is on a one to one basis, as this is impractical and interferes with the child protection worker's ability to assess the

home or care dynamic.

Reason provided

Yes, as above

Implementation summary

Not implemented.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 10.2

Commission/Inquiry of origin Inquiry into the circumstances of a 12 year old child under

Guardianship of the Secretary (Mason Report) (2010)

Recommendation madeThat s.79 of the CYPTF Act be amended to give the Commissioner for

Children such additional functions as will enable that Officer to fulfil the promise of "Preventing problems before they arise" including but not limited to conducting audits both individually and generally of the circumstances of children and young people in the guardianship or

custody of the Secretary.

Assessability of recommendation Partial. whether or not the Act has been amended to provide for the

conduct of audits of the identified children and young people, can be

assessed. Whether or not these provisions "prevent problems before they arise" can not be assessed. NA **Additional information request** Doc 10. Tasmanian Government's response to recommendations in Submitted document/ source details the Tasmanian Commissioner for Children's report following an inquiry into the circumstances of a 12 year old child under guardianship of the Secretary of the Department of Health and Human Services. (2010) Relevant. Indicates the Government did not accept this Relevant to at least one aspect of recommendation. recommendation 2010 **Documentation currency** High Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** NA When action was taken No Implemented as recommended? Recommendation not accepted, noting the Commissioner **Government statement about status** undertakes annual audits of a random sample of children in care; the of implementation Commissioner has limited existing 'own initiative' powers to advise the Minister; similar positions in other jurisdictions (even those with broader powers) do not intervene in court processes; the role of the Commissioner for Children in Tasmania relates to all children, not just those in care. Yes, as above Reason provided Not implemented. Implementation summary

Date of extraction 03.02.2014

Recommendation number 28

Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation madePolice checks and assessments of kinship placements be prioritised to

avoid a child suffering the emotional trauma of being placed with a

stranger.

Assessability of recommendation Yes, the recommendation is assessable.

Additional information request NA

Submitted document/ source details Doc 5. DHHS Government Response Public Final v3

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Doc X Inagural annual report:

http://www.children.tas.gov.au/news/reporting_on_progress_-

inaugural annual report

Relevant to at least one aspect of

recommendation

Doc 5 indicates that the recommendation will be considered as part of the action area about building stronger relationships with families,

services and the community.

Doc X reports on progress.

Documentation currency

Reliability contribution of

documents

Doc 5 Medium

Doc X Medium

Implementation

Recommended actors involved Yes

Recommended actors not involved NA

Included actions Police checks to facilitate kinship placement s are prioritised.

Excluded actions NA

When action was taken Unknown

Implemented as recommended? Yes

Government statement about status
of implementation

DPEM continues to prioritise police checks to facilitate kinship placement.

Ongoing monitoring of kinship checking through the District
Commands Crime Management Units, is supported under the

Memorandum of Understanding between DPEM and Child Protection

Services, DHHS.' P33 Inaugural report

Reason provided

NA

Implementation summary

Implemented in full.

Person extracting data	Auditor 5
Date of extraction	03.02.2014
Recommendation number	41
Commission/Inquiry of origin	Select Committee on Child Protection Final Report, Parliament of Tasmania (2011)
Recommendation made	It is essential that adverse incidents and complaints are fully investigated and managed in a model that is responsive and transparent, similar to the Complaints Management Unit in Western Australian.
Assessability of recommendation	No. It is not possible to assess this recommendation. Elements such as "essential", "fully investigated", "responsive" can not be readily assessed.
Additional information request	NA
Submitted document/ source details	Doc 5. DHHS Government Response Public Final v3
	Doc 6. DHHS Sharing Responsibility Implementation Framework
	www.children.tas.gov.au
	Doc X
	Inagural annual report:
	http://www.children.tas.gov.au/news/reporting on progress - inaugural_annual_report
Relevant to at least one aspect of	Doc 5 shows that the recommendation has been accepted for action.
recommendation	Doc X shows implementation progress Oct 2013
Documentation currency	Oct 2013

Reliability contribution of

documents

Doc 5 Medium

Doc X Medium

Implementation

Recommended actors involved

NA

NA

Recommended actors not involved

Included actions

Work yet to commence

Excluded actions

NA

When action was taken

Oct 2012 – work not yet commenced

Implemented as recommended?

No

Government statement about status of implementation

Work on this initiative has yet to commence' (p21 Inaugural Annual Report, appendix 2)

'Currently, a caseload management tool, developed in consultation with both staff and their representative unions, is being trailed statewide. Trial data will be used to further enhance the caseload management tool for application to case management Child Protection Workers. Policy and committee infrastructure (appropriate governance) has been developed for the management of serious incidents. Unborn baby alerts and outreach to engage pregnant young

women where potential risk is identified, is a part of usual practice.'

P44 Inaugural report 2012-3

'In progress, current policy' p64 Inaugural report 2012-3

Reason provided

In progress

Implementation summary

Not implemented

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 62

Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation madeThat there be a statutory obligation on community sector

organisations who deliver out of home care residential services to

comply with key standards and reporting criteria.

Yes, the recommendation is assessable by reference to legislation. Assessability of recommendation

NA **Additional information request**

Doc 5. DHHS Government Response Public Final v3 Submitted document/ source details

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Relevant to at least one aspect of

recommendation

Doc 5 indicates the Government accepted the recommendation.

May 2012 **Documentation currency**

Reliability contribution of

Doc 5 Medium

documents

Doc 6 Medium

Implementation

NA Recommended actors involved

NA Recommended actors not involved

NA **Included actions**

NA **Excluded actions**

No government response received relating to implementation of the When action was taken

recommendation that there be a statutory obligation on community

organisations.

Implemented as recommended?

No

Government statement about status

of implementation

No comment received.

No. Reason provided

Implementation summary

Undetermined. See legislation verification – work in progress.

Auditor 5 Person extracting data

Date of extraction 03.02.2014

Recommendation number 63

> Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

> > Tasmania (2011)

The Working with Children check in Tasmania be implemented as a **Recommendation made**

priority.

Yes, can assess if the working with children check was implemented. Assessability of recommendation

NA **Additional information request**

Doc 5. DHHS Government Response Public Final v3 Submitted document/ source details

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Relevant to at least one aspect of recommendation

Doc 5. Document indicates that the government accepted the recommendation.

Doc 6 indicates an intention to establishing a centralised background checking and risk assessment process for people working with children to reduce the risk of sexual, physical, emotional or financial harm or neglect

2012-13 **Documentation currency**

Reliability contribution of

The documents provide no evidence that the recommendation was

actually implemented. documents

Implementation

NA Recommended actors involved

NA Recommended actors not involved

NA **Included actions**

NA **Excluded actions**

Doc 6 The Implementation Framework 2012-13 does not report any When action was taken

substantive action taken.

Undetermined Implemented as recommended?

Government statement about status

of implementation

No response

No Reason provided

Undetermined. The evidence submitted shows that the government Implementation summary

accepted the recommendation. There was no evidence received re

the implementation of the recommendation.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 67

Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation madePolice checks for potential kinship carers should be expedited.

Assessability of recommendation Very difficult to assess if police checks have been "expedited".

Additional information request NA

Submitted document/ source details Doc 5. DHHS Government Response Public Final v3

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Doc X

Inagural annual report:

http://www.children.tas.gov.au/news/reporting_on_progress_-

<u>inaugural_annual_report</u>

Relevant to at least one aspect of recommendation

Doc 5 indicates the recommendation will be considered by

Government.

Doc X states that DPEM continues to prioritise police checks to

facilitate kinship placement.

Ongoing monitoring of kinship checking through the District

Commands Crime Management Units, is supported under the Memorandum of Understanding between DPEM and Child Protection

Services, DHHS.' P33 Inaugural report

Documentation currency May 2012

2012-13

Reliability contribution of

documents

Doc X Interim Report Medium

Implementation

Recommended actors involved On the basis of statements in the Inaugural Report police and child

protection services are involved.

Recommended actors not involved

NA

Ongoing monitoring of kinship checking through the District **Included actions**

Commands Crime Management Units, is supported under the

Memorandum of Understanding between DPEM and Child Protection

Services, DHHS

NA **Excluded actions**

Unclear When action was taken

Appear to be so. Implemented as recommended?

Government statement about status of implementation

Ongoing monitoring of kinship checking through the District Commands Crime Management Units, is supported under the

Memorandum of Understanding between DPEM and Child Protection

Services, DHHS

NA Reason provided

Implemented in full. On the basis of statements in the Inaugural Implementation summary

Report it would appear that the recommendation has been

implemented.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 77

> Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

> > Tasmania (2011)

That Section of the Act be amended to ensure that it is clear that the Recommendation made

> Commissioner for Children has the power to require information from any Government Department or Agency where such information is, in the reasonable opinion of the Commissioner, necessary or convenient in the performance of his or her function. Such amendment should make it clear that in requiring information, it is not necessary for the Commissioner to identify the specific head of power being exercised for the purposes of the inquiry. The Commissioner should also be able

to specify a reasonable time frame for the satisfaction of the

information request.

Yes. The recommendation is assessable. Assessability of recommendation

Additional information request

NA

Doc 5. DHHS Government Response Public Final v3 May 2012 Submitted document/ source details

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Relevant to at least one aspect of

recommendation

Doc 5 indicates that this recommendation "will be taken into consideration when implementing the accepted recommendations".

Documentation currency May 2012

Reliability contribution of

documents

Doc 5 indicates only an intention to consider the recommendation.

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

No evidence submitted in relation to implementation of the

recommendation.

Implemented as recommended?

NA

Government statement about status

of implementation

Will be considered.

Reason provided

No

Implementation summary

Undetermined.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 79

Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation madeThe role of the Commissioner for Children be expanded to enable the

undertaking of own-motion inquiries within the proper function of the

Commissioner for Children.

Assessability of recommendation Yes. The recommendation is assessable.

Additional information request NA

301

Submitted document/ source details Doc 5. DHHS Government Response Public Final v3 May 2012

Doc 6. DHHS Sharing Responsibility Implementation Framework

www.children.tas.gov.au

Relevant to at least one aspect of

recommendation

Doc 5 indicates that this recommendation "will be taken into consideration when implementing the accepted recommendations".

Documentation currency May 2012

Reliability contribution of

documents

Doc 5 indicates only an intention to consider the recommendation.

Implementation

Recommended actors involved NA

Recommended actors not involved

Included actions NA

Excluded actions NA

When action was taken No evidence submitted in relation to implementation of the

recommendation.

NA

Implemented as recommended? NA

Government statement about status

of implementation

Will be considered.

Reason provided No

Implementation summary

Undetermined - No evidence received in relation to implementation

of the recommendation.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number 80

Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation madeChild advocacy services be strengthened as part of the planned

amendments to the Children, Young Persons and Their Families Act.

Assessability of recommendation Difficult to assess whether child advocacy services have been

"strengthened" or just changed or expanded.

Additional information request	NA
Submitted document/ source details	Doc 5. DHHS Government Response Public Final v3 May 2012
	Doc 6. DHHS Sharing Responsibility Implementation Framework
	www.children.tas.gov.au
Relevant to at least one aspect of recommendation	Doc 5 indicates that this recommendation "will be considered".
Documentation currency	May 2012
Reliability contribution of documents	Doc 5 indicates only an intention to consider the recommendation.
Implementation	
Recommended actors involved	NA
Recommended actors not involved	NA
Included actions	NA
Excluded actions	NA
When action was taken	No evidence submitted in relation to implementation of the recommendation.
Implemented as recommended?	NA
Government statement about status of implementation	Will be considered.
Reason provided	No
Implementation summary	Undetermined- No evidence received in relation to implementation

Person extracting data	Auditor 5
Date of extraction	03.02.2014
Recommendation number	82
Commission/Inquiry of origin	Select Committee on Child Protection Final Report, Parliament of Tasmania (2011)
Recommendation made	Counselling of a child suspected of being the victim of sexual abuse should be mandatory, not subject to parental agreement.
Assessability of recommendation	Yes. The recommendation is assessable.

of the recommendation.

Additional information request Doc 5. DHHS Government Response Public Final v3 May 2012 Submitted document/ source details Doc 6. DHHS Sharing Responsibility Implementation Framework www.children.tas.gov.au Doc 5 indicates that this recommendation "will be taken into Relevant to at least one aspect of consideration when implementing the accepted recommendations". recommendation May 2012 **Documentation currency** Doc 5 indicates only an intention to consider the recommendation. Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved

NA

recommendation.

Will be considered.

NA

NA

No

NA Implemented as recommended?

Government statement about status of implementation

Reason provided

Included actions

Excluded actions

When action was taken

Undetermined - No evidence received in relation to implementation Implementation summary

of the recommendation

Person extracting data Auditor 5 (& update - Auditor 6)

Date of extraction 03.02.2014

Recommendation number 119

> Commission/Inquiry of origin Select Committee on Child Protection Final Report, Parliament of

> > Tasmania (2011)

Additional resourcing be provided to enable the expansion of State-**Recommendation made**

wide trauma services for abused children and young people to ensure

more than 30% of children in care can access such services.

No evidence submitted in relation to implementation of the

Assessability of recommendation

Partial. Can assess if budget allocations to this area have been increased.

ci casca.

Can not assess if any increased allocation will ensure that 30% of children in care receive trauma services.

Additional information request

Please supply evidence of increased resourcing to state-wide trauma services and total number of children accessing trauma services as a percentage of the total number of abused children and young people.

Official government response received Feb 2014.

Submitted document/ source details

- Doc 5. DHHS Government Response Public Final v3 May 2012
- Doc 6. DHHS Sharing Responsibility Implementation Framework
- Official government response received Feb 2014.

Relevant to at least one aspect of recommendation

- Doc 5 indicates that the recommendation was accepted by government – not relevant.
- Government response is relevant.

Documentation currency

- May 2012

Feb 2014

Reliability contribution of

documents

- Medium Indication of acceptance of recommendation only.
- Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Funding for the trauma service has increased 24% of the past 2 years.

Excluded actions

Up to 10% of children and young people in care received a service, as opposed to 30% as recommended.

When action was taken

NA

Implemented as recommended?

Partly

Government statement about status of implementation

"The Australian Childhood Foundation is contracted by the Department of Health and Human Services to develop and implement a service delivering collaboratively oriented therapeutic responses that promote the safety, recovery and relational stability for children and young people who have experienced trauma. Funding for this service has increased approximately 24% over the

past 2 years. In its first year (2010) 68 children and young people were accepted by the service (approximately 7% of children and young people in care). This increased to 119 children and young people participating in the service in 2012/13 (approximately 10% of children and young people in care)."

Reason provided

NA

Implementation summary

Partially implemented

Person extracting data

Auditor 5

Date of extraction

03.02.2014

Recommendation number

138

Commission/Inquiry of origin

Select Committee on Child Protection Final Report, Parliament of

Tasmania (2011)

Recommendation made

The Charter of Rights for Children in Out of Home Care should be embedded into legislation governing child protection and out of

home care.

Assessability of recommendation

Yes. Recommendation is assessable.

Additional information request

NA

Submitted document/ source details

Doc 5. DHHS Government Response Public Final v3 May 2012

Relevant to at least one aspect of

recommendation

Doc 5 indicates the outcome is 'supported' but implementation may

be 'alternate to that prescribed'.

Documentation currency

May 2012

Reliability contribution of

documents

Medium – indication only of government position in relation to the

recommendation.

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

NA

Excluded actions

NA

When action was taken

NA

Implemented as recommended?

Unable to determine.

Government statement about status

of implementation

Outcome is 'supported' but implementation may be 'alternate to

that prescribed'.

Reason provided

No

Implementation summary

Undetermined.

Person extracting data Auditor 5

Date of extraction 03.02.2014

Recommendation number Page 20.1

Commission/Inquiry of origin Memorandum of Advice to Minister of Health and Human Services:

Part Two: Complaints Process for Abuse of Children in Care (Patmalar Ambikapathy, Commissioner for Children Tasmania,

September 2003)

Recommendation made

That specific provisions be contained within the Tasmanian Police

Manual for dealing with child victims of sexual assault who are

disabled

Assessability of recommendation Yes. The recommendation is assessable.

Additional information request NA

Submitted document/ source details Government response/schedule

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency

Provided 2013 in response to RC

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Nil

Excluded actions

NA

When action was taken

Implemented as recommended?

No

Government statement about status
of implementation

Despite searches of electronic records being conducted, Tasmania Police does not have any record of correspondence being received in respect to the mentioned documents or recommendations emanating from them. As a result of this enquiry the respective documents will now be forwarded to Executive Support and Human Resources within Tasmania Police for consideration.

- . The Tasmania Police Manual (TPM) does not contain any reference to dealing with child victims of sexual assault that are disabled.
- . The TPM at part 5.4(1) states, "Where a person is to be interviewed, either as a complainant or a suspect to a crime or offence, and the ability of that person to comprehend the English language is in doubt, members shall engage the services of a suitably qualified interpreter for the purposes of the interview.

Reason provided

Yes. See above.

Implementation summary

Not implemented

Person extracting data	Auditor 5
Date of extraction	03.02.2014
Recommendation number	Page 9.2
Commission/Inquiry of origin	Memorandum of Advice to Minister of Health and Human Services: Part Two: Complaints Process for Abuse of Children in Care (Patmalar Ambikapathy, Commissioner for Children Tasmania, September 2003)
Recommendation made	That the guidelines contain provisions for clear and independent interview and investigative procedures for children.
Assessability of recommendation	The guidelines can be assessed for provisions for independent interview and investigative procedures and for the clarity of these.
Additional information request	NA
Submitted document/ source details	Attachment 1 Investigations of Severe Abuse or Neglect of a Child in Out of Home Care (Schedule 1)
Relevant to at least one aspect of	Schedule 1 states that :
recommendation	Investigations of severe abuse and neglect will be conducted by a practitioner independent of the case and skilled in investigation. These investigations will be conducted or overseen by Quality

Improvement and Workforce Development.

June 2013 **Documentation currency**

Reliability contribution of

documents

Medium

Implementation

NA Recommended actors involved

Recommended actors not involved

Independent investigations in cases of severe abuse. Included actions

NA

Independent investigation of non-severe abuse cases. **Excluded actions**

Schedule 1 is dated June 2013 When action was taken

Unclear Implemented as recommended?

Government statement about status

of implementation

The policy outlines two distinct pathways for investigation. Quality of Care assessments are to be managed by operational areas and are overseen by the Manager. Severe Abuse and Neglect allegations are referred out of the operational areas to the Quality Improvement and Workforce Development Unit to ensure that there is a high level and independent review of abuse cases. The policy includes clear

guidelines for the interviewing of children.

NA Reason provided

Undetermined. Guidelines have been provided that relate to severe Implementation summary

abuse and neglect. No information has been received about non-

severe cases.

Person extracting data Auditor 5 (& Auditor 6 – update 21/02/14)

Date of extraction 03.02.2014

Recommendation number Page 12.8

> Commission/Inquiry of origin Memorandum of Advice to Minister of Health and Human Services:

> > Part Two: Complaints Process for Abuse of Children in Care (Patmalar Ambikapathy, Commissioner for Children Tasmania,

September 2003)

That the allegations of abuse are properly heard, received, **Recommendation made**

acknowledged and acted upon.

Assessability of recommendation

No. It is not possible to assess that allegations of abuse are "properly" heard, received, acknowledged and acted upon without an extensive audit of data and records relating to allegations.

Additional information request

Please supply results of appraisal of new policy undertaken in September 2013.

Provided:

- Dept. of Health & Human Services: Children & Youth Services Quality Improvement and Workforce Development. Meeting Paper, November 2013
- 2. Official government response received Feb 2014

Submitted document/ source details

Attachments 1-8 Care Concern policies

Relevant to at least one aspect of recommendation

The documents detail a range of policy and procedures relating to the receipt and follow up of care concerns.

- 1. Document 1 is relevant. It relates to the appraisal of the 'Responding to Care Concerns impacting on a child in OOHC Policy' that occurred Sep-Nov 2013.
- 2. Relevant

Documentation currency

- 1. June 2013
- 2. Feb 2014

Reliability contribution of

1. Low

documents

2. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Document 1 provides feedback from children and young people, carers and organisations about responses to care concerns. The document highlights some areas where the policy is being adhered to and some areas for improvement.

Excluded actions

A number of issues relating to response to care concerns remain.

When action was taken

Feb 2013 Care Concern

Implemented as recommended?

Partly.

Government statement about status of implementation

Been actioned and incorporated clearly in the current Care Concern Policy.

Reason provided

NA

Implementation summary & provisional rating

Partially – steps have clearly been taken, and the policy relating to responding to care concerns is under review. However, it does not appear to be at the stage where all allegations of abuse are "properly" heard, received, acknowledged and acted upon.

Person extracting data

Auditor 5 (& Auditor 6 update 21/02/14)

Date of extraction

03.02.2014

Recommendation number

Page 17.6

Commission/Inquiry of origin

Memorandum of Advice to Minister of Health and Human Services: Part Two: Complaints Process for Abuse of Children in Care (Patmalar Ambikapathy, Commissioner for Children Tasmania, September 2003)

Recommendation made

That the victim and their family be clearly informed of avenues of redress available to them.

Assessability of recommendation

Partial. Can assess if policy, procedure or legislation stipulate that the victim and their family be informed of avenues of redress available to them. Can not assess if such policy, procedure or legislation has been implemented without case audits, nor can it be assessed if victim and family were "clearly" informed.

Additional information request

Please supply a response outlining whether victims and families are informed of avenues of redress that are available and any documented evidence of these avenues.

Provided:

- 1. Dept. of Health & Human Services: Investigations of Severe Abuse or Neglect of a Child In OOHC (Schedule 2), June 2013
- 2. Care Concerns: Responding to Care Concerns Impacting on a Child in OOHC: Information for Out of Home Carers
- 3. Care Concerns: Information for Children and Young People
- 4. Official Government Response received Feb 2014

Submitted document/ source details

Relevant to at least one aspect of recommendation

All 4 documents are relevant

Documentation currency

- 1. June 2013
- 2. Undated
- 3. Undated
- 4. Feb 2014

Reliability contribution of

documents

1. Low

2. Low

3. Low

4. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Documents provided outline process for informing children and family and carers about the care concern and investigation process. Less clear is information on any avenues of redress.

Excluded actions

NA

When action was taken

June 2013

Implemented as recommended?

In part

Government statement about status

of implementation

"Informing victims and their families of redress options available to them is a practice consideration and requirement at a case management level when managing abuse in care allegations. The Care Concern Policy stipulates that all children in out of home care and their families should be kept informed and supported when there are allegations of abuse and are provided with an information sheet in regards to the care concern process and their rights. Any options available to the family will be presented to the child and family, dependent on the type of concern, and managed on a case by case basis. The care concern process document and information sheets for carers and children/young persons are attached."

Reason provided

NA

Implementation summary

Partially implemented

Person extracting data

Auditor 5

Date of extraction

03.02.2014

Recommendation number

Page 18.4

Commission/Inquiry of origin

Memorandum of Advice to Minister of Health and Human Services: Part Two: Complaints Process for Abuse of Children in Care

(Patmalar Ambikapathy, Commissioner for Children Tasmania,

September 2003)

Recommendation made

Investigation processes of Police be developed to higher best practice

standards with respect to abuse of children in care

No. Cannot assess if a process had been developed to a "higher best Assessability of recommendation practice" standard. NA **Additional information request** No documents submitted in relation to this recommendation. Submitted document/ source details NA Relevant to at least one aspect of recommendation **Documentation currency** NA Reliability contribution of documents **Implementation** NA **Recommended actors involved** NA Recommended actors not involved NA **Included actions** NA **Excluded actions** None When action was taken Not implemented Implemented as recommended? Despite searches of electronic records being conducted, **Government statement about status** Tasmania Police does not have any record of correspondence of implementation being received in respect to the mentioned documents or recommendations emanating from them. As a result of this enquiry the respective documents will now be forwarded to **Executive Support and Human Resources within Tasmania** Police for consideration. Yes. As above Reason provided

Person extracting data Auditor 5 (& Auditor 6 update 21/02/14)

Date of extraction 03.02.2014

Implementation summary

Recommendation number Page 22.1

Commission/Inquiry of origin Memorandum of Advice to Minister of Health and Human Services:

Not implemented.

Part Two: Complaints Process for Abuse of Children in Care

		(Patmalar Ambikapathy, Commissioner for Children Tasmania, September 2003)
	Recommendation made	Increased screening and improved character checks of all foster carers
	Assessability of recommendation	Partial. Can assess the existence of a screening process. Assessing whether this process represents "increased" screening and "improved character checks" would require an audit of screening data and qualitative comparisons of the elements of "Character checks" before and after any changes were made to the process.
	Additional information request	Request: Please provide evidence of the use of the Step-by-Step accreditation system (e.g. in funding agreements; service specifications with NGOs)
		Provided:
		 Department of Health & Human Services Funding Agreement: sample Official government response received Feb 2014
Submit	ted document/ source details	www.acwa.asn.au Step by Step11
	Relevant to at least one aspect of recommendation	This site contains details of the nationally developed competency based assessment package known as Step by Step.
		The funding agreement is relevant.
		The government response is relevant.
	Documentation currency	 Funding agreement sample – 2013/2014 Government response received Feb 2014.
	Reliability contribution of documents	- Low - Low
Implen	nentation	
	Recommended actors involved	NA
	Recommended actors not involved	NA
	Included actions	Government reports using a screening assessment package / process that includes formal assessment, including interviews and background checks (medical, referees and Police / criminal history checks).

Step assessment package.

The funding agreement specifies that agencies must use the Step-by-

Excluded actions	NA
When action was taken	Undetermined
Implemented as recommended?	Government reports that it has been implemented in full.
Government statement about status of implementation	 Implemented in full. 2The assessment of potential foster carers is undertaken by the Agency and its funded non-government organisations using a nationally developed competency based assessment package known as Step by Step. It is a packaged developed by the Association of Children's Welfare Agencies (ACWA) and is use in other jurisdictions. All assessments (Government and Non-Government) in Tasmania are undertaken using the current version of the package (2010).
	. The assessment process also includes formal assessment, including interviews and background checks (medical, referees and Police / criminal history checks).
Reason provided	NA
Implementation summary	Implemented in full

Person extracting data	Auditor 5
Date of extraction	03.02.2014
Recommendation number	Page 26.3
Commission/Inquiry of origin	Memorandum of Advice to Minister of Health and Human Services: Part Two: Complaints Process for Abuse of Children in Care (Patmalar Ambikapathy, Commissioner for Children Tasmania, September 2003)
Recommendation made	That the Department and care homes develop clear, comprehensive and transparent guidelines for responding to allegations of abuse in care, taking into account the relevant provisions of the United Nations Convention on the Rights of the Child and the Children, Young Persons and Their Families Act 1997, annexed to this Memorandum as Annexure A and Annexure B.
Assessability of recommendation	Partial. That guidelines exist is assessable, as is that they take account of the relevant provisions. The clarity, comprehensiveness and transparency of the guidelines require subjective assessment.
Additional information request	NA

Attachment 1 – Care Concern Policy and Schedule 1 Submitted document/ source details Attachment 2 - Care Concern Policy Schedule 2 Attachment 6 - Care Concerns Information for CSOs.pdf Attachment 7 - Care Concerns Information for Children and Young Persons.pdf Attachment 8 - Care Concerns Information for Carers.pdf Attachments 1 & 2 appear to be policy and procedures for Relevant to at least one aspect of responding to allegations of abuse in care. recommendation Attachments 6 and 8 relate specifically to Care Concerns Impacting on a Child in Out of Home Care. Attachment 7 relates to children. Attachment 6 is an information sheet for CSO's Attachment 8 is an information sheet for Carers. **Documentation currency** Low Reliability contribution of documents **Implementation** CSO, Carers and Children and Young people. **Recommended actors involved** NA Recommended actors not involved Guidelines exist. **Included actions Excluded actions** Undetermined When action was taken Note Implemented as recommended? Attachments 1 and 2 - Responding to Quality of Care Concerns Relating to Children in Out of Home Care (Schedule 1) detail policy and procedures to be followed and appear clear and comprehensive. However, the government has nominated other documents as evidence of implementation. . Implemented in full. The Complaints in Care program has **Government statement about status** undergone a thorough and comprehensive review (2012) of implementation resulting in a new policy position being developed, in line

with the quality and safety agenda and framework. The complaint in care policy is now referred to as Managing Care Concerns Impacting on a child in Out of Home Care (Care Concern Policy).

- A clear policy and procedure has been developed in conjunction with all Out of Home Care providers to clearly define required role and responsibilities of the Agency and care providers to respond to and manage concerns relating to abuse and neglect.
- A copy of the policy and procedure has been provided to all carers and out of home care providers. An information sheet has been provided to all children residing in Out of Home Care.
- For documentary evidence in support of implementation see Attachments 6, 7 and 8.
- The first appraisal is taking place in September 2013 and involves
 direct interviews with children and carers who have been
 involved in a care concern process. The feedback and
 outcomes from this appraisal will be taken into consideration
 by an established Monitoring Group which includes the
 Commissioner for Children and Out of Home care providers
 to ensure that improvement strategies are put in place
 immediately where required.

Reason provided

Date of extraction

NA

Implementation summary

Implemented in full, but noting the difficulty in assessing the recommendation.

Person extracting data Auditor 5

Recommendation number 2.10.3

Commission/Inquiry of origin Who is listening to the children now: the Commissioner for

03.02.2014

Children's response to recommendations 8 and 9 of the Tasmanian Ombudsman's report/Commissioner for Children, 2006

Recommendation made It is recommended that the current Department of Health and Human

Services policy relating to allegations of abuse in care, including quality of care matters, be reviewed to determine if it is consistent

with contemporary practice.

Assessability of recommendation	Partial. Review of current policy is assessable. Assessment of "consistent with contemporary practice" is beyond the scope of this project.
Additional information request	NA
Submitted document/ source details	Attachment 1. Care Concern Policy. (Responding to Quality of Care Concerns Relating to Children in Out of Home Care (Schedule 1)
Relevant to at least one aspect of recommendation	The document represents the current policy relating to quality of care concerns re children in out of home care.
Documentation currency	
Reliability contribution of documents	Medium
Implementation	
Recommended actors involved	CSO, Carers and Children and Young people.
Recommended actors not involved	NA
Included actions	The Complaints in Care program has been reviewed and the new policy is linked to the National Standards fro Out of home Care and the Charter of Rights for Tasmanian Children.
Excluded actions	
When action was taken	Policy formally implemented and imbedded into practice 1 Feb 2013.
Implemented as recommended?	Yes
Government statement about status of implementation	. The policy has a strong emphasis on child and carer feedback and quality assurance of decision making. This focus has enhanced the Agencies ability to appraise work practices against client specific quality indicators – leading to continuous quality and service improvement opportunities.
	. The implementation of the new policy involves a robust appraisal cycle which focuses on not only performance measures but quality standards. Performance against client-focused quality standards will be measured through direct feedback from children and carers.
	. The Care Concern Policy was amended to ensure that responses to issues related to children's care placements were responded to at the appropriate level and with the child's safety and well-being at the center.
	. The policy was developed with the input and active involvement of
	240

key stakeholders across the state – including children and carers themselves.

. The Policy ensures that all care concerns are monitored and evaluated through the Quality Improvement and Workforce Development unit with the view to the outcomes of care concerns being recorded centrally. This will result in increased investment in carer training alongside other practice, policy and system improvements in a regular cyclic process of evaluation.

Reason provided

NA

Implementation summary

Implemented in full

DOCUMENT AUDIT: VICTORIA

Person extracting data Auditor 3

Date of extraction 21 Oct 2013

Recommendation number 89

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that the Attorney General review penalties

for sexual offences to ensure that the sexual assault of a child is

regarded as seriously as the sexual assault of an adult.

Assessability of recommendation Yes:

Specified actor (AG) and specified action (equivalency of penalties)

which can be verified by documentary evidence.

Additional information request

Submitted document/ source details

1. Confidential government response to Royal Commission

2. The Sentencing and Other Acts (Amendment)Act 1997

3. Crimes (Amendment) Act 2000

4. Victorian Government response to the first report of the 1995

Royal Commission

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (for legislation check)

3. Yes (for legislation check)

4. Yes (context: agendas & interests)

Documentation currency June 2013

Reliability contribution of documents

1. Low

2. High

3. High

4. Medium

Implementation

Recommended actors involved Attorney General

Recommended actors not involved NA

Included actions Penalties comparable to rape were legislated for crimes of incest, sexual

penetration against a child under 10 and for maintaining a sexual

relationship with a child under 16 (1997).

A new offence was created for dealing with sexual penetration of a child

under 16 (2000).

Excluded actions

There are a number of offences where maximum penalties for offences involving children do not have parity with sentences for apparently similar offences involving adult victims. See for example:

- S. 55 Abduction or detention for sexual penetration (level 5, 10 years imprisonment) and section 56 - Abduction of child under 16 for sexual penetration (level 6, 5 years imprisonment).
- S.57(1) Procuring sexual penetration by threats or intimidation (level 5, 10 years imprisonment) and s.58 -Procuring sexual penetration of child under 16 (level 6, 5 years imprisonment).

In addition, S. 46 - Sexual penetration of a child aged 10-16 attracts a considerably smaller maximum sentence (level 4, 15 years imprisonment – where the child is under care, supervision or authority, and; level 5, 10 years imprisonment in any other case), than the penalty for the same offence where the child is under the age of 10 (level 2, 25 years imprisonment).

When action was taken

Penalties review 1997 (2yrs)

Sexual penetration of child 10-16 made an offence 2000 (5yrs)

Amending penalties occurred faster than creating a new offence

As recommended

No – only required equivalent penalties but new offence was created to achieve equivalence of seriousness for child/adult sexual assault

Government statement about status of implementation

Implemented

Reason/s provided

No specific reason for implementing equivalent offences. A time lag on implementation was noted in relation to this enquiry but does not appear to apply to this particular recommendation. Delays were explained by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Confidential Victorian Government response to the Royal Commission, June 2013)

Implementation summary

Partially implemented. Some comparable penalties for sexual assault of adults and children were implemented 2years after the Inquiry. Comparable offences including children 10-16 were created within 5 years.

Person extracting data Auditor 3

Date of extraction 21 Oct 2013

Recommendation number 102

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that the Children and Young Persons Act

1989, specified grounds for protection be extended to include children

displaying early signs of sexually offending behaviour.

Assessability of recommendation Yes:

Change to specified legislation which can be verified by documentary

evidence (legislation check).

Additional information request

Submitted document/ source details

1. Confidential government response to Royal Commission

1.

2. Children, Youth & Families Act 2005, sections 185 & 210-213 &

244-258

3. Victorian Government response to the first report of the 1995

Royal Commission

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (for legislation check)

3. Yes (context: agendas & interests)

Documentation currency

June 2013

Reliability contribution of documents

1. Low

2. High

3. Medium

Implementation

As recommended No

Recommended actors involved Attorney General

Children

Recommended actors not involved

NA

Included actions Specified grounds for protection extended to include children in 2005.

Therapeutic provision included for children 10-14 displaying early signs

of sexually offending behaviour in 2007.

Excluded actions NA

When action was taken 10 years for grounds for protection extension to child sexual offending

under 10yrs

12 years for grounds for protection of child offenders 10-14

Government statement about status of implementation

Implemented

Reason provided

Time lag on implementation (10 years) was explained in general by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Confidential Victorian Government response to the Royal Commission, June 2013)

Implementation summary

Implemented in full. Extension of grounds for protection of children to include young perpetrators (up to 14yrs) 12 years after

recommendation

Legislation verification may be too legalistic, as the amendments, while not expanding the grounds for protection as proposed, achieve the objects of the recommendation by creating a mechanism by which children exhibiting sexually abusive behaviours come under the care and control of the Minister (to varying degrees) via a therapeutic treatment order or a therapeutic treatment (placement) order.

Person extracting data	Auditor 3
Date of extraction	21 Oct 2013
Recommendation number	105
Commission/Inquiry of origin	Parliamentary Crime Prevention Committee Inquiry into Sexual Offences Against Children and Adults (1995)
Recommendation made	The Committee recommends that that all convicted adult sex offenders shall be registered with the Victorian Sex Offender Registry for life.
Additional information request	1.
Assessability of recommendation	Yes:
	Specified action (registration) and duration (for life) by means (Victorian Sex Offender Registry) which can be verified by documentary evidence. 1. Confidential government response to royal commission
Submitted document/ source details	2. The Sex Offenders Registration Act 2004
	3. 2012 Review of Sex Offender Registration in Victoria4. Victorian Government response to the first report of the 1995 Royal Commission
Relevant to at least one aspect of recommendation	 Yes Yes (legislation check) Yes (confirmation & context: agendas, coalitions, interests)
	4. Yes (context: agendas & interests)

June 2013 Document date / currency

Reliability contribution of

documents

1. Low High

2. High

3. Medium

4. Medium

Implementation

No As recommended

Administrators of Victorian Sex Offender Registry **Recommended actors involved**

All convicted adult sex offenders

Some convicted adult sex offenders **Recommended actors not involved**

Establishment of Sex Offenders Register with some offenders against **Included actions**

adults and/or children registered for life (2004)

All convicted adult sex offenders registered for life **Excluded actions**

2004 legislation on registration of offenders When action was taken

2012 review of registration effectiveness

Government statement about status Implemented in part

of implementation

Exceptions to lifelong registration based on type & number of offences & Reason provided

age at time of offence are consistent with the government having 'a number of concerns with the recommendations of the Committee'. (Doc1

& 4)

Partially implemented. Conditional periods of registration apply to the Implementation summary

> Sex Offenders Register in Victoria. A review of the operation and impact of the sex offender registration scheme in 2012 recommended changes

to legislation and implementation.

Person extracting data **Auditor 3**

Date of extraction 21 Oct 2013

Recommendation number 106

> Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

> > Offences Against Children and Adults (1995)

The Committee recommends that the Victoria Police establish and **Recommendation made**

maintain the Victorian Sex Offender Registry.

Assessability of recommendation	Yes:
	Specified action (establish & maintain registry) which can be verified by documentary evidence
Additional information request	1.
Submitted document/ source details	 Confidential government response to royal commission The Sex Offenders Registration Act 2004 2012 Review of Sex Offender Registration in Victoria Victorian Government response to the first report of the 1995 Royal Commission
Relevant to at least one aspect of recommendation	 Yes Yes (legislation check) Yes (confirmation of maintenance & contextual info) Yes (context: agendas & interests)
Document date / currency	June 2013
Reliability contribution of documents	 Low High Medium Medium
Implementation	
As recommended	Yes
Recommended actors involved	Victoria Police
Recommended actors not involved	NA
Included actions	Registration of adult sex offenders (2004)
	Maintenance of registry, ongoing since 2004
Excluded actions	NA
When action was taken	Act 2004 – 9yrs after royal commission
	Review of registration effectiveness 2012
Government statement about statu of implementation	s Implemented
Reason provided	A time lag on implementation was noted in relation to this enquiry. It was explained in general by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Doc $1 \& 4$)

Implementation summary

Implemented in full. A sex offender registry was established, which uniquely includes offenders against adults and/or children, and this register is maintained but its value has been questioned by a legal review.

Person extracting data Auditor 3

Date of extraction 21 Oct 2013

Recommendation number 107

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that the Attorney General and the Police

Minister lobby for an extension of the sex offender registration program

nationally.

Assessability of recommendation Yes

Lobbying can be verified through documentary evidence, as can the implementation of a national sex offender registration program can be verified by documentary evidence.

Additional information request

Submitted document/ source details

- 1. Confidential Victorian Government response
- 2. Victorian Government response to the first report of the 1995 Royal Commission

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (context: agendas & interests)

Document date / currency

June 2013

Reliability contribution of

documents

1. Low

2. Medium

Implementation

As recommended Yes (partial assessability)

Recommended actors involved Police Minister involvement confirmed by involvement of Australasian

Police Ministers' Council

Recommended actors not involved

NA

Included actions

CrimTrac established in 2000 to maintain Australian National Child

Offender Register (ANCOR)

ANCOR established in 2003

Excluded actions NA

When action was taken

Body for data collection/management established 2000 after 5yrs

National registry established after 8yrs

Government statement about status

of implementation

Implemented

Reason provided

A time lag on implementation was noted in relation to this enquiry. It was explained in general by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Doc 1 & 4)

Implementation summary

Implemented in full.

The means recommended could not be assessed, but the intended outcome of a national sex offender registry was implemented in full

Person extracting data Auditor 3

Date of extraction 21 Oct 2013

Recommendation number 115

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that prior to a person being employed,

 $including\ voluntary\ employment,\ in\ a\ position\ which\ has\ a\ duty\ of\ care$

or supervision over children, a criminal history check must be undertaken to determine if they are a fit and proper person.

Assessability of recommendation Yes: Specified action (criminal history check) in relation to specified

actors (people with duty of care or supervision of children) at specified

timing (prior to employment or volunteering) can be verified by documentation but the effectiveness of implementation cannot be

verified.

Additional information request

Submitted document/ source details

1. data indicating the number of criminal record checks annually from 1995 onwards - supplied

1. Confidential Victorian Government response

2. Working With Children Act 2005

3. Sex Offenders Registration Act 2004

4. Child Protection Practice Advice, Criminal History Checks (2013)

no: 1524

5. Children Youth and Families Act

6. Education and Care Services National Law Act 2010

7. DEECD Centre Based Services policy

- 8. DEECD Family Day Care Centre policy
- 9. Education and Training Reform Act 2006
- 10. Teaching Service (Employment Conditions, Salaries, Allowances, Selection and Conduct) Order 2009 (Order 199)
- 11. DEECD Volunteer Checks policy
- 12. DEECD Staffing/Supervision policy
- 13. DEECD Visitors in Schools policy
- 14. Victorian Government response to the first report of the 1995 Royal Commission

Relevant to at least one aspect of recommendation

- 1. Yes
- 2. Yes (legislation check)
- 3. Yes (legislation check)
- 4. Yes (interests & mobilisation)
- 5. Yes (legislation check)
- 6. Yes (legislation check)
- 7. Yes (interests & mobilisation)
- 8. Yes (interests & mobilisation)
- 9. Yes (legislation check)
- 10. Yes (legislation check)
- 11. Yes (interests & mobilisation)
- 12. Yes (interests & mobilisation)
- 13. Yes (interests & mobilisation)
- 14. Yes (context: agendas & interests)

Document date / currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. High
- 3. High
- 4. Medium
- 5. High
- 6. High
- 7. Medium
- 8. Medium
- 9. High
- 10. High
- 11. Medium
- 12. Medium
- 13. Medium
- 14. Medium

Implementation

As recommended

No

Recommended actors involved

Not specified – whole of gov implied & involved

Recommended actors not involved

Not specified

Included actions

Section 33 of Working With Children Act 2005 passed with six tests

applied to make an assessment

- Unjustifiable risk

- Appropriate to refuse
- Reasonable person
- Any type of child related work
- Public interest
- Exceptional circumstances power & associated tests

Excluded actions

Fit and proper person test was not applied

When action was taken

Legislation to identify previous offenders in 2004, 9yrs after

recommendation

Legislation requiring criminal history checks passed in 2005, after 10yrs

Related legislation specifying equivalent checks for excepted persons

passed 2006-10

Departmental policies and protocols updated (DEECD & DHS) 2012-

2013, 17-18yrs from recommendation

Government statement about status of implementation

Implemented

Reason provided

Alternative tests were selected to establish suitability for employment

(Working With Children Act 2005)

A time lag on implementation was noted in relation to this enquiry. It was explained in general by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Doc 1 & 14)

Implementation summary

Implemented in full. Pre-employment criminal history checks conducted on people with supervision or care for children (including volunteers) from 2005, with the tests applied varying from the recommendation. Departmental alignment increased, showing high

level policy consistency by 2013.

Person extracting data

Auditor 3

Date of extraction

21 Oct 2013

Recommendation number

116

Commission/Inquiry of origin

Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation made

The Committee recommends that the Victoria Police be responsible for criminal history checks to determine if a prospective employee is a fit

and proper person.

Assessability of recommendation

Yes: Responsibility for criminal history checks can be verified by documentary evidence.

Additional information request

Submitted document/ source details

- 1. Confidential government response to Royal Commission
- 2. Information Privacy Act 2000
- 3. Police Regulation (Fees and Charges) Regulations 2004
- 4. Victorian Government response to the first report of the 1995 **Royal Commission**

Relevant to at least one aspect of recommendation

- 1. Yes
- 2. Yes (legislation check)
- 3. Yes (legislation check)
- 4. Yes (context: interest, agendas, coalitions)

Document date / currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. High
- 3. High
- 4. Medium

Implementation

As recommended

No

Recommended actors involved

Victoria Police

Prospective employees who supervise or care for children

Recommended actors not involved

NA

Included actions

Victoria Police conduct some criminal history checks and do weekly

monitoring of Working With Children Check holders

Victoria Police also authorise Corrections Victoria, the Adult Parole Board and the Office of Public Prosecutions to do criminal history

checks.

The Department of Justice's Working With Children Check Unit

conducts national criminal history checking.

Excluded actions

NA

When action was taken

Previous legislation is undetermined but in 2000 Victoria Police were

doing employment checks (i.e. 5yrs after recommendation)

Since 2004, Victoria police have monitored WWCCs weekly.

Additional unit in Dept. Justice for conducting WWCC from 2005.

Government statement about status of Implemented

implementation

Variation in the implementation is consistent with the government Reason provided

having 'a number of concerns with the recommendations of the

Committee'. (Doc 1 & 4)

Implemented in full. Criminal history checks are conducted on Implementation summary

prospective employees

and Victoria Police either do them or authorise them but the Department of Justice's Working With Children Check Unit also

conducts criminal history checks.

Auditor 3 Person extracting data

Date of extraction 22 Oct 2013

Recommendation number 118

> Parliamentary Crime Prevention Committee Inquiry into Sexual Commission/Inquiry of origin

> > Offences Against Children and Adults (1995)

The Committee recommends that it be an offence to employ a person, **Recommendation made**

in a position which has a duty of care or supervision over children, who

Yes: The recommended action, responsibility and means can be

verified by available documentary evidence but not the original full

intent of the recommendation or the quality of implementation.

has not passed a criminal history check by the Victoria Police.

Additional information request

Assessability of recommendation

1. Confidential government response to Royal Commission Submitted document/ source details

2. Working With Children Act 2005, s.27, s.28, s.29

3. Education and Training Reform Act 2006 s.30

4. Police Regulation Act 1958 s.31, s.31A, s.32

5. Transport (Compliance and Miscellaneous) Act 1983, s.132A,

s.32B

6. Victorian Government response to the first report of the 1995

Royal Commission

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (legislation check)

3. Yes (legislation check)

4. Yes (legislation check)

5. Yes (legislation check)

6. Yes (Section (b.) Processes & procedures no. 13 states management & review process for accountable decisions will be 'crucial' but it narrows the scope to protection/investigation professionals)

Document date / currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. High
- 3. High
- 4. High
- 5. Medium

Implementation

As recommended

No

Recommended actors involved

Victoria Police

Employers in Victoria

Recommended actors not involved

NA

Included actions

Legislation passed to require criminal history checking prior to

employment

Legislation amended to clarify exceptions and equivalent checks

Excluded actions

Victoria Police do not do all criminal history checking – other agencies

are also authorised

When action was taken

Action was taken with the introduction of WWC legislation in 2005 and progressive implementation continued to 2010 – 10-15yrs after

recommendation

Government statement about status Implemented of implementation

Reason provided

Time lag on implementation in relation to this enquiry was explained by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the government having 'a number of concerns with the recommendations of the Committee'. (Confidential Victorian Government response to the Royal Commission, June 2013). The issue raised in this

recommendation is omitted in the government response to the 1995

commission recommendations (Doc 6).

Implementation summary

Implemented in full. Adults with a duty of care or supervision over children are obliged to pass a criminal history check but it is not

necessarily conducted by the Victoria Police.

Person extracting data Auditor 3

Date of extraction 22 Oct 2013

Recommendation number 120

Assessability of recommendation

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that Health & Community Services*

implement and enforce the most stringent procedures for regulating

and reviewing foster parents and institutions which provide care and

supervision to children.

*This department no longer exists. Former responsibilities are split between the Departments of Health and of Human Services

between the Departments of Health and Of Human Serv

Partial: Action (to regulate and review) specific actors (foster parents and institutions providing care and supervision to children) by means of procedures can be verified by documentary evidence; Actors with implementation & enforcement authority for the procedures can also be established. The degree of stringency and **enforcement** and the quality of implementation cannot be verified by available

documentary evidence.

Additional information request

Submitted document/ source details

- 1. Confidential government response to Royal Commission
- 2. DHS Critical Incident Management Instruction 2011
- 3. Children, Youth and Families Act 2005
- 4. Department of Human Services Standards
- 5. DHS Child Protection Practice Advice no. 1466, Quality of care concerns in out of home care (2012)
- 6. Guidelines for responding to quality of care concerns in out of home care (December 2009)
- 7. Register of out of home carers
- 8. Clinical governance policy for Victorian health services
- 9. Victorian health services governance handbook
- 10. Working With Children Act 2005
- 11. Victorian Government response to the first report of the 1995 Royal Commission

All explain or confirm aspects of the progress made towards procedures and identification of accountability for regulation and review

Relevant to at least one aspect of recommendation

Document date / currency

Reliability contribution of documents

June 2013

- 1. Low
- 2. Medium
- 3. High
- 4. Medium
- 5. Medium

- 6. Medium
- 7. Medium
- 8. Medium
- 9. Medium
- 10. High
- 11. Medium

Implementation

As recommended

No

Recommended actors involved

Current departmental authority equivalent to Health & Community Services i.e. DHS and Department of Health

Foster parents

Institutions providing care & supervision to children

Recommended actors not involved

NA

Included actions

- Regulation of individual eligibility to do foster and out of home care through Working With Children provisions
- Register of individual foster carers and out of home carers with procedures for registration, monitoring, investigation and disqualification
- Incident reporting guidelines and procedures, internal and external investigation procedures, referral/informationsharing procedures for foster and out of home carers and community service organisations (institutions)
- Procedures regulating and monitoring employee and volunteer eligibility to provide health, disability, homelessness and child, youth and family services involving supervision or care of children
- Procedures for accrediting, monitoring, reviewing and investigating community service organisations providing care and supervision to children and for responding to compliance issues through quality improvement, conditional registration, funding agreements, administration and revocation of registration
- Governance and clinical governance frameworks for Victorian health services

Excluded actions

Evidence was produced indicating that reference checking is 'routinely conducted but not a mandatory requirement' in the Department of Health

When action was taken

For each action above, currency has been ascertained but the earliest implementation date is undetermined. Legislative frameworks appear to precede organisation-level action. Legislative action was

implemented by10yrs but the current level of policy alignment

appears to have taken another 4-8yrs.

Government statement about status of implementation

Implemented

Reason provided

Time lag on implementation in relation to this enquiry was explained by the need for 'packages of reforms and policy changes' in response to the committee having made 'sets of recommendations' and by the

government having 'a number of concerns with the recommendations of the Committee'. (Doc 1 & 11)

Implementation summary

Implemented in full. Noting that the recommendation could not be assessed on stringency or quality, procedures for regulating and reviewing foster parents and institutions providing care and supervision of children were made with DHS oversight, regulation and review. Legislative frameworks took 10yrs and current levels of policy alignment within implementing organisations appeared to take a further 4-8yrs.

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 121

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

2. Section 67A of The Crimes Act 1958

Recommendation madeThe Committee recommends that the Attorney General review the

current definition of pornography to ensure that any sexually explicit depiction of a child including computer-generated images is covered.

Assessability of recommendation Yes A specific action by a specified actor can be verified by legislation

checking.

Additional information request

Submitted document/ source details 1. Confidential government response to Royal Commission

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (legislation check)

Documentation currency

June 2013

Reliability contribution of

documents

Low
 High

Implementation

Recommended actors involved

Attorney General

Recommended actors not involved

NA

Included actions

Amendment of crimes act 1995 to include Commonwealth Classification (Publications, Films and Computer Games) Act 1995

Excluded actions

NA

When action was taken

1995

Implemented as recommended?

Yes

Government statement about status

Implemented

of implementation

Reason provided

NA

Implementation summary

Implemented in full. Commonwealth definition of pornography was incorporated into the Crimes Act 1958 as follows:

'A film, photograph, publication or computer game that describes or depicts a person who is, or appears to be, a minor engaging in sexual activity or depicted in an indecent sexual manner or context'

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

123

Commission/Inquiry of origin

Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation made

The Committee recommends that child pornography legislation be created to provide that all commercial photographic processors and similar organisations, who have knowledge of, observe, or process and photographic image, negative or slide that depicts a child in a sexually explicit way, be mandated to report the offence to the police.

Assessability of recommendation

Yes: A specific action (regulation of commercial photographic processors and similar organisations) can be verified by legislation checking.

Additional information request

1.

Submitted document/ source details

1. Confidential government response to Royal Commission

Relevant to at least one aspect of

recommendation

Yes

Documentation currency

June 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

Αll

Included actions

None

Excluded actions

ΑII

When action was taken

NA

Implemented as recommended?

No

Government statement about status

of implementation

Unspecified

Reason provided

Offence under Crimes Act 1958 s. 68 & 70 noted that it is an offence to print, make, produce, or knowingly possess child pornography. Additionally, the government now considers the recommendation

obsolete.

Implementation summary

No action, with reasons given. Not implemented

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 129

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation madeThe Committee recommends that protocols be developed within

religious organisations to ensure that the SART * is immediately

notified of any suspected sexual assault.

*Sexual Assault Response Teams

Assessability of recommendation Partial Additional documentation would be required to assess –

beyond the scope of government documentation

Additional information request

1.

Submitted document/ source details

1. Confidential government response to Royal Commission

Relevant to at least one aspect of

recommendation

1. No – the recommendation does not relate to action by the Victorian Government.

Documentation currency

June 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Sexual Assault Response Teams (SART)

Religious organisations

Recommended actors not involved

SART

Included actions

Undetermined action/inaction by religious organisations

Excluded actions

Implied expectation that SART would be established through

Victorian Government

When action was taken

NA

Implemented as recommended?

No

Government statement about status

of implementation

Unspecified – does not relate to the Victorian Government

Reason provided

Yes – 'this recommendation does not relate to the Victorian

Government'

Implementation summary

Action or inaction by religious organisations in relation to reporting

suspected sexual assault is **Undetermined**.

Person extracting data Auditor 3

Date of extraction 13 Dec 2013

Recommendation number 130

Commission/Inquiry of origin Parliamentary Crime Prevention Committee Inquiry into Sexual

Offences Against Children and Adults (1995)

Recommendation made

The Committee recommends that religious organisations develop

protocols to ensure evidence is not contaminated by internal

investigations or inquiries.

Assessability of recommendation Partial Additional documentation would be required to assess –

beyond the scope of government documentation

Additional information request NA

338

Submitted document/ source details

1. Confidential government response to Royal Commission

Relevant to at least one aspect of

recommendation

1. No – the recommendation does not relate to action by the Victorian Government.

Documentation currency

1: June 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Religious organisations

Recommended actors not involved

Undetermined

Included actions

Undetermined action/inaction by religious organisations

Excluded actions

When action was taken

NA

Implemented as recommended?

No

Government Statement about status

of Implementation

Unspecified – does not relate to the Victorian Government

Reason provided

Yes – 'this recommendation does not relate to the Victorian

Government'

Implementation summary

Action or inaction by religious organisations in relation to developing

protocols is **Undetermined**.

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

185

Commission/Inquiry of origin

Victorian Law Reform Commission: Sexual Offences Final Report

2004

Recommendation made

Sections 48 and 49 of the Crimes Act 1958 should include a nonexhaustive list of the relationships covered by the section including the relationships of: • teacher and student; • foster parent, legal guardian, and the child for whom they are caring; • in the case of section 49 (which penalises non-penetrative sexual acts) parents, including step-parents and adoptive parents and their children; • religious instructors; • employers; • youth workers; • sports coaches; • counsellors; • health professionals and young people who are

patients; and • police and prison officers and young people in custody.

Yes **Assessability of recommendation**

> Inclusions as named in a non-exhaustive list of relationships covered by the Crimes Act 1958 can be verified by legislation checking.

Additional information request

1. Confidential Victorian Government response to RC Submitted document/ source details

2. Section 49(4) Crimes Act 1958

3. Department of Justice Review of Sexual Assault Reform

Strategy

Relevant to at least one aspect of

recommendation

1. Yes

2. Yes (legislation check)

3. Yes (confirmation)

Documentation currency

Reliability contribution of

documents

June 2013

1. Low 2. High

3. Medium

Implementation

Legislators **Recommended actors involved**

NA Recommended actors not involved

Amendment section 49 **Included actions**

Amendment of section 48 to be verified **Excluded actions**

2006? When action was taken

Yes (pending legislation check) Implemented as recommended?

Government statement about status

of implementation

Implemented

NA Reason provided

Evaluation by the Department of Justice confirms implementation of Implementation summary

this recommendation, pending PRC legislation check.

Implemented n full

Auditor 3 & Auditor 6 Person extracting data

28 Oct 2013 Date of extraction

Recommendation number

3

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)

Recommendation made

That compatible data collection systems be developed to enable the lawful sharing of information and a whole-of-government analysis of individual and systemic patterns of offending.

Assessability of recommendation

Assessable

Additional information request

Submitted document/ source details

- 1. Confidential Government Response
- 2. Protocol between DHS and Victoria Police (*Protecting Children:*Protocol between Department of Human Services Child
 Protection and Victoria Police (2012)
- 3. Responding to Allegations of Physical or Sexual Assault (2005)
- 4. Protocol for the Exchange of Information On Registered Sex Offenders. Victoria Police and Department of Human Services Child Protection. September 2012.
- 5. Victorian Data Linkages Unit
- 6. Victorian Child and Adolescent Monitoring System (VCAMS)
- 7. State of Victoria's children reports
- 8. Community Profile series

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Relevant high level overview of lawful information sharing between DHS and Police. Not related to compatibility of data collection systems or whole-of-government analysis.
- Relevant DHS reporting requirements for allegations of physical or sexual assault of clients relevant to whole-of-government analysis of systemic offending. Not related to compatibility of data collection systems.
- 4. Relevant information that should be lawfully shared in different contexts. Potentially relevant to whole-of-government analysis of offending patterns.
- 5. Unclear population wide data to support research into health and wellbeing. Unclear if data on offending is included.
- 6. Relevant health and wellbeing indicators informing emerging patterns of offending.
- 7. Relevant indicators of health and wellbeing for children and young people based on VCAMS data informing emerging patterns of offending.
- 8. Relevant profiles of specific groups based on VCAMS data relevant to emerging patterns of offending.

Documentation currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. Medium
- 3. Medium
- 4. Medium
- 5. Medium
- 6. Medium
- 7. Medium
- 8. Medium

Implementation

Recommended actors involved

'Whole of government' actors include DHS including Child Protection and VCAMS, Corrections Victoria, Victoria Police, Department of Health

Recommended actors not involved

NA

Included actions

- Lawful data sharing initiatives in the form of legislative arrangements, protocols and data linkage
- Analysis of individual sexual offending data possible through data sharing between DHS and Victoria Police but no accountability for data analysis as specified in this recommendation is identified
- Data that is usable for establishing emerging patterns of offending at systemic level coordinated by Department of Health but no accountability for data analysis as specified in this recommendation is identified

Excluded actions

Unclear whether data sharing and linkage is equivalent to compatible data collection systems

When action was taken

Data linkage projects predate the recommendation (1994-5 according to Dr Felicity Flack, Dpt Health Population Health Research Network on 3/6/11), http://www.health.vic.gov.au/hdss/archive/forum/2010-11/vijaya sundararajan.pdf

Health & wellbeing data on the state of Victoria's children has been collected since 2006

Authority for sharing between DHS and Victoria Police dated 2011 and 2012

Implemented as recommended?

No – linkage for data analysis appears to be led by independent health research (?). Data sharing for analysis of offending at individual level occurred after significant time lag and, to date, no accountability for the recommended analysis has been identified.

Government statement about status Implemented in part of implementation

Reason provided

No

Implementation summary

Data sharing and linkage that enables whole of government analysis of offending patterns has begun to occur but it is unclear whether data sharing and linkage is equivalent to compatible data collection systems.

Partially implemented

Person extracting data

Auditor 3 & Auditor 6

Date of extraction

29 Oct 2013

Recommendation number

7a

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)

Recommendation made

That government-funded agencies providing 24-hour care:

a) collect data to identify the incidence of sexual assault

Assessability of recommendation

Yes

Documentary evidence of data collection can be verified. Accuracy and quality of implementation will not be verified.

Additional information request

Information requested:

 data indicating the incidence of sexual assault in 24-hour care services, annually from 2006 to 2012.

Government response:

"the data will consist of a manual count as to whether allegations of sexual assault in OOHC were substantiated, however, a substantiation may be for either sexual assault or physical assault. The data pre 2012 is not able to differentiate this. The new database is able to provide this level of detail but the data isn't available prior to 2012-13. Your office has previously been provided with advice regarding the quality of pre 2012-13 data (provided to Leah Bromfield). OOHC data does not include child on child assaults."

Submitted document/ source details

- 1. Confidential government response
- 2. Department of Health reporting requirement on incidents and adverse events 2013
- 3. Department of Human Services Critical client incident management instruction 2011

Relevant to at least one aspect of recommendation

- 1. Relevant to data collection in 24hr care by DHS and DoH only
- 2. Relevant to data collection in 24hr care by DoH only
- 3. Relevant to data collection in 24hr care by DHS only

June 2013 **Documentation currency** Reliability contribution of 1. Low 2. Medium documents 3. Medium **Implementation** DHS and DoH Recommended actors involved Other (unspecified) government funded agencies providing 24hr care Recommended actors not involved Data collection on incidence of sexual assault: **Included actions** Department of Health: collects data on incidents of sexual assault through its incident reporting systems. • Department of Human Services: data collected on incidents through incident reporting systems and quality of care process. Allegations are recorded locally, and reviewed and monitored centrally. NA **Excluded actions** Undetermined When action was taken Undetermined Implemented as recommended? Implemented by DH and DHS **Government statement about status** of implementation 'The Department of Health and the Department of Human Services Reason provided are the primary providers of 24-hour care.' Data collection on incidence of sexual assault is collected by Implementation summary Department of Health and the Department of Human Services, who are the 'primary' providers of 24-hour care. Others, such as youth correctional facilities, are implied but not reported. Data is not available prior to 2012/13 – no reason provided for the time lag. Undetermined - no information on other agencies funded by other government departments SEE OVERALL IMPLEMENTATION STATUS OF RECOMMENDATION 7

Person extracting data Auditor 3 & Auditor 6

Date of extraction 29 Oct 2013

Recommendation number 7b

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving

Sexual Assault (2006)

Recommendation made

That government-funded agencies providing 24-hour care provide information about a resident's previous unproven allegations of sexual assault to other residents or their families after careful consideration on a case by case basis. The decision whether or not to release such information and the reasons for that decision should be documented.

Assessability of recommendation

Partial

non-specific action - careful consider - cannot be verified through documentary evidence

Submitted document/ source details

- 1. Confidential government response
- 2. Responding to Allegations of Physical and Sexual Assault Instruction (2005)
- 3. Office of the Chief Psychiatrist within the Department of Health issued guidelines

Relevant to at least one aspect of recommendation

- 2. Not relevant see comment in Included Actions
- 3. Not relevant see comment in Included Actions

Documentation currency

June 2013

Reliability contribution of

1. Low

documents

2. Medium 3. Medium

Implementation

Recommended actors involved

Department of Health, Department of Human Services

Recommended actors not involved

Corrections Victoria

Included actions

Documentation refers to policies that "While they do not permit the disclosure of allegations of unproven sexual assault, they provide guidance for managing allegations of sexual assault and making disclosures to both the victim and perpetrator's next of kin".

Excluded actions

Disclosure of unproven allegations

When action was taken

No action

Implemented as recommended?

No

Government statement about status

of Implementation

Reason provided

No – previous unproven allegations not shared

Implementation summary

Disclosure of unproven allegations not implemented – no reason given.

Not implemented

SEE OVERALL IMPLEMENTATION STATUS OF RECOMMENDATION 7

Person extracting data

Auditor 3 & Auditor 6

Date of extraction

29 Oct 2013

Recommendation number

7 – OVERALL

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)

Recommendation made

That government-funded agencies providing 24-hour care:

- a) collect data to identify the incidence of sexual assault
- b) provide information about a resident's previous unproven allegations of sexual assault to other residents or their families after careful consideration on a case by case basis. The decision whether or not to release such information and the reasons for that decision should be documented.

Assessability of recommendation

Partial

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of documents

Implementation

Recommended actors involved

Recommended actors not involved

Included actions

Excluded actions

When action was taken

Implemented as recommended?

Government statement about status of Implementation

Reason provided

Implementation summary

Undetermined

Person extracting data	Auditor 3
Date of extraction	29 Oct 2013
Recommendation number	8a
Commission/Inquiry of origin	Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)
Recommendation made	That the Department of Human Services and the Department of Justice:
	a)allocate extra resources to providing specialised programs for treating children under the age of 14 exhibiting sexually abusive behaviour.
Assessability of recommendation	Yes
	Provision of new specialised programs can be determined by documentary evidence but whether these reflect allocation of extra resources cannot be determined.
Additional information request	Request for further information:
	 Please supply evidence of the increased resourcing (after 2006) of specialised programs for treating children under the age of 14 exhibiting sexually abusive behaviour.
Submitted document/ source details	 Confidential government response Children Youth & Families Act 2005
Relevant to at least one aspect of recommendation	 Yes Yes – confirms therapeutic treatment orders Budgets for Sexually Abusive Treatment Programs 06/07 – 16/17
Documentation currency	4. June 20135. 20056. 2013
Reliability contribution of documents	 Low Medium Low
Implementation	

Recommended actors involved	Department of Human Services, Department of Justice
Recommended actors not involved	Treasury/finance
Included actions	 Therapeutic Treatment Orders for children 10-15yrs which may require out-of-home care to attend 11 state-wide Sexually Abusive Behaviour Treatment Services (SABT) for children under 15yrs Male Adolescent Program for Positive Sexuality (MAPPS) available in urban and rural areas
Excluded actions	It is unclear from the response whether any or all of the services described were put in place after the Inquiry recommendations.
When action was taken	2005 legislation of therapeutic treatment orders involving Children's Court and DHS
	Current evaluation of SABT and data monitoring on MAPPS
Implemented as recommended?	Undetermined
Government statement about status of implementation	Implemented
Reason provided	NA
Implementation summary	Evidence of legislation for therapeutic treatment is evident and treatment programs developed are being evaluated or monitored. One treatment program requires out of home care depending on the address of the offender/patient; another is state-wide; a third is available in some urban and rural areas.
	Implemented in full –programs exist & resource allocations provided on request.
	SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION 8.

Person extracting data Auditor 3 & Auditor 6

Date of extraction 29 Oct 2013

Recommendation number 8b

Commission/Inquiry of origin Ombudsman Victoria: Improving Responses to Allegations Involving

Sexual Assault (2006)

Recommendation madeThat the Department of Human Services and the Department of

Justice:

(b) collate data about the incidence of sexual assault in residential services and initiate action to reduce the incidence of sexual assault, including measures such as female-only residential facilities. These initiatives should be reviewed for their effectiveness.

Assessability of recommendation

Yes

Specified actors (DHS and DoJ) are recommended to undertake specified action (collate data and review effectiveness of action) and non-prescribed action towards a specific outcome (action to reduce sexual assault), which can be verified by documentary sources such as guidelines and reports. The quality of implementation cannot be verified.

Additional information requested

The following requests were made:

8b(i) Did the Government commission any research into what the practice evidence is for reducing the incident of sexual assault in residential services? If so, please provide report/s.

8b(ii) Please supply the evaluation plan for the collaboration between Department of Human Services and Police to disrupt individuals' activities who seek to exploit vulnerable children.

8b(iii) The Government has provided details of a number of professional development programs in relation to this recommendation. Please supply any evaluation reports of those programs.

8b(iv) Please provide details of the action taken by the Department of Justice to reduce the incidence of sexual assault.

Government response:

- Recommendation request 8b(i) No research was commissioned
- Recommendation request 8b(ii) No evaluation plan currently exists
- Recommendation request 8b(iii) No evaluation reports currently exist
- Recommendation request 8b(iv) Although the Department of Justice (DOJ) does not specifically run "residential services" as referred to in recommendation 8b, reducing the incidence of sexual assault is one of the objectives of the Sexual Assault Reform Strategy (SARS).

Submitted document/ source details

- 1. Confidential government response
- 2. Responding to Allegations of Physical or Sexual Assault (2005)
- 3. Department of Human Services Specialist Practice Resources
- Department of Health Service Guideline on Gender Sensitivity and Safety

Relevant to at least one aspect of recommendation

- 1. Relevant
- 2. Not relevant confirms data collection & review but not collation for purposes of systemic reduction
- 3. Relevant confirms DHS workforce development to reduce sexual assault
- 4. Not relevant Department of Health not included in this recommendation & actions not relevant to DHS residential care

Documentation currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. NA
- 3. Medium
- 4. NA

Implementation

Recommended actors involved

DHS, including direct involvement of Secretary and additional actors Victoria Police, including direct involvement of Chief Commissioner

Recommended actors not involved

Department of Justice

Included actions

- DHS development of a five year plan (not cited) with reported intention to include residential care models in future.
- Data collected through incident reporting and quality of care processes.
- Post September 2012, collaboration with Police to 'assertively disrupt' activities of people exploiting vulnerable children.
- DHS Office of Professional Practice provides training across agencies to reduce risk of sexual assault.
- DHS conducts professional development on risk of sexual assault and provides Specialist Practice Resources.
- Vic Institute of Forensic Mental Health provides training and specialist assessments to reduce risk of sexual assault.
- Some CSOs provide female-only residential units
- Various information about Department of Health (not relevant). Since 2006, 'assertive' collaboration between DHS and Victoria Police to disrupt exploitation of children in out-of-home care
- Collaboration reporting to the Chief Police Commissioner and Secretary of DHS involving Child Protection, Sexual Offences & Child Abuse Investigation Teams, Sexual Crimes Squad and CSOs providing residential care

Excluded actions

NA

When action was taken

Concerted action is evident from 2012, including highest level leadership, collaboration, training and professional development. No evidence of action specific to the recommendation appears prior to 2012.

Department of Health received funding (M\$4 over 4yrs) for improving the safety of women in mental health care.

Implemented as recommended?

Unclear

Government statement about status of implementation

Implemented

Reason provided

NA

Implementation summary

Data collection occurred and action involving high level of authority and extensive collaboration occurred from 2012 to achieve the reduction of sexual assault in residential facilities through training and in some cases female-only units. However, the activity is mostly training; no evidence of any other action has been provided.

Review of effectiveness cannot be fully determined.

Undetermined

SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION

8.

Person extracting data Auditor 3

Date of extraction 30 Oct 2013

Recommendation number 8c

Commission/Inquiry of origin Ombudsman Victoria: Improving Responses to Allegations Involving

Sexual Assault (2006)

Recommendation madeThat the Department of Human Services and the Department of

Justice:

(c)with the Children's Court, review the effectiveness of amendments to the Magistrates' Court Act to discern the impact, if any, of the amendments on court practices and the effectiveness of interventions aimed at keeping children subject to sexual abuse within their family

environment.

Assessability of recommendation

Yes

Additional information request

1.

Submitted document/ source details

1. Confidential government response

2. Report of VLRC inquiry into family violence

Relevant

Relevant to at least one aspect of recommendation

 Not relevant – does not address recommended actors and purposes

June 2013 **Documentation currency**

Reliability contribution of

documents

1. Low 2. NA

Implementation

None Recommended actors involved

DHS, DoJ & Children's Court Recommended actors not involved

Review by different actors, with different purposes (VLRC) **Included actions**

Effectiveness of amendments was not reviewed. **Excluded actions**

Prior to this recommendation, VLRC was reviewing family violence When action was taken

> law and reported findings later in 2006. Advice to retain existing provisions in Crimes Act (Family Violence) 1987 was accepted.

No Implemented as recommended?

Government statement about status Unspecified

of implementation

A review of family violence laws by the Victorian Law Reform Reason provided

> Commission reviewed the amendments referred to in this recommendation. The government retained the relevant court

practices as recommended by the VLRC report.

Review by different actors occurred and change to court practices Implementation summary

was not implemented, with reasons given.

Undetermined.

SEE OVERALL IMPLEMENTATION RATING FOR RECOMMENDATION

8.

Auditor 3 Person extracting data

30 Oct 2013 Date of extraction

Recommendation number 8

> **Ombudsman Victoria: Improving Responses to Allegations Involving** Commission/Inquiry of origin

> > Sexual Assault (2006)

That the Department of Human Services and the Department of **Recommendation made**

Justice: (a) allocate extra resources to providing specialised programs for treating children under the age of 14 exhibiting sexually abusive behaviour; (b) collate data about the incidence of sexual assault in residential services and initiate action to reduce the incidence of

sexual assault, including measures such as female-only residential facilities. These initiatives should be reviewed for their effectiveness (c) with the Children's Court, review the effectiveness of amendments to the Magistrates' Court Act to discern the impact, if any, of the amendments on court practices and the effectiveness of interventions aimed at keeping children subject to sexual abuse within their family environment.

Assessability of recommendation

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of documents

Implementation

Recommended actors involved

Recommended actors not involved

Included actions

Excluded actions

When action was taken

Implemented as recommended?

Government statement about status of implementation

Reason provided

Implementation summary

Part a) appears to have been implemented in full. However, there was insufficient evidence provided in relation to parts b) and c).

Undetermined

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number 10 Commission/Inquiry of origin Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006) That the Student Critical Incident Advisory Unit and the regional **Recommendation made** office within the Department of Education and Training provide support to principals to manage allegations of sexual assault within the school environment including the provision of independent investigators where appropriate and where police involvement has ceased. The role of the Student Critical Incident Advisory Unit should include a review of the school's processes to ensure the school environment is safe and is conducive to early reporting of incidents of sexual assault. Yes **Assessability of recommendation** Review of the Student Critical Incident Unit 2008 – supplied Additional information request 2. data indicating the number of allegations of sexual assault where an independent investigator was provided and the number of allegations with no independent investigator -3. samples of the SCIAU's reviews of school processes – not supplied 1. Confidential government response Submitted document/ source details Responding to Allegations of Student Sexual Assault: 2. Procedures for Victorian Government Schools (2007) Relevant – describes actors and activities Relevant to at least one aspect of 2. Relevant – confirms procedures guiding principals were recommendation published 2007 June 2013 **Documentation currency** 1. Low Reliability contribution of 2. High documents **Implementation** Department of Education: Student Critical Incident Advisory Unit and **Recommended actors involved** regional offices. NA Recommended actors not involved 1. Government response: **Included actions**

Principals have primary responsibility for responding to allegations, and must form relationships with regional

office and SCIAU.

- Where a school-level inquiry is needed, SCIAU and regional office may appoint an independent investigator.
- A review of SCIAU undertaken in 2008.

2. Procedures:

- Principals have primary responsibility for investigating, but must form a relationship with the SCIAU and their Regional Director.
- Where an assault occurs outside school hours or premises, must discuss with the SCIAU Manager.
- If allegation doesn't clearly fit the definition of sexual assault, must seek advice from SCIAU or Police SOCA Unit.
- If decision is made not to report an allegation to Police, Principals must demonstrate that the decision was based on advice from the SCIAU or Police SOCA Unit.
- Seek advice from SCIAU or Police SOCA Unit for allegations involving children under 10 years.
- If Koorie student is involved, must inform SCIAU.
- Advise SCIAU of any transfers relating to allegations of sexual assault.
- Any response to the school community should be done in consultation with the SCIAU.
- Where a school-level inquiry is required, Principal must consult the Manager SCIAU.

Page 23: "There will be circumstances where a suitably experienced and qualified independent person should be appointed to conduct an inquiry or to provide support to the Principal to conduct the inquiry. The Manager, Student Critical Incident Advisory Unit and the Regional Director, in partnership with the Principal, will determine the best person to conduct an inquiry."

Excluded actions

No mention of the SCIAU reviewing school processes to ensure safety and early reporting.

When action was taken

Guidelines published 2007 – 1 year after recommendation

DEECD Corporate Planning, Strategy and Audit Division positively reviewed SCIAU in 2008

Implemented as recommended?

No

Government statement about status Implemented of implementation

NA

Implementation summary

Reason provided

Guidelines to support principals and clarify their role in responding to allegations of sexual assault were published and include ongoing support roles of SCIAU and regional offices. There was no evidence of a review of school processes by SCIAU to assess safety or reporting

time but DEECD Corporate Planning, Strategy and Audit Division reviewed SCIAU activities in schools.

Implemented in full

Person extracting data

Auditor 3

Date of extraction

30 Oct 2013

Recommendation number

14

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)

Recommendation made

That government agencies ensure that allegations of sexual assault made against employees and former employees are thoroughly investigated and that policies and practices, including recruitment practices, be reviewed by agencies to ensure they maintain an environment that will: minimise the risk of sexual assault; and encourage early reporting of sexual assault

Assessability of recommendation

Partial: Specified actions (investigation of allegations against employees and former employees) are verifiable through documentary evidence of policies and practices. Evidence of review of recruitment practices by government agencies can also be verified where documentation is provided. Specified outcomes (minimised risk of sexual assault and early reporting) and the link to policies and procedures cannot be assessed through documentary evidence.

Additional information request

- Victoria Police policies/practice documentation relating to the investigation of allegations of sexual assault made against employees – supplied
- recruitment policies/practices relating to this recommendation for the Department of Health, Department of Education and Early Childhood Development, Department of Human Services, and Department of Justice - supplied
- Submitted document/ source details
- 1. Confidential government response
- 2. Code of Conduct for Victorian Public Sector Employees
- 3. Dept of Health incident reporting arrangements
- 4. Health-Police protocols
- 5. Dept of Health Fair Treatment Policy
- 6. DEECD Guidelines for Managing Complaints, Unsatisfactory Performance and Misconduct Teaching Service
- 7. DEECD Guidelines for Managing Complaints, Unsatisfactory Performance and Misconduct
- 8. Disciplinary process
- 9. Disciplinary process sexual offences
- 10. DHS Departmental Instruction Responding to Allegations of Physical or Sexual Assault

- 11. DHS Critical Client Incident Management Instruction
- 12. DHS Critical Client Incident Management Summary Guide and Categorisation Table
- 13. Protecting Children: Protocol between Department of Human Services Child Protection and Victoria Police
- 14. DHS instruction, Responding to Allegations of Physical or Sexual Assault (2005)
- 15. Department of Justice Criminal Offences Policy (?)

Relevant to at least one aspect of recommendation

- 1. Relevant
- Not relevant 2007 document confirms obligation to report misconduct but does not specify how to recognise or when to report sexual assault. Does not address investigation of allegations or recruitment policies to minimise sexual assault
- 3. Relevant reporting & referral procedures
- 4. Relevant Health-Police guidelines for reporting & investigating, documenting & referring for investigation allegations of sexual assault
- 5. Relevant confirms support for early reporting & prompt investigations of current employees
- 6. Relevant confirms policy on investigation of allegations
- 7. Relevant confirms policy on investigation of allegations
- 8. Relevant confirms investigation of employee for sexual assault
- 9. Relevant confirms investigation of employee for sexual assault
- 10. Relevant confirms policy on investigation of employee allegations
- 11. Relevant confirms policy on investigation of employee allegations
- 12. Not relevant no new information
- 13. Relevant police & child protection reporting & investigation roles & responsibilities confirmed
- 14. Relevant evidence of reviewed DHS policy
- 15. Not located

June, 2013

Reliability contribution of documents

Documentation currency

- 1. Low
- 2. NA
- 3. Medium
- 4. Medium
- 5. Medium
- 6. Medium
- 7. Medium
- 8. Medium
- 9. Medium
- 10. Medium
- 11. Medium
- 12. NA
- 13. Medium
- 14. Medium

15. Undetermined

Implementation

Recommended actors involved

Government agencies, which include Victoria Police, Child Protection, Community Service Organisations, Community Health providers

Recommended actors not involved

NA

Included actions

Police:

- Victoria Police Professional Standards Command investigates all serious offences including sexual assault committed by employees
- Mandatory referee and record checking including any police involvement applies to police officers, including any with work history more than 6 months overseas
- Mandatory checking for police public servants includes referees and criminal record
- Current review of vetting for public servants

Health

- DoH compulsory incident reporting covers reporting requirements for incidents involving clients or staff in Department of Health-funded community service organisations (CSOs), registered community health centres and supported residential services (SRSs) – not hospitals or metropolitan health services triggers investigation
- Health department Fair Treatment policy supports early reporting and prompt investigation

DEECD

- Substantiated and unresolved allegations against teachers, past and present, are recorded as an employment limitation file
- Coordination between DEECD and VIT to flag completed and uncompleted investigations across the public and private sector when recruiting

DHS

- Policy instruction requiring mandatory reporting and investigation of sexual assault and recruitment checking for employees and volunteers
- Short timelines 1-day-1-week for reporting obligations specified
- Reviews of allegation reporting and investigation (2002, 2008, 2011)

Department of Justice

- Policy provisions for investigation of misconduct
- Onus on employee to report criminal offences to their manager
- Overseas referee checking for police who worked overseas less than 6 months

Excluded actions

When action was taken

- Referee checking for any police involvement in relation to Victoria Police officers pre-dates the recommendation
- 2003 VIT publication of names of teachers with cancelled registration due to sexual offences involving a child
- Reviews of DHS policy/practices 2002, 2008, 2011

Implemented as recommended?

Yes

Government statement about status of implementation

Unspecified

Reason provided

NA

Implementation summary

Unclear whether reporting, investigation or recruitment was different before recommendation, but agencies demonstrated reporting policies and procedures. Evidence of allegations of sexual assault made against employees and former employees being thoroughly investigated is beyond the scope of this evaluation.

Implemented in full

Person extracting data

Auditor 3

Date of extraction

20 Nov 2013

Recommendation number

15

Commission/Inquiry of origin

Ombudsman Victoria: Improving Responses to Allegations Involving Sexual Assault (2006)

Jeku

Recommendation made

Where an employee has been accused of sexual assault, government agencies not agree to confidentiality clauses that prevent disclosure of information to future employers or complaint authorities in the

negotiation of severance agreements.

Assessability of recommendation

Yes: Specified accountability (gov agencies) for specific action (no confidentiality clauses for sexual assault allegations in severance agreements)

Additional information request

1.

Submitted document/ source details

1. Confidential government response

2. Privacy Principle 2.1 Information Privacy Act

Relevant to at least one aspect of

1. \

recommendation

2. Y – operational obligations

Documentation currency

June 2013

Reliability contribution of 1. Low documents 2. High

Implementation

Recommended actors involved Victoria Police, Dpt Health, DEECD, DHS, Dpt Justice

Recommended actors not involved NA

Included actions

No government agency has entered into confidentiality clauses

preventing disclosure of sexual assault allegations

Excluded actionsThe Dpt Justice employment contracts include a clause preventing

disclosure of information that may be detrimental or disparaging but does not prevent disclosure of information required to be disclosed

by law (this may not include unproven allegations)

When action was taken Undetermined

Implemented as recommended? N - Dpt Justice employment contract may protect from disclosure of

unproven allegations.

Government statement about status

of implementation

Unspecified

Reason provided There is no specific whole of government policy so practice differs

across departments.

Implementation summary Confidentiality clauses preventing disclosure of information about

sexual assault allegations to future employers or complaint

authorities in severance agreements have not been entered into by government agencies with the exception of the Dpt of Justice having an employment contract clause preventing disclosure of information that may be detrimental or disparaging and which is not required by

law to be disclosed. Partially implemented

Person extracting data Auditor 3

Date of extraction 21 Nov 2013

Recommendation number 16

Commission/Inquiry of origin Ombudsman Victoria: improving responses to allegations involving

sexual assault (2006)

Recommendation madeThat the Department of Justice convene a working group comprising

the Department of Human Services and the Department of Education and Training, Victoria Police and other relevant agencies to consider

the implementation of pre-employment vetting that includes

mandatory referee checking of previous employers for public sector

employees. The Department of Justice should report on the outcomes within six months.

Yes: Specified actors participating in a specific action (convening a working group) can be investigated using documentary evidence.

Outcomes of the group's considerations can be investigated using documentary evidence and the production and timing of a report can

be verified.

Additional information request

Submitted document/ source details

- 1. Did the Department of Justice set up the Working Group in 2006? If yes, what were the key decisions made?
- evidence that the relevant agencies conduct "mandatory referee checking of previous employers for public sector employees" - supplied
- 1. Confidential Victorian Government response
- 2. Working With Children Act 2005
- 3. Teaching Service (Employment Conditions, Salaries, Allowances, Selection and Conduct) Order 2009
- 4. DEECD Volunteer Checks policy
- 5. DEECD Staffing/Supervision policy
- 6. DEECDD Visitors in Schools policy
- 7. DEECD Employment Limitation policy

Relevant to at least one aspect of recommendation

- 1. Y
- 2. Y
- 3. Y
- 4. Y
- 5. Y
- 6. Y
- 7. Y

Document date / currency

June 2013

Reliability contribution of documents

- 1. Low
- 2. High
- 3. High
- 4. Medium
- 5. Medium
- 6. Medium
- 7. Medium

Implementation

Recommended actors involved

Department of Justice, the former Department of Education and Training (now Department of Education & Early Childhood Development), Victoria Police and other relevant agencies (Department of Health and Victorian Institute of Teaching)

Recommended actors not involved

None

Included actions

Excluded actions

When action was taken

- Increased pre-employment vetting using Working With Children Checks by DHS, Health, DEECD
- Continued criminal history checks in Victoria Police,
 Department of Justice and VIT
- Mandatory referee checking policies exist in Victoria Police, Department of Justice (past employers and managers), VIT (1 referee who is nominated by applicant).
- Referee checking is 'standard' or 'routine' but 'not mandatory' DHS &Department of Health
- Cross-departmental working group convened by Department of Justice
- Report on outcomes of cross-departmental consideration of pre-employment vetting including mandatory referee checking by Department of Justice
- Working With Children Check Unit was established in 2006 and oversees pre-employment vetting including findings by prescribed bodies (VIT & OOHC) and recording of charges but not pre-employment referee checking
- There is evidence of action prior to the 2009 *Teaching Service*Order 2009 in relation to teacher referee checking
- DEECD policies are dated 2012 and previous versions were not supplied so the date of action in relation to DEECD policies is undetermined.

Implemented as recommended?

No – no working group or report and inconsistent policies for public sector employees on referee checking

Government statement about status of implementation

Unspecified

Reason provided

'While the Victorian Government initially supported this recommendation in principle, it was largely superseded with the establishment of the Working With Children Check Unit in 2006...'

(Confidential Victorian Government response)

Implementation summary

Partially implemented Pre-employment vetting was addressed in a variety of different ways by different departments but cross-departmental consideration was not evident and there was no evidence available about the role played by the Department of Justice

Further information requested from govt. provided evidence that there are divergent approaches to referee checking in the public sector. Therefore despite establishment of WWC checks, recommendation deemed to be implemented in a significantly modified or incomplete way.

Person extracting data

Date of extraction 28 Oct 2013 **Recommendation number** 9 Commission/Inquiry of origin Ombudsman Victoria: Own Motion Investigation into the **Department of Human Services Child Protection Program (2009)** Conduct a review of the department's handling of reports concerning **Recommendation made** children who are exposed to known sex offenders. **Yes**: A review on a specified topic can be verified by documentary Assessability of recommendation evidence 1. Review report requested; government response: "no review **Additional information request** report currently exists" 1. Confidential gov response Submitted document/ source details 2. Child Protection Practice Manual 2010 http://www.dhs.vic.gov.au/cpmanual/intake/reports-ofchildren-in-specific-circumstances/1581-reports-from-theaustralian-national-child-offender-register-intake-andinvestigation?SQ PAINT LAYOUT NAME=print entire 3. Policy Advice – Children in Contact with Sex Offenders. **Human Services** 1. Y Relevant to at least one aspect of 2. Y - procedural obligations recommendation 3. Y June 2013 **Documentation currency** 2010 November 2012 1. Low Reliability contribution of 2. Medium documents 3. Low **Implementation** NA **Recommended actors involved** NA Recommended actors not involved DHS reviewed practice 2009 **Included actions** Child protection practice manual updated 2010 Data collection and monitoring in CRIS updated early 2011 New positions for reporting and monitoring created in child protection 2011, with formal cooperation of Vic Police Increased reporting linked to changes cited since 2011 NA **Excluded actions** 2009-2011 When action was taken

Implemented as recommended?

Government statement about status Implemented

of implementation

Reason provided

NA

Υ

Implementation summary

A review of practice and policy concerning reports relating to children exposed to known sex offenders was reported, however no evidence of the review was provided, nor information about what was covered in the review. Changes were made to the official practice manual, data handling and monitoring, information sharing and resourcing.

Implemented in full

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

16

Commission/Inquiry of origin

Ombudsman Victoria: Own Motion Investigation into the Department of Human Services Child Protection Program (2009)

Recommendation made

Conduct an audit of compliance with the Criminal Records Check Practice Advice for all open cases involving a kinship placement.

Assessability of recommendation

Yes: Specific action against criteria.

Additional information request

Requested:

- report of the audit of compliance with the Criminal Records
 Check Practice Advice conducted in November 2009
- data indicating the number of criminal record checks of kinship carers requested by DHS annually pre- and post-2006
- numbers of kinship placement annually pre- and post-2006.

Government response:

"A database was developed in response to the recommendation to better enable the department to ensure compliance with criminal record check requirements. As such there is no data prior to 2009 (when the database came on line) and due to the manner in which data is collected we are unable to provide a total number of criminal records checks. We can provide current point in time data."

Submitted document/ source details

- 1. Confidential government response
- Criminal Records Check Practice Advice http://www.dhs.vic.gov.au/cpmanual/practice-context/child-protection-program-overview/?a=657593

	3.	DHS Internal Audit – Follow-Up of Ombudsman Victoria's Recommendations in Relation to Child Protection - August 2012'
	4.	Numbers of kinship placement pre- and post-2006.
Relevant to at least one aspect of		Y – account of implementation
recommendation	2. 3.	Y – compliance standard
	3. 4.	
Documentation currency	1.	June 2013
Documentation currency	2.	
		August 2012
	4.	June 2013
Reliability contribution of	1.	Low
documents	2.	Medium
documents	3.	Low
	4.	Low
Implementation		
Recommended actors involved	NA	
Recommended actors not involved	NA	
Included actions	•	Audit November 2009 Corporate reporting tool (CRT) provides daily updates to senior managers on overdue and upcoming criminal record checks for kinship carers, including statewide review. DHS Board oversees compliance, monthly
Excluded actions	NA	
When action was taken	Nov 20	009 (same year)
Implemented as recommended?	Υ	
Government statement about status of implementation	Impleme	ented

Person extracting data

Reason provided

Implementation summary

Auditor 3

Implemented in full

NA

An audit was reported and follow-up actions relating to maintaining

criminal record checks for kinship carers are described. No evidence of the audit was provided, nor information about what was covered

in the audit. Level of compliance was not reported.

Date of extraction 28 Oct 2013 **Recommendation number** 41 Commission/Inquiry of origin Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry) (2012)The best interests principles set out in section 10 of the Children, **Recommendation made** Youth and Families Act 2005 should be amended to include, as section 10(3)(a), 'the need to protect the child from the crimes of physical abuse and sexual abuse'. **Yes** Documentary evidence can establish whether legislation was Assessability of recommendation updated 1. Additional information request 1. Confidential gov response Submitted document/ source details 1. Y – planned implementation Relevant to at least one aspect of recommendation June 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA (none specified) **Recommended actors involved** NA (none specified) Recommended actors not involved Prioritisation of amendments to Children, Youth and Families Act **Included actions** 2005 Amendment not yet implemented **Excluded actions** First phase of legislative reforms completed and focused on When action was taken children's legal representation, dispute resolution and less adversarial trials. Further amendments planned in prioritised order Ν Implemented as recommended? Amendments are being progressively implemented **Government statement about status** of implementation Ongoing implementation is planned but the first phase of Reason provided amendments focused on 'higher priority amendments' Implementation of recommended amendment is planned but has not Implementation summary occurred due to alternative prioritisation. Not implemented

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 44

Commission/Inquiry of origin Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)

(2012)

Recommendation madeThe Victorian Government should progressively gazette those

professions listed in sections 182(1)(f) - (k) of the Children, Youth and Families Act 2005 that are not yet mandated, beginning with child care workers. In gazetting these groups, amendments will be required to the Children, Youth and Families Act 2005 and to the Children's Services Act 1996 to ensure that only licensed proprietors of, and qualified employees who are managers or supervisors of, a children's service facility that is a long day care centre, are the subject of the

reporting duty.

1.

Yes Increase in mandatory reporting requirements according to specific criteria can be verified through documentary evidence.

Additional information request

Submitted document/ source details 1. Confidential gov response

Relevant to at least one aspect of 1. Y – implementation account

Documentation currency June 2013

Reliability contribution of 1. Low

documents

Implementation

of implementation

recommendation

Recommended actors involved Victorian government, licensed proprietors and qualified managers

or supervisors of long day care services

Recommended actors not involved Long Day Care service providers

Included actions Review of mandatory reporting effectiveness, nationally

Excluded actions Extension of mandatory reporting

When action was taken Second half 2013 the national review is scheduled to begin

Implemented as recommended?

Government statement about status Not implemented – awaiting outcome of other recommendations

367

Reason provided No extension of mandatory reporting will be undertaken until a

national review of efficacy has been undertaken

Implementation summary

No extension of mandatory reporting will be undertaken until a

national review of efficacy has been undertaken. Not implemented

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 45

Commission/Inquiry of origin Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)

(2012)

Recommendation madeThe Department of Human Services should develop and implement a

training program and an evaluation strategy for mandatory reporting to enable a body of data to be established for future reference. This should be developed and implemented in consultation with the representative bodies or associations for each mandated

occupational group.

Assessability of recommendation Yes Specified actor and specified action with criteria can be assessed

with documentary evidence.

Additional information request

Submitted document/ source details

1. Confidential gov response

Relevant to at least one aspect of

recommendation

1. Y – implementation account

Documentation currency

ocamentation carrency

Reliability contribution of

documents

June 2013

1. Low

Implementation

Recommended actors involved DHS

Recommended actors not involved Representative bodies for mandated occupational groups

Included actions Review of mandatory reporting effectiveness, nationally

Excluded actions Training and consultation

When action was taken Second half 2013 the national review is scheduled to begin

Implemented as recommended?

Government statement about status

of implementation

Amendments are being progressively implemented

Reason provided No extension of mandatory reporting, including training programs,

will be undertaken until a national review of efficacy has been

undertaken

Implementation summary No extension of mandatory reporting, including training programs,

will be undertaken until a national review of efficacy has been

undertaken. Not implemented

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

46

Commission/Inquiry of origin

Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)

(2012)

Recommendation made

The Victorian Government should obtain the agreement of all jurisdictions, through the Council of Australian Governments or the Community and Disability Services Ministers' Conference, to undertake a national evaluation of mandatory reporting schemes with a view to identifying opportunities to harmonise the various

statutory regimes.

Assessability of recommendation

Yes Specified actors and specific action and outcome can be assessed using documentary evidence

Additional information request

Submitted document/ source details

1. Evaluation plan

1. Confidential gov response

2. Mandatory reporting schemes evaluation plan, May 2013

Relevant to at least one aspect of

recommendation

1. Y – account of implementation

2. Y

Documentation currency

1. June 2013

2. May 2013

Reliability contribution of

documents

1. Low

2. Low

Implementation

Recommended actors involved

Community and Disability Services Ministers' Conference

Recommended actors not involved

NA

Included actions A national evaluation of mandatory reporting schemes

Excluded actions A view to identifying opportunities to harmonise the various

statutory regimes

When action was taken Second half 2013 national review scheduled

Implemented as recommended?

Government statement about status

of implementation

implemented

Reason provided 'Mandatory reporting changes have a significant influence on the

functioning of the broader child and family welfare sector and can lead to unanticipated consequences that reduce the overall quality of

child protection services' Doc 1

Implementation summary A national evaluation is planned, using the recommended channel,

but the aim does not appear to be to harmonise the various regimes. The focus is on enabling comparisons and evaluating effectiveness. Harmonisation efforts may take place following the evaluation.

Implemented in full

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 47

Commission/Inquiry of origin Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)

(2012)

Recommendation madeThe Crimes Act 1958 (Vic) should be amended to create a separate

reporting duty where there is a reasonable suspicion a child or young person who is under 18 is being, or has been, physically or sexually abused by an individual within a religious or spiritual organisation. The duty should extend to: • A minister of religion; and • A person who holds an office within, is employed by, is a member of, or a volunteer of a religious or spiritual organisation that provides services to, or has regular contact with, children and young people. An exemption for information received during the rite of confession should be made. A failure to report should attract a suitable penalty having regard to section 326 of the Crimes Act 1958 and section 493

of the Children, Youth and Families Act 2005.

Assessability of recommendation Yes Specific action (legislative amendment) with specific criteria can

be assessed using documentary evidence

Additional information request

1.

Submitted document/ source details

1. Confidential gov response

Relevant to at least one aspect of

recommendation

1. Y – account of implementation

Documentation currency

June 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Victorian parliament

Recommended actors not involved

NA

Included actions

Victorian Parliamentary Inquiry into processes by which religious and

other organisations respond to child abuse

Excluded actions

Amendment not implemented pending results of inquiry

When action was taken

Parliamentary Inquiry established April 2012 (same year)

Implemented as recommended?

Ν

Government statement about status

of implementation

Not specified

Reason provided

Y – Parliamentary Inquiry due to report on this issue 2013

Implementation summary

A parliamentary inquiry was established on issues including and extending beyond the recommendation. Implementation has not progressed pending the result of this inquiry. **Not implemented**

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

51

Commission/Inquiry of origin

Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)

(2012)

Recommendation made

The Victorian Government should, consistent with other Australian

jurisdictions, enact an internet grooming offence.

Assessability of recommendation

Yes A specified actor and specified outcome can be verified with

documentary evidence

Additional information request

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Confidential gov response

1. Y – account of implementation

Documentation currency

June 2013

Reliability contribution of

documents

1. Low

Implementation

Victorian government **Recommended actors involved**

NA Recommended actors not involved

Review of existing legislation and stated intention to implement

Enacting grooming offence Excluded actions

Review currently in progress, with intention formed (2013) When action was taken

Ν Implemented as recommended?

Government statement about status

of implementation

Included actions

Under consideration

In progress Reason provided

Implementation summary

Review of existing legislation and stated intention to implement.

Not implemented

Person extracting data Auditor 3

Date of extraction 28 Oct 2013

Recommendation number 89

> Commission/Inquiry of origin **Protecting Victoria's Vulnerable Children Inquiry (Cummins Inquiry)**

> > (2012)

The Government should amend the Child Wellbeing and Safety Act **Recommendation made**

> 2005 to establish a Commission for Children and Young People, comprising one commissioner appointed as the chairperson and such number of full-time and part-time additional commissioners as the Premier considers necessary to enable the Commission to perform its functions. Commissioners would be appointed by the Governor-in-Council. The Commission should have responsibility for overseeing and reporting to Ministers and Parliament on all laws, policies, programs and services that affect the wellbeing of vulnerable children

and young people. The Commission would hold agencies to account

for meeting their responsibilities as articulated in the Vulnerable Children and Families Strategy and related policy documents. The Commission would also retain the current roles and functions of the Child Safety Commissioner. The Commission would be required by legislation to give priority to the interests and needs of vulnerable children. The Commission should have authority to undertake ownmotion inquiries into systemic reforms necessary to improve the wellbeing of vulnerable children and young people. The specific powers granted to the Ombudsman under section 20 of the Children, Youth and Families Act 2005 should be transferred to the Commission.

Assessability of recommendation

Yes Specified actors , actions and criteria can be assessed using documentary evidence

Additional information request

Submitted document/ source details

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of documents

- 1. Confidential gov response
- 1. Y account of implementation

June 2013

1. Low

Implementation

Recommended actors involved

Victorian Government , Premier, Governor-in-Council, Ministers and Parliament

Recommended actors not involved

Undetermined

Included actions

- Commission for Children and Young People established 2012-13
- Additional Commissioner for Aboriginal Children and Young People yet to be appointed
- Commission reports to parliament
- Responsible for advocacy, prevention, inquiry & monitoring
- Commissioner retains and extends on current roles and functions of the Child Safety Commissioner
- Has authority to undertake own-motion inquiries

Excluded actions

- Undetermined whether Commission is required by legislation to give priority to the interests and needs of vulnerable children
- Undetermined whether specific powers granted to the Ombudsman under section 20 of the Children, Youth and Families Act 2005 are transferred to the Commission

When action was taken

Legislation passed 2012

Operational Commission 2013

Implemented as recommended?

Undetermined

Government statement about status

of implementation

implemented

Reason provided

Ν

Implementation summary

A Children's Commission with multiple commissioners has been established and has the specified functions of advocacy, prevention, inquiry, monitoring and reporting to parliament. See legislation verification for functions not enacted. **Partially implemented**

Person extracting data

Auditor 3

Date of extraction

28 Oct 2013

Recommendation number

2

Commission/Inquiry of origin

Ombudsman Victoria: Whistleblowers Protection Act 2001 – Investigation of the failure of agencies to manage registered sex offenders (2011)

Recommendation made

Conduct regular audits of the information received at the registry to ensure that offenders who have disclosed unsupervised contact with a child are being reported to the Department of Human Services.

Assessability of recommendation

Yes Specified action with specified criteria and actors

Additional information request

Submitted document/ source details

- 1. Confidential gov response
- 2. Two sample audits conducted by the Sex Offender Registry (SOR) to ensure that all reports of children having unsupervised contact with registered sex offenders are communicated to the Department of Human Services (DHS) Child Protection.
- 3. 2012 Protecting Children: Protocol between the DHS Child Protection and Victoria Police, which is attached.

Relevant to at least one aspect of

recommendation

- 1. Y account of implementation
- 2. Y
- 3. Y

Documentation currency

June 2013

2013

2012

Reliability contribution of documents	1. 2. 3.	Low Low Medium - interdepartmental
Implementation		
Recommended actors involved	DHS	
Recommended actors not involved	NA	
Included actions	•	Regular audit of reporting to DHS re known offenders' unsupervised contact with children Additional staff for auditing Cross referencing between Victoria Police Sex Offender Registry Unit and co-located CP staff to ensure information is registered with DHS
Excluded actions	NA	
When action was taken	• •	Staffing increased October 2011 Co-located staff from July 2011
Implemented as recommended?	·	
Government statement about status of implementation	Implemented	
Reason provided	NA	
Implementation summary	Reported regular audits by Victoria Police Sex Offender Registry Unit and cross referencing by co-located DHS staff to ensure reporting in DHS system. Implemented in full	

Person extracting data	Auditor 3	
Date of extraction	28 Oct 2013	
Recommendation number	6	
Commission/Inquiry of origin	Ombudsman Victoria: Whistleblowers Protection Act 2001 – Investigation of the failure of agencies to manage registered sex offenders (2011)	
Recommendation made	Ensure that policy provides for the widest possible interpretation of unsupervised contact to ensure that all instances of contact with children whether phone, internet or in person, or number of days is provided for.	
Assessability of recommendation	Yes	
Additional information request	1.	
Submitted document/ source details	 Confidential gov response Victoria Police Manual (VPM) - Registered Sex Offender Management Policy 	
	275	

	3. Victoria Police Manual - Policy Sex Offender Management Policy	
Relevant to at least one aspect of recommendation	 Y – account of implementation Y Y 	
Documentation currency	 June 2013 Undated Undated 	
Reliability contribution of documents	 Low Low Low 	
Implementation		
Recommended actors involved	NA	
Recommended actors not involved	NA	
Included actions	 Amendment to Victoria Police Manual published October 2012 to broaden interpretation of unsupervised contact Advice from VLRC on whether unsupervised contact can or should include internet and telephone 	
Excluded actions	Instances of phone and internet contact are not provided for in current interpretations of unsupervised contact	
When action was taken	2012 amendment to police manual	
Implemented as recommended?	N	
Government statement about status of implementation	Implemented	
Reason provided	N - advice sought from VLRC on whether unsupervised contact can or should include internet and telephone	
Implementation summary	Amendment to Victoria Police Manual published October 2012 to broaden interpretation of unsupervised contact but this does not currently include internet or phone contact. Partial	
	UPDATED 19 Dec 2013, Auditor 6: Refer to response from Victorian Government following request for further information. "Victoria Police policy currently places a broad interpretation on the term 'contact'. Among other elements, contact refers to any form of oral communication whether face to face or by telephone or internet."	

Implemented in full

Person extracting data Auditor 3 **Date of extraction** 26 Nov 2013 Recommendation number 7.82 Commission/Inquiry of origin Victorian Auditor General's Office (VAGO) (1996) Protecting Victoria's Children: The Role of the Department of Human Services (special Report no. 3) The overriding factor, in audit opinion is that the interests of the child **Recommendation made** are paramount. In this regard, audit strongly supports the Crime Preventions Committee's recommendation for legislative change, action which has been supported by the Government in its whole-ofgovernment response to the Committee's Report. A review of the legislation is highly desirable in order to address the current restrictions which are seen by the Victoria Police as giving rise to an imbalance of justice in favour of the alleged offender to the detriment of the child. **Assessable** Assessability of recommendation **Additional information request** 1. Confidential government response Submitted document/ source details 2. 1996 VAGO report 3. Crimes (Amendment) Bill 1997 4. Second Reading Speech for Crimes (Amendment) Bill 5. Sexual Offences Final Report (VLRC) 2004 6. Crimes Act 1958 2006 amendment 'persistent sexual abuse of a child' 7. Criminal Procedure Act 2009 s194 1. Y Relevant to at least one aspect of 2. Y – review recommendation 3. Y – addresses restrictions 4. Y – review 5. Y – review 6. Y – addresses restrictions 7. Y – addresses restrictions September 2013 **Documentation currency** 1. Low Reliability contribution of 2. Medium documents 3. High 4. High

Medium
 High
 High

Implementation Whole-of-government, with specific mention of Victoria Police Recommended actors involved contribution NA Recommended actors not involved Crimes (Amendment) Bill 1997 extended the range of **Included actions** offences against children, made it unnecessary to particularise each offence involved in ongoing offending and introduced presumption that multiple charges involving more than one victim would be heard together. Second reading of this bill indicates multiple reviews of legislation having been taken into account Further review of s47A in 2004 by VLRC Sexual Offences -Final Report, indicating greater use of offences since the amendment bill Separation of trials reform moved to Criminal Procedure Act 2009 s194 Video evidence to protect interests of children introduced 2006 NA **Excluded actions** 1997 - amendment bill When action was taken 2004 - further review 2006 – further procedural reform Υ Implemented as recommended? Unspecified **Government statement about status** of implementation NA Reason provided Consideration of multiple reviews informed Crimes (Amendment) Bill Implementation summary 1997. Amendments extended the range of offences against children, reduced level of detail required for charges involving ongoing offending and reformed separation of trials. Reforms to s47A were reported to increase use of the offence since 1997. Video evidence was introduced in 2006 with the intention to protect interests of children. Implemented in full - review & action to address perceived imbalance of justice

Auditor 3

Date of extraction 26 Nov 2013 **Recommendation number** 7.113 Commission/Inquiry of origin Victorian Auditor General's Office (VAGO) (1996) Protecting Victoria's Children: The Role of the Department of Human Services (special Report no. 3) On balance, audit considers the benefits of video taping of evidence **Recommendation made** outweigh the potential impediments. However, in order to maximise these benefits, further research should be undertaken with a view to restricting the levels of trauma that a child should be exposed to within the legal system as a direct result of introducing video taping, without compromising the basic rights of the accused. Yes: Specified action (further research about child trauma resulting Assessability of recommendation from video taping) can be verified by documentary evidence Additional information request 1. Confidential gov response Submitted document/ source details 2. Crimes (Sexual Offences) Act 1991 3. Evidence (Audio Visual and Audio Linking) Act 1997 second reading 4. 2004 VLRC report Sexual Offences: Law and Procedure 5. Sexual Assault Reform Strategy: Final Evaluation Report 1. Y Relevant to at least one aspect of 2. N – not research recommendation 3. N –not related to child impact 4. Y – research relating to children and video 5. Y – research on impact of video September 2013 **Documentation currency** 1. Low Reliability contribution of 2. NA documents 3. NA 4. Medium 5. Medium **Implementation** NA **Recommended actors involved** NA Recommended actors not involved Investigation by VLRC on alternative arrangements for child **Included actions** complainants reported in 2004 Success Works' Sexual Assault Reform Strategy considered benefits of the use of video taping in the final report 2011 Ongoing legislation reform including 1997 Evidence (Audio

Visual and Audio Linking) Act to facilitate giving of evidence

by video; and the Crimes (Sexual Offences) Act 2006 and Crimes (Sexual Offences) (Further Amendment) Act 2006

Establishment of Child Witness Service

Excluded actions

NA

When action was taken

Report on research VLRC 2004

Report on Success Works' research 2011

Legislation amendment in response to research 1997, 2006

Child Witness Service established at undetermined time

Implemented as recommended?

Υ

Government statement about status of implementation

Unspecified

Reason provided

NA

Implementation summary

Research was undertaken by VLRC and Success Works with a view to restricting the levels of trauma that a child should be exposed to within the legal system as a direct result of introducing video taping.

Legislative amendments in response to VLRC research were made. Success Works' research reported in 2011 indicated benefits from victim-survivor and police perspectives and the view that video and audio taped evidence should be extended to adults. Legal practitioners were reported as having raised concerns about the quality of the product and the evidence produced.

Implemented in full

Person extracting data

Auditor 3

Date of extraction

26 Nov 2013

Recommendation number

25

Commission/Inquiry of origin

Sexual Assault Reform Strategy: Final Evaluation Report, prepared for

Department of Justice, January 2011

Recommendation made

We have also noted that there are some inequities in the level of access to the reforms. Specifically people from Aboriginal and Torres Strait Islander and from culturally and linguistically diverse backgrounds require special consideration in the implementation of the reforms and may require special measures and programs to aid their access to them.

Our recommendation is: That consideration be given to the needs of ATSI and CALD communities in relation to the reporting of sexual assault and relationships developed between key criminal justice agencies and relevant community organisations to develop culturally safe approaches to the reporting of sexual assault and the provision of support for people going through the criminal justice systemthat

Assessability of recommendation

Yes: Specified action to consider needs and form relationships between agencies and community organisations for the purposes of culturally safe reporting of sexual assault and provision of support to ATSI and CALD people going through the criminal justice system

Additional information request

Submitted document/ source details

- 1. Confidential gov response
- www.justice.vic.gov.au/home/your+rights/aboriginal+justic e+agreement/Victorian+aboriginal+justice+agreement AJA 1, 2 & 3
- 3. Strong Cultures Strong Peoples Strong Families 10 yr plan
- 1. Y
- 2. Y action plan with Koori community in 3 phases
- 3. Y primary mechanism for addressing Koori family violence

Relevant to at least one aspect of recommendation

Documentation currency

Reliability contribution of documents

September 2013

- 1. Low
- 2. Medium
- 3. Medium

Implementation

Recommended actors involved

Aboriginal community organisations including Aboriginal Family Services, Indigenous Family Violence services, Aboriginal Child Specialist Advice and Youth Justice Koori Services

Office of Aboriginal Affairs (Dpt Premier and Cabinet)

Victoria Police

DoJ Koori Justice Unit

Victim Support Agency

Victorian Centres Against Sexual Assault

Victims of Crime Assistance Tribunal

Aboriginal Victims of Crime Team

Interpreter services

Recommended actors not involved

CALD representative groups

Included actions

- Agreed action plans with Koori community involving multiple services and public education to reduce representation in criminal justice system as victims and offenders
- Koori Family Violence Court Support Program as part of Strong Cultures Strong Peoples Strong Families 10 yr plan
- Awareness campaign with Victoria Police in regional areas, including TV commercials
- Two Aboriginal case managers to regional Victims Assistance and Counselling Programs pilot 12 months
- Establishing Koori Protocols project with Victoria Police and Koori Justice Unit
- Extensive annual training of Victim Support Agency staff in cultural competency for CALD and ATSI groups
- VSA staff who speak LOTE
- Victims Assistance and Counselling Programs interpreter services
- Victims of Crime publications in multiple languages (unspecified)

Excluded actions

 Unclear whether relationships developed between criminal justice agencies and CALD community organisations (as opposed to individuals with language and culture competencies)

When action was taken

- AJA1 signed in 2000 & AJA2 signed 2006, both pre-dating recommendation
- AJA3 signed 2013
- Strong Peoples Strong Families 10 yr plan 2nd Ed published 2008
- Awareness campaign Nov2012-Feb 2013
- Case Managers current (2013)
- Koori Protocols project planned from Dec 2013
- Victim Support Agency activities for CALD groups undetermined timeframe

Implemented as recommended?

Partial

Government statement about status of Unspecified implementation

Reason provided

Ν

Implementation summary

Reports and agreements with ATSI groups indicate consideration of needs and cooperation between agencies and community organisations indicate relationships developing. No reports or organisational level cooperation was evident for CALD groups, though cultural awareness training of Victim Support Agency staff, interpreter services and translation of publications is indicated.

Partially implemented

Person extracting data Auditor 3

Date of extraction 26 Nov 2013

Recommendation number 1

Commission/Inquiry of origin Victorian Law Reform Commission (2011) Sex Offenders

Registration – Final Report

Recommendation made

The purpose of the Sex Offenders Registration Act 2004 (Vic) should

be amended as follows: • The purpose of the legislation is to protect children against sexual abuse from people who have been found

guilty of sexually abusing children.

Assessability of recommendation Specific amendment, assessable by legislation check

Additional information request

Submitted document/ source details

1. Confidential gov response

Relevant to at least one aspect of

recommendation

Y – although it responds to recommendation #2, it later

mentions #1 is still under consideration

Documentation currency

Reliability contribution of

documents

September 2013

1. Low

Implementation

Recommended actors involved NA

Recommended actors not involved NA

Included actions

The purpose of the Sex Offenders Registration Act 2004 (Vic)

is under review

Excluded actions NA

When action was taken By 2013

Implemented as recommended?

NA

Government Statement about status

of Implementation

Reason provided Still under consideration

"The VLRC's Report has not been implemented as the Government has asked departments to examine the report's findings and

recommendations in detail as part of its deliberations in response to the *Protecting Victoria's Vulnerable Children Inquiry* (the Cummins Inquiry), and also any recommendations arising from the current

Parliamentary Inquiry into the Handling of Child Abuse by Religious
and other Organisations."

Implementation summary

Not implemented

Person extracting data	Auditor 3
Date of extraction	26 Nov 2013

Recommendation number 2

Commission/Inquiry of origin Victorian Law Reform Commission (2011) Sex Offenders

Registration – Final Report

Recommendation made Part 5 of the Sex Offenders Registration Act 2004 (Vic), concerning

child-related employment, should be removed from that Act and

integrated with the Working with Children Act 2005 (Vic)

Assessability of recommendation

Yes

Additional information request

Submitted document/ source details

1. Confidential gov response

Relevant to at least one aspect of

recommendation

1. Y

Documentation currency

September 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

Recommended actors not involved

Included actions

Excluded actions

When action was taken

Implemented as recommended?

Ν

Government statement about status

of Implementation

Reason provided Still under consideration

"The VLRC's Report has not been implemented as the Government has asked departments to examine the report's findings and

recommendations in detail as part of its deliberations in response to the *Protecting Victoria's Vulnerable Children Inquiry* (the Cummins Inquiry), and also any recommendations arising from the current Parliamentary Inquiry into the Handling of Child Abuse by Religious and other Organisations.

Implementation summary

Not implemented

Person extracting data Auditor 3

Date of extraction 26 Nov 2013

Recommendation number 3

Commission/Inquiry of origin Victorian Law Reform Commission (2011) Sex Offenders

Registration – Final Report

Recommendation madeThe Sex Offenders Registration Act 2004 (Vic) should outline the way

it seeks to achieve the revised purpose, including by:(i) providing for monitoring and review of the operations of the sex offenders registration scheme and of this Act in order to assess whether the

purpose is being achieved.

Assessability of recommendation Yes: Specific legislation amendment assessable by documentary

evidence

Additional information request

Submitted document/ source details 2. Confidential gov response

Relevant to at least one aspect of

recommendation

Documentation currency September 2013

Reliability contribution of

documents

2. Low

2. Y

Implementation

Recommended actors involvedDepartment of Justice

Parliament of Victoria

Recommended actors not involved

red NA

Included actions

Review of Sex Offenders Registration Act 2004

Excluded actions

When action was taken

By 2013

Implemented as recommended?

Too soon

Government statement about status of Implementation

Reason provided

Still under consideration

"The VLRC's Report has not been implemented as the Government has asked departments to examine the report's findings and recommendations in detail as part of its deliberations in response to the Protecting Victoria's Vulnerable Children Inquiry (the Cummins Inquiry), and also any recommendations arising from the current Parliamentary Inquiry into the Handling of Child Abuse by Religious and other Organisations.

'The proposed reforms in recommendations 3 (a) – (i) represent a fundamental re-framing of the Sex Offenders Registration Act 2004 and the operational and resourcing implications arising from such a change will require careful consideration across a number of Victorian Government departments. The ramifications of Victoria deviating from the national scheme in respect of sex offender management also requires careful consideration and consultation with other States and Territories.' Doc 1

Implementation summary

Legislation amendment under consideration but concerns expressed about operational and resourcing implications and deviation from the national scheme. Not implemented

Person extracting data

Auditor 3

Date of extraction

26 Nov 2013

Recommendation number

31

Commission/Inquiry of origin

Victorian Law Reform Commission (2011) Sex Offenders **Registration – Final Report**

Recommendation made

Registered sex offenders should be required to report the names, ages and addresses of any children with whom they have 'contact',

and the means of contacting those children.

Assessability of recommendation

Yes: pecified action and criteria assessable by documentary evidence

Additional information request

Submitted document/ source details

1. Confidential gov response

Relevant to at least one aspect of

1. Y

recommendation

Documentation currency

September 2013

Reliability contribution of

documents

1. Low

Implementation

Recommended actors involved

NA

Recommended actors not involved

NA

Included actions

Under consideration in consultation with Victoria Police

• Issues identified with how to frame information

requirements

Excluded actions

NA

When action was taken

By 2013

Implemented as recommended?

too soon

Government statement about status

of Implementation

Reason provided

Any implementation requires close consultation with relevant agencies including Victoria Police as to how best to frame the information requirements to best aid appropriate monitoring of offenders, for example, provision of the date of birth of the child

rather than the estimated age.

Implementation summary

Considering changes to information required of sex offenders and

possible ways to frame and implement requirements.

Not implemented

Person extracting data

Auditor 3

Date of extraction

26 Nov 2013

Recommendation number

34

Commission/Inquiry of origin

Victorian Law Reform Commission (2011) Sex Offenders

Registration – Final Report

Recommendation made

Registered sex offenders should be required to: (a) within one day of the change, notify the police of any changes to information about their contact with children, and (b) within seven days of the change,

provide a written child contact report to the police in person.

Assessability of recommendation

Yes: Specific action, criteria and accountability

Additional information request

387

Submitted document/ source details

Relevant to at least one aspect of

recommendation

Documentation currency September 2013

Reliability contribution of

documents

1. Low

NA

Ν

1. Y

1. Confidential gov response

Implementation

Recommended actors involved Victoria Police

Recommended actors not involved

Included actions

 Requirements and associated legislative change are under consideration in consultation with Victoria Police and the Department of Human Services

Excluded actions NA

When action was taken

By 2013

Implemented as recommended?

Government statement about Status of Implementation

Reason provided This recommendation is one of five recommendations in Chapter 7 of

the VLRC's report regarding 'Reportable contact with children'. All five recommendations are still under consideration. These recommendations would require legislative amendments to expressly define the term "contact" and to increase the reporting requirements that would apply to registrants. Recommendation 34, in conjunction with the other related recommendations, is being

considered through consultation with relevant agencies such as Victoria Police and the Department of Human Services to determine

the feasibility of the recommendation.

Implementation summary Changes to requirements of information from sex offenders are still

under consideration, along with four other recommendations from the VLRC's report. Associated legislative changes and feasibility are

being considered.

Not implemented

Person extracting data Auditor 3

Date of extraction 26 Nov 2013

Recommendation number 41 Commission/Inquiry of origin Victorian Law Reform Commission (2011) Sex Offenders Registration - Final Report A child protection prohibition order should be able to prohibit the **Recommendation made** registered sex offender from: (a) associating with or contacting specified persons (b) being in specified locations (c) engaging in specified behaviour, and/or (d) engaging in specified employment. Yes: Specified action and criteria assessable by documentary **Assessability of recommendation** evidence **Additional information request** 1. Confidential gov response Submitted document/ source details 1. Y Relevant to at least one aspect of recommendation September 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** NA Recommended actors involved NA Recommended actors not involved One of 16 (Recommendations 36 to 51) related to proposed **Included actions** 'child protection prohibition orders'. All 16 recommendations are still under consideration. Considerations include legislative amendments, a courtbased scheme for applications, scope of the orders and conditions that may be attached to them, potential for interim orders, mutual recognition of equivalent orders from other Australian jurisdictions, police search powers, appeal processes and other matters NA **Excluded actions** By 2013 When action was taken Ν Implemented as recommended?

All 16 recommendations related to proposed 'child protection

prohibition orders' are still under consideration.

Government Statement about status

of Implementation

Reason provided

Implementation summary

Consideration of legislative amendments, a court-based scheme for applications, the scope of the orders and conditions that may be attached to them, the potential for interim orders, mutual recognition of equivalent orders from other Australian jurisdictions (where applicable), police search powers, appeal processes and other matters are under consideration.

Not implemented

Auditor 3 Person extracting data

Date of extraction 26 Nov 2013

Recommendation number 55

> Commission/Inquiry of origin Victorian Law Reform Commission (2011) Sex Offenders

> > **Registration – Final Report**

The Chief Commissioner of Police and the Secretary of the **Recommendation made**

> Department of Human Services should be authorised to exchange information they hold about a registered sex offender when the Secretary is investigating any contact between that offender and a

particular child or children.

Yes: Specified actors and actions with clear criteria can be assessed **Assessability of recommendation**

with documentary evidence

Additional information request

1. Confidential gov response Submitted document/ source details

Relevant to at least one aspect of

recommendation

1. Y

Documentation currency

Reliability contribution of

documents

September 2013

1. Low

Implementation

Commissioner of Police Recommended actors involved

Secretary DHS

Recommended actors not involved

NA

Included actions

Still under consideration re express legislated information sharing and whether the proposed breadth of sharing is sufficient

- Operational mechanisms implemented to facilitate information exchange between Corrections Victoria, DHS and Victoria Police
- Information exchange protocol and co-located staff from DHS at Victoria Police

Excluded actions Authorisation of Secretary DHS and Police Commissioner to share

information when investigating contact of registered sex offender

and a particular child/ren

When action was taken Ongoing consideration of legislative authorisation

Information exchange protocol from 2009 (?)

Co-located staff from 2011

Implemented as recommended?

N

Government statement about status of implementation

Reason provided

This recommendation is still under consideration in relation to

express legislated information sharing and whether the breadth of

the information sharing proposed by the Report is sufficient.

Implementation summary Formal information sharing has occurred through operational

mechanisms under Children, Youth and Families Act 2005. Legislated

information sharing is under consideration.

Not implemented

DOCUMENT AUDIT: WESTERN AUSTRALIA

Person extracting data Auditor 4 & Auditor 6 & Auditor 2

Date of extraction 10 March 2014

Recommendation number

Commission/Inquiry of origin Community Development and Justice Standing Committee,

Inquiry Into The Prosecution Of Assaults And Sexual Offences,

Report No. 6 in the 37th Parliament, 2008

Recommendation madeThat the Western Australia Police, the Office of the Director of

Public Prosecutions, the Sexual Assault Resource Centre, the Victim Support Service, the Office of the Public Advocate, and the Courts design reliable and valid victim satisfaction instruments appropriate for each agency. The results must be

published in each agency's annual report or equivalent.

Assessability of recommendation Partial – the assessment of whether victim satisfaction

instruments are reliable and valid is beyond the scope of this

project.

Additional information request i) Supply the victim satisfaction instruments used by each

agency

ii) Supply data indicating victim satisfaction levels annually since

2008

Submitted document/ source details .. WA Government response

!. Brief online Government response to Inquiry - Hansard

3. WA Government response to additional info requests

a) WAP Annual Reports 06-013 (online)

b) Department of the Attorney General: Victim Support

Service; Client Feedback Survey

c) VSS Table April-Dec 2013

d) SARC client feedback Sept 09-10

Relevant to at least one aspect

of recommendation

.. Relevant

!. Relevant

3. Relevant

a) Not Relevant

b) Relevant

c) Relevant

d) Relevant

Documentation currency ... Response provided to the Royal Commission by request on

10 October 2013

· 2009

3. March 7 2014; as well as: a(x) - d(y)

Reliability contribution of documents

- .. Low
- !. Low
- 3. Low
 - a) medium
 - b) low
 - c) low
 - d) low

Implementation

Recommended actors involved

- .. WA Police (WAP)
- !. Sexual Assault Referral Centre (SARC)
- 1. The Courts Victims Support Service (VSS)
- I. Office of the Public Advocate (OPA)

Recommended actors not involved

Office of the Director of Public Prosecutions (DPP)

Included actions

1. WA Government response

- The WAP has reliable/valid instrument in place on their website that relates to personal crime rather than being specific to sexual assault
- A Commissioner for Victims of Crime (CVoC) was appointed in July 2013 within the Department of the Attorney General, whose role is to advocate for victims of crime and developing victim of crime policy. The CVoC is undertaking policy work on appropriate means of reliably assessing victims of crime experience of government service provision and the criminal justice system.
- The SARC seeks consumer feedback through a written satisfaction survey results collated for internal use
- The VSS has a reliable/valid victim satisfaction instrument and has redeveloped its existing survey instrument to include stronger client feedback
- 2. **Hansard excerpt** –a comprehensive review of the Victims Of Crime Act 1994 was being carried out in 2009

No evidence of that the WAP or DPP's Office having reliable and valid satisfaction survey instruments

Excluded actions

When action was taken

- 07-010 SARC clients given option to complete client satisfaction survey form. Low numbers responded but clients were largely positive about service.
- 2013 SARC piloted telephone follow-up interview satisfaction survey. Survey will be reviewed and used again in 2014.
- The CVoC was appointed in July 2013 (five years after inquiry)
- The Victim Support Service has been collecting victim satisfaction surveys' since Nov 013. No data available for 08-012

Partial implementation **Government statement about** status of implementation It is considered inappropriate for the OPA to send surveys to Reason provided adults with decision-making disabilities. It has however MOUs with the WAP and SARC to facilitate reports of sexual assaults The Commissioner for Victims of Crime, appointed in July 2013, is undertaking policy work on ways of reliably assessing victim's experience of government services and the criminal justice system Implementation summary & provisional rating Partial WAP and Office of the DPP do not appear to have reliable and valid victim satisfaction instruments for sexual assault victims. OPA considers them inappropriate. Auditor 4 & Auditor 2 Person extracting data Date of extraction 6 March 2014 5 **Recommendation number** Commission/Inquiry of origin Community Development and Justice Standing Committee, Inquiry Into The Prosecution Of Assaults And Sexual Offences, Report No. 6 in the 37th Parliament, 2008 The Office of the Director of Public Prosecutions, the Western **Recommendation made** Australia Police, the Child Protection Unit, the Department of Health and the Child Interview Unit review a range of formalised interagency collaborative models for working with victims of child sex offences with a view to improving the quality and recording of interviews, evidence and briefs Yes Assessability of recommendation N/A **Additional information request** 1. WA Government response Submitted document/ source details 2. Interagency Protocols for Visually Recorded Interview with Children 1. Relevant Relevant to at least one aspect of 2. Relevant recommendation

October 2013

2. September 2007 (prior to Inquiry)

1. Provided by request to the Royal Commission on 10

Partial

Implemented as recommended?

Documentation currency

Reliability contribution of documents

- 1. Low
- 2. Medium

Implementation

Recommended actors involved

- 1. Office of the Director for Public Prosecutions (ODPP)
- 2. WA Police (WAP)
- 3. Department for Child Protection (DCP)
- 4. Department of Health (DF)
- 5. Child Interview Unit (CHI)

Recommended actors not involved N/A

Included actions

1. WA Government response

- DCP along with the WAP, ODPP and Deakin University have developed online training for Specialist Child Interviewers
- The Sexual Assault Service Advisory Group a multiagency group meet regularly to discuss practice and policy issues
- As part of DCP's ChildFirst Team and the WAP's child and Interview Team, child friendly forensic interview rooms that allow for the recording of interviews have been operational since 2012
- The DHs Child Protection Unit at Princess Margaret Hospital has a close working relationship with the ChildFirst Unit including the planning for interviews and interventions
- The Child Witness Service (CWS) in the Attorney General Department (AGD) provides support for children who are to give evidence in court. The CWS is a collaborative model involving the ODPP and the Courts.
- The Commissioner for Victims of Crime is currently assessing the nature of interagency collaboration in working with child victims
- The AGD is currently reviewing regulations to improve the quality and recording of interviews and evidence of child witnesses
- **2. Interagency protocols** formulated to ensure the 'best interests of the child' are at the forefront of investigating and court procedures

Excluded actions

No evidence supplied of a review having taken place.

When action was taken

No specific dates given post-Inquiry apart from the 2012 purpose built child interview rooms

Implemented as recommended?

Partial

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented While there was no evidence provided of a review having been conducted, a number of interagency initiatives are underway in relation to working with victims of child sex offences. The recommendation therefore appears to have been implemented in the main.

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 17

Commission/Inquiry of origin Community Development and Justice Standing Committee,

Inquiry Into The Prosecution Of Assaults And Sexual Offences, Report No. 6 in the 37th Parliament, 2008

Recommendation madeAn independent taskforce be established to analyse the incidence

of withdrawal of complaints and make recommendations aimed at reducing such withdrawals. These recommendations should include the collection of data by police and the Office of the Director of Public Prosecutions regarding reasons as to why charges are withdrawn, charges not indicted or discontinuances entered. This taskforce should be established by the Attorney General drawing on the office of the Director of Public

Prosecutions, Western Australia Police, Sexual Assault Resource Centre, Victim Support Service and the Aboriginal Legal Service together with victims of sexual assault. The report of the taskforce be tabled in parliament before the end of 2009 and

thereafter in the annual report of each agency.

Assessability of recommendation Ye

Yes

Additional information request

Submitted document/ source details WA Government response

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Response provided to the Royal Commission by request on 10

October 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved 1. The Office

1. The Office of the Dire tor of Public Prosecutions

2. Western Australian Police
3. Child Protection Unit
4. Department of Health
5. Child Interview Unit
N/A
WA Government states however that the newly established CoVC has been tasked to advise on this matter
N/A
N/A
No
Not implemented
 The establishment of an independent taskforce considered an unnecessary duplication to the work of the Inquiry. No findings or recs were made specifically regarding discontinuances by the Office of the Director of Public Prosecutions In response to this recommendation, the Sexual Assault Services Advisory Group stated there was no empirical evidence in WA regarding the incidence or frequency of withdrawals
Not at all

Date of extraction	6 March 2014
Recommendation number	3
Commission/Inquiry of origin	The Hon Peter Blaxell, St Andrew's Hostel Katanning: How the System and Society Failed Our Children, A special Inquiry into the response of government agencies and officials to allegations of sexual abuse (2012).
Recommendation made	That as part of the statutory review of the Children and Community Services Act (CCS Act) and of any further consideration by Government of the provisions of the CSS Act, consideration be

Auditor 4 & Auditor 2

Person extracting data

given to including staff of the Authority as mandatory reporters for the purpose of the CCS Act.

Assessability of recommendation Yes

Additional information request

Submitted document/ source details

WA Government response

Relevant to at least one aspect

of recommendation

Relevant

Documentation currency

Provided to the Royal Commission on request, 7 May 2013

Reliability contribution of

documents

Low

Implementation

Recommended actors involved

WA Parliament

Recommended actors not

involved

N/A

Included actions

Recommendation 18 of the 29 November 2012 Report of the Legislative Review of the Children and Community Services Act 2004 states that the existing mandatory reporting of CSA under the Act be retained apart from the Country High School Authority

staff as announced by the Government in response to

recommendation 3 of the Blaxell Inquiry.

Excluded actions

N/A

When action was taken

November 2012

Implemented as recommended? N

Government statement about status of implementation

'the legislative amendments have not been considered by the Western Australian Parliament because Parliament was prorogued in December 2012 in preparation for the March 2013 election. Following the swearing in of member of the 39th Parliament on 11 April 2013, the addition of Country High School Hostel Authority staff as mandatory reporters is now able to be progress as part of the suit of amendments to the *Children and Community Service*

Act, 2004

Reason provided

Legislative amendment yet to be considered by WA Parliament

Implementation summary & provisional rating

Not Implemented

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 68

> Commission/Inquiry of origin Prudence Ford, Review of the Department for Community

> > **Development 2007**

The State Solicitor's Office in conjunction with the Department **Recommendation made**

> of Child Safety and Wellbeing consider whether Section 23(2) of the Children and Community Services Act 2004 is sufficient or whether further legislative amendment is needed to give protection to Department of Child Safety and Wellbeing staff if they provide information to other interested agencies, service providers or individuals to ensure the safety and wellbeing of a

child

Yes **Assessability of recommendation**

Legislation check required – relevant sections of the *Children* **Additional information request**

and Community Services Act 2004 (CCS Act)

Submitted document/ source details

WA Government response

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency

Provided to Royal Commission by request on 7 May 2013

Reliability contribution of

documents

High

Implementation

The State Solicitor's Office; Department of Child Safety and Recommended actors involved

Wellbeing

Recommended actors not involved N/A

WA Government response - new section 24A introduced into **Included actions**

the CCS Act to offer protection from criminal/civil professional

liability if information is disclosed in good faith

Excluded actions

N/A

When action was taken

2010 - 3 years after Inquiry

Implemented as recommended?

Yes

Government statement about

status of implementation

See included actions

Reason provided	N/A
Implementation summary & provisional rating	Implemented in full

Person extracting data	Auditor 4 & Auditor 6 & Auditor 2
Date of extraction	6 March 2014
Recommendation number	3
Commission/Inquiry of origin	Western Australia Case Review Board, The Duty of Care Inquiry, An Examination of the Case Decisions in Relation to Two Children Placed Under the Control of the Department, 1993
Recommendation made	When a child has been assaulted or neglected by a foster carer an independent review should be conducted to clarify the circumstances and make appropriate recommendations to the Director General
Assessability of recommendation	Partial – it is unclear what is meant by 'independent' in this context.
Additional information request	N/A
Submitted document/ source details	1. WA Government response
	a). The Department for Child Protection and Non-Government Placement agencies Protocol for Abuse in Care
	b). Casework Practice Manual – Chapters 1.7 and 7.16
	c). Children and Community Services Regulations 2006 – Regulation 4
Relevant to at least one aspect of	1. Relevant
recommendation	a) Relevant
	b) Relevant
	c) Relevant
Documentation currency	1. Provided to the Royal Commission by request on 10 October 2013
	a) June 2009
	b) Amended October 2012 and June 2013

	c) 2006
Reliability contribution of	1. Low
documents	a) Medium
	b) Medium
	c) High
Implementation	
Recommended actors involved	Department for Child Protection
Recommended actors not involved	N/A
Included actions	 WA Government response The Department's Duty of Care Unit (DoCU), which is independent of district offices, undertakes investigations of abuse allegations. At the same time, the district child protection workers undertake an assessment of the child. The ED then endorses the DoCU's report, and if it recommends revoking approval of the carer, the Director General is informed. The DG can also be informed depending on the seriousness of the allegation. a) DCP Document - outlines the guiding principles for ensuring the safety of children in care b) Casework Practice Manual - 1.7 outlines procedures re notification of death, serious injury or critical incident; and 7.16 outlines a guide to child protection workers responding to safety and wellbeing concerns for children in care c) Children and Community Services Regulations - concerns the approval/non-approval of carers and the revoking of this approval
Excluded actions	N/A
	No specific dates given; however, according to documents
When action was taken	provided, the DoCU was not established until 2004 – 11 years after the Inquiry
Implemented as recommended?	Partial
Government statement about status of implementation	Completed
Reason provided	N/A

Implementation summary & provisional rating

Undetermined The Department's DoCU is within the organisation – without knowing the meaning of 'independent' in this recommendation it is difficult to assess implementation.

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 3

Commission/Inquiry of origin Dr Marie Harries and Associate Professor Mike Clare,

Mandatory Reporting of Child Abuse: Evidence and Options, Report for the Western Australian Child Protection Council, Discipline of Social Work & Social Policy, University of

Western Australia, 2002

Recommendation madeIf there is a strong recommendation from the Gordon Inquiry

that the reporting of, and help to, sexually abused children (in particular minors) can only be achieved within a mandatory system, consideration be given to how this might be accomplished in all or in some part within the Health Act 1911. In this amended Act there is already an obligation for

medical practitioners to report certain sexually transmitted

infections – 300(1); 301; 306; 307; 308.

http://www.austlii.edu.au/au/legis/wa/consol_act/ha191169/

Assessability of recommendation Yes

Additional information request Legislation check required

1

Submitted document/ source details 1. WA Government response

a) Casework Practice Manual Chapters 4.2 and 4.5

b) Health Department Operational Directives (2)

c) WA Government's response to the Gordon Inquiry (online)

Relevant to at least one aspect of

recommendation

1. Relevant

a) Relevant

b) Relevant

c) Relevant

Documentation currency 1. Provided to the Royal Commission by request on 10 October

2013

	a) Amended in August and September 2013
	b) July 2010 & 05/2011
	c) November 2002
Reliability contribution of	1. Low
documents	
	a) Medium
	b) Medium
	c) Medium
Implementation	
Recommended actors involved	WA Government/Department of Health
Recommended actors involved	
Recommended actors not involved	n/A
Included actions	1. WA Government response
	 Mandatory reporting of child sexual abuse (CSA) established
	In response to the Gordon Inquiry, protocols set up
	between the Health Department (HD), the WA Police
	and the Department of Child Protection regarding
	children under 14 years with a sexually transmitted
	infection (STI)
	2. Casework Practice Manual – 2.4 covers the receipt of CSA
	mandatory reports and 4.5 covers the assessing of and
	responding to STI notifications
	3. HD Operational Directives – concern the interagency
	management of children under 14 years with STIs and the
	mandatory reporting of CSA under 18 years
	4. WA Government response to Gordon Inquiry - in which
	the Government commits to expanding services for CSA
	The mandatory reporting provisions, which relate to police
Excluded actions	officers and teachers in addition to a range of health
	professionals, are contained within the <i>Children</i> and
	Community Services Act 2004 and not, as recommended,
	within the <i>Health Act 1911</i> .
	1. 1 January 2009 – 7 years after Gordon Inquiry,
When action was taken	2. Dates for initial policy documents not given
	3. July 2010 and May 2011 – 8 and 9 years after Inquiry
	4. November 2002 – 4 months after Inquiry
Implemented as recommended?	Yes
	Completed
Government statement about	Completed
status of implementation	
Reason provided	N/A

Implementation summary & provisional rating

Implemented in full Implemented in a manner consistent with the intent of this recommendation - see legislation check

Person extracting data	Auditor 4 & Auditor 6& Auditor 2
Date of extraction	6 March 2014
Recommendation number	79
Commission/Inquiry of origin	Putting the picture together: Inquiry into Response by Government Agencies to Complaints of Family Violence and Child Abuse in Aboriginal Communities (Gordon Inquiry) 2002
Recommendation made	The Inquiry finds that sex offender programs should be available to all incarcerated persons, including juveniles convicted of child sex offences.
Assessability of recommendation	n ^{Yes}
Additional information request	Supply data indicating the overall number of prison sex offenders and the number who have attended a sex offender program
Submitted document/ source details	1. WA Response to RC - ATTACHMENT C
	2. WA response to additional information requests;
	a) No Names prisoners assessed as requiring at least 1 SO
	specific program
	b) No Names prisoners completing at least 1 SO program in
	current stay as at 14-1-14
	c) Current Sex Offenders – State – 20140114 no names
Relevant to at least one aspect	1. Relevant
of recommendation	2. Relevant; a) b) & c)
Documentation currency	1. Provided to the Royal Commission on request, 7 May 2013
	2. Provided 7 March, 2014
Reliability contribution of documents	1. Low
	2. Low; a) b) & c)
Implementation	
Recommended actors involved	Department of Corrective Services

Recommended actors not involved	N/A
Included actions	 For adult sex offenders, a range of programs are offered according to assessed needs, including a Sex Offenders Deniers Program to reduce the risk of further offending. Adult offenders who are eligible for parole, but have not accessed programs, are often denied release. 524 sex offenders currently incarcerated in WA 150 completed at least one SO Programme 464 assessed as requiring at least one SO Programme
Excluded actions	1. No group programs for juvenile sex offenders
When action was taken	No dates given, appears to be existing programs.
Implemented as recommended?	Partial
Government statement about status of implementation	In part
Reason provided	No group programs for juvenile sex offenders in order to avoid identification
Implementation summary & provisional rating	Partial Sex offender programs exist. Unclear whether programs already existed. Data on number of sex offenders incarnated and number of those attending programs

Person extracting data	Auditor 4 & Auditor 2
Date of extraction	6 March 2014
Recommendation number	86
Commission/Inquiry of origin	Putting the picture together: Inquiry into Response by Government Agencies to Complaints of Family Violence and Child Abuse in Aboriginal Communities (Gordon Inquiry) 2002
Recommendation made	The Inquiry finds that the Adolescent Sex Offender Intervention Program, or a similar program, is a necessary part of the service provided by Department of Justice. The Inquiry recommends that the program or intensive individual counselling be available to all incarcerated juvenile sex offenders
Assessability of recommendation	Overall assessable, although what constitutes 'intensive individual counselling' is open to interpretation
Additional information request	NA

1.WA Government response; ATTACHMENT C Submitted document/ source details 1. Relevant Relevant to at least one aspect of recommendation Provided to the Royal Commission by request on 7 May 2013 **Documentation currency** 1. Low Reliability contribution of documents **Implementation** Department of Justice **Recommended actors involved** N/A Recommended actors not involved 1. Individual counselling has been available to juvenile sex **Included actions** offenders, but not currently. 2. group programs are not offered; to avoid identifying **Excluded actions** offender to others unclear When action was taken Ν Implemented as recommended? Government statement about status This has been implemented in part of implementation To avoid juvenile sex offenders being identified, the Reason provided Department does not agree with group programs and claims group programs would be difficult to facilitate because of relatively low numbers.

Partial Individual and group counselling for juvenile sex offenders has occurred but is not current or consistent across

Dept of Justice

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 144

Implementation summary &

provisional rating

Commission/Inquiry of origin Putting the picture together: Inquiry into Response by

Government Agencies to Complaints of Family Violence and Child Abuse in Aboriginal Communities (Gordon Inquiry) 2002

Recommendation madeThe Inquiry recommends that a Children's Commissioner be

established which is independent and reports directly to the

	Premier. The Implementation Body should consider the structure and responsibilities of other children's commissioners to decide on the most appropriate model for Western Australia
Assessability of recommendation	Yes
Additional information request	Legislation check
Submitted document/ source details	1. WA Government response
	2. Justice Standing Committee on the Commissioner for Children and Young People, 'Review of the Exercise of the Functions of the Commissioner for Children and Young People'
Relevant to at least one aspect of recommendation	 Relevant Relevant
Documentation currency	 Provided to RC by request on 7 May 2013 Provided to RC by request on 7 May 2013
Reliability contribution of documents	 Low Medium High – Leg Check
Implementation	
Recommended actors involved	WA Government and Parliament
Recommended actors not involved	N/A
Included actions	 Commissioner established by the Commissioner for Children and Young People Act 2006 (CCYP Act) Pursuant to section 51 of the CCYP Act, the JSC on CCYP monitors, reviews and reports on the functions of the CCYP C to Parliament
Excluded actions	Appears Commissioner does not report 'directly' to Premier, rather to the Minister responsible for administering the CCYP Act (currently the Attorney General)
When action was taken	Commissioner established IN 2006 by the CCYP Act – four years after Inquiry
Implemented as recommended?	Partial
Government statement about status of implementation	unspecified
Reason provided	N/A
Implementation summary & provisional rating	Partial No evidence the CCYP reports 'directly' to the Premier

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 186

Commission/Inquiry of origin Putting the picture together: Inquiry into Response by

Government Agencies to Complaints of Family Violence and Child Abuse in Aboriginal Communities (Gordon Inquiry) 2002

Recommendation madeThe Inquiry find that there is a lack of information sharing

between agencies in relation to family violence and child abuse, giving rise to considerable impediments in service delivery. The Inquiry recommends that further consideration be given to legislative and administrative changes to ensure information

sharing between agencies.

Assessability of recommendation Yes

Additional information request Legislation Check – relevant sections of the *Children and*

Community Services Amendment Act 2004 (CCSA Act)

Submitted document/ source details WA Government response

Relevant to at least one aspect of

recommendation

Relevant

Documentation currency Provided to the Royal Commission by request on 7 May 2013

Reliability contribution of documents 1.Low – Government response

2. High - Leg Check

Implementation

Recommended actors involved

Recommended actors not involved N/A

Included actions Amendments made to the CCSA Act to facilitate the better

sharing of information between agencies

Excluded actionsNo evidence provided as to administrative changes and

procedures relating to the exchange of information

When action was taken The CCSA Act was amended in 2010 – 8 ears after the Inquiry

Implemented as recommended? In Full

Government Statement about Status

of Implementation

unspecified

Reason provided

Implementation summary & provisional rating

In Full – see legislation check

Person extracting data Auditor 4 & Auditor 2

Date of extraction 6 March 2014

Recommendation number 189

> Commission/Inquiry of origin Putting the picture together: Inquiry into Response by

Government Agencies to Complaints of Family Violence and Child

Abuse in Aboriginal Communities (Gordon Inquiry) 2002

The Inquiry recommends that serious consideration be given to the **Recommendation made**

requirement for medical personnel to report suspected abuse in children under 13 years as part of the consideration of the report

on mandatory reporting for the Child Protection Council.

Assessability of recommendation

Yes – supporting documents indicate implementation

Additional information request

N/A

Submitted document/ source details

- 1. WA Government response
- a) Department of Health's "Operational Directives: Interagency Management of Children Under 14 Years who are Diagnosed with a Sexually Transmitted Infection", and "Mandatory Reporting of Sexual Abuse of Children Under 18 Years" (available online)
- b) Department for Child Protection, "Mandatory Reporting of Child Sexual Abuse in Western Australia: A guide for

Mandatory Reporters (available online)

- Department for Community Development: Internal Memorandum on "Protocols for Reporting of Sexually Transmissible Infections (STIs) in Children Less than 14 Years and Children Aged 14 to 16 years.
- d) Department for Community Development: Internal Memorandum on "STI Referral for a Child aged 14 Years/For a Child aged 14-16 Year.

Relevant to at least one aspect of 1. Relevant recommendation

- a) Relevant
- c) Relevant
- d) Relevant

	e) Relevant
Documentation currency	1. Provided to the Royal Commission by request on 7 May 2013
	a) 2010 and 2011
	b) 2008
	c) June 2004
	d) June 2004
Reliability contribution of	1. Low
documents	
	a) Medium
	b) Medium
	c) Medium
	d) Medium
Implementation	
Recommended actors involved	Medical personnel
Recommended actors not involved	a'N/A
Included actions	 WA Government response – general info Department of Health – operational directives re the interagency management of STIs in children under 14 years and the mandatory reporting of them Department for Child Protection – info provided about the steps required for mandatory reporters 5. Department for Community Development – info re the protocols on the reporting of STIs in children under 14 that became operative on 1 July 2004 and the required referral form.
Excluded actions	
When action was taken	After the introduction of mandatory reporting in WA, steps were taken to ensure medical personnel were obligated to report children under 14 years with STIs and/or suspected of being sexually abused to the Health Department, Department for Child Protection and the WA Police - date unspecified
Implemented as recommended?	Yes
Government statement on status of recommendation	unspecified
Reason provided	N/A
Implementation summary & provisional rating	Implemented in full Medical personnel provided with guidelines for reporting suspected abuse of children under 14 & 18 yrs

Person extracting data

Auditor 4 & Auditor 2

Date of extraction

10 March 2014

Recommendation number

10.1

Commission/Inquiry of origin

Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005

Recommendation made

It is recommended that there is an expansion of the Duty of Care Unit to incorporate: - Additional senior officers based in the Unit to undertake the assessment of allegations of abuse with case workers. The Officers would attend at District Offices when allegations of abuse are received or notified. These officers would team with the case workers and lead the investigation of the allegations, assessment action, outcome findings and recommendations. The officers would be responsible for the documentation of the process and recording of the outcomes with the Duty of Care Unit; - The caseworker from the District Office would work alongside the senior officer and support the child or young person. The Placement Officer within the District office would support the carer if this were needed

Assessability of recommendation Yes

Additional information request

Evidence of an increase in the number of senior officers based in the Duty of Care Unit

Submitted document/ source details

- 1. WA Government response
 - a) Department Budget
 - b) Casework Practice Manual Chapters 1.7, 7.7 & 7.16
- c) Booklet 'What happens if a foster child says I have hurt them'
- 2. WA Government response to additional information request
 - a) Copy of Duty of Care positions 20062007
 - b) Budget highlights 06-07
 - c) Annual Report 2006 2007
 - d) 2006 2007 Budget Paper No3 Extract
 - e) 2006 2007 Budget Statements Budget Paper No 2 Volume 3 Extracts

Relevant to at least one aspect of recommendation

- 1. Relevant
 - a) Relevant
 - b) Relevant

	c) Relevant
	2. Relevant
	a) Relevantb) Not Relevantc) Relevantd) Not Relevante) Relevant
Documentation currency	1. Response provided to the Royal Commission by request on 10 October 2013
	a) 2006/07
	b) Amended October 2012, September 2012 & June 2013
	c) None given
	2. Provided to the RC on 7 March, 2014
	a) 06/07
	b) 06/07
	c) 06/07 d) 06/07
	e) 06/67
Reliability contribution of	1. Low
documents	a) Medium
	b) Medium
	c) Medium
	2. Low
	a) Low
	b) Medium
	c) Medium
	d) Medium
	e) Medium
Implementation	
Recommended actors involved	Department for Child Protection
Recommended actors not involved	N/A
Included actions	 WA Government response Duty of Care Unit expanded – 6 additional staff appointed

- Child is supported by case worker and also the Department's Advocate for Children in Care
- Foster carers have the option of a support person; either a senior child protection worker, departmental psychologist or through the Department's Employee **Assistance Program**

a) Department Budget 2006/07

Summarises additional expenditure and increased staffing)

b) Casework Practice Manual

1.7 – Details the procedures in relation to critical incidences such as death, serious injury

7.7 – Procedures regarding the support of foster carers 7.16 - Procedures for workers to follow when responding to safety and well-being concerns for children in care

c) Booklet

Information for foster carers when facing allegations of having harmed a foster child

2.

- a) Nine new Duty of Care Positions established 06/07
- e) Budget increases to cover cost of Duty of Care staff

Excluded actions

When action was taken

2006 – one year after Inquiry

Implemented as recommended? Yes

N/A

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary &

provisional rating

Implemented in full Information provided indicates that the recommendation was implemented

Person extracting data Auditor 4 & Auditor 2

Date of extraction 10 March 2014

Recommendation number Recommendation 11 – Responding to abuse in care

11.1

Gwen Murray, A duty of care to children and young people in Commission/Inquiry of origin

> Western Australia - Report on the quality assurance and review of substantiated allegations of abuse in care - 1 April to

12 September, 2005

Recommendation made

It is recommended that the Department provides training and competencies to caseworkers and specialists about the specific issues pertaining to children in care and abuse in care. The training package should include information about assessment and investigation procedures about abuse in care and the elements of best practice benchmarks in holistic assessment (this would relate to the involvement of the child, gathering of full information, assessment of all concerns regarding the subject child and other children in the placement where necessary, interviewing relevant parties, decisions about outcomes, safety plans and feedback).

Assessability of recommendation

Yes

Additional information request

- i) supply evidence of the number of training sessions run about the specific issues pertaining to children in care and abuse in care.
- ii) supply data indicating the number of caseworkers and specialist who attended that training

Submitted document/ source details

- 1. WA Government response
 - a) Implementation Strategy
 - b) PowerPoint package learning and development sessions
- 2. WA Government response to Additional Information requests
 - a) Leaning Pathways Brochure

Relevant to at least one aspect of recommendation

- 1. Relevant
 - a) Relevant
 - b) Relevant
- 2. Relevant
 - a) Relevant

Documentation currency

- Response provided to the Royal Commission by request on 10 October 2013
 - a) August 2006
 - b) July 2013
- 2. Response to RC for additional information requests provided on 7 March, 2014
 - a) 2013/2014

Reliability contribution of documents

- 1. Low
 - a) Medium
 - b) Medium
- 2. Low
 - a) Low

Implementation

Recommended actors involved

Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

- Additional funding provided for relevant training in 2006/07 budget
- The Duty of Care Unit (DoCU) provides learning/development sessions to district staff about abuse in care issues
- The DoCU provides ongoing support and mentoring to district officers and, once a month, senior investigating officers are allocated to specific district offices to provide supervision, consultation, mentoring, assessing and undertaking training as required

a) Implementation Strategy

This strategy was developed specifically for implementing the Murray report recommendations. It was formulated by a committee comprised of NGO representatives that care for children, the CREATE foundation, the Foster Care Association and the Department.

- **b)** PowerPoint package learning/development material on Dealing with Critical Incidents and Standard of Care and Safety and Wellbeing Concerns in Care.
- **2.** All current Child Protection Workers complete a children in care module as part of the statutory child protection learning programs.

Excluded actions

- 1. No formal records of training with regard to specific issues pertaining to children in care and abuse are kept
- 2. No formal records of training going back to 2005, with regards to specific issues pertaining to children in care and abuse, are kept.

When action was taken

August 2006 – one year after the Inquiry

Implemented as recommended? Yes

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in Full

While no documentary evidence can be provided as to the number of caseworkers attending training specific to children in care and abuse in care or the frequency of that training, other documents provided indicate that the recommendation was

implemented

Person extracting data Auditor 4 & Auditor 2

Date of extraction 10 March 2014

Recommendation number Recommendation 11: Responding to abuse in care

11.2

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in

Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12

September, 2005

Recommendation made It is recommended that the Department ensures that initial

planning occurs between case workers (including those

undertaking the investigation), team leaders and other significant people (for example: Senior Officer Aboriginal Services, Duty of

Care Unit, other service providers).

Assessability of recommendation Yes

Additional information request N/A

Submitted document/ source details

1. WA Government response

a) Casework Practice Manual - Chapters 7.15 and 7.16

b) Departmental and Non-Government Placement Agencies

Protocol

Relevant to at least one aspect

of recommendation

1. Relevant

a) Relevant

b) Relevant

Documentation currency

1. Provided to the Royal Commission by request on 10 October

2013

٠.١	D - + I-	-1		1	2012
a)	Both	cnapters	s amended	June	2013

b) June 2009

Reliability contribution of documents

1. Low

- a) Medium
- b) Medium

Implementation

Recommended actors involved

The Department for Child Protection and service providers

Recommended actors not involved

N/A

Included actions

1. WA Government response

- When safety and wellbeing issues arise about a foster carer
 or departmental employee, a joint and concurrent
 assessment must be undertaken by child protection workers,
 and a carer investigation must be undertaken by the Duty of
 Care Unit (DoCU). A misconduct investigation by the Integrity
 Services Unit may also be undertaken.
- A joint investigation-planning meeting is also convened by DoCU involving relevant department and non-government agency employees.
 - a) Casework Practice Manual
- Chapter 7.15 details procedures for child protection workers in relation to all forms of physical, sexual, emotional, psychological harm and neglect alleged to have occurred to children in care
- Chapter 7.16 procedures for child protection workers when responding to safety and well-being concerns of children in care of the CEO against approved foster carers
 b) Department for Child Protection and Family Support and Non-Government Placement Agencies Protocol

Describes the protocols agreed upon to promote the objective of acting in the best interest of the child – they concern the processes, procedures, roles and responsibilities of the Department and non-government agencies.

Excluded actions

N/A

When action was taken

Not clear – but protocols established in 2009 – four years after inquiry.

Implemented as recommended? Yes

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in full Supporting documents indicate recommendation implemented as intended

Person extracting data

Auditor 4 & Auditor 2

Date of extraction

10 March 2014

Recommendation number

Recommendation 11 – Responding to abuse in care

11.3

Commission/Inquiry of origin

Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005

Recommendation made

It is recommended that the Department: - streamlines policy and process for duty of care notifications; - simplifies process associated with recording and line management approval; - simplifies the intake process; - simplifies recording and line management approval throughout the process; - formulate a checklist that details the process for case managers and provides opportunity for quality assurance

Assessability of recommendation

Yes

Additional information request

N/A

Submitted document/ source details

- WA Government response

 a) Implementation Strategy A summary report of the
 Department for Community Development's strategy for the
 implementation of recommendations of the Murray Report
 - b) Casework Practice Manual Chapters 7.15 to 7.18

Relevant to at least one aspect of recommendation

- 1. Relevant
 - a) Relevant
 - b) Relevant

Documentation currency

- 1. Provided to the Royal Commission by request on 10 October 2013
 - a) August 2006
 - b) Chapters all amended June 2013

Reliability contribution of documents

- 1. Low
 - a) Medium
 - b) Medium

Implementation

Recommended actors involved

The Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

- Duty of care notifications automated within the Department's data base 'Assist'
- All recording and line management approvals saved on the Department's electronic case filing system and signed off online by the relevant line-manager, whose position is automatically generated
- Practice guidelines include a list of actions the child protection worker should undertake re safety and well-being assessments
- The final report is quality assured and endorsed by the Manager and forwarded via the District Director to the relevant Executive Director/s

a) Implementation Strategy

Guiding principles formulated by an Implementation Committee to progress the Murray report recommendations into policy and action with a focus on achieving better outcomes for children in care.

b) Casework Practice Manual

- 7.15 and 7.16 Details procedures to be followed in relation to safety and wellbeing concerns for a child in care of the CEO in relation to approved Departmental and non-government agency foster carers and agency employees undertaking direct care work
- 7.17 and 7.18 Outlines policy and procedures when responding to standard of care concerns against approved foster carers and current departmental employees

Excluded actions

N/A

When action was taken

Commenced in August 2006

Implemented as recommended?

Yes

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in full; Supporting documentation suggests recommendation was implemented as intended

Person extracting data	Auditor 4 & Auditor 2
Date of extraction	10 March 2014
Recommendation number	Recommendation 11 – Responding to abuse in care 11.4
Commission/Inquiry of origin	Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005
Recommendation made	It is recommended that this [ie staff training and support] is provided through a specialist Training, Mentoring and Support Unit (See also Recommendation 18).
Assessability of recommendatio	n ^{Yes}
Additional information request	N/A
Submitted document/ source details	 WA Government response a) Implementation Strategy – A summary report of the Department for Community Development's strategy for the implementation of recommendations of the Murray Report b) Learning and development sessions - PowerPoint package
Relevant to at least one aspect of recommendation	1. Relevant a) Relevant b) Relevant
Documentation currency	 Provided to the Royal Commission by request on 10 October 2013 August 2006
	b) 2013
Reliability contribution of documents	1. Low a) Medium
	b) Medium
Implementation	
Recommended actors involved	The Department for Child Protection

Recommended actors not involved	N/A
Included actions	1. WA Government response
	The Department provides specialist training, mentoring and support about abuse in care through its Duty of Care Unit
	a) Implementation Strategy
	Guiding principles formulated by an Implementation Committee to progress the Murray report recommendations into policy and action with a focus on achieving better outcomes for children in care.
	b) PowerPoint package for learning and development sessions on dealing with critical incidents, standards of care and safety and wellbeing concerns in care-
Excluded actions	N/A
When action was taken	Additional funding for a specialist Training Mentoring and Support Unit was obtained through the 2006/07 Budget process – one year after Inquiry
Implemented as recommended?	Yes
Government statement about status of implementation	• Completed
Reason provided	N/A

Date of extraction 8 January 2014

Implementation summary &

provisional rating

Person extracting data

Recommendation number Recommendation 12 – Support and mentoring workers about abuse

Implemented in full

implemented as intended

in care

Auditor 4

12.1

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in

Western Australia - Report on the quality assurance and review of

substantiated allegations of abuse in care - 1 April to 12

Supporting documents indicate recommendation was

September, 2005

Recommendation made

It is recommended that the Department:- provides mentoring in the workplace about how to manage abuse in care investigations provides training to case workers about substantiation of child maltreatment allegations including recording - reviews and amends the CCSS system to allow easier recording of categories of harm

Assessability of recommendation

Yes

Additional information request Supply evidence of the number of training sessions run about substantiation of child maltreatment allegations and the number of individuals who have attended such training

Submitted document/ source details

- 1. WA Government response
 - a) Casework Practice Manual Chapters 4.1 and 5.1
 - b) Safety and wellbeing assessment outcome report
- 2. WA Government response to Request for Additional Information
 - a) Learning Pathways Brochure

Relevant to at least one aspect of recommendation

- 1. Relevant
 - a) Relevant
 - b) Relevant
- 2. Relevant
 - a) Relevant

Documentation currency

- 1. Provided to the Royal Commission by request on 10 October
 - a) Amended August and September 2013
 - b) No date given
- 2. Provided to RC by request on 7 March 2014
 - a) 2013/2014

Reliability contribution of documents

- 1. Low
 - a) Medium
 - b) Medium
- 2. Low
 - a) Low

Implementation

Recommended actors involved The Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

- The Duty of Care Unit (DoCU) provides ongoing support and mentoring to the district officers regarding abuse in care issues. DoCU senior investigating officers are allocated to a specific district office and are responsible for visiting on a monthly basis to provide consultation, supervision, one-on-one mentoring, assessing and undertaking training as needed
- The Department implemented changes to the Client and Community Services System (CCSS) in line with the requirements of the Children and Community Services Act 2004, which included recording categories of harm.
- These were further refined as part of the development of the Department's new client information system, 'Assist'. Changes include the ability to record multiple categories of harm and the subsequent decision(s) in relation to each recorded harm.

a) Casework Practice Manual

- Chapter 4.1 procedures for duty officers to follow when deciding whether the Department has a role in promoting or safeguarding a child's wellbeing based on referral information
- Chapter 5.1 procedures for child protection workers in conducting a safety and wellbeing assessment to ascertain the current circumstances of a child and family in relation to risk, harm, future danger, etc and whether a child many be in need of protection

b) Safety and wellbeing assessment outcome report

Copy of the report a child protection worker is to fill out when assessing the wellbeing of a child

2. All Child Protection Workers are trained in substantiation of child maltreatment allegations as part of statutory child protection learning programs.

Excluded actions

No formal records of training are maintained, going back to 2005, with regards to specific issues pertaining to children in care ad abuse or how many staff have attended that training

When action was taken

unspecified

Implemented as recommended?

Υ

Government statement about status of implementation

Completed

Reason provided

Implementation summary & provisional rating

Implemented The DoCU provides mentoring to district officers, and there is training in substantiation of child maltreatment allegations. Changes were made to the CCSS system.

Person extracting data	Auditor 4 & Auditor 2
Date of extraction	10 March 2014
Recommendation number	Recommendation 13 – Safety Plans
	13.1
Commission/Inquiry of origin	Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005
Recommendation made	It is recommended that the Department ensures that safety
	plans are in place for all children in care and in particular for those children who have been abused in care and the plans are recorded within the Duty of Care Unit
Assessability of recommendation	Yes
Additional information request	N/A
Submitted document/ source details	 WA Government response a) Casework Practice Manual – Chapters 1.3, 5.1 and 7.17
	b) CPFS Form 461 Duty of Care Report – Carer Standard of Care Assessment
	c) Signs of Safety Background Paper (2 nd Edition and Signs of Safety Policy)
	d) Care plan for a child in the CEO's care
Relevant to at least one aspect of recommendation	Relevant a) Relevant
	b) Relevant
	c) Relevant
	d) Relevant
Documentation currency	 Provided to the Royal Commission by request on 10 October 2013

- a) Amended August, September and June 2013
- b) No date given
- c) September 2011
- d) No date given

Reliability contribution of documents

- 1. Low
 - a) Medium
 - b) Medium
 - c) Medium
 - c) Medium

Implementation

Recommended actors involved

The Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

- The Department uses the Signs of Safety Child Protection Practice Framework across all its services.
 Detailed guidance is provided in relation to safety planning
- All children in care have a care plan that includes safety planning, which is undertaken when assessing potential reunification and family contact planning. These plans are regularly reviewed to ensure safety
- For allegations of abuse in care, the safety plan may be included as part of the Notification of a safety and wellbeing concern in care to the Duty of Care Unity and also have a quality assurance role
- Due to the need to often manage the immediate safety needs of a child, the district office is usually best placed to undertake this work as they have the most up to date information about the alleged abuse and the child's individual needs.

a) Casework Practice Manual

- Chapter 1.3 Outlines procedures for workers using the Signs of Safety framework
- Chapter 5.1 Guides workers when conducting safety and wellbeing assessments to ascertain the current circumstances of a child and family in relation to risk etc and whether the child need protection
- Chapter 7.17 Outlines procedures when responding to standard of care concerns for a child in the approved departmental or foster care.

b) CPFS Form 461 Duty of Care Report – example of the required report to be filled out when assessing a standard of care issue

c) Signs of Safety Background Paper –

Detailed document outlining the Signs of Safety Framework adopted by the Department as a guide to safety planning and managing potential danger and threats to a children's safety

d) Care plan for a child in the CEO's care - copy of the form to be filled out when devising a plan for a child in or leaving care

Excluded actions

N/A

When action was taken

1. a), b) & d) are not clear

1. c) The Signs of Safety framework was adopted in mid-

2008 – close to 3 years after the Inquiry.

Implemented as recommended?

Yes

Government statement about status Completed

of implementation

Reason provided

N/A

Implementation summary &

provisional rating

Implemented in full: Supporting documents indicate recommendation has been implemented as intended

Auditor 4 & Auditor 2 Person extracting data

Date of extraction 10 March 2014

Recommendation number Recommendation 15 - Timelines for responses and

procedures

15.2

Gwen Murray, A duty of care to children and young people in Commission/Inquiry of origin

> Western Australia - Report on the quality assurance and review of substantiated allegations of abuse in care - 1 April

to 12 September, 2005

That the CCSS [Client and Community Services System] or **Recommendation made**

equivalent should automatically report allegations to the Duty

of Care Unit and Director General

Assessability of recommendation

Yes

	NI/A
Additional information request	N/A
Submitted document/ source details	 WA Government response a) Casework Practice Manual – chapters 7.16 and 7.17
Relevant to at least one aspect of recommendation	1. Relevant a) Relevant
Documentation currency	 Provided to the Royal Commission by request on 10 October 2013 a) Both chapters amended in June 2013
Reliability contribution of documents	1. Low a) Medium
Implementation	
Recommended actors involved	Department for Child Protection
Recommended actors not involved	N/A
Included actions	 1.WA Government response The Department's electronic recording system 'Assist' automatically creates a report to the Duty of Care Unit (DoCU) The EDs are advised and retain the discretion to inform the DG about contentious notifications The DG is always notified where the revocation of a carer's approval is recommended by the DoCU's Investigation Report a) Casework Practice Manual Chapter 7.16 – details procedures to be followed when responding to safety and wellbeing concerns for children in the care of the CEO against approved foster carers Chapter 7.17 – details procedures for when responding to standard of care concerns against approved foster carers
Excluded actions	N/A
When action was taken	unspecified
Implemented as recommended?	Yes
Government statement about status of implementation	Partial implementation
Reason provided	N/A
Implementation summary & provisional rating	Partial Duty of Care Unit automatically receives report. Whether DG receives report is at the discretion of the Executive Directors.

Person extracting data	Auditor 4 & Auditor 2
Date of extraction	11 March 2014
Recommendation number	Recommendation 15 Timelines for responses and procedures 15.3
Commission/Inquiry of origin	Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005
Recommendation made	That the Department establish clear policy on timeframes for reporting requirements. The average timeframe from a child maltreatment allegation to Director General authority on outcome reports should be on average 4 to 6 weeks
Assessability of recommendation	Yes
Additional information request	Supply records indicating the average timeframe from a child maltreatment allegation on outcome reports
Submitted document/ source details	 WA Government response a) Casework Practice Manual – Chapters 4.1 and 5.1
	2. WA Government response to additional information request
Relevant to at least one aspect of recommendation	Relevant a) Relevant
	2. Relevant
Documentation currency	Provided to the Royal Commission by request on 10 October 2013
	a) Amended in August 2013 and September 2013
	 Provided to Royal Commission by request on 7 March 2014
Reliability contribution of documents	1. Low a) Medium
	2. Low
Implementation	
Recommended actors involved	The Department for Child Protection
Recommended actors not involved	N/A
Included actions	1. WA Government response

- Established response timeframes for the commencement of a safety and wellbeing assessment are: Priority 1 (within 24 hours); and Priority 2 (within 2-5 working days)
- A safety and wellbeing assessment should be completed within 30 calendar days
- Completing safety and wellbeing assessments within 30 days is a KPI that is published in the Department's annual reports and subject to external audit

a) Casework Practice Manual

- Chapter 4.1 Procedures to guide duty officers in deciding whether the Department has a role in promoting or safeguarding a child's wellbeing based on information received from a referrer
- Chapter 5.1 Procedures to guide child protection workers in conducting a safety and wellbeing assessment to ascertain the current circumstances of a child and family in relation to risk harm etc
 - The Department's reports regarding abuse in care include: critical incidents and abuse allegation while in care (now known as a SWA concern in care) and both are responded to with a safety and wellbeing assessment (SWA) which encompasses an outcome report.
 - The timeframe established in policy for the completion of a SWA is 30 days regardless of whether it is for children in care (CPM chapter 7.15) or other type of SWA.
 - Data was examined for the period March 2010 Dec 2013 (when the Assist database became active).
 Several cases were open for very significant periods (often in response to Police investigation) and so the 'average' days taken to completion is not representative of the majority of cases. For this reason, the median figure as well as the average figure is provided.
 - SWA Critical Incidents average 50.91 days, median 26.5 days
 - SWA Abuse Allegation While in Care / SWA Concern in Care – average 62.82 days, median 30 days

Excluded actions

N/A

When action was taken

Assist Database commenced in 2010

Implemented as recommended?

Yes

Government Statement about Status of Implementation

completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in full Implemented as per the recommendation's directions

Person extracting data Auditor 4 & Auditor 2

Date of extraction 11 March 2014

Recommendation number Recommendation 16 Authorisations of Child Maltreatment

Allegations

16.1

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in

Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April

to 12 September, 2005

Recommendation madeThat all policy relating to child maltreatment allegations and

abuse in care inquiries should detail authorisation of

classification by a senior designated officer as well as a plan of

action.

Assessability of recommendation

Yes

Additional information request

Submitted document/ source details

1. WA Government response

a) Casework Practice Manual - Chapters 5.1

Relevant to at least one aspect of

recommendation

1. Relevant

a) Relevant

Documentation currency

1. Provided to the Royal Commission by request on 10 October 2013

a) Amended September 2013

Reliability contribution of

documents

1. Low

a) Medium

Implementation

Recommended actors involved

The Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

 The policy states that the Team Leader authorises the undertaking of the safety and wellbeing assessment, including the initial plan, and the classification of the incident (for example, safety and wellbeing concern in care, carer standard of care, crucial incident) The Duty of Care Unity quality assures the District's classification, and where it disagrees, can request the District review the classification.

a) Casework Practice Manual

Chapter 5.1 – Procedures to guide child protection workers in conducting a safety and wellbeing assessment to ascertain the current circumstances of a child and family in relation to risk harm etc

Excluded actions

N/A

When action was taken

unspecified

Completed

Implemented as recommended?

Υ

Government statement about status

of implementation Reason provided

N/A

Implementation summary &

provisional rating

Implemented in full Implemented as per the

recommendation's directions

Person extracting data Auditor 4 & Auditor 2

Date of extraction 11 March 2014

Recommendation number Recommendation 17 – Participation of children and young

people 17.1

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people

in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care -

1 April to 12 September, 2005

It is recommended that a model of participation is **Recommendation made**

> developed within the new Advocate for Children in Care position within the Department to enable children and young people subject to the child protection system to be involved in a meaningful way in decision making about their

lives.

Assessability of recommendation

Yes

Additional information request

N/A

Submitted document/ source details

1. WA Government response

a) Casework Practice Manual - Chapters 1.3, 1.16, 6.8

and 10.4

Relevant to at least one aspect of recommendation

Relevant
 a) Relevant

Documentation currency

- Provided to the Royal Commission by request on 10 October 2013
 - a) Amended in August 2013, March 2013, July 2013 and August 2013

Reliability contribution of documents

- 1. Low
 - a) Medium

Implementation

Recommended actors involved

Department for Child Protection

Recommended actors not involved

N/A

Included actions

1. WA Government response

- The Advocate for Children in Care provides advocacy services for children and young people in the CEO's care, including support and assistance to access formal complaints management and appeals processes. The Advocate promotes individual and collective participation by children in care, identifies and reports on the issues they are concerned about, and oversees the Charter of Rights for Children in Care.
- The Advocate is also responsible for the State-wide rollout of *Viewpoint*, a computer assisted, selfinterviewing program designed to promote greater participation by children and young people in care in decision-making. *Viewpoint* is used as part of annual care planning for children in the CEO's care aged five to 17 years.

a) Casework Practice Manual

- Chapter 1.3 Signs of Safety: The Department's Child Protection Framework - procedures concerning child protection workers responding to children in care
- Chapter 1.16 Specialist Position in Head Office details for child protection workers about specialist positions with head office and the role each performs such as the Advocate for Children in Care
- Chapter 6.8 details the Charter of Rights for children in the CEO's Care pointing out that a copy of the Charter must be provided to all children as they enter care
- Chapter 10.4 Viewpoint and Care Plans a guide for child protection workers in the use Viewpoint as part of helping children in care to have their say

Excluded actions

N/A

When action was taken

unspecified

Implemented as recommended?	Yes
Government statement about status of implementation	• Completed
Reason provided	N/A
Implementation summary & provisional rating	Implemented in full Recommendation implemented in full

Date of extraction 11 March 2014 Recommendation number Recommendation 17 – Participation of children and young people 17.2 Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005 Recommendation made It is recommended that the Charter of Rights about children in care, that has apparently been developed with assistance of CREATE, be implemented as a matter of priority in 2006. This could also be overseen by the newly appointed Advocate for Children in Care. Assessability of recommendation Yes N/A			
Recommendation number Recommendation 17 – Participation of children and young people 17.2 Commission/Inquiry of origin Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005 Recommendation made Recommendation made made made a matter of priority in 2006. This could also be overseen by the newly appointed Advocate for Children in Care. Yes N/A N/A 1. WA Government response a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant d) Relevant d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October	Person extracting data	Auditor 4 & Auditor 2	
Commission/Inquiry of origin Gene Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005 Recommendation made Recommendation Additional information request Submitted document/ source details N/A N/A N/A N/A N/A Relevant to at least one aspect of recommendation Relevant to at least one aspect of recommendation Relevant a) Relevant b) Relevant c) Relevant c) Relevant d) Relevant d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October	Date of extraction	11 March 2014	
Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005 It is recommended that the Charter of Rights about children in care, that has apparently been developed with assistance of CREATE, be implemented as a matter of priority in 2006. This could also be overseen by the newly appointed Advocate for Children in Care. Assessability of recommendation Additional information request N/A Submitted document/ source details 1. WA Government response a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book d) 'My book about being care' book 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant	Recommendation number		
care, that has apparently been developed with assistance of CREATE, be implemented as a matter of priority in 2006. This could also be overseen by the newly appointed Advocate for Children in Care. Yes Assessability of recommendation Additional information request N/A 1. WA Government response a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book d) 'My book about being care' book 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant d) Relevant	Commission/Inquiry of origin	Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12	
Additional information request N/A Submitted document/ source details 1. WA Government response a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant d) Relevant d) Relevant 1. Provided to the Royal Commission by request on 10 October	Recommendation made	care, that has apparently been developed with assistance of CREATE, be implemented as a matter of priority in 2006. This could also be overseen by the newly appointed Advocate for	
Submitted document/ source details 1. WA Government response a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant To Documentation currency 1. Provided to the Royal Commission by request on 10 October	Assessability of recommendation	Yes	
a) Casework Practice Manual – chapters 1.16 and 6.8 b) Charter of Rights for Children in Care c) 'All about being in care' book d) 'My book about being care' book Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant The provided to the Royal Commission by request on 10 October	Additional information request	N/A	
c) 'All about being in care' book d) 'My book about being care' book Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant The provided to the Royal Commission by request on 10 October	Submitted document/ source details	·	
d) 'My book about being care' book Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant d) Relevant The provided to the Royal Commission by request on 10 October		b) Charter of Rights for Children in Care	
Relevant to at least one aspect of recommendation 1. Relevant a) Relevant b) Relevant c) Relevant d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October		c) 'All about being in care' book	
recommendation a) Relevant b) Relevant c) Relevant d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October		d) 'My book about being care' book	
c) Relevant d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October			
d) Relevant Documentation currency 1. Provided to the Royal Commission by request on 10 October		b) Relevant	
Documentation currency 1. Provided to the Royal Commission by request on 10 October		c) Relevant	
Documentation currency		d) Relevant	
	Documentation currency		

	a) Amended in March 2013 and July 2013
	b) No date given
	c) No date given
	d) No date given
Reliability contribution of documents	Low a) Medium
	b) Medium
	c) Medium
	d) Medium
Implementation	
Recommended actors involved	Department for Child Protection
Recommended actors not involved	Yes
Included actions	 1. WA Government response The Advocate for Children in care delivered a number of learning and development sessions to staff to support the implementation of the Charter throughout the Department Child protection workers provide a copy of the Charter to each child on entry to care and explain their rights to them in an appropriate way. a) Casework Practice Manual Chapter 1.16 – Specialist Position in Head Office – details for child protection workers about specialist positions with head office and the role each performs such as the Advocate for Children in Care Chapter 6.8 - details the Charter of Rights for children in the CEO's Care pointing out that a copy of the Charter must be provided to all children as they enter care b) Charter of Rights for Children in Care – actual copy of the Charter that is provided to all children when entering care
	c) 'All about being in care' – copy of a book provided to all children when entering care, on for example, what it actually means to be 'in care'
	d) 'My book about being in care' - copy of another similar book provided to all children when entering care
Excluded actions	N/A

When action was taken

Υ Implemented as recommended?

Completed

Government statement about status *

of implementation

N/A

Reason provided

Implementation summary &

provisional rating

Implemented in full Recommendation implemented as directed

Person extracting data Auditor 4

Date of extraction 13 January 2014

Recommendation number Recommendation 17 –Participation of children and young people

17.3

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in

> Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care - 1 April to 12

September, 2005

It is recommended that the Standards Monitoring Unit in **Recommendation made**

> collaboration with the recommended Training, Mentoring and Support Unit, undertake the monitoring and quality assurance of

best practice standards.

Yes Assessability of recommendation

Additional information request

N/A

Submitted document/ source details

1. WA Government response

a) Better Care Better Services

Relevant to at least one aspect of 1. Relevant

recommendation

a) Relevant

Documentation currency

1. Provided to the Royal Commission by request on 10 October

2013

a) 2006

Reliability contribution of

documents

1. Low

a) Medium

Implementation

Recommended actors involved

Department for Child Protection

Recommended actors not involved N/A

1. WA Government response **Included actions** The Department's Standards Monitoring Unit is responsible for monitoring service standards in accordance with Better Care Better Services – Standards for Children and Young People in Protection and Care for both the Department's service delivery areas and services delivered by funded non-government placement agencies. a) Better Care Better Services: Standards for Children and young **people in protection and care** —copy of the document that details the standards expected of different processes to ensure the provision of high quality services to children in protection and care by the Department and non-government placement agencies. N/A **Excluded actions** unspecified When action was taken Yes Implemented as recommended? Completed **Government statement about** status of implementation N/A **Reason provided** Implemented in full Recommendation implemented as intended Implementation summary &

Person extracting data	Auditor 4 & Auditor 2
Date of extraction	11 March 2014
Recommendation number	Recommendation 18 – Support and mentoring for workers and department resources 18.2
Commission/Inquiry of origin	Gwen Murray, A duty of care to children and young people in Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care – 1 April to 12 September, 2005
Recommendation made	It is recommended that the Department employ additional specialist investigation officers to lead and work with the caseworkers on the investigation and assessment of abuse in care notification. These workers would be based in the Duty of Care Unit
Assessability of recommendation	Yes

provisional rating

Additional information request	Supply evidence of an increase in specialist investigation	
Additional information request	officers in the Duty of Care Unit	
	omosio in the Daily or Saile Office	
Submitted document/ source details	1. WA Government response	
	2 MA Covernment recognes to Additional Information request	
	2. WA Government response to Additional Information request	
	a) Copy of Duty of Care positions 20062007	
	b) Budget highlights 06-07	
	c) Annual Report 2006 2007	
	d) 2006 2007 Budget Paper No3 Extract	
	e) 2006 2007 Budget Statements Budget Paper No 2	
	Volume 3 Extracts	
Relevant to at least one aspect of	1. Relevant	
recommendation	2. Relevant	
	Z. NCICVAIIC	
	a) Relevant	
	b) Not Relevant	
	c) Relevant	
	d) Not Relevant	
	e) Relevant	
De como outotion como ou	1. Provided to the Royal Commission by request on 10 October	
Documentation currency	2013	
	2013	
	2. Provided to the RC by request on 7 March 2014	
	a) 06/07	
	b) 06/07	
	c) 06/07	
	d) 06/07	
	e) 06/67	
Reliability contribution of	1. Low	
documents	2. Low	
	2. LOW	
	a) Low	
	b) Medium	
	c) Medium	
	d) Medium	
	e) Medium	
Implementation		
Recommended actors involved	Department for Child Protection	
Recommended actors not involved	d ^{N/A}	
	WA Covernment Despense	
Included actions	WA Government nesponse	

Additional and recurrent funding in the 2006-07 State Budget was provided to expand the Duty of Care Unity to undertake investigations of abuse in care which included the appointment of an additional six staff

2. Document; a) indicates nine Duty of Care Positions in 06/07 (

unclear if are all new postions)

N/A **Excluded actions**

2006 – 12 months after Inquiry When action was taken

Yes Implemented as recommended?

Completed

Government statement about status of implementation

N/A

Implementation summary & provisional rating

Reason provided

Implemented in full Supporting documents provides evidence

of recommendation being implemented

Person extracting data Auditor 4

Date of extraction 13 January 2014

Recommendation number Recommendation 18 – Support and mentoring for workers and

department resources

18.3

Commission/Inquiry of origin Gwen Murray, A duty of care to children and young people in

> Western Australia – Report on the quality assurance and review of substantiated allegations of abuse in care - 1 April to 12

September, 2005

It is recommended that the Community and Public Service Union **Recommendation made**

proposal for additional permanent child protection workers,

caseworkers, team leaders and support staff including

psychologists be accepted by the Department and that a rationale be developed for the calculation of the required number of staff

and that this is implemented as a matter of priority.

Assessability of recommendation

Yes

Additional information request

Supply evidence of an increase in permanent child protection workers, caseworkers, team leaders and support staff following

this Report

Submitted document/ source details

1. WA Government response

- a) Casework Practice Manual Chapter 2.4
- 2. WA Government response to Additional information request

Relevant to at least one aspect of recommendation

- Relevant
 Relevant
- 2. Relevant

Documentation currency

- 1. Provided to the Royal Commission by request on 10 October 2013
 - a) Amended September 2013
- 2. Provided to RC by request on 7 March 2014

Reliability contribution of documents

- Low
 a) Medium
- 2. Low

Implementation

Recommended actors involved

Department for Child Protection

Recommended actors not involved N/A

Included actions

1. WA Government response

- The Department has developed a service demand model in conjunction with the Department of Treasury to determine additional resourcing required to meet projected demand in services. Since 2008-09, this model has been used to support the Department's annual funding bid to maintain service levels given changing demand.
- The Department is subject to an Industrial Relations Commission order which imposes an upper limit of 15 cases to apply to each case worker, with an upper limit of 18 cases in certain circumstances.
- The Department has implemented a Workload Management policy, and has a dedicated workload management area to monitor resourcing, service delivery workload issues and monitor the number of cases that are unable to be allocated due to district resourcing issues.

a) Casework Practice Manual

Chapter 2.4 – Workload Management – provides workers with details in complying with the 2008 WA industrial Relations Commission Order regarding workload management in the Department.

2. The number of caseworkers (i.e. employees who manage a child protection caseload) increased by an estimated 436 FTE

(140%) to 748.3 FTE between the period 2005/06 to 31 December 2013.

Corresponding service delivery support staff, including team leaders, psychologists, education officers, residential care workers etc., increased by an estimated 125 FTE (21%) to 716 FTE

between this same period.

Excluded actions

N/A

When action was taken

Implemented as recommended?

Yes

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in full Documentary evidence supplied indicates the recommendation was implemented

Person extracting data Auditor 4 & Auditor 2

Date of extraction 10 March 2014

Recommendation number

Commission/Inquiry of origin Ombudsman, Report on Allegations concerning the Treatment of Children and Young People in Residential Care, 2006

Recommendation madeThe Department, in consultation with Direct Care Workers and

other residential care staff, should develop mechanisms to give young people and others confidence in the complaint handling system in ACSS², for example, by developing guidelines which adhere to the principles of procedural fairness and relevant legislative protections for staff but which allow for feedback to young people and others raising concerns about a staff member.

¹ Adolescent and Children Support Services

Assessability of recommendation Yes, although which mechanisms might give young people

confidence in the system is open to interpretation.

Additional information request Supply data indicating the number of complaints received about

staff from young people in residential care, annually from 2003

1. WA Government response Submitted document/ source details ı) Casework Practice Manual – Chapter 2.7 and 1.16) Administration Manual – Chapter 2.1.06 :) Residential Care Services Manual – Sections 30, 50 and 51 I) Complaints Management Kit e) Advocate for Children in Care brochure) Charter of Rights for Children in Care !. WA response to additional data request 1. Relevant Relevant to at least one aspect of recommendation ı) Relevant) Relevant :) Relevant I) Relevant e) Relevant) Relevant !. Relevant 1. Provided by request to the RC on 10 October 2013 **Documentation currency** ı) Amended May 2013) Amended March 2013 :) 2011 I) No date given) No date given) No date given !. Data provided from 2008-2013. 1. Low Reliability contribution of documents ı) Medium) Medium :) Medium I) Medium e) Medium) Medium !. Low **Implementation** Department for Child Protection and Family Support (DCPFS) **Recommended actors involved** Recommended actors not involved Direct Care workers Residential Care staff 1. WA Government response **Included actions** Complaints Management Unit (CMU) comprises a 3 tiered complaints system that liaises with the Department's

Integrity Services Unity (ISU), the Duty of Care Unity (DoCU), the Ministerial Liaison Unit and the Ombudsman as the third tier. Also liaises with other external stakeholders including the Commissioner for Children and Young People and the Foster Care Association and the Family Inclusion Network of WA

- The Department's Advocate for Children in Care offers support and assistance for young people accessing the complaints system and appeals processes and oversees the Charter of Rights for Children in Care
- Verbal and/or written feedback is provided to all parties (including children) once the complaints process is completed
- a) Casework Practice Manual covers complaints management and specialist positions eg, Advocate for Children in Care
- **b)** Administration Manual covers discipline in the event of an employee being subject to an allegation
- c) Residential Care Services Manual covers critical incidents, abuse in care allegations and complaints management
- **d) Complaints Management Kit** for those lodging complaints with the Department
- e) Advocate for Children in Care a 'have your say' brochure
- **f)** Charter of Rights a brochure prepared in partnership with CREATE
- 2. Number of Complaints (substantiated and unsubstantiated) received about staff from young people in residential care:
 - i. 2008 = 46
 - ii. 2009 = 18
 - iii. 2010 = 13
 - iv. 2011 = 16
 - v. 2012 = 24
 - vi. 2013 = 43

Excluded actions

No evidence of consultation with Direct Care workers and Residential Care staff.

When action was taken

- CMU and ISU established in 2007
- the DoCU established in 2004 and extended in 2007 after the Murray Report³
- No other dates given

Implemented as recommended?

Yes

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented: While no evidence of consultation with Direct Care workers and Residential Care staff was provided, there are clearly a number of mechanisms in place that aim to meet the recommendation.

Person extracting data Auditor 4 & Auditor 2

Date of extraction 7 March 2014

Recommendation number 6

Commission/Inquiry of origin Ombudsman, Report on Allegations Concerning the Treatment of Children and Young People in Residential Care, 2006

Recommendation made The Department undertake a review of its ACSS Critical Incident

The Department undertake a review of its ACSS Critical Incident Form so that it includes a section for the child or young person to complete about their version of events; or requiring a person not involved in the incident, such as a Team Leader, Case Manager or someone of the young person's choice to speak with the child

about the incident and record the version of events

Assessability of recommendation Yes – means of implementation and documentary evidence

provides a valid indicator of implementation

Additional information request

N/A

Submitted document/ source details

- 1. WA Government response
- ı) Casework Practice Manual Chapter 1.7
- Residential Care Services Manual Sections 30, 50 and 51 and the copies of the 'Accommodation Care Services Critical Incident Report Form' and the 'Young Person's View of

Incident Form'

Relevant to at least one aspect of recommendation

- 1. Relevant
- ı) Relevant
-) Relevant
- **Documentation currency**
- 1. Provided to RC on request on 10 October 2013
- a) October 2012
- b) 2011

Reliability contribution of

1. Low

documents

ı) Medium

) Medium

Implementation

Recommended actors involved

Department for Child Protection

Recommended actors not involved N/A

Included actions

Government Response

- The Critical Incident Form was reviewed and provides a section to detail the young person's view gained from an interview as soon as possible after the incident
- Residential Care staff provide the young person with the 'Young Person's View of Incident form to write or dictate their version of events
- The Manager or other staff member, not involved in the incident, also speaks to the young person to record his/her into in case files

Casework Practice Manual – procedures for notification of death, serious injury or critical incident

Residential Care Services Manual – procedures for critical incidents; ; accountability issues when managing abuse complaints; copy of the Critical Incident Report Form and the Young Person's View form

Excluded actions

N/A

When action was taken

No dates given

Implemented as recommended?

Implemented

Government statement about status of implementation

Completed

Reason provided

N/A

Implementation summary & provisional rating

Implemented in full

Supporting documents suggest the ACSS Critical Incident Form was reviewed and changes made as per the recommendation

Person extracting data

Auditor 4 & Auditor 2

Date of extraction

7 March 2014

Recommendation number

18

Commission/Inquiry of origin

Ombudsman, Report on Allegations Concerning the Treatment of Children and Young People in Residential Care, 2006

Recommendation made

The Department include information on how allegations, and the investigation of those allegations, are an integral part of working in residential care, what it means if an allegation is made for an employee and an outline of the assessment and investigation processes in its induction training for residential staff and on its intranet

Assessability of recommendation

Yes

Additional information request

N/A

Submitted document/ source details

- 1. WA Government response
- a) Accountable and Ethical Decision Making (AEDM) eLearning Module
- b) Residential Care Service Manual Sections 30, 50 and 51
- c) Administration Manual Chapters 1.7.02, 07 and 11 and Chapters 2.1.06 and 07.

Relevant to at least one aspect of recommendation

1. Relevant

- a) Relevant
- b) Relevant
- c) Relevant
- **Documentation currency**
- 1. Provided to RC by request on 10 October 2013
- a) None given
- b) 2011
- c) None given

Reliability contribution of

documents

- 1. Low
- a) Mediumb) Medium
- c) Medium

Implementation

Recommended actors involved

Department of Child Protection

Recommended actors not involved N/A

Included actions

- WA Government response general info
- The AEDM e Learning Module, available in the Department's Learning and Development Portal, provides info on working in residential care, including investigations into allegations of misconduct
- Residential Care Services Manual section 30 deals with Critical Incidents, 50 with Allegations of Abuse in Care and 51 with Complaints Management.
- Administration Manual chapter 1.7.02 provides info on Critical Incident Debriefing, 1.7.07 with Hazard and Incident Reporting and Investigation, 1.7.11 with Occupational Safety

and Health Issue Resolution, 2,1,06 with Discipline and 2.1.07

with Reporting and Handling Misconduct.

Excluded actions N/A

When action was taken Not clear apart from 2011 Residential Care Services Manual,

which is 5 years after Inquiry

Implemented as recommended? Yes

Government Statement about status of implementation

Completed

Reason provided

N/A

Implementation summary &

provisional rating

Implemented in full: The supporting documents provided indicate measures are in place to comply with the intention of

this recommendation.

Person extracting data Auditor 4 & Auditor 2

Date of extraction 7 March 2014

Recommendation number 22

Commission/Inquiry of origin Ombudsman, Report on Allegations Concerning the

Treatment of Children and Young People in Residential Care,

2006

Recommendation madeThe Department take steps as a priority to streamline and

rationalise policies and procedures on the handling of child maltreatment allegations against Departmental staff and to ensure that its practice is consistent and is reflected in these

documents

Assessability of recommendation Partial – establishing whether practice is consistent is beyond

the scope of this project

Additional information request N/A

Submitted document/ source details 1. WA Government Response

a) Paper completed by Terry Simpson for the Department for Child Protection – 'Review of work units that manage

issues relating to integrity'

b) Casework Practice Manual – Section 7.18

c) Administration Manual - Chapters 2.1.06 and 07

d) Residential Care Services Manual – Sections 30, 50 and 51

Relevant to at least one aspect of

recommendation

1. Relevant

a) Relevant

b) Relevant

	c)	Relevant
	d)	Relevant
De como adadicar como accessor	1. I	Provided to the RC by request on 10 October 2013
Documentation currency		romaca to the No by request on 15 october 2015
	a)	2009
	b)	Amended June 2013
	-	No dates given
	d)	2011
	1.	Low
Reliability contribution of	Δ.	LOW
documents	a)	Medium
	b)	Medium
	c)	Medium
	d)	Medium
Implementation		
Recommended actors involved	De	partment for Child Protection
	,	
Recommended actors not involved	N/	A
Included actions	L.	WA Government response –
	•	The Department restructured the Complaints
		Management Unit (CMU), the Duty of Care Unit (DoCU),
		the Integrity Screening Unit (ISU) and the Standards and
		Monitory Unit to facilitate better coordination in the management of child abuse allegations
	•	Verbal and/or written feedback is provided to all parties
	Ĭ	(including children) once the complaints process is
		completed
	2.	Simpson paper – a review report of the CMU, the DoCU
		and the ISU that recommends the need for a greater
		alignment of processes between these units when
		responding to allegation concerning children in care
	3.	Casework Practice Manual - procedures when responding
	,	to allegations against a department employee
	+.	Administration Manual – procedures regarding possible disciplinary actions against staff and the reporting and
		handling of misconduct
	5.	Residential Care Services Manual – procedures around
		critical incidents, abuse in care allegation and the
		managing of such complaints
Excluded actions	N/	A
	ln '	2000 in line with the recommendations of the Simpson
When action was taken		2009 in line with the recommendations of the Simpson
	pal	per (see above) – two years after Inquiry
Implemented as recommended?	Yes	5
implemented as recommended:		

Government Statement about status Complete

of Implementation

Reason provided

N/A

Implementation summary &

provisional rating

Implemented in full: To the extent that this recommendation can be assessed, documents provided indicate that the intent

of the recommendation has been achieved

Person extracting data Auditor 4 & Auditor 2

Date of extraction 7 March 2014

Recommendation number 24

Commission/Inquiry of origin Ombudsman, Report on Allegations Concerning the Treatment

of Children and Young People in Residential Care, 2006

Recommendation madeIf the Department is to continue to apply child protection

investigative processes with its residential care facilities, it should

provide guidelines to investigators of allegations against

Departmental staff so that their conduct of the investigation does not compromise the opportunity for the Department to pursue Public Sector Management Act 1994 (PSM Act) disclosure action if

required.

Assessability of recommendation Yes

Additional information request

N/A

Submitted document/ source details

- 1. WA Government response
- 2. T Simpson, 'Review of work units that manage issues relating to integrity', Completed for the Department of Child Protection
- 3. Casework Practice Manual Chapter 7.18
- 4. Administration Manual Chapters 2.1.06 and 07

Relevant to at least one aspect

of recommendation

- 1. Relevant
- 2. Relevant
- 3. Relevant
- 4. Relevant

Documentation currency

- 1. Provided by request to the Royal Commission on 10 October 2013
- 2. 2009
- 3. Amended June 2013
- 4. No dates given

Reliability contribution of

documents

- 1. Low
- 2. Medium
- 3. Medium
- 4. Medium

Implementation		
Recommended actors involved	Department of Child Protection N/A	
Recommended actors not involved		
Included actions	 a) WA Government response The establishment of the Integrity Services Unit (ISU, located within the Duty of Care Unit (DoCU), supports the investigation of maltreatment allegations against staff without compromising the opportunity for disciplinary action under the PSM Act. 2 Simpson paper - presents the findings of a review into the Complaints Management Unit (CMU), the DoCU and the ISU with recommendations for a greater alignment of processes. 3 Casework Practice Manual - sets out processes for responding to standard of care against departmental employees, including reference to the PSM Act 4 Administration Manual - sets out processes regarding discipline and reporting and the handling of misconduct issues as set out in the PSM Act 	
Excluded actions	N/A	
When action was taken	 The ISU was established in 2007 – one year after the Inquiry. Although the DoCU was set up in 2004 with reference to the Bennett Principle, it was later expanded as a result of the 2005 Murray report. The Complaints Management Unit was established in 2008 as a result of the 2007 Ford Report. This was developed in conjunction with the Ombudsman and includes processes largely prescribed by the PSM Act. 	
Implemented as recommended	Yes	
Government Statement about Status of Implementation	Completed	
Reason provided	N/A	
Implementation summary & provisional rating	Implemented in full: Documents provided indicate the recommendation was implemented as intended	

Person extracting data

Auditor 4 & Auditor 2

Date of extraction

7 March 2014

Recommendation number

26

Commission/Inquiry of origin Ombudsman, Report on Allegations Concerning the Treatment of Children and Young People in Residential Care, 2006 Government establish a mechanism to provide for the monitoring **Recommendation made** and evaluation of relevant government and non-government agencies' employee disciplinary processes where allegations of child maltreatment are involved. Yes Assessability of recommendation Legislation check – relevant sections of the Commissioner for **Additional information** Children and Young People Act 2006; the Corruption and Crime request Commission Act 2003; and the Public Sector Management Act 1994 1. WA Government response Submitted document/ source details a) Report of the Working Party on Disciplinary Processes Involving Allegations of Child Maltreatment b) Public Sector Commission (PSC), Review of professional conduct functions in the Western Australian public sector c) PSC- Review of the Commissioner for Children and Young People Act 2006; A guide to making a submission d) Commission for Children and Young People Act 2006 (the Act) e) Corruption and Crime Commission Act 2003 f) Public Sector Management Act 1994 (PSM Act) 1. Relevant Relevant to at least one aspect of recommendation a) Relevant b) Relevant c) Relevant d) Relevant e) Relevant Relevant 1. Provided by request to the RC on 10 October 2013 **Documentation currency** a) June 2007 b) July 2012 c) January 2013 d) 2006 e) 2003 1994 f) 1. Low Reliability contribution of documents a) Medium b) Medium c) Medium d) High

٠,		
e	ı Hı	igh
		gι

f) High

Implementation

Recommended actors involved WA Government

Recommended actors not involved

N/A

Included actions

1. WA Government response

- states a number of agencies contain professional conduct units and when matters relate to child abuse allegations, the CEO of a department/organisation under the PSM Act is required to report this to the Corruption and Crime Commission
- The Commissioner for Children and Young People (CCYP) has a role to monitor how Government agencies respond to child abuse complaints and has special powers to conduct inquiries into such matters
- Legislative amendments to enable the CCYP to undertake a role for a 'one stop shop' for child sexual abuse complaints (as recommended by the Blaxell Inquiry) is currently being considered by the Attorney General (AG)
- Where Government agencies contract third parties service providers that involve children, it can be specified in their contracts that action be taken in cases of child abuse.
- 2. Working Party Review set up in response to this inquiry specifically this recommendation and rec 28
- 3. PSC document containing details of a review carried out on the professional conduct functions in the WA public sector
- **4. PSC** Submission Guide for the review of the CCYP as required by section 64 of the Act
- **5, 6 & 7.** Relevant legislation

Excluded actions

No evidence provided of "a mechanism to monitor and evaluate employee disciplinary processes where allegations of maltreatment are involved".

When action was taken

- 5. No specific dates given apart from the AG currently considering a 'one stop shop' model for the CCYP
- 6. June 2007 within a year of this Inquiry
- 7. July 2012 six years after inquiry

Implemented as recommended?

Unclear

Government Statement about Partial status of Implementation

Reason provided

- No evidence provided of "a mechanism to monitor and evaluate employee disciplinary processes where allegations of maltreatment are involved".
- 'One stop shop' concept for child sexual abuse complaints currently be considered by AG

Implementation summary & provisional rating

Undetermined – see legislation check

While the CCYP has a role in monitoring how Government agencies respond to child abuse complaints, insufficient evidence was provided of a mechanism to monitor and evaluate employee disciplinary processes, either in government or non-government agencies.

Person extracting data

Auditor 4 & Auditor 2

Date of extraction

7 March 2014

Recommendation number

28

Commission/Inquiry of origin

Ombudsman, Report on Allegations Concerning the Treatment of Children and Young People in Residential Care, 2006

Recommendation made

Government consult with key stakeholders and relevant experts to develop an appropriate legislative, policy and administrative framework to allow for timely and effective management responses to allegations against staff; and that departments with child protection responsibilities develop a comprehensive and consistent Public Sector response to allegations of child abuse against staff.

Assessability of recommendation

Yes

Additional information request Legislation check: Public Sector Management Act 1994 (Part 5)

Submitted document/source details

- 1. WA Government response
- a) Public Sector Commissioner's Instruction No 3
- b) A guide to the disciplinary provisions contained in Part 5 of the *Public Sector Management Act 1994*
- c) Public Sector Commissioner's Instruction No 4t

Relevant to at least one aspect of recommendation

- 1. Relevant
- a) Relevant
- b) Relevant
- c) Relevant

Documentation currency

1. Provided by request to the R C on 10 October 2013

	a) November 2012
	b) 2011
	c) November 2012
	5, 11010111001 2022
Reliability contribution of	1. Low
documents	a) Medium
	b) Medium
	c) Medium
Implementation	
Recommended actors involved	WA Government
Recommended actors not involved	Key stakeholders and relevant experts
Included actions	 WA Government response Disciplinary process under the PSM Act was reformed through amendments to Part 5 of this Act, resulting in more streamlined processes and providing alternative disciplinary options such as suspension on pay or from duties Another vital changes was to facilitate disciplinary action for former employees Individual agencies are empowered to put in place policies and procedures according to the agency's operations. Failure to comply may be used as a ground of appeal to the WA Industrial Relations Commission or Public Service Appeal Board. PSC Instruction 3 – regarding discipline in general PSC Guide to disciplinary provisions – setting out all associated procedures under the PSM Act PSC Instruction 4 – regarding discipline for former employees
Excluded actions	No evidence that key stakeholders or relevant experts were consulted
When action was taken	Amendments were passed in November 2010 and came into effect on 28 March 2011 – five years after inquiry
Implemented as recommended?	Partial
Government Statement about Status of Implementation	Partial
Reason provided	N/A
Implementation summary & provisional rating	Partial

Although appropriate legislative, policy and administrative framework has been introduced, no evidence that key stakeholders or experts were consulted in this process

It also appears that although individual child protection agencies can put in place policies that accord with the PSM Act, they are not necessarily mandated to do so.